"(f) FINAL AGENCY ACTION.—Under this section and subject to section 18—

"(1) a safety determination, and the associated safety assessment, for a chemical substance that the Administrator determines under subsection (c) meets the safety standard, shall be considered to be a final agency action, effective beginning on the date of issuance of the final safety determination; and

"(2) a final rule promulgated under subsection (d)(1), and the associated safety assessment and safety determination that a chemical substance does not meet the safety standard, shall be considered to be a final agency action, effective beginning on the date of promulgation of the final rule."; and

(4) in subsection (g) (as redesignated by paragraph (2))—

(A) by striking paragraph (4); and

(B) by redesignating paragraph (5) as paragraph (4).

SEC. 9. IMMINENT HAZARDS.

Section 7 of the Toxic Substances Control Act (15 U.S.C. 2606) is amended—

(1) by striking subsection (a) and inserting the following:

"(a) CIVIL ACTIONS.—

"(1) IN GENERAL.—The Administrator may commence a civil action in an appropriate United States district court for—

"(A) seizure of an imminently hazardous chemical substance or mixture or any article containing the chemical substance or mixture;

"(B) relief (as authorized by subsection (b)) against any person that manufactures, processes, distributes in commerce, uses, or disposes of, an imminently hazardous chemical substance or mixture or any article containing the chemical substance or mixture; or

"(C) both seizure described in subparagraph (A) and relief described in subparagraph (B).

"(2) RULE, ORDER, OR OTHER PROCEEDING.—A civil action may be commenced under this paragraph, notwithstanding—

"(A) the existence of—

"(i) a decision by the Administrator under section 4A, 5(d)(3), or 6(c)(1); or

"(ii) a rule, testing consent agreement, or order under section 4, 5(d)(4), 6(d), or 6(h); or

"(B) the pendency of any administrative or judicial proceeding under any provision of this Act.";

(2) in subsection (d), by striking "section 6(a)" and inserting "section 6(c)"; and

(3) in subsection (f), in the first sentence, by striking "and unreasonable".

SEC. 10. INFORMATION COLLECTION AND REPORTING.

Section 8 of the Toxic Substances Control Act (15 U.S.C. 2607) is amended—

(1) in subsection (a)—

(A) in paragraph (3)(A)(ii)(I)—

(i) by striking "5(b)(4)" and inserting "5";

(ii) by inserting "section 4 or" after "in effect under"; and

(iii) by striking "5(e)," and inserting "5(d)(4);"; and

(B) by adding at the end the following:

"(4) RULES.—

"(A) DEADLINE.—

"(i) IN GENERAL.—Not later than 2 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator

shall promulgate rules requiring the maintenance of records and the reporting of information known or reasonably ascertainable by the person making the report, including rules requiring processors to report information, so that the Administrator has the information necessary to carry out sections 4 and 6.

"(ii) MODIFICATION OF PRIOR RULES.—In carrying out this subparagraph, the Administrator may modify, as appropriate, rules promulgated before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.

"(B) CONTENTS.—The rules promulgated pursuant to subparagraph (A)—

"(i) may impose different reporting and recordkeeping requirements on manufacturers and processors; and

"(ii) shall include the level of detail necessary to be reported, including the manner by which use and exposure information may be reported.

"(C) ADMINISTRATION.—In implementing the reporting and recordkeeping requirements under this paragraph, the Administrator shall take measures—

"(i) to limit the potential for duplication in reporting requirements;

"(ii) to minimize the impact of the rules on small manufacturers and processors; and

"(iii) to apply any reporting obligations to those persons likely to have information relevant to the effective implementation of this title.

"(5) GUIDANCE.—The Administrator shall develop guidance relating to the information required to be reported under the rules promulgated under this subsection.";

(2) in subsection (b), by adding at the end the following:

"(3) NOMENCLATURE.—

"(A) IN GENERAL.—In carrying out paragraph (1), the Administrator shall—

"(i) maintain the use of Class 2 nomenclature in use on the date of enact-

ment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act;

"(ii) maintain the use of the Soap and Detergent Association Nomenclature System, published in March 1978 by the Administrator in section 1 of addendum III of the document entitled 'Candidate List of Chemical Substances', and further described in the appendix A of volume I of the 1985 edition of the Toxic Substances Control Act Substances Inventory (EPA Document No. EPA–560/7–85–002a); and

"(iii) treat all components of categories that are considered to be statutory mixtures under this Act as being included on the list published under paragraph (1) under the Chemical Abstracts Service numbers for the respective categories, including, without limitation—

"(I) cement, Portland, chemicals, CAS No. 65997–15–1;

"(II) cement, alumina, chemicals, CAS No. 65997–16–2;

"(III) glass, oxide, chemicals, CAS No. 65997–17–3;

"(IV) frits, chemicals, CAS No. 65997–18–4;

"(V) steel manufacture, chemicals, CAS No. 65997–19–5; and

"(VI) ceramic materials and wares, chemicals, CAS No. 66402–68–4.

"(B) MULTIPLE NOMENCLATURE CONVENTIONS.—

"(i) IN GENERAL.—If an existing guidance allows for multiple nomenclature conventions, the Administrator shall—

"(I) maintain the nomenclature conventions for substances; and

"(II) develop new guidance that—

"(aa) establishes equivalency between the nomenclature conventions for chemical substances on the list published under paragraph (1); and

"(bb) permits persons to rely on the new guidance for purposes of determining whether a

chemical substance is on the list published under paragraph (1).

"(ii) MULTIPLE CAS NUMBERS.—For any chemical substance appearing multiple times on the list under different Chemical Abstracts Service numbers, the Administrator shall develop guidance recognizing the multiple listings as a single chemical substance.

"(4) CHEMICAL SUBSTANCES IN COMMERCE.—

"(A) RULES.—

"(i) IN GENERAL.—Not later than 1 year after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator, by rule, shall require manufacturers and processors to notify the Administrator, by not later than 180 days after the date of promulgation of the rule, of each chemical substance on the list published under paragraph (1) that the manufacturer or processor, as applicable, has manufactured or processed for a nonexempt commercial purpose during the 10-year period ending on the day before the date of enactment of the

1 Frank R. Lautenberg Chemical Safety for
2 the 21st Century Act.
3 "(ii) ACTIVE SUBSTANCES.—The Ad-
4 ministrator shall, pursuant to paragraph
5 (5)(A), designate chemical substances for
6 which notices are received under clause (i)
7 to be active substances on the list pub-
8 lished under paragraph (1).
9 "(B) CONFIDENTIAL CHEMICAL SUB-
10 STANCES.—The rule promulgated by the Ad-
11 ministrator pursuant to subparagraph (A) shall
12 require—
13 "(i) the Administrator to maintain the
14 list under paragraph (1), which shall in-
15 clude a confidential portion and a noncon-
16 fidential portion consistent with this sec-
17 tion and section 14;
18 "(ii) a manufacturer or processor that
19 is submitting a notice pursuant to sub-
20 paragraph (A) for a chemical substance on
21 the confidential portion of the list pub-
22 lished under paragraph (1) to indicate in
23 the notice whether the manufacturer or
24 processor seeks to maintain any existing
25 claim for protection against disclosure of

1 the specific identity of the substance as
2 confidential pursuant to section 14; and
3 "(iii) the substantiation of those
4 claims pursuant to section 14 and in ac-
5 cordance with the review plan described in
6 subparagraph (C).
7 "(C) REVIEW PLAN.—Not later than 1
8 year after the date on which the Administrator
9 compiles the initial list of active substances pur-
10 suant to subparagraph (A), the Administrator
11 shall promulgate a rule that establishes a plan
12 to review all claims to protect the specific iden-
13 tities of chemical substances on the confidential
14 portion of the list published under paragraph
15 (1) that are notified pursuant to subparagraph
16 (A) or identified as active substances under
17 subsection (f)(1).
18 "(D) REQUIREMENTS OF REVIEW PLAN.—
19 The review plan under subparagraph (C)
20 shall—
21 "(i) require, at the time requested by
22 the Administrator, all manufacturers or
23 processors asserting claims under subpara-
24 graph (B) to substantiate the claim unless
25 the manufacturer or processor has sub-

1 stantiated the claim in a submission made
2 to the Administrator during the 5-year pe-
3 riod ending on the date of the request by
4 the Administrator;
5 "(ii) require the Administrator, in ac-
6 cordance with section 14—
7 "(I) to review each substan-
8 tiation—
9 "(aa) submitted pursuant to
10 clause (i) to determine if the
11 claim warrants protection from
12 disclosure; and
13 "(bb) submitted previously
14 by a manufacturer or processor
15 and relied on in lieu of the sub-
16 stantiation required pursuant to
17 clause (i), if the substantiation
18 has not been previously reviewed
19 by the Administrator, to deter-
20 mine if the claim warrants pro-
21 tection from disclosure;
22 "(II) approve, modify, or deny
23 each claim; and
24 "(III) except as provided in this
25 section and section 14, protect from

1 disclosure information for which the
2 Administrator approves such a claim
3 for a period of 10 years, unless, prior
4 to the expiration of the period—
5 "(aa) the person notifies the
6 Administrator that the person is
7 withdrawing the confidentiality
8 claim, in which case the Adminis-
9 trator shall promptly make the
10 information available to the pub-
11 lic; or
12 "(bb) the Administrator oth-
13 erwise becomes aware that the
14 need for protection from disclo-
15 sure can no longer be substan-
16 tiated, in which case the Admin-
17 istrator shall take the actions de-
18 scribed in section 14(g)(2); and
19 "(iii) encourage manufacturers or
20 processors that have previously made
21 claims to protect the specific identities of
22 chemical substances identified as inactive
23 pursuant to subsection (f)(2) to review and
24 either withdraw or substantiate the claims.

1 "(E) TIMELINE FOR COMPLETION OF RE-
2 VIEWS.—
3 "(i) IN GENERAL.—The Administrator
4 shall implement the review plan so as to
5 complete reviews of all claims specified in
6 subparagraph (C) not later than 5 years
7 after the date on which the Administrator
8 compiles the initial list of active substances
9 pursuant to subparagraph (A).
10 "(ii) CONSIDERATIONS.—
11 "(I) IN GENERAL.—The Admin-
12 istrator may extend the deadline for
13 completion of the reviews for not more
14 than 2 additional years, after an ade-
15 quate public justification, if the Ad-
16 ministrator determines that the exten-
17 sion is necessary based on the number
18 of applicable claims needing review
19 and the available resources.
20 "(II) ANNUAL GOAL.—The Ad-
21 ministrator shall publish an annual
22 goal for the number of reviews to be
23 completed over the course of imple-
24 mentation of the plan.
25 "(5) ACTIVE AND INACTIVE SUBSTANCES.—

"(A) IN GENERAL.—The Administrator shall maintain and keep current designations of active substances and inactive substances on the list published under paragraph (1).

"(B) UPDATE.—The Administrator shall update the list of chemical substances designated as active substances as soon as practicable after the date of publication of the most recent data reported under—

"(i) part 711 of title 40, Code of Federal Regulations (or successor regulations); and

"(ii) the rules promulgated pursuant to subsection (a)(4).

"(C) CHANGE TO ACTIVE STATUS.—

"(i) IN GENERAL.—Any person that intends to manufacture or process for a nonexempt commercial purpose a chemical substance that is designated as an inactive substance shall notify the Administrator before the date on which the inactive substance is manufactured or processed.

"(ii) CONFIDENTIAL CHEMICAL IDENTITY CLAIMS.—If a person submitting a notice under clause (i) for an inactive sub-

stance on the confidential portion of the list published under paragraph (1) seeks to maintain an existing claim for protection against disclosure of the specific identity of the inactive substance as confidential, the person shall—

"(I) in the notice submitted under clause (i), assert the claim; and

"(II) by not later than 30 days after providing the notice under clause (i), substantiate the claim.

"(iii) ACTIVE STATUS.—On receiving a notification under clause (i), the Administrator shall—

"(I) designate the applicable chemical substance as an active substance;

"(II) pursuant to section 14, promptly review any claim and associated substantiation submitted pursuant to clause (ii) for protection against disclosure of the specific identity of the chemical substance and approve, modify, or deny the claim;

"(III) except as provided in this section and section 14, protect from disclosure the specific identity of the chemical substance for which the Administrator approves a claim under subclause (II) for a period of not less than 10 years, unless, prior to the expiration of the period—

"(aa) the person notifies the Administrator that the person is withdrawing the confidentiality claim, in which case the Administrator shall promptly make the information available to the public; or

"(bb) the Administrator otherwise becomes aware that the need for protection from disclosure can no longer be substantiated, in which case the Administrator shall take the actions described in section 14(g)(2); and

"(IV) pursuant to section 4A, review the priority of the chemical sub-

1 stance as the Administrator deter-
2 mines to be necessary.
3 "(D) CATEGORY STATUS.—The list of in-
4 active substances shall not be considered to be
5 a category for purposes of section 26(c).
6 "(6) INTERIM LIST OF ACTIVE SUBSTANCES.—
7 Prior to the promulgation of the rule required under
8 this subsection, the Administrator shall designate
9 the chemical substances reported under part 711 of
10 title 40, Code of Federal Regulations (or successor
11 regulations), during the reporting period that most
12 closely preceded the date of enactment of the Frank
13 R. Lautenberg Chemical Safety for the 21st Century
14 Act, as the interim list of active substances for the
15 purposes of section 4A.
16 "(7) PUBLIC PARTICIPATION.—Subject to this
17 subsection, the Administrator shall make available to
18 the public—
19 "(A) the specific identity of each chemical
20 substance on the nonconfidential portion of the
21 list published under paragraph (1) that the Ad-
22 ministrator has designated as—
23 "(i) an active substance; or
24 "(ii) an inactive substance;

"(B) the accession number, generic name, and, if applicable, premanufacture notice case number for each chemical substance on the confidential portion of the list published under paragraph (1) for which a claim of confidentiality was received and approved by the Administrator pursuant to section 14; and

"(C) subject to section 14(g), the specific identity of any active substance for which—

"(i) no claim of protection against disclosure of the specific identity of the active substance pursuant to this subsection was received;

"(ii) a claim for protection against disclosure of the specific identity of the active substance has been denied by the Administrator; or

"(iii) the time period for protection against disclosure of the specific identity of the active substance has expired.

"(8) LIMITATION.—No person may assert a new claim under this subsection for protection from disclosure of a specific identity of any active or inactive chemical substance for which a notice is received under paragraph (4)(A)(i) or (5)(C)(i) that is not on

the confidential portion of the list published under paragraph (1).

"(9) CERTIFICATION.—Under the rule promulgated under this subsection, manufacturers and processors shall be required—

"(A) to certify that each report the manufacturer or processor submits complies with the requirements of the rule, and that any confidentiality claims are true and correct; and

"(B) to retain a record supporting the certification for a period of 5 years beginning on the last day of the submission period.";

(3) in subsection (e)—

(A) by striking "Any person" and inserting the following:

"(1) IN GENERAL.—Any person"; and

(B) by adding at the end the following:

"(2) APPLICABILITY.—Any person may submit to the Administrator information reasonably supporting the conclusion that a chemical substance or mixture presents, will present, or does not present a substantial risk of harm to health and the environment."; and

(4) in subsection (f), by striking "For purposes of this section, the" and inserting the following: "In this section:

"(1) ACTIVE SUBSTANCE.—The term 'active substance' means a chemical substance—

"(A) that has been manufactured or processed for a nonexempt commercial purpose at any point during the 10-year period ending on the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act;

"(B) that is added to the list published under subsection (b)(1) after that date of enactment; or

"(C) for which a notice is received under subsection (b)(5)(C).

"(2) INACTIVE SUBSTANCE.—The term 'inactive substance' means a chemical substance on the list published under subsection (b)(1) that does not meet any of the criteria described in paragraph (1).

"(3) MANUFACTURE; PROCESS.—The".

SEC. 11. RELATIONSHIP TO OTHER FEDERAL LAWS.

Section 9 of the Toxic Substances Control Act (15 U.S.C. 2608) is amended—

(1) in subsection (a)—

(A) in paragraph (1), in the first sentence—

(i) by striking "presents or will present an unreasonable risk to health or the environment" and inserting "does not meet the safety standard"; and

(ii) by striking "such risk" the first place it appears and inserting "the risk posed by the substance or mixture";

(B) in paragraph (2), in the matter following subparagraph (B), by striking "section 6 or 7" and inserting "section 6(d) or section 7"; and

(C) in paragraph (3), by striking "section 6 or 7" and inserting "section 6(d) or 7";

(2) in subsection (d), in the first sentence, by striking "Health, Education, and Welfare" and inserting "Health and Human Services"; and

(3) by adding at the end the following:

"(e) EXPOSURE INFORMATION.—If the Administrator obtains information related to exposures or releases of a chemical substance that may be prevented or reduced under another Federal law, including laws not administered by the Administrator, the Administrator shall make

1 such information available to the relevant Federal agency
2 or office of the Environmental Protection Agency.''.

3 **SEC. 12. RESEARCH, DEVELOPMENT, COLLECTION, DIS-**
4 **SEMINATION, AND UTILIZATION OF DATA.**

5 Section 10 of the Toxic Substances Control Act (15
6 U.S.C. 2609) is amended by striking ''Health, Education,
7 and Welfare'' each place it appears and inserting ''Health
8 and Human Services''.

9 **SEC. 13. EXPORTS.**

10 Section 12 of the Toxic Substances Control Act (15
11 U.S.C. 2611) is amended—

12 (1) in subsection (a), by striking paragraph (2)
13 and inserting the following:

14 ''(2) EXCEPTION.—Paragraph (1) shall not
15 apply to any chemical substance that the Adminis-
16 trator determines—

17 ''(A) under section 5 is not likely to meet
18 the safety standard; or

19 ''(B) under section 6 does not meet the
20 safety standard.

21 ''(3) WAIVERS.—For a mixture or article con-
22 taining a chemical substance described in paragraph
23 (2), the Administrator may—

24 ''(A) determine that paragraph (1) shall
25 not apply to the mixture or article; or

"(B) establish a threshold concentration in a mixture or article at which paragraph (1) shall not apply.

"(4) TESTING.—The Administrator may require testing under section 4 of any chemical substance or mixture exempted from this Act under paragraph (1) for the purpose of determining whether the chemical substance or mixture meets the safety standard within the United States.";

(2) by striking subsection (b) and inserting the following:

"(b) NOTICE.—

"(1) IN GENERAL.—A person shall notify the Administrator that the person is exporting or intends to export to a foreign country—

"(A) a chemical substance or a mixture containing a chemical substance that the Administrator has determined under section 5 is not likely to meet the safety standard and for which a prohibition or other restriction has been proposed or established under that section;

"(B) a chemical substance or a mixture containing a chemical substance that the Administrator has determined under section 6 does not meet the safety standard and for

which a prohibition or other restriction has been proposed or established under that section;

"(C) a chemical substance for which the United States is obligated by treaty to provide export notification;

"(D) a chemical substance or mixture subject to a prohibition or other restriction pursuant to a rule, order, or consent agreement in effect under this Act; or

"(E) a chemical substance or mixture for which the submission of information is required under section 4.

"(2) RULES.—

"(A) IN GENERAL.—The Administrator shall promulgate rules to carry out paragraph (1).

"(B) CONTENTS.—The rules promulgated pursuant to subparagraph (A) shall—

"(i) include such exemptions as the Administrator determines to be appropriate, which may include exemptions identified under section 5(h); and

"(ii) indicate whether, or to what extent, the rules apply to articles containing

a chemical substance or mixture described in paragraph (1).

"(3) NOTIFICATION.—The Administrator shall submit to the government of each country to which a chemical substance or mixture is exported—

"(A) for a chemical substance or mixture described in subparagraph (A), (B), or (D) of paragraph (1), a notice of the determination, rule, order, consent agreement, requirement, or designation;

"(B) for a chemical substance described in paragraph (1)(C), a notice that satisfies the obligation of the United States under the applicable treaty; and

"(C) for a chemical substance or mixture described in paragraph (1)(E), a notice of availability of the information on the chemical substance or mixture submitted to the Administrator."; and

(3) in subsection (c)—

(A) by striking paragraph (3); and

(B) by redesignating paragraphs (4) through (6) as paragraphs (3) through (5), respectively.

1 **SEC. 14. CONFIDENTIAL INFORMATION.**

2 Section 14 of the Toxic Substances Control Act (15
3 U.S.C. 2613) is amended to read as follows:

4 **"SEC. 14. CONFIDENTIAL INFORMATION.**

5 "(a) IN GENERAL.—Except as otherwise provided in
6 this section, the Administrator shall not disclose informa-
7 tion that is exempt from disclosure pursuant to subsection
8 (a) of section 552 of title 5, United States Code, under
9 subsection (b)(4) of that section—

10 "(1) that is reported to, or otherwise obtained
11 by, the Administrator under this Act; and

12 "(2) for which the requirements of subsection
13 (d) are met.

14 "(b) INFORMATION GENERALLY PROTECTED FROM
15 DISCLOSURE.—The following information specific to, and
16 submitted by, a manufacturer, processor, or distributor
17 that meets the requirements of subsections (a) and (d)
18 shall be presumed to be protected from disclosure, subject
19 to the condition that nothing in this Act prohibits the dis-
20 closure of any such information through discovery, sub-
21 poena, other court order, or any other judicial process oth-
22 erwise allowed under applicable Federal or State law:

23 "(1) Specific information describing the proc-
24 esses used in manufacture or processing of a chem-
25 ical substance, mixture, or article.

26 "(2) Marketing and sales information.

"(3) Information identifying a supplier or customer.

"(4) Details of the full composition of a mixture and the respective percentages of constituents.

"(5) Specific information regarding the use, function, or application of a chemical substance or mixture in a process, mixture, or product.

"(6) Specific production or import volumes of the manufacturer and specific aggregated volumes across manufacturers, if the Administrator determines that disclosure of the specific aggregated volumes would reveal confidential information.

"(7) Except as otherwise provided in this section, the specific identity of a chemical substance prior to the date on which the chemical substance is first offered for commercial distribution, including the chemical name, molecular formula, Chemical Abstracts Service number, and other information that would identify a specific chemical substance, if—

"(A) the specific identity was claimed as confidential information at the time it was submitted in a notice under section 5; and

"(B) the claim—

"(i) is not subject to an exception under subsection (e); or

"(ii) has not subsequently been withdrawn or found by the Administrator not to warrant protection as confidential information under subsection (f)(2) or (g).

"(c) INFORMATION NOT PROTECTED FROM DISCLOSURE.—Notwithstanding subsections (a) and (b), the following information shall not be protected from disclosure:

"(1) INFORMATION FROM HEALTH AND SAFETY STUDIES.—

"(A) IN GENERAL.—Subject to subparagraph (B), subsection (a) does not prohibit the disclosure of—

"(i) any health and safety study that is submitted under this Act with respect to—

"(I) any chemical substance or mixture that, on the date on which the study is to be disclosed, has been offered for commercial distribution; or

"(II) any chemical substance or mixture for which—

"(aa) testing is required under section 4; or

"(bb) a notification is required under section 5; or

"(ii) any information reported to, or otherwise obtained by, the Administrator from a health and safety study relating to a chemical substance or mixture described in subclause (I) or (II) of clause (i).

"(B) EFFECT OF PARAGRAPH.—Nothing in this paragraph authorizes the release of any information that discloses—

"(i) a process used in the manufacturing or processing of a chemical substance or mixture; or

"(ii) in the case of a mixture, the portion of the mixture comprised by any chemical substance in the mixture.

"(2) CERTAIN REQUESTS.—If a request is made to the Administrator under section 552(a) of title 5, United States Code, for information that is described in paragraph (1) that is not described in paragraph (1)(B), the Administrator may not deny the request on the basis of section 552(b)(4) of title 5, United States Code.

"(3) OTHER INFORMATION NOT PROTECTED FROM DISCLOSURE.—The following information is not protected from disclosure under this section:

"(A) For information submitted after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the specific identity of a chemical substance as of the date on which the chemical substance is first offered for commercial distribution, if the person submitting the information does not meet the requirements of subsection (d).

"(B) A safety assessment developed, or a safety determination made, under section 6.

"(C) Any general information describing the manufacturing volumes, expressed as specific aggregated volumes or, if the Administrator determines that disclosure of specific aggregated volumes would reveal confidential information, expressed in ranges.

"(D) A general description of a process used in the manufacture or processing and industrial, commercial, or consumer functions and uses of a chemical substance, mixture, or article containing a chemical substance or mixture, including information specific to an industry or industry sector that customarily would be shared with the general public or within an industry or industry sector.

"(4) MIXED CONFIDENTIAL AND NONCONFIDENTIAL INFORMATION .—Any information that is otherwise eligible for protection under this section and contained in a submission of information described in this subsection shall be protected from disclosure, if the submitter complies with subsection (d), subject to the condition that information in the submission that is not eligible for protection against disclosure shall be disclosed.

"(5) BAN OR PHASE-OUT.—If the Administrator promulgates a rule pursuant to section 6(d) that establishes a ban or phase-out of the manufacture, processing, or distribution in commerce of a chemical substance—

"(A) any protection from disclosure provided under this section with respect to information relating to the chemical substance shall no longer apply; and

"(B) the Administrator promptly shall make the information public.

"(d) REQUIREMENTS FOR CONFIDENTIALITY CLAIMS.—

"(1) ASSERTION OF CLAIMS.—

"(A) IN GENERAL.—A person seeking to protect any information submitted under this

1 Act from disclosure (including information de-
2 scribed in subsection (b)) shall assert to the Ad-
3 ministrator a claim for protection concurrent
4 with submission of the information, in accord-
5 ance with such rules regarding a claim for pro-
6 tection from disclosure as the Administrator
7 has promulgated or may promulgate pursuant
8 to this title.
9 "(B) INCLUSION.—An assertion of a claim
10 under subparagraph (A) shall include a state-
11 ment that the person has—
12 "(i) taken reasonable measures to pro-
13 tect the confidentiality of the information;
14 "(ii) determined that the information
15 is not required to be disclosed or otherwise
16 made available to the public under any
17 other Federal law;
18 "(iii) a reasonable basis to conclude
19 that disclosure of the information is likely
20 to cause substantial harm to the competi-
21 tive position of the person; and
22 "(iv) a reasonable basis to believe that
23 the information is not readily discoverable
24 through reverse engineering.

"(C) SPECIFIC CHEMICAL IDENTITY.—In the case of a claim under subparagraph (A) for protection against disclosure of a specific chemical identity, the claim shall include a structurally descriptive generic name for the chemical substance that the Administrator may disclose to the public, subject to the condition that the generic name shall—

"(i) conform with guidance prescribed by the Administrator under paragraph (3)(A); and

"(ii) describe the chemical structure of the substance as specifically as practicable while protecting those features of the chemical structure—

"(I) that are considered to be confidential; and

"(II) the disclosure of which would be likely to harm the competitive position of the person.

"(D) PUBLIC INFORMATION.—No person may assert a claim under this section for protection from disclosure of information that is already publicly available.

1 "(2) ADDITIONAL REQUIREMENTS FOR CON-
2 FIDENTIALITY CLAIMS.—Except for information de-
3 scribed in paragraphs (1) through (7) of subsection
4 (b), a person asserting a claim to protect informa-
5 tion from disclosure under this Act shall substan-
6 tiate the claim, in accordance with the rules promul-
7 gated and guidance issued by the Administrator.
8 "(3) GUIDANCE.—The Administrator shall de-
9 velop guidance regarding—
10 "(A) the determination of structurally de-
11 scriptive generic names, in the case of claims
12 for the protection against disclosure of specific
13 chemical identity; and
14 "(B) the content and form of the state-
15 ments of need and agreements required under
16 paragraphs (4), (5), and (6) of subsection (e).
17 "(4) CERTIFICATION.—An authorized official of
18 a person described in paragraph (1)(A) shall certify
19 that the information that has been submitted is true
20 and correct.
21 "(e) EXCEPTIONS TO PROTECTION FROM DISCLO-
22 SURE.—Information described in subsection (a) shall be
23 disclosed if—

"(1) the information is to be disclosed to an officer or employee of the United States in connection with the official duties of the officer or employee—

"(A) under any law for the protection of health or the environment; or

"(B) for a specific law enforcement purpose;

"(2) the information is to be disclosed to a contractor of the United States and employees of that contractor—

"(A) if, in the opinion of the Administrator, the disclosure is necessary for the satisfactory performance by the contractor of a contract with the United States for the performance of work in connection with this Act; and

"(B) subject to such conditions as the Administrator may specify;

"(3) the Administrator determines that disclosure is necessary to protect health or the environment;

"(4) the information is to be disclosed to a State or political subdivision of a State, on written request, for the purpose of development, administration, or enforcement of a law, if—

"(A) 1 or more applicable agreements with the Administrator that conform with the guidance issued under subsection (d)(3)(B) ensure that the recipient will take appropriate measures, and has adequate authority, to maintain the confidentiality of the information in accordance with procedures comparable to the procedures used by the Administrator to safeguard the information; and

"(B) the Administrator notifies the person that submitted the information that the information has been disclosed to the State or political subdivision of a State;

"(5) a health or environmental professional employed by a Federal or State agency or a treating physician or nurse in a nonemergency situation provides a written statement of need and agrees to sign a written confidentiality agreement with the Administrator, subject to the conditions that—

"(A) the statement of need and confidentiality agreement shall conform with the guidance issued under subsection (d)(3)(B);

"(B) the written statement of need shall be a statement that the person has a reasonable basis to suspect that—

"(i) the information is necessary for, or will assist in—

"(I) the diagnosis or treatment of 1 or more individuals; or

"(II) responding to an environmental release or exposure; and

"(ii) 1 or more individuals being diagnosed or treated have been exposed to the chemical substance concerned, or an environmental release or exposure has occurred; and

"(C) the confidentiality agreement shall provide that the person will not use the information for any purpose other than the health or environmental needs asserted in the statement of need, except as otherwise may be authorized by the terms of the agreement or by the person submitting the information to the Administrator, except that nothing in this Act prohibits the disclosure of any such information through discovery, subpoena, other court order, or any other judicial process otherwise allowed under applicable Federal or State law;

"(6) in the event of an emergency, a treating physician, nurse, agent of a poison control center,

1 public health or environmental official of a State or
2 political subdivision of a State, or first responder
3 (including any individual duly authorized by a Fed-
4 eral agency, State, or political subdivision of a State
5 who is trained in urgent medical care or other emer-
6 gency procedures, including a police officer, fire-
7 fighter, or emergency medical technician) requests
8 the information, subject to the conditions that—
9 "(A) the treating physician, nurse, agent,
10 public health or environmental official of a
11 State or a political subdivision of a State, or
12 first responder shall have a reasonable basis to
13 suspect that—
14 "(i) a medical or public health or en-
15 vironmental emergency exists;
16 "(ii) the information is necessary for,
17 or will assist in, emergency or first-aid di-
18 agnosis or treatment; or
19 "(iii) 1 or more individuals being di-
20 agnosed or treated have likely been ex-
21 posed to the chemical substance concerned,
22 or a serious environmental release of or ex-
23 posure to the chemical substance con-
24 cerned has occurred;

"(B) if requested by the person submitting the information to the Administrator, the treating physician, nurse, agent, public health or environmental official of a State or a political subdivision of a State, or first responder shall, as described in paragraph (5)—

"(i) provide a written statement of need; and

"(ii) agree to sign a confidentiality agreement; and

"(C) the written confidentiality agreement or statement of need shall be submitted as soon as practicable, but not necessarily before the information is disclosed;

"(7) the Administrator determines that disclosure is relevant in a proceeding under this Act, subject to the condition that the disclosure shall be made in such a manner as to preserve confidentiality to the maximum extent practicable without impairing the proceeding;

"(8) the information is to be disclosed, on written request of any duly authorized congressional committee, to that committee; or

"(9) the information is required to be disclosed or otherwise made public under any other provision of Federal law.

"(f) DURATION OF PROTECTION FROM DISCLOSURE.—

"(1) IN GENERAL.—

"(A) INFORMATION PROTECTED FROM DISCLOSURE.—Subject to paragraph (2), the Administrator shall protect from disclosure information that meets the requirements of subsection (d) for a period of 10 years, unless, prior to the expiration of the period—

"(i) an affected person notifies the Administrator that the person is withdrawing the confidentiality claim, in which case the Administrator shall promptly make the information available to the public; or

"(ii) the Administrator otherwise becomes aware that the need for protection from disclosure can no longer be substantiated, in which case the Administrator shall take the actions described in subsection (g)(2).

"(B) EXTENSIONS.—

"(i) IN GENERAL.—Not later than the date that is 60 days before the expiration of the period described in subparagraph (A), the Administrator shall provide to the person that asserted the claim a notice of the impending expiration of the period.

"(ii) STATEMENT.—

"(I) IN GENERAL.—Not later than the date that is 30 days before the expiration of the period described in subparagraph (A), a person re-asserting the relevant claim shall submit to the Administrator a statement substantiating, in accordance with subsection (d)(2), the need to extend the period.

"(II) ACTION BY ADMINISTRATOR.—Not later than the date that is 30 days after the date of receipt of a statement under subclause (I), the Administrator shall—

"(aa) review the request;

"(bb) make a determination regarding whether the information for which the request is

1 made continues to meet the rel-
2 evant criteria established under
3 this section; and
4 "(cc)(AA) grant an exten-
5 sion of not more than 10 years;
6 or
7 "(BB) deny the claim.
8 "(C) NO LIMIT ON NUMBER OF EXTEN-
9 SIONS.—There shall be no limit on the number
10 of extensions granted under subparagraph (B),
11 if the Administrator determines that the rel-
12 evant statement under subparagraph
13 (B)(ii)(I)—
14 "(i) establishes the need to extend the
15 period; and
16 "(ii) meets the requirements estab-
17 lished by the Administrator.
18 "(2) REVIEW AND RESUBSTANTIATION.—
19 "(A) DISCRETION OF ADMINISTRATOR.—
20 The Administrator may review, at any time, a
21 claim for protection against disclosure under
22 subsection (a) for information submitted to the
23 Administrator regarding a chemical substance
24 and require any person that has claimed protec-
25 tion for that information, whether before, on, or

after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, to withdraw or reassert and substantiate or resubstantiate the claim in accordance with this section—

"(i) after the chemical substance is identified as a high-priority substance under section 4A;

"(ii) for any chemical substance for which the Administrator has made a determination under section 6(c)(1)(C);

"(iii) for any inactive chemical substance identified under section 8(b)(5); or

"(iv) in limited circumstances, if the Administrator determines that disclosure of certain information currently protected from disclosure would assist the Administrator in conducting safety assessments and safety determinations under subsections (b) and (c) of section 6 or promulgating rules pursuant to section 6(d), subject to the condition that the information shall not be disclosed unless the claimant withdraws the claim or the Administrator

1 determines that the information does not
2 meet the requirements of subsection (d).
3 "(B) REVIEW REQUIRED.—The Adminis-
4 trator shall review a claim for protection from
5 disclosure under subsection (a) for information
6 submitted to the Administrator regarding a
7 chemical substance and require any person that
8 has claimed protection for that information,
9 whether before, on, or after the date of enact-
10 ment of the Frank R. Lautenberg Chemical
11 Safety for the 21st Century Act, to withdraw or
12 reassert and substantiate or resubstantiate the
13 claim in accordance with this section—
14 "(i) as necessary to comply with a re-
15 quest for information received by the Ad-
16 ministrator under section 552 of title 5,
17 United States Code;
18 "(ii) if information available to the
19 Administrator provides a basis that the re-
20 quirements of section 552(b)(4) of title 5,
21 United States Code, are no longer met; or
22 "(iii) for any substance for which the
23 Administrator has made a determination
24 under section 6(c)(1)(B).

"(C) ACTION BY RECIPIENT.—If the Administrator makes a request under subparagraph (A) or (B), the recipient of the request shall—

"(i) reassert and substantiate or resubstantiate the claim; or

"(ii) withdraw the claim.

"(D) PERIOD OF PROTECTION.—Protection from disclosure of information subject to a claim that is reviewed and approved by the Administrator under this paragraph shall be extended for a period of 10 years from the date of approval, subject to any subsequent request by the Administrator under this paragraph.

"(3) UNIQUE IDENTIFIER.—The Administrator shall—

"(A)(i) develop a system to assign a unique identifier to each specific chemical identity for which the Administrator approves a request for protection from disclosure, other than a specific chemical identity or structurally descriptive generic term; and

"(ii) apply that identifier consistently to all information relevant to the applicable chemical substance;

"(B) annually publish and update a list of chemical substances, referred to by unique identifier, for which claims to protect the specific chemical identity from disclosure have been approved, including the expiration date for each such claim;

"(C) ensure that any nonconfidential information received by the Administrator with respect to such a chemical substance during the period of protection from disclosure—

"(i) is made public; and

"(ii) identifies the chemical substance using the unique identifier; and

"(D) for each claim for protection of specific chemical identity that has been denied by the Administrator on expiration of the period for appeal under subsection (g)(3), that has expired, or that has been withdrawn by the submitter, provide public access to the specific chemical identity clearly linked to all nonconfidential information received by the Administrator with respect to the chemical substance.

"(g) DUTIES OF ADMINISTRATOR.—

"(1) DETERMINATION.—

"(A) IN GENERAL.—Except as provided in subsection (b), the Administrator shall, subject to subparagraph (C), not later than 90 days after the receipt of a claim under subsection (d), and not later than 30 days after the receipt of a request for extension of a claim under subsection (f), review and approve, modify, or deny the claim or request.

"(B) DENIAL OR MODIFICATION.—

"(i) IN GENERAL.—Except as provided in subsections (c) and (f), the Administrator shall deny a claim to protect a chemical identity from disclosure only if the person that has submitted the claim fails to meet the requirements of subsections (a) and (d).

"(ii) REASONS FOR DENIAL OR MODIFICATION.—The Administrator shall provide to a person that has submitted a claim described in clause (i) a written statement of the reasons for the denial or modification of the claim.

"(C) SUBSETS.—The Administrator shall—

"(i) except for claims described in subsection (b)(7), review all claims under this section for the protection against disclosure of the specific identity of a chemical substance; and

"(ii) review a representative subset, comprising at least 25 percent, of all other claims for protection against disclosure.

"(D) EFFECT OF FAILURE TO ACT.—The failure of the Administrator to make a decision regarding a claim for protection against disclosure or extension under this section shall not be the basis for denial or elimination of a claim for protection against disclosure.

"(2) NOTIFICATION.—

"(A) IN GENERAL.—Except as provided in subparagraph (B) and subsections (c), (e), and (f), if the Administrator denies or modifies a claim under paragraph (1), the Administrator shall notify, in writing and by certified mail, the person that submitted the claim of the intent of the Administrator to release the information.

"(B) RELEASE OF INFORMATION.—

"(i) IN GENERAL.—Except as provided in clause (ii), the Administrator shall

not release information under this subsection until the date that is 30 days after the date on which the person that submitted the request receives notification under subparagraph (A).

"(ii) EXCEPTIONS.—

"(I) IN GENERAL.—For information under paragraph (3) or (8) of subsection (e), the Administrator shall not release that information until the date that is 15 days after the date on which the person that submitted the claim receives a notification, unless the Administrator determines that release of the information is necessary to protect against an imminent and substantial harm to health or the environment, in which case no prior notification shall be necessary.

"(II) NO NOTIFICATION.—For information under paragraph (1), (2), (6), (7), or (9) of subsection (e), no prior notification shall be necessary.

"(3) APPEALS.—

"(A) IN GENERAL.—If a person receives a notification under paragraph (2) and believes disclosure of the information is prohibited under subsection (a), before the date on which the information is to be released, the person may bring an action to restrain disclosure of the information in—

"(i) the United States district court of the district in which the complainant resides or has the principal place of business; or

"(ii) the United States District Court for the District of Columbia.

"(B) NO DISCLOSURE.—The Administrator shall not disclose any information that is the subject of an appeal under this section before the date on which the applicable court rules on an action under subparagraph (A).

"(4) ADMINISTRATION.—In carrying out this subsection, the Administrator shall use the procedures described in part 2 of title 40, Code of Federal Regulations (or successor regulations).

"(h) CRIMINAL PENALTY FOR WRONGFUL DISCLOSURE.—

"(1) OFFICERS AND EMPLOYEES OF UNITED STATES.—

"(A) IN GENERAL.—Subject to paragraph (2), a current or former officer or employee of the United States described in subparagraph (B) shall be guilty of a misdemeanor and fined under title 18, United States Code, or imprisoned for not more than 1 year, or both.

"(B) DESCRIPTION.—A current or former officer or employee of the United States referred to in subparagraph (A) is a current or former officer or employee of the United States who—

"(i) by virtue of that employment or official position has obtained possession of, or has access to, material the disclosure of which is prohibited by subsection (a); and

"(ii) knowing that disclosure of that material is prohibited by subsection (a), willfully discloses the material in any manner to any person not entitled to receive that material.

"(2) OTHER LAWS.—Section 1905 of title 18, United States Code, shall not apply with respect to the publishing, divulging, disclosure, making known

of, or making available, information reported or otherwise obtained under this Act.

"(3) CONTRACTORS.—For purposes of this subsection, any contractor of the United States that is provided information in accordance with subsection (e)(2), including any employee of that contractor, shall be considered to be an employee of the United States.

"(i) APPLICABILITY.—

"(1) IN GENERAL.—Except as otherwise provided in this section, section 8, or any other applicable Federal law, the Administrator shall have no authority—

"(A) to require the substantiation or resubstantiation of a claim for the protection from disclosure of information submitted to the Administrator under this Act before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act; or

"(B) to impose substantiation or resubstantiation requirements under this Act that are more extensive than those required under this section.

"(2) PRIOR ACTIONS.—Nothing in this Act prevents the Administrator from reviewing, requiring

1 substantiation or resubstantiation for, or approving,
2 modifying or denying any claim for the protection
3 from disclosure of information before the effective
4 date of such rules applicable to those claims as the
5 Administrator may promulgate after the date of en-
6 actment of the Frank R. Lautenberg Chemical Safe-
7 ty for the 21st Century Act.''.

8 **SEC. 15. PROHIBITED ACTS.**

9 Section 15 of the Toxic Substances Control Act (15
10 U.S.C. 2614) is amended by striking paragraph (1) and
11 inserting the following:

12 ''(1) fail or refuse to comply with—

13 ''(A) any rule promulgated, consent agree-
14 ment entered into, or order issued under section
15 4;

16 ''(B) any requirement under section 5 or 6;

17 ''(C) any rule promulgated, consent agree-
18 ment entered into, or order issued under section
19 5 or 6; or

20 ''(D) any requirement of, or any rule pro-
21 mulgated or order issued pursuant to title II;''.

22 **SEC. 16. PENALTIES.**

23 Section 16 of the Toxic Substances Control Act (15
24 U.S.C. 2615) is amended—

25 (1) in subsection (a)(1)—

(A) in the first sentence—

(i) by inserting "this Act or a rule or order promulgated or issued pursuant to this Act, including" after "a provision of"; and

(ii) by striking "$25,000" and inserting "$37,500"; and

(B) in the second sentence, by striking" violation of section 15 or 409" and inserting "violation of this Act"; and

(2) in subsection (b)—

(A) by striking "Any person who" and inserting the following:

"(1) IN GENERAL.—Any person that";

(B) by striking "section 15 or 409" and inserting "this Act";

(C) by striking "$25,000" and inserting "$50,000"; and

(D) by adding at the end the following:

"(2) IMMINENT DANGER OF DEATH OR SERIOUS BODILY INJURY.—

"(A) IN GENERAL.—Any person that knowingly or willfully violates any provision of this Act, and that knows at the time of the violation that the violation places an individual in

imminent danger of death or serious bodily injury, shall be subject on conviction to a fine of not more than $250,000, or imprisonment for not more than 15 years, or both.

"(B) ORGANIZATIONS.—An organization that commits a violation described in subparagraph (A) shall be subject on conviction to a fine of not more than $1,000,000 for each violation.

"(3) KNOWLEDGE OF IMMINENT DANGER OR INJURY.—For purposes of determining whether a defendant knew that the violation placed another individual in imminent danger of death or serious bodily injury—

"(A) the defendant shall be responsible only for actual awareness or actual belief possessed; and

"(B) knowledge possessed by an individual may not be attributed to the defendant.".

SEC. 17. STATE-FEDERAL RELATIONSHIP.

Section 18 of the Toxic Substances Control Act (15 U.S.C. 2617) is amended by striking subsections (a) and (b) and inserting the following:

"(a) IN GENERAL.—

"(1) ESTABLISHMENT OR ENFORCEMENT.—Except as provided in subsections (c), (d), (e), (f), and (g), and subject to paragraph (2), no State or political subdivision of a State may establish or continue to enforce any of the following:

"(A) TESTING AND INFORMATION COLLECTION.—A statute or administrative action to require the development of information on a chemical substance or category of substances that is reasonably likely to produce the same information required under section 4, 5, or 6 in—

"(i) a rule promulgated by the Administrator;

"(ii) a testing consent agreement entered into by the Administrator; or

"(iii) an order issued by the Administrator.

"(B) CHEMICAL SUBSTANCES FOUND TO MEET THE SAFETY STANDARD OR RESTRICTED.—A statute or administrative action to prohibit or otherwise restrict the manufacture, processing, or distribution in commerce or use of a chemical substance—

"(i) found to meet the safety standard and consistent with the scope of the determination made under section 6; or

"(ii) found not to meet the safety standard, after the effective date of the rule issued under section 6(d) for the substance, consistent with the scope of the determination made by the Administrator.

"(C) SIGNIFICANT NEW USE.—A statute or administrative action requiring the notification of a use of a chemical substance that the Administrator has specified as a significant new use and for which the Administrator has required notification pursuant to a rule promulgated under section 5.

"(2) EFFECTIVE DATE OF PREEMPTION.—Under this subsection, Federal preemption of State statutes and administrative actions applicable to specific substances shall not occur until the effective date of the applicable action described in paragraph (1) taken by the Administrator.

"(b) NEW STATUTES OR ADMINISTRATIVE ACTIONS CREATING PROHIBITIONS OR OTHER RESTRICTIONS.—Except as provided in subsections (c), (d), and (e), no State or political subdivision of a State may establish

1 (after the date of enactment of the Frank R. Lautenberg
2 Chemical Safety for the 21st Century Act) a statute or
3 administrative action prohibiting or restricting the manu-
4 facture, processing, distribution in commerce or use of a
5 chemical substance that is a high-priority substance des-
6 ignated under section 4A, as of the date on which the Ad-
7 ministrator commences a safety assessment under section
8 6.

9 "(c) SCOPE OF PREEMPTION.—Federal preemption
10 under subsections (a) and (b) of State statutes and admin-
11 istrative actions applicable to specific substances shall
12 apply only to—

13 "(1) the chemical substances or category of
14 substances subject to a rule, order, or consent agree-
15 ment under section 4;

16 "(2) the uses or conditions of use of such sub-
17 stances that are identified by the Administrator as
18 subject to review in a safety assessment and in-
19 cluded in the scope of the safety determination made
20 by the Administrator for the substance, or of any
21 rule the Administrator promulgates pursuant to sec-
22 tion 6(d); or

23 "(3) the uses of such substances that the Ad-
24 ministrator has specified as significant new uses and

1 for which the Administrator has required notifica-
2 tion pursuant to a rule promulgated under section 5.
3 "(d) EXCEPTIONS.—
4 "(1) IN GENERAL.—Subsections (a) and (b)
5 shall not apply to a statute or administrative action
6 of a State or a political subdivision of a State appli-
7 cable to a specific chemical substance that—
8 "(A) is adopted or authorized under the
9 authority of other Federal law or adopted to
10 satisfy or obtain authorization or approval
11 under any other Federal law;
12 "(B) implements a reporting, monitoring,
13 disclosure, or other information obligation for
14 the chemical substance not otherwise required
15 by the Administrator under this Act or required
16 under any other Federal law; or
17 "(C) is adopted pursuant to authority
18 under a law of the State or political subdivision
19 of the State related to water quality, air qual-
20 ity, or waste treatment or disposal except to the
21 extent that the action—
22 "(i) imposes a restriction on the man-
23 ufacture, processing, distribution in com-
24 merce, or use of a chemical substance; and

"(ii)(I) addresses the same hazards and exposures, with respect to the same conditions of use, as are included in the scope of the safety determination pursuant to section 6, but is inconsistent with the action of the Administrator; or

"(II) would cause a violation of the applicable action by the Administrator under section 5 or 6.

"(2) NO PREEMPTION OF STATE STATUTES AND ADMINISTRATIVE ACTIONS.—Nothing in this Act, nor any amendment made by this Act, nor any rule, standard of performance, safety determination, or scientific assessment implemented pursuant to this Act, shall affect the right of a State or a political subdivision of a State to adopt or enforce any rule, standard of performance, safety determination, scientific assessment, or any protection for public health or the environment that—

"(A) is adopted or authorized under the authority of any other Federal law or adopted to satisfy or obtain authorization or approval under any other Federal law;

"(B) implements a reporting, monitoring, disclosure, or other information obligation for

1 the chemical substance not otherwise required
2 by the Administrator under this Act or required
3 under any other Federal law; or
4 "(C) is adopted pursuant to authority
5 under a law of the State or political subdivision
6 of the State related to water quality, air qual-
7 ity, or waste treatment or disposal, except to
8 the extent that the action—
9 "(i) imposes a restriction on the man-
10 ufacture, processing, distribution in com-
11 merce, or use of a chemical substance; and
12 "(ii)(I) addresses the same hazards
13 and exposures, with respect to the same
14 conditions of use as are included in the
15 scope of the safety determination pursuant
16 to section 6, but is inconsistent with the
17 action of the Administrator; or
18 "(II) would cause a violation of the
19 applicable action by the Administrator
20 under section 5 or 6.
21 "(3) APPLICABILITY TO CERTAIN RULES OR OR-
22 DERS.—Notwithstanding subsection (e)—
23 "(A) nothing in this section shall be con-
24 strued as modifying the effect under this sec-
25 tion, as in effect on the day before the effective

1 date of the Frank R. Lautenberg Chemical
2 Safety for the 21st Century Act, of any rule or
3 order promulgated or issued under this Act
4 prior to that effective date; and
5 "(B) with respect to a chemical substance
6 or mixture for which any rule or order was pro-
7 mulgated or issued under section 6 prior to the
8 effective date of the Frank R. Lautenberg
9 Chemical Safety for the 21st Century Act with
10 regards to manufacturing, processing, distribu-
11 tion in commerce, use, or disposal of a chemical
12 substance, this section (as in effect on the day
13 before the effective date of the Frank R. Lau-
14 tenberg Chemical Safety for the 21st Century
15 Act) shall govern the preemptive effect of any
16 rule or order that is promulgated or issued re-
17 specting such chemical substance or mixture
18 under section 6 of this Act after that effective
19 date, unless the latter rule or order is with re-
20 spect to a chemical substance or mixture con-
21 taining a chemical substance and follows a des-
22 ignation of that chemical substance as a high-
23 priority substance under subsection (b) or (c) of
24 section 4A or as an additional priority for safe-

1 ty assessment and safety determination under
2 section 4A(d).
3 "(e) PRESERVATION OF CERTAIN STATE LAW.—
4 "(1) IN GENERAL.—Nothing in this Act, sub-
5 ject to subsection (g) of this section, shall—
6 "(A) be construed to preempt or otherwise
7 affect any action taken before January 1, 2015,
8 under the authority of a State law that pro-
9 hibits or otherwise restricts manufacturing,
10 processing, distribution in commerce, use, or
11 disposal of a chemical substance; or
12 "(B) be construed to preempt or otherwise
13 affect any action taken pursuant to a State law
14 that was in effect on August 31, 2003.
15 "(2) EFFECT OF SUBSECTION.—This sub-
16 section does not affect, modify, or alter the relation-
17 ship between State and Federal law pursuant to any
18 other Federal law.
19 "(f) STATE WAIVERS.—
20 "(1) IN GENERAL.—Upon application of a State
21 or political subdivision of a State, the Administrator
22 may—
23 "(A) by rule, exempt from subsection (a),
24 under such conditions as may be prescribed in
25 the rule, a statute or administrative action of

that State or political subdivision of the State that relates to the effects of, or exposure to, a chemical substance under the conditions of use if the Administrator determines that—

"(i) compelling State or local conditions warrant granting the waiver to protect health or the environment;

"(ii) compliance with the proposed requirement of the State or political subdivision of the State would not unduly burden interstate commerce in the manufacture, processing, distribution in commerce, or use of a chemical substance;

"(iii) compliance with the proposed requirement of the State or political subdivision of the State would not cause a violation of any applicable Federal law, rule, or order; and

"(iv) based on the judgment of the Administrator, the proposed requirement of the State or political subdivision of the State is consistent with sound objective scientific practices, the weight of the evidence, and the best available science; or

"(B) exempt from subsection (b) a statute or administrative action of a State or political subdivision of a State that relates to the effects of exposure to a chemical substance under the conditions of use if the Administrator determines that—

"(i) the State has a compelling local interest that warrants granting the waiver to protect health or the environment;

"(ii) compliance with the proposed requirement of the State will not unduly burden interstate commerce in the manufacture, processing, distribution in commerce, or use of a chemical substance;

"(iii) compliance with the proposed requirement would not cause a violation of any applicable Federal law, rule, or order; and

"(iv) the proposed requirement is grounded in reasonable scientific concern.

"(2) APPROVAL OF A STATE WAIVER REQUEST.—The Administrator shall grant or deny a waiver application—

"(A) not later than 180 days after the date on which an application under paragraph (1)(A) is submitted; and

"(B) not later than 90 days after the date on which an application under paragraph (1)(B) is submitted.

"(3) NOTICE AND COMMENT.—The application of a State or political subdivision of the State shall be subject to public notice and comment.

"(4) FINAL AGENCY ACTION.—The decision of the Administrator on the application of a State or political subdivision of the State shall be—

"(A) considered to be a final agency action; and

"(B) subject to judicial review.

"(5) DURATION OF WAIVERS.—A waiver granted under paragraph (1)(B) shall remain in effect until the later of—

"(A) such time as the safety assessment and safety determination is completed; and

"(B) the date on which compliance with an applicable rule issued under section 6(d) is required.

"(6) JUDICIAL REVIEW OF WAIVERS.—Not later than 60 days after the date on which the Adminis-

1 trator makes a determination on an application of a
2 State or political subdivision of the State under sub-
3 paragraph (A) or (B) of paragraph (1), any person
4 may file a petition for judicial review in the United
5 States Court of Appeals for the District of Columbia
6 Circuit, which shall have exclusive jurisdiction over
7 the determination.

8 "(7) JUDICIAL REVIEW OF PRIORITIZATION
9 SCREENING DECISION.—Not later than 60 days after
10 the date on which the Administrator makes a deci-
11 sion on a recommendation made under section
12 4A(a)(4)(A) to designate a chemical substance as a
13 low priority pursuant to section 4A(b)(4), the Gov-
14 ernor of a State or a State agency with responsi-
15 bility for protecting health and the environment that
16 submitted the recommendation may file a petition
17 for judicial review in the United States Court of Ap-
18 peals for the District of Columbia Circuit, which
19 shall have exclusive jurisdiction over the determina-
20 tion.

21 "(g) SAVINGS.—

22 "(1) NO PREEMPTION OF COMMON LAW OR
23 STATUTORY CAUSES OF ACTION FOR CIVIL RELIEF
24 OR CRIMINAL CONDUCT.—

1 "(A) IN GENERAL.—Nothing in this Act,
2 nor any amendment made by this Act, nor any
3 safety standard, rule, requirement, standard of
4 performance, safety determination, or scientific
5 assessment implemented pursuant to this Act,
6 shall be construed to preempt, displace, or sup-
7 plant any state or Federal common law rights
8 or any state or Federal statute creating a rem-
9 edy for civil relief, including those for civil dam-
10 age, or a penalty for a criminal conduct.
11 "(B) CLARIFICATION OF NO PREEMP-
12 TION.—Notwithstanding any other provision of
13 this Act, nothing in this Act, nor any amend-
14 ments made by this Act, shall preempt or pre-
15 clude any cause of action for personal injury,
16 wrongful death, property damage, or other in-
17 jury based on negligence, strict liability, prod-
18 ucts liability, failure to warn, or any other legal
19 theory of liability under any State law, mari-
20 time law, or Federal common law or statutory
21 theory.
22 "(2) NO EFFECT ON PRIVATE REMEDIES.—
23 "(A) Nothing in this Act, nor any amend-
24 ments made by this Act, nor any rules, regula-
25 tions, requirements, safety assessments, safety

determinations, scientific assessments, or orders issued pursuant to this Act shall be interpreted as, in either the plaintiff's or defendant's favor, dispositive in any civil action.

"(B) This Act does not affect the authority of any court to make a determination in an adjudicatory proceeding under applicable State or Federal law with respect to the admission into evidence or any other use of this Act or rules, regulations, requirements, standards of performance, safety assessments, scientific assessments, or orders issued pursuant to this Act.".

SEC. 18. JUDICIAL REVIEW.

Section 19 of the Toxic Substances Control Act (15 U.S.C. 2618) is amended—

(1) in subsection (a)—

(A) in paragraph (1)—

(i) in subparagraph (A), by striking "section 4(a), 5(a)(2), 5(b)(4), 6(a), 6(e), or 8, or under title II or IV" and inserting "section 4(a), 5(d), 6(c), 6(d), 6(g), or 8, or title II or IV"; and

(ii) in subparagraph (B), by striking "an order issued under subparagraph (A)

or (B) of section 6(b)(1)" and inserting "an order issued under this title"; and

(B) in paragraph (2), in the first sentence, by striking "paragraph (1)(A)" and inserting "paragraph (1)"; and

(C) by striking paragraph (3); and

(2) in subsection (c)(1)(B)—

(A) in clause (i)—

(i) by striking "section 4(a), 5(b)(4), 6(a), or 6(e)" and inserting "section 4(a), 5(d), 6(d), or 6(g)"; and

(ii) by striking "evidence in the rulemaking record (as defined in subsection (a)(3)) taken as a whole;" and inserting "evidence (including any matter) in the rulemaking record, taken as a whole; and"; and

(B) by striking clauses (ii) and (iii) and the matter following clause (iii) and inserting the following:

"(ii) the court may not review the contents and adequacy of any statement of basis and purpose required by section 553(c) of title 5, United States Code, to be

1 incorporated in the rule, except as part of
2 the rulemaking record, taken as a whole.".

3 **SEC. 19. CITIZENS' PETITIONS.**

4 Section 21 of the Toxic Substances Control Act (15
5 U.S.C. 2620) is amended—

6 (1) in subsection (a), by striking "an order
7 under section 5(e) or 6(b)(2)" and inserting "an
8 order under section 4 or 5(d)"; and

9 (2) in subsection (b)—

10 (A) in paragraph (1), by striking "an
11 order under section 5(e), 6(b)(1)(A), or
12 6(b)(1)(B)" and inserting "an order under sec-
13 tion 4 or 5(d)"; and

14 (B) in paragraph (4), by striking subpara-
15 graph (B) and inserting the following:

16 "(B) DE NOVO PROCEEDING.—

17 "(i) IN GENERAL.—In an action
18 under subparagraph (A) to initiate a pro-
19 ceeding to promulgate a rule pursuant to
20 section 4, 5, 6, or 8 or an order issued
21 under section 4 or 5, the petitioner shall be
22 provided an opportunity to have the peti-
23 tion considered by the court in a de novo
24 proceeding.

25 "(ii) DEMONSTRATION.—

1 "(I) IN GENERAL.—The court in
2 a de novo proceeding under this sub-
3 paragraph shall order the Adminis-
4 trator to initiate the action requested
5 by the petitioner if the petitioner dem-
6 onstrates to the satisfaction of the
7 court by a preponderance of the evi-
8 dence that—
9 "(aa) in the case of a peti-
10 tion to initiate a proceeding for
11 the issuance of a rule or order
12 under section 4, the information
13 available to the Administrator is
14 insufficient for the Administrator
15 to perform an action described in
16 section 4, 4A, 5, or 6(d);
17 "(bb) in the case of a peti-
18 tion to issue an order under sec-
19 tion 5(d), there is a reasonable
20 basis to conclude that the chem-
21 ical substance is not likely to
22 meet the safety standard;
23 "(cc) in the case of a peti-
24 tion to initiate a proceeding for
25 the issuance of a rule under sec-

1 tion 6(d), there is a reasonable
2 basis to conclude that the chem-
3 ical substance will not meet the
4 safety standard; or
5 "(dd) in the case of a peti-
6 tion to initiate a proceeding for
7 the issuance of a rule under sec-
8 tion 8, there is a reasonable basis
9 to conclude that the rule is nec-
10 essary to protect health or the
11 environment or ensure that the
12 chemical substance meets the
13 safety standard.
14 "(II) DEFERMENT.—The court
15 in a de novo proceeding under this
16 subparagraph may permit the Admin-
17 istrator to defer initiating the action
18 requested by the petitioner until such
19 time as the court prescribes, if the
20 court finds that—
21 "(aa) the extent of the risk
22 to health or the environment al-
23 leged by the petitioner is less
24 than the extent of risks to health
25 or the environment with respect

to which the Administrator is taking action under this Act; and

"(bb) there are insufficient resources available to the Administrator to take the action requested by the petitioner.".

SEC. 20. EMPLOYMENT EFFECTS.

Section 24(b)(2)(B)(ii) of the Toxic Substances Control Act (15 U.S.C. 2623(b)(2)(B)(ii)) is amended by striking "section 6(c)(3)," and inserting "the applicable requirements of this Act;".

SEC. 21. STUDIES.

Section 25 of the Toxic Substances Control Act (15 U.S.C. 2624) is repealed.

SEC. 22. ADMINISTRATION.

Section 26 of the Toxic Substances Control Act (15 U.S.C. 2625) is amended—

(1) by striking subsection (b) and inserting the following:

"(b) FEES.—

"(1) IN GENERAL.—The Administrator shall establish, not later than 1 year after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, by rule—

"(A) the payment of 1 or more reasonable fees as a condition of submitting a notice or requesting an exemption under section 5;

"(B) the payment of 1 or more reasonable fees by a manufacturer or processor that—

"(i) is required to submit a notice pursuant to the rule promulgated under section 8(b)(4)(A)(i) identifying a chemical substance as active;

"(ii) is required to submit a notice pursuant to section 8(b)(5)(B)(i) changing the status of a chemical substance from inactive to active;

"(iii) is required to report information pursuant to the rules promulgated under section 8(a)(4); and

"(iv) manufactures or processes a chemical substance subject to a safety assessment and safety determination pursuant to section 6.

"(2) UTILIZATION AND COLLECTION OF FEES.—The Administrator shall—

"(A) utilize the fees collected under paragraph (1) only to defray costs associated with the actions of the Administrator—

"(i) to collect, process, review, provide access to, and protect from disclosure (where appropriate) information on chemical substances under this Act;

"(ii) to review notices and make determinations for chemical substances under paragraphs (1) and (3) of section 5(d) and impose any necessary restrictions under section 5(d)(4);

"(iii) to make prioritization decisions under section 4A;

"(iv) to conduct and complete safety assessments and determinations under section 6; and

"(v) to conduct any necessary rulemaking pursuant to section 6(d);

"(B) insofar as possible, collect the fees described in paragraph (1) in advance of conducting any fee-supported activity;

"(C) deposit the fees in the Fund established by paragraph (4)(A); and

"(D) not collect excess fees or retain a significant amount of unused fees.

"(3) AMOUNT AND ADJUSTMENT OF FEES; REFUNDS.—In setting fees under this section, the Administrator shall—

"(A) take into account the cost to the Administrator of conducting the activities described in paragraph (2);

"(B) prescribe lower fees for small business concerns, after consultation with the Administrator of the Small Business Administration;

"(C) set the fees established under paragraph (1) at levels such that the fees will, in aggregate, provide a sustainable source of funds to defray approximately 25 percent of the costs of conducting the activities identified in paragraph (2)(A), not to exceed $18,000,000, not including fees under subparagraph (E) of this paragraph;

"(D) reflect an appropriate balance in the assessment of fees between manufacturers and processors, and allow the payment of fees by consortia of manufacturers or processors;

"(E) for substances designated as additional priorities pursuant to section 4A(c), establish the fee at a level sufficient to defray the

full costs to the Administrator of conducting the safety assessment and safety determination under section 6;

"(F) prior to the establishment or amendment of any fees under paragraph (1), consult and meet with parties potentially subject to the fees or their representatives, subject to the condition that no obligation under the Federal Advisory Committee Act (5 U.S.C. App.) or subchapter III of chapter 5 of title 5, United States Code, is applicable with respect to such meetings;

"(G) beginning with the fiscal year that is 3 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, and every 3 years thereafter, after consultation with parties potentially subject to the fees and their representatives, increase or decrease the fees established under paragraph (1) as necessary—

"(i) to ensure that funds deposited in the Fund are sufficient to conduct the activities identified in paragraph (2)(A) and the full costs of safety assessments and

1 safety determinations pursuant to subpara-
2 graph (E); and
3 "(ii) to account for inflation;
4 "(H) adjust fees established under para-
5 graph (1) as necessary to vary on account of
6 differing circumstances, including reduced fees
7 or waivers in appropriate circumstances, to re-
8 duce the burden on manufacturing or proc-
9 essing, remove barriers to innovation, or where
10 the costs to the Administrator of collecting the
11 fees exceed the fee revenue anticipated to be
12 collected; and
13 "(I) if a notice submitted under section 5
14 is refused or subsequently withdrawn, refund
15 the fee or a portion of the fee if no substantial
16 work was performed on the notice.
17 "(4) TSCA IMPLEMENTATION FUND.—
18 "(A) ESTABLISHMENT.—There is estab-
19 lished in the Treasury of the United States a
20 fund, to be known as the 'TSCA Implementa-
21 tion Fund' (referred to in this subsection as the
22 'Fund'), consisting of—
23 "(i) such amounts as are deposited in
24 the Fund under paragraph (2)(C); and

"(ii) any interest earned on the investment of amounts in the Fund; and

"(iii) any proceeds from the sale or redemption of investments held in the Fund.

"(B) CREDITING AND AVAILABILITY OF FEES.—

"(i) IN GENERAL.—Fees authorized under this section shall be collected and available for obligation only to the extent and in the amount provided in advance in appropriations Acts, and shall be available without fiscal year limitation.

"(ii) REQUIREMENTS.—Fees collected under this section shall not—

"(I) be made available or obligated for any purpose other than to defray the costs of conducting the activities identified in paragraph (2)(A);

"(II) otherwise be available for any purpose other than implementation of this Act; and

"(III) so long as amounts in the Fund remain available, be subject to

1 restrictions on expenditures applicable
2 to the Federal government as a whole.
3 "(C) UNUSED FUNDS.—Amounts in the
4 Fund not currently needed to carry out this
5 subsection shall be—
6 "(i) maintained readily available or on
7 deposit;
8 "(ii) invested in obligations of the
9 United States or guaranteed by the United
10 States; or
11 "(iii) invested in obligations, partici-
12 pations, or other instruments that are law-
13 ful investments for fiduciary, trust, or pub-
14 lic funds.
15 "(D) MINIMUM AMOUNT OF APPROPRIA-
16 TIONS.—Fees may not be assessed for a fiscal
17 year under this section unless the amount of
18 appropriations for salaries, contracts, and ex-
19 penses for the functions (as in existence in fis-
20 cal year 2015) of the Office of Pollution Pre-
21 vention and Toxics of the Environmental Pro-
22 tection Agency for the fiscal year (excluding the
23 amount of any fees appropriated for the fiscal
24 year) are equal to or greater than the amount
25 of appropriations for covered functions for fiscal

1 year 2015 (excluding the amount of any fees
2 appropriated for the fiscal year).
3 "(5) AUDITING.—
4 "(A) FINANCIAL STATEMENTS OF AGEN-
5 CIES.—For the purpose of section 3515(c) of
6 title 31, United States Code, the Fund shall be
7 considered a component of an executive agency.
8 "(B) COMPONENTS.—The annual audit re-
9 quired under sections 3515(b) and 3521 of that
10 title of the financial statements of activities
11 under this subsection shall include an analysis
12 of—
13 "(i) the fees collected under para-
14 graph (1) and disbursed;
15 "(ii) compliance with the deadlines es-
16 tablished in section 6 of this Act;
17 "(iii) the amounts budgeted, appro-
18 priated, collected from fees, and disbursed
19 to meet the requirements of sections 4, 4A,
20 5, 6, 8, and 14, including the allocation of
21 full time equivalent employees to each such
22 section or activity; and
23 "(iv) the reasonableness of the alloca-
24 tion of the overhead associated with the

conduct of the activities described in paragraph (2)(A).

"(C) INSPECTOR GENERAL.—The Inspector General of the Environmental Protection Agency shall—

"(i) conduct the annual audit required under this subsection; and

"(ii) report the findings and recommendations of the audit to the Administrator and to the appropriate committees of Congress.

"(6) TERMINATION.—The authority provided by this section shall terminate at the conclusion of the fiscal year that is 10 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, unless otherwise reauthorized or modified by Congress.";

(2) in subsection (e), by striking "Health, Education, and Welfare" each place it appears and inserting "Health and Human Services"; and

(3) adding at the end the following:

"(h) PRIOR ACTIONS.—Nothing in this Act eliminates, modifies, or withdraws any rule promulgated, order issued, or exemption established pursuant to this Act be-

1 fore the date of enactment of the Frank R. Lautenberg
2 Chemical Safety for the 21st Century Act.''.

3 **SEC. 23. DEVELOPMENT AND EVALUATION OF TEST METH-**
4 **ODS AND SUSTAINABLE CHEMISTRY.**

5 Section 27 of the Toxic Substances Control Act (15
6 U.S.C. 2626) is amended—

7 (1) in subsection (a), in the first sentence by
8 striking ''Health, Education, and Welfare'' and in-
9 serting ''Health and Human Services''; and

10 (2) by adding at the end the following:

11 ''(c) SUSTAINABLE CHEMISTRY PROGRAM.—The
12 President shall establish an interagency Sustainable
13 Chemistry Program to promote and coordinate Federal
14 sustainable chemistry research, development, demonstra-
15 tion, technology transfer, commercialization, education,
16 and training activities.

17 ''(d) PROGRAM ACTIVITIES.—The activities of the
18 Program shall be designed to—

19 ''(1) provide sustained support for sustainable
20 chemistry research, development, demonstration,
21 technology transfer, commercialization, education,
22 and training through—

23 ''(A) coordination of sustainable chemistry
24 research, development, demonstration, and tech-

nology transfer conducted at Federal laboratories and agencies; and

"(B) to the extent practicable, encouragement of consideration of sustainable chemistry in, as appropriate—

"(i) the conduct of Federal and State science and engineering research and development; and

"(ii) the solicitation and evaluation of applicable proposals for science and engineering research and development;

"(2) examine methods by which the Federal Government can create incentives for consideration and use of sustainable chemistry processes and products, including innovative financing mechanisms;

"(3) expand the education and training of undergraduate and graduate students and professional scientists and engineers, including through partnerships with industry, in sustainable chemistry science and engineering;

"(4) collect and disseminate information on sustainable chemistry research, development, and technology transfer including information on—

"(A) incentives and impediments to development, manufacturing, and commercialization;

1 "(B) accomplishments;
2 "(C) best practices; and
3 "(D) costs and benefits;
4 "(5) support (including through technical as-
5 sistance, participation, financial support, or other
6 forms of support) economic, legal, and other appro-
7 priate social science research to identify barriers to
8 commercialization and methods to advance commer-
9 cialization of sustainable chemistry.
10 "(e) INTERAGENCY WORKING GROUP.—
11 "(1) ESTABLISHMENT.—Not later than 180
12 days after the date of enactment of the Frank R.
13 Lautenberg Chemical Safety for the 21st Century
14 Act, the President, in consultation with the Office of
15 Science and Technology Policy, shall establish an
16 Interagency Working Group that shall include rep-
17 resentatives from the National Science Foundation,
18 the National Institute of Standards and Technology,
19 the Department of Energy, the Environmental Pro-
20 tection Agency, the Department of Agriculture, the
21 Department of Defense, the National Institutes of
22 Health, and any other agency that the President
23 may designate to oversee the planning, management,
24 and coordination of the Program.

"(2) GOVERNANCE.—The Director of the National Science Foundation and the Assistant Administrator for Research and Development of the Environmental Protection Agency, or their designees, shall serve as co-chairs of the Interagency Working Group.

"(3) RESPONSIBILITIES.—In overseeing the planning, management, and coordination of the Program, the Interagency Working Group shall—

"(A) establish goals and priorities for the Program, in consultation with the Advisory Council;

"(B) provide for interagency coordination, including budget coordination, of activities under the Program;

"(C) meet not later than 90 days from its establishment and periodically thereafter; and

"(D) establish and consult with an Advisory Council on a regular basis.

"(4) MEMBERSHIP.—The Advisory Council members shall not be employees of the Federal Government and shall include a diverse representation of knowledgeable individuals from the private sector (including small- and medium-sized enterprises from across the value chain), academia, State and tribal

1 governments, and nongovernmental organizations
2 and others who are in a position to provide exper-
3 tise.
4 "(f) AGENCY BUDGET REQUESTS.—
5 "(1) IN GENERAL.—Each Federal agency and
6 department participating in the Program shall, as
7 part of its annual request for appropriations to the
8 Office of Management and Budget, submit a report
9 to the Office of Management and Budget that—
10 "(A) identifies the activities of the agency
11 or department that contribute directly to the
12 Program; and
13 "(B) states the portion of the agency or
14 department's request for appropriations that is
15 allocated to those activities.
16 "(2) ANNUAL BUDGET REQUEST TO CON-
17 GRESS.—The President shall include in the annual
18 budget request to Congress a statement of the por-
19 tion of the annual budget request for each agency or
20 department that will be allocated to activities under-
21 taken pursuant to the Program.
22 "(g) REPORT TO CONGRESS.—
23 "(1) IN GENERAL.—Not later than 2 years
24 after the date of enactment of the Frank R. Lauten-
25 berg Chemical Safety for the 21st Century Act, the

1 Interagency Working Group shall submit a report to
2 the Committee on Science, Space, and Technology
3 and Committee on Energy and Commerce of the
4 House of Representatives and the Committee on En-
5 vironment and Public Works and the Committee on
6 Commerce, Science, and Transportation of the Sen-
7 ate that shall include—
8 "(A) a summary of federally funded sus-
9 tainable chemistry research, development, dem-
10 onstration, technology transfer, commercializa-
11 tion, education, and training activities;
12 "(B) a summary of the financial resources
13 allocated to sustainable chemistry initiatives;
14 "(C) an analysis of the progress made to-
15 ward achieving the goals and priorities of this
16 Act, and recommendations for future program
17 activities;
18 "(D) an assessment of the benefits of ex-
19 panding existing, federally-supported regional
20 innovation and manufacturing hubs to include
21 sustainable chemistry and the value of directing
22 the creation of 1 or more dedicated sustainable
23 chemistry centers of excellence or hubs; and
24 "(E) an evaluation of steps taken and fu-
25 ture strategies to avoid duplication of efforts,

streamline interagency coordination, facilitate information sharing, and spread best practices between participating agencies in the Program.

"(2) SUBMISSION TO GAO.—The Interagency Working Group shall also submit the report described in paragraph (1) to the Government Accountability Office for consideration in future Congressional inquiries.".

SEC. 24. STATE PROGRAMS.

Section 28 of the Toxic Substances Control Act (15 U.S.C. 2627) is amended—

(1) in subsection (b)(1)—

(A) in subparagraphs (A) through (D), by striking the comma at the end of each subparagraph and inserting a semicolon; and

(B) in subparagraph (E), by striking ", and" and inserting "; and"; and

(2) by striking subsections (c) and (d).

SEC. 25. AUTHORIZATION OF APPROPRIATIONS.

Section 29 of the Toxic Substances Control Act (15 U.S.C. 2628) is repealed.

SEC. 26. ANNUAL REPORT.

Section 30 of the Toxic Substances Control Act (15 U.S.C. 2629) is amended by striking paragraph (2) and inserting the following:

"(2)(A) the number of notices received during each year under section 5; and

"(B) the number of the notices described in subparagraph (A) for chemical substances subject to a rule, testing consent agreement, or order under section 4;".

SEC. 27. EFFECTIVE DATE.

Section 31 of the Toxic Substances Control Act (15 U.S.C. 2601 note; Public Law 94–469) is amended—

(1) by striking "Except as provided in section 4(f), this" and inserting the following:

"(a) IN GENERAL.—This"; and

(2) by adding at the end the following:

"(b) RETROACTIVE APPLICABILITY.—Nothing in this Act shall be interpreted to apply retroactively to any State, Federal, or maritime legal action commenced prior to the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.".

Message

From: Poirier, Bettina (EPW) [Bettina_Poirier@epw.senate.gov]
Sent: 4/3/2015 4:28:36 PM
To: Vaught, Laura [/o=ExchangeLabs/ou=Exchange Administrative Group (FYDIBOHF23SPDLT)/cn=Recipients/cn=c30920bcb6214a91b7e3c1e7810c63e1-Vaught, Laura]
Subject: draft
Attachments: Redline 3.16.15.doc

We received a copy of these comments and wanted tech assistance on this. Can you send today as discussed.

Title: To amend the Toxic Substances Control Act to reauthorize and modernize that Act, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Frank R. Lautenberg Chemical Safety for the 21st Century Act".

SEC. 2. FINDINGS, POLICY, AND INTENT.

Section 2(c) of the Toxic Substances Control Act (15 U.S.C. 2601(c)) is amended—

(1) by striking "It is the intent" and inserting the following:

"(1) ADMINISTRATION.—It is the intent";

(2) in paragraph (1) (as so redesignated), by inserting ", as provided under this Act" before the period at the end; and

(3) by adding at the following:

"(2) REFORM.—It is the intent of Congress that reform of this Act in accordance with the amendments made by the Frank R. Lautenberg Chemical Safety for the 21st Century Act—

"(A) shall be administered in a manner that—

"(i) protects the health of children, pregnant women, the elderly, workers, consumers, the general public, and the environment from the risks of harmful exposures to chemical substances and mixtures; and

"(ii) ensures that appropriate information on chemical substances and mixtures is available to public health officials and first responders in the event of an emergency; and

"(B) shall not displace or supplant common law rights of action or remedies for civil relief.".

SEC. 3. DEFINITIONS.

Section 3 of the Toxic Substances Control Act (15 U.S.C. 2602) is amended—

(1) by redesignating paragraphs (4), (5), (6), (7), (8), (9), (10), (11), (12), (13), and (14) as paragraphs (5), (6), (7), (8), (9), (10), (12), (13), (17), (18), and (19), respectively;

(2) by inserting after paragraph (3) the following:

"(4) CONDITIONS OF USE.—The term 'conditions of use' means the intended, known, or reasonably foreseeable circumstances the Administrator determines a chemical substance is manufactured, processed, distributed in commerce, used, or disposed of.";

(3) by inserting after paragraph (10) (as so redesignated) the following:

"(11) POTENTIALLY EXPOSED OR SUSCEPTIBLE POPULATION.—The term 'potentially

exposed or susceptible population' means 1 or more groups—

"(A) of individuals within the general population who may be—

"(i) differentially exposed to chemical substances under the conditions of use; or

"(ii) susceptible to greater adverse health consequences from chemical exposures than the general population; and

"(B) that when identified by the Administrator may include such groups as infants, children, pregnant women, workers, and the elderly."; and

(4) by inserting after paragraph (13) (as so redesignated) the following:

"(14) SAFETY ASSESSMENT.—The term 'safety assessment' means an assessment of the risk posed by a chemical substance under the conditions of use, integrating hazard, use, and exposure information regarding the chemical substance.

"(15) SAFETY DETERMINATION.—The term 'safety determination' means a determination by the Administrator as to whether a chemical substance meets the safety standard under the conditions of use.

"(16) SAFETY STANDARD.—The term 'safety standard' means a standard that ensures, without taking into consideration cost or other nonrisk factors, that no unreasonable risk of harm to health or the environment will result from exposure to a chemical substance under the conditions of use, including no unreasonable risk of harm to—

"(A) the general population; or

"(B) any potentially exposed or susceptible population that the Administrator has identified as relevant to the safety assessment and safety determination for a chemical substance.".

SEC. 4. POLICIES, PROCEDURES, AND GUIDANCE.

The Toxic Substances Control Act is amended by inserting after section 3 (15 U.S.C. 2602) the following:

"SEC. 3A. POLICIES, PROCEDURES, AND GUIDANCE.

"(a) Definition of Guidance.—In this section, the term 'guidance' includes any significant written guidance of general applicability prepared by the Administrator.

"(b) Deadline.—Not later than 2 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator shall develop, after providing public notice and an opportunity for comment, any policies, procedures, and guidance the Administrator determines to be necessary to carry out sections 4, 4A, 5, and 6, including the policies, procedures, and guidance required by this section.

"(c) Use of Science.—

"(1) IN GENERAL.—The Administrator shall establish policies, procedures, and guidance on the use of science in making decisions under sections 4, 4A, 5, and 6.

"(2) GOAL.—A goal of the policies and procedures described in paragraph (1) shall be to

make the basis of decisions clear to the public.

"(3) REQUIREMENTS.—The policies, procedures, and guidance issued under this section shall describe the manner in which the Administrator shall ensure that —

"(A) decisions made by the Administrator—

"(i) are based on information, procedures, measures, methods, and models employed in a manner consistent with the best available science;

"(ii) take into account the extent to which—

"(I) assumptions and methods are clearly and completely described and documented;

"(II) variability and uncertainty are evaluated and characterized; and

"(III) the information has been subject to independent verification and peer review; and

"(iii) are based on the weight of the scientific evidence, by which the Administrator considers all information in a systematic and integrative framework to consider the relevance of different information;

"(B) to the extent practicable and if appropriate, the use of peer review, standardized test design and methods, consistent data evaluation procedures, and good laboratory practices will be encouraged;

"(C) a clear description of each individual and entity that funded the generation or assessment of information, and the degree of control those individuals and entities had over the generation, assessment, and dissemination of information (including control over the design of the work and the publication of information) is made available; and

"(D) if appropriate, the recommendations in reports of the National Academy of Sciences that provide advice regarding assessing the hazards, exposures, and risks of chemical substances are considered.

"(d) Existing EPA Policies, Procedures, and Guidance.—The policies, procedures, and guidance described in subsection (b) shall incorporate, as appropriate, existing relevant hazard, exposure, and risk assessment guidelines and methodologies, data evaluation and quality criteria, testing methodologies, and other relevant guidelines and policies of the Environmental Protection Agency.

"(e) Review.—Not later than 5 years after the date of enactment of this section, and not less frequently than once every 5 years thereafter, the Administrator shall—

"(1) review the adequacy of any policies, procedures, and guidance developed under this section, including animal, nonanimal, and epidemiological test methods and procedures for assessing and determining risk under this Act; and

"(2) after providing public notice and an opportunity for comment, revise the policies, procedures, and guidance if necessary to reflect new scientific developments or understandings.

"(f) Sources of Information.—In making any decision with respect to a chemical substance under section 4, 4A, 5, or 6, the Administrator shall take into consideration information relating

to the hazards and exposures of a chemical substance under the conditions of use that is reasonably available to the Administrator, including information that is—

"(1) submitted to the Administrator pursuant to any rule, consent agreement, order, or other requirement of this Act, or on a voluntary basis, including pursuant to any request made under this Act, by—

"(A) manufacturers or processors of a substance;

"(B) the public;

"(C) other Federal departments or agencies; or

"(D) the Governor of a State or a State agency with responsibility for protecting health or the environment;

"(2) submitted to a governmental entity in any jurisdiction pursuant to a governmental requirement relating to the protection of health or the environment; or

"(3) identified through an active search by the Administrator of information sources that are publicly available or otherwise accessible by the Administrator.

"(g) Testing of Chemical Substances and Mixtures.—

"(1) IN GENERAL.—The Administrator shall establish policies and procedures for the testing of chemical substances or mixtures under section 4.

"(2) GOAL.—A goal of the policies and procedures established under paragraph (1) shall be to make the basis of decisions clear to the public.

"(3) CONTENTS.—The policies and procedures established under paragraph (1) shall—

"(A) address how and when the exposure level or exposure potential of a chemical substance would factor into decisions to require new testing, subject to the condition that the Administrator shall not interpret the lack of exposure information as a lack of exposure or exposure potential;

"(B) describe the manner in which the Administrator will determine that additional information is necessary to carry out this Act, including information relating to potentially exposed or susceptible populations;

"(C) require the Administrator to consult with the Director of the National Institute for Occupational Safety and Health prior to prescribing epidemiologic studies of employees; and

"(D) prior to adopting a requirement for testing using vertebrate animals, require the Administrator to take into consideration, as appropriate and to the extent practicable, reasonably available—

"(i) toxicity information;

"(ii) computational toxicology and bioinformatics;

"(iii) high-throughput screening methods and the prediction models of those methods; and

"(iv) scientifically reliable and relevant alternatives to tests on animals that

would provide equivalent information.

"(4) TIERED TESTING.—

"(A) IN GENERAL.—Except as provided in subparagraph (D), the Administrator shall employ a tiered screening and testing process, under which the results of screening-level tests or assessments of available information inform the decision as to whether 1 or more additional tests are necessary.

"(B) SCREENING-LEVEL TESTS.—

"(i) IN GENERAL.—The screening-level tests required for a chemical substance or mixture may include tests for hazard (which may include in silico, in vitro, and in vivo tests), environmental and biological fate and transport, and measurements or modeling of exposure or exposure potential, as appropriate.

"(ii) USE.—Screening-level tests shall be used—

"(I) to screen chemical substances or mixtures for potential adverse effects; and

"(II) to inform a decision of the Administrator regarding whether more complex or targeted additional testing is necessary.

"(C) ADDITIONAL TESTING.—If the Administrator determines under subparagraph (B) that additional testing is necessary to provide more definitive information for safety assessments or safety determinations, the Administrator may require more advanced tests for potential health or environmental effects or exposure potential.

"(D) ADVANCED TESTING WITHOUT SCREENING.—The Administrator may require more advanced testing without conducting screening-level testing when other information available to the Administrator justifies the advanced testing, pursuant to guidance developed by the Administrator under this section.

"(h) Safety Assessments and Safety Determinations.—

"(1) SCHEDULE.—

"(A) IN GENERAL.—The Administrator shall inform the public regarding the schedule for the completion of each safety assessment and safety determination as soon as practicable after designation as a high-priority substance pursuant to section 4A.

"(B) DIFFERING TIMES.—The Administrator may allot different times for different chemical substances in the schedules under this paragraph, subject to the condition that all schedules shall comply with the deadlines established under section 6.

"(C) ANNUAL PLAN.—At the beginning of each calendar year, the Administrator shall identify the substances subject to safety assessments and safety determinations to be completed that year.

"(2) POLICIES AND PROCEDURES FOR SAFETY ASSESSMENTS AND SAFETY DETERMINATIONS.—

"(A) IN GENERAL.—The Administrator shall establish, by rule, policies and procedures regarding the manner in which the Administrator shall carry out section 6.

"(B) GOAL.—A goal of the policies and procedures under this paragraph shall be to make the basis of decisions of the Administrator clear to the public.

"(C) MINIMUM REQUIREMENTS.—At a minimum, the policies and procedures under this paragraph shall—

"(i) describe—

"(I) the manner in which the Administrator will identify informational needs and seek that information from the public;

"(II) the information (including draft safety assessments) that may be submitted by interested individuals or entities, including States; and

"(III) the criteria by which that information will be evaluated;

"(ii) require the Administrator—

"(I)(aa) to define the scope of the safety assessment and safety determination to be conducted under section 6, including the hazards, exposures, conditions of use, and potentially exposed and susceptible populations that the Administrator expects to consider in a safety assessment;

"(bb) to explain the basis for the scope of the safety assessment and safety determination; and

"(cc) to accept comments regarding the scope of the safety assessment and safety determination; and

"(II)(aa) to identify the items described in subclause (I) that the Administrator has considered in the final safety assessment; and

"(bb) to explain the basis for the consideration of those items;

"(iii) describe the manner in which aggregate exposures, or significant subsets of exposures, to a chemical substance under the conditions of use will be considered, and explain the basis for that consideration in the final safety assessment;

"(iv) require that each safety assessment and safety determination shall include—

"(I) a description of the weight of the scientific evidence of risk; and

"(II) a summary of the information regarding the impact on health and the environment of the chemical substance that was used to make the assessment or determination, including, as available, mechanistic, animal toxicity, and epidemiology studies;

"(v) establish a timely and transparent process for evaluating whether new information submitted or obtained after the date of a final safety assessment or safety determination warrants reconsideration of the safety assessment or safety determination; and

"(vi) when relevant information is provided or otherwise made available to the Administrator, shall consider the extent of Federal regulation under other Federal

laws.

"(D) GUIDANCE.—

"(i) IN GENERAL.—Not later than 1 year after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator shall develop guidance to assist interested persons in developing draft safety assessments and other information for submission to the Administrator, which may be considered at the discretion of the Administrator.

"(ii) REQUIREMENT.—The guidance shall, at a minimum, address the quality of the information submitted and the process to be followed in developing a draft assessment for consideration by the Administrator.

~~"(3) ARTICLES.—If the Administrator intends to prohibit or otherwise restrict an article on the basis of a chemical substance contained in that article, the Administrator shall have evidence of significant exposure to the chemical substance from such article.~~

Commented [RS1]: Deletion reflects the difficulkty of demonstrating significant exposure for each and every article that might be restricted under a rule or order under sections 5 and 6.

"(i) Publicly Available Information.—Subject to section 14, the Administrator shall—

"(1) make publicly available a nontechnical summary, and the final version, of each safety assessment and safety determination;

"(2) provide public notice and an opportunity for comment on each proposed safety assessment and safety determination; and

"(3) make public in a final safety assessment and safety determination—

"(A) the list of studies considered by the Administrator in carrying out the safety assessment or safety determination; and

"(B) the list of policies, procedures, and guidance that were followed in carrying out the safety assessment or safety determination.

"(j) Consultation With Science Advisory Committee on Chemicals.—

"(1) ESTABLISHMENT.—Not later than 1 year after the date of enactment of this section, the Administrator shall establish an advisory committee, to be known as the 'Science Advisory Committee on Chemicals' (referred to in this subsection as the 'Committee').

"(2) PURPOSE.—The purpose of the Committee shall be to provide independent advice and expert consultation, on the request of the Administrator, with respect to the scientific and technical aspects of issues relating to the implementation of this title.

"(3) COMPOSITION.—The Committee shall be composed of representatives of such science, government, labor, public health, public interest, animal protection, industry, and other groups as the Administrator determines to be advisable, including, at a minimum, representatives that have specific scientific expertise in the relationship of chemical exposures to women, children, and other potentially exposed or susceptible populations.

"(4) SCHEDULE.—The Administrator shall convene the Committee in accordance with such schedule as the Administrator determines to be appropriate, but not less frequently than once every 2 years.

"(5) RELATIONSHIP TO OTHER LAW.—All proceedings and meetings of the Committee shall be subject to the Federal Advisory Committee Act (5 U.S.C. App.).".

SEC. 5. TESTING OF CHEMICAL SUBSTANCES OR MIXTURES.

(a) In General.—Section 4 of the Toxic Substances Control Act (15 U.S.C. 2603) is amended—

(1) by striking subsections (a), (b), (c), (d), and (g);

(2) by redesignating subsections (e) and (f) as subsections (f) and (g), respectively;

(3) in subsection (f) (as so redesignated)—

(A) by striking "rule" each place it appears and inserting "rule, testing consent agreement, or order";

(B) by striking "under subsection (a)" each place it appears and inserting "under this subsection"; and

(C) in paragraph (1)(B), in the last sentence, by striking "rulemaking";

(4) in subsection (g) (as so redesignated)—

(A) in the first sentence, by striking "from cancer, gene mutations, or birth defects"; and

(B) by striking the last sentence; and

(5) by inserting before subsection (f) (as so redesignated) the following:

"(a) Development of New Information on Chemical Substances and Mixtures.—

"(1) IN GENERAL.—The Administrator may require the development of new information relating to a chemical substance or mixture in accordance with this section if the Administrator determines that the information is necessary—

"(A) to review a notice under section 5(d) or to perform a safety assessment or safety determination under section 6;

"(B) to implement a requirement imposed in a consent agreement or order issued under section 5(d)(4) or under a rule promulgated under section 6(d)(3);

"(C) pursuant to section 12(a)(4); or

"(D) at the request of the implementing authority under another Federal law, to meet the regulatory testing needs of that authority.

"(2) LIMITED TESTING FOR PRIORITIZATION PURPOSES.—

"(A) IN GENERAL.—Except as provided in subparagraph (B), the Administrator may require the development of new information for the purposes of section 4A.

"(B) PROHIBITION.—Testing required under subparagraph (A) shall not be required for the purpose of establishing or implementing a minimum information requirement.

"(C) LIMITATION.—The Administrator may require the development of new information pursuant to subparagraph (A) only if the Administrator determines that additional information is necessary to establish the priority of a chemical substance.

"(3) FORM.—Subject to section 3A(h), the Administrator may require the development of information described in paragraph (1) or (2) by—

"(A) promulgating a rule;

"(B) entering into a testing consent agreement; or

"(C) issuing an order.

"(4) CONTENTS.—

"(A) IN GENERAL.—A rule, testing consent agreement, or order issued under this subsection shall include—

"(i) identification of the chemical substance or mixture for which testing is required;

"(ii) identification of the persons required to conduct the testing;

"(iii) test protocols and methodologies for the development of test data and information for the chemical substance or mixture, including specific reference to reliable nonanimal test procedures; and

"(iv) specification of the period within which individuals and entities required to conduct the testing shall submit to the Administrator the information developed in accordance with the procedures described in clause (iii).

"(B) CONSIDERATIONS.—In determining the procedures and period to be required under subparagraph (A), the Administrator shall take into consideration—

"(i) the relative costs of the various test protocols and methodologies that may be required; and

"(ii) the reasonably foreseeable availability of facilities and personnel required to perform the testing.

"(b) Statement of Need.—

"(1) IN GENERAL.—In promulgating a rule, entering into a testing consent agreement, or issuing an order for the development of additional information (including information on exposure or exposure potential) pursuant to this section, the Administrator shall—

"(A) identify the need intended to be met by the rule, agreement, or order;

"(B) explain why information reasonably available to the Administrator at that time is inadequate to meet that need, including a reference, as appropriate, to the information identified in paragraph (2)(B); and

"(C) explain the basis for any decision that requires the use of vertebrate animals.

"(2) EXPLANATION IN CASE OF ORDER.—

"(A) IN GENERAL.—If the Administrator issues an order under this section, the Administrator shall issue a statement providing a justification for why issuance of an order is warranted instead of promulgating a rule or entering into a testing consent agreement.

"(B) CONTENTS.—A statement described in subparagraph (A) shall contain a

description of—

"(i) information that is readily accessible to the Administrator, including information submitted under any other provision of law;

"(ii) the extent to which the Administrator has obtained or attempted to obtain the information through voluntary submissions; and

"(iii) any information relied on in safety assessments for other chemical substances relevant to the chemical substances that would be the subject of the order.

"(c) Reduction of Testing on Vertebrates.—

"(1) IN GENERAL.—The Administrator shall minimize, to the extent practicable, the use of vertebrate animals in testing of chemical substances or mixtures, by—

"(A) encouraging and facilitating—

"(i) the use of integrated and tiered testing and assessment strategies;

"(ii) the use of best available science in existence on the date on which the test is conducted;

"(iii) the use of test methods that eliminate or reduce the use of animals while providing information of high scientific quality;

"(iv) the grouping of 2 or more chemical substances into scientifically appropriate categories in cases in which testing of a chemical substance would provide reliable and useful information on other chemical substances in the category;

"(v) the formation of industry consortia to jointly conduct testing to avoid unnecessary duplication of tests; and

"(vi) the submission of information from—

"(I) animal-based studies; and

"(II) emerging methods and models; and

"(B) funding research and validation studies to reduce, refine, and replace the use of animal tests in accordance with this subsection.

"(2) IMPLEMENTATION OF ALTERNATIVE TESTING METHODS.—To promote the development and timely incorporation of new testing methods that are not based on vertebrate animals, the Administrator shall—

"(A) after providing an opportunity for public comment, develop a strategic plan to promote the development and implementation of alternative test methods and testing strategies to generate information under this title that can reduce, refine, or replace the use of vertebrate animals, including toxicity pathway-based risk assessment, in vitro studies, systems biology, computational toxicology, bioinformatics, and high-throughput screening;

"(B) as practicable, ensure that the strategic plan developed under subparagraph (A) is reflected in the development of requirements for testing under this section;

"(C) beginning on the date that is 5 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act and every 5 years thereafter, submit to Congress a report that describes the progress made in implementing this subsection and goals for future alternative test methods implementation; and

"(D) fund and carry out research, development, performance assessment, and translational studies to accelerate the development of test methods and testing strategies that reduce, refine, or replace the use of vertebrate animals in any testing under this title.

"(3) CRITERIA FOR ADAPTING OR WAIVING ANIMAL TESTING REQUIREMENTS.—On request from a manufacturer or processor that is required to conduct testing of a chemical substance or mixture on vertebrate animals under this section, the Administrator may adapt or waive the requirement, if the Administrator determines that—

"(A) there is sufficient evidence from several independent sources of information to support a conclusion that a chemical substance or mixture has, or does not have, a particular property if the information from each individual source alone is insufficient to support the conclusion;

"(B) as a result of 1 or more physical or chemical properties of the chemical substance or mixture or other toxicokinetic considerations—

"(i) the substance cannot be absorbed; or

"(ii) testing for a specific endpoint is technically not practicable to conduct; or

"(C) a chemical substance or mixture cannot be tested in vertebrate animals at concentrations that do not result in significant pain or distress, because of physical or chemical properties of the chemical substance or mixture, such as a potential to cause severe corrosion or severe irritation to the tissues of the animal.

"(d) Testing Requirements.—

"(1) IN GENERAL.—The Administrator may require the development of information by—

"(A) manufacturers and processors of the chemical substance or mixture; and

"(B) persons that begin to manufacture or process the chemical substance or mixture—

"(i) after the effective date of the rule, testing consent agreement, or order; but

"(ii) subject to paragraph (3), before the period ending on the date that is 180 days after the end of the period described in this section.

"(2) DESIGNATION.—The Administrator may permit 2 or more persons identified in subparagraph (A) or (B) of paragraph (1) to designate 1 of the persons or a qualified third party—

"(A) to develop the information; and

"(B) to submit the information on behalf of the persons making the designation.

"(3) EXEMPTIONS.—

"(A) IN GENERAL.—A person otherwise subject to a rule, testing consent agreement,

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or order under this section may submit to the Administrator an application for an exemption on the basis that the information is being developed by a person designated under paragraph (2).

"(B) FAIR AND EQUITABLE REIMBURSEMENT TO DESIGNEE.—

"(i) IN GENERAL.—If the Administrator accepts an application submitted under subparagraph (A), the Administrator shall direct the applicant to provide to the person designated under paragraph (2) fair and equitable reimbursement, as agreed to between the applicant and the designee.

"(ii) ARBITRATION.—If the applicant and a person designated under paragraph (2) cannot reach agreement on the amount of fair and equitable reimbursement, the amount shall be determined by arbitration.

"(C) TERMINATION.—If, after granting an exemption under this paragraph, the Administrator determines that a person covered by the exemption has failed to comply with the rule, testing consent agreement, or order, the Administrator shall—

"(i) by order, terminate the exemption; and

"(ii) notify in writing each person that received an exemption of the requirements with respect to which the exemption was granted.

"(e) Transparency.—Subject to section 14, the Administrator shall make available to the public all testing consent agreements and orders and all information submitted under this section.".

(b) Conforming Amendment.—Section 104(i)(5)(A) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9604(i)(5)(A)) is amended in the third sentence by striking "section 4(e)" and inserting "section 4(f)".

SEC. 6. PRIORITIZATION SCREENING.

The Toxic Substances Control Act is amended by inserting after section 4 (15 U.S.C. 2603) the following:

"SEC. 4A. PRIORITIZATION SCREENING.

"(a) Establishment and List of Substances.—

"(1) IN GENERAL.—Not later than 1 year after the date of enactment of this section, the Administrator shall establish, by rule, a risk-based screening process and explicit criteria for identifying existing chemical substances that are—

"(A) a high priority for a safety assessment and safety determination under section 6 (referred to in this Act as 'high-priority substances'); and

"(B) a low priority for a safety assessment and safety determination (referred to in this Act as 'low-priority substances').

"(2) INITIAL LIST OF HIGH- AND LOW-PRIORITY SUBSTANCES.—

"(A) IN GENERAL.—Before the date of promulgation of the rule under paragraph (1) and not later than 180 days after the date of enactment of this section, the

Administrator—

"(i) shall take into consideration and publish an initial list of high-priority substances and low-priority substances; and

"(ii) pursuant to section 6(b), may initiate or continue safety assessments and safety determinations for those high-priority substances.

"(B) REQUIREMENTS.—

"(i) IN GENERAL.—The initial list of chemical substances shall contain at least 10 high-priority substances, at least 5 of which are drawn from the list of chemical substances identified by the Administrator in the October, 2014 TSCA Work Plan and subsequent updates, and at least 10 low-priority substances.

"(ii) SUBSEQUENTLY IDENTIFIED SUBSTANCES.—Insofar as possible, at least 50 percent of all substances subsequently identified by the Administrator as high-priority substances shall be drawn from the list of chemical substances identified by the Administrator in the October, 2014 TSCA Work Plan and subsequent updates, until all Work Plan chemicals have been designated under this subsection.

"(C) ADDITIONAL CHEMICAL REVIEWS.—The Administrator shall—

"(i) 3 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, add additional high-priority substances sufficient to ensure that at least a total of 20 high-priority substances have undergone or are undergoing the process established in section 6(a), and additional low-priority substances sufficient to ensure that at least a total of 20 low-priority substances have been designated; and

"(ii) as soon as practicable and not later than 5 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, add additional high-priority substances sufficient to ensure that at least a total of 25 high-priority substances have undergone or are undergoing the process established in section 6(a), and additional low-priority substances sufficient to ensure that at least a total of 25 low-priority substances have been designated.

"(3) IMPLEMENTATION.—

"(A) CONSIDERATION OF ACTIVE AND INACTIVE SUBSTANCES.—

"(i) ACTIVE SUBSTANCES.—In carrying out paragraph (1), the Administrator shall take into consideration active substances, as determined under section 8, which may include chemical substances on the interim list of active substances established under that section.

"(ii) INACTIVE SUBSTANCES.—In carrying out paragraph (1), the Administrator may take into consideration inactive substances, as determined under section 8, that the Administrator determines—

"(I)(aa) have not been subject to a regulatory or other enforceable action by the Administrator to ban or phase out the substances; and

"(bb) have the potential for high hazard and widespread exposure; or

"(II)(aa) have been subject to a regulatory or other enforceable action by the Administrator to ban or phase out the substances; and

"(bb) with respect to which there exists the potential for residual high hazards or widespread exposures not otherwise addressed by the regulatory or other action.

"(iii) REPOPULATION.—

"(I) IN GENERAL.—On the completion of a safety determination under section 6 for a chemical substance, the Administrator shall remove the chemical substance from the list of high-priority substances established under this subsection.

"(II) ADDITIONS.—The Administrator shall add at least 1 chemical substance to the list of high-priority substances for each chemical substance removed from the list of high-priority substances established under this subsection, until a safety assessment and safety determination is completed for all high-priority substances.

"(III) LOW-PRIORITY SUBSTANCES.—If a low-priority substance is subsequently designated as a high-priority substance, the Administrator shall remove that substance from the list of low-priority substances.

"(B) TIMELY COMPLETION OF PRIORITIZATION SCREENING PROCESS.—

"(i) IN GENERAL.—The Administrator shall—

"(I) not later than 180 days after the effective date of the final rule under paragraph (1), begin the prioritization screening process; and

"(II) make every effort to complete the designation of all active substances as high-priority substances or low-priority substances in a timely manner.

"(ii) DECISIONS ON SUBSTANCES SUBJECT TO TESTING FOR PRIORITIZATION PURPOSES.—Not later than 90 days after the date of receipt of information regarding a chemical substance complying with a rule, testing consent agreement, or order issued under section 4(a)(2), the Administrator shall designate the chemical substance as a high-priority substance or low-priority substance.

"(iii) CONSIDERATION.—

"(I) IN GENERAL.—The Administrator shall screen substances and designate high-priority substances taking into consideration the ability of the Administrator to schedule and complete safety assessments and safety determinations under section 6 in a timely manner.

"(II) ANNUAL GOAL.—The Administrator shall publish an annual goal for the number of chemical substances to be subject to the prioritization screening process.

"(C) SCREENING OF CATEGORIES OF SUBSTANCES.—The Administrator may screen categories of chemical substances to ensure an efficient prioritization screening process

to allow for timely and adequate designations of high-priority substances and low-priority substances and safety assessments and safety determinations for high-priority substances.

"(D) PUBLICATION OF LIST OF CHEMICAL SUBSTANCES.—Not less frequently than once each year, the Administrator shall publish a list of chemical substances that—

"(i) are being considered in the prioritization screening process and the status of the chemical substances in the prioritization process, including those chemical substances for which prioritization decisions have been deferred; and

"(ii) are designated as high-priority substances or low-priority substances, including the bases for such designations.

"(4) CRITERIA.—The criteria described in paragraph (1) shall account for—

"(A) the recommendation of the Governor of a State or a State agency with responsibility for protecting health or the environment from chemical substances appropriate for prioritization screening;

"(B) the hazard and exposure potential of the chemical substance (or category of substances), including specific scientific classifications and designations by authoritative governmental entities;

"(C) the conditions of use or significant changes in the conditions of use of the chemical substance;

"(D) evidence and indicators of exposure potential to humans or the environment from the chemical substance, including potentially exposed or susceptible populations;

"(E) the volume of a chemical substance manufactured or processed;

"(F) whether the volume of a chemical substance as reported under a rule promulgated pursuant to section 8(a) has significantly increased or decreased during the period beginning on the date of a previous report or the date on which a notice has been submitted under section 5(b) for that chemical substance;

"(G) the availability of information regarding potential hazards and exposures required for conducting a safety assessment or safety determination, with limited availability of relevant information to be a sufficient basis for designating a chemical substance as a high-priority substance, subject to the condition that limited availability shall not require designation as a high-priority substance; and

"(H) the extent of Federal or State regulation of the chemical substance or the extent of the impact of State regulation of the chemical substance on the United States, with existing Federal or State regulation of any uses evaluated in the prioritization screening process as a factor in designating a chemical substance to be a low-priority substance.

"(b) Prioritization Screening Process and Decisions.—

"(1) IN GENERAL.—The prioritization screening process developed under subsection (a) shall include a requirement that the Administrator shall—

"(A) identify the chemical substances being considered for prioritization;

"(B) request interested persons to supply information regarding the chemical

substances being considered;

"(C) apply the criteria identified in subsection (a)(4); and

"(D) subject to paragraph (5) and using the information available to the Administrator at the time of the decision, identify a chemical substance as a high-priority substance or a low-priority substance.

"(2) INTEGRATION OF INFORMATION.—The prioritization screening decision regarding a chemical substance shall integrate any hazard and exposure information relating to the chemical substance that is available to the Administrator.

"(3) IDENTIFICATION OF HIGH-PRIORITY SUBSTANCES.—The Administrator—

"(A) shall identify as a high-priority substance a chemical substance that, relative to other chemical substances, the Administrator determines has the potential for high hazard and widespread exposure;

"(B) may identify as a high-priority substance a chemical substance that, relative to other chemical substances, the Administrator determines has the potential for high hazard or widespread exposure; and

"(C) may identify as a high-priority substance an inactive substance, as determined under subsection (a)(3)(A)(ii) and section 8(b), that the Administrator determines warrants a safety assessment and safety determination under section 6.

"(4) IDENTIFICATION OF LOW-PRIORITY SUBSTANCES.—The Administrator shall identify as a low-priority substance a chemical substance that the Administrator concludes has information sufficient to establish that the chemical substance is likely to meet the applicable safety standard.

"(5) DEFERRING A DECISION.—If the Administrator determines that additional information is required to establish the priority of a chemical substance under this section, the Administrator may defer the prioritization screening decision for a reasonable period—

"(A) to allow for the submission of additional information by an interested person and for the Administrator to evaluate the additional information; or

"(B) to require the development of information pursuant to a rule, testing consent agreement, or order issued under section 4(a)(2).

"(6) DEADLINES FOR SUBMISSION OF INFORMATION.—If the Administrator requests the development or submission of information under this section, the Administrator shall establish a deadline for submission of the information.

"(7) NOTICE AND COMMENT.—The Administrator shall—

"(A) publish the proposed decisions made under paragraphs (3), (4), and (5) and the basis for the decisions; and

"(B) provide an opportunity for public comment.

"(8) REVISIONS OF PRIOR DESIGNATIONS.—

"(A) IN GENERAL.—At any time, and at the discretion of the Administrator, the Administrator may revise the designation of a chemical substance as a high-priority

substance or a low-priority substance based on information available to the Administrator after the date of the determination under paragraph (3) or (4).

"(B) LIMITED AVAILABILITY.—If limited availability of relevant information was a basis in the designation of a chemical substance as a high-priority substance, the Administrator shall reevaluate the prioritization screening of the chemical substance on receiving the relevant information.

"(9) OTHER INFORMATION RELEVANT TO PRIORITIZATION.—

"(A) IN GENERAL.—If, after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, a State proposes an administrative action or enacts a statute or takes an administrative action to prohibit or otherwise restrict the manufacturing, processing, distribution in commerce, or use of a chemical substance that the Administrator has not as designated a high-priority substance, the Governor or State agency with responsibility for implementing the statute or administrative action shall notify the Administrator.

"(B) REQUESTS FOR INFORMATION.—Following receipt of a notification provided under subparagraph (A), the Administrator may request any available information from the Governor or the State agency with respect to—

"(i) scientific evidence related to the hazards, exposures and risks of the chemical substance under the conditions of use which the statute or administrative action is intended to address;

"(ii) any State or local conditions which warranted the statute or administrative action;

"(iii) the statutory or administrative authority on which the action is based; and

"(iv) any other available information relevant to the prohibition or other restriction, including information on any alternatives considered and their hazards, exposures, and risks.

"(C) PRIORITIZATION SCREENING.—The Administrator shall conduct a prioritization screening under this subsection for all substances that—

"(i) are the subject of notifications received under subparagraph (A); and

"(ii) the Administrator determines—

"(I) are likely to have significant health or environmental impacts;

"(II) are likely to have significant impact on interstate commerce; or

"(III) have been subject to a prohibition or other restriction under a statute or administrative action in 2 or more States.

"(D) AVAILABILITY TO PUBLIC.—Subject to section 14 and any applicable State law regarding the protection of confidential information provided to the State or to the Administrator, the Administrator shall make information received from a Governor or State agency under subparagraph (A) publicly available.

"(E) EFFECT OF PARAGRAPH.—Nothing in this paragraph shall preempt a State statute or administrative action, require approval of a State statute or administrative

action, or apply section 15 to a State.

"(10) REVIEW.—Not less frequently than once every 5 years after the date on which the process under this subsection is established, the Administrator shall—

"(A) review the process on the basis of experience and taking into consideration resources available to efficiently and effectively screen and prioritize chemical substances; and

"(B) if necessary, modify the prioritization screening process.

"(11) EFFECT.—Subject to section 18, a designation by the Administrator under this section with respect to a chemical substance shall not affect—

"(A) the manufacture, processing, distribution in commerce, use, or disposal of the chemical substance; or

"(B) the regulation of those activities.

"(c) Additional Priorities for Safety Assessments and Determinations.—

"(1) IN GENERAL.—The prioritization screening process developed under subsection (a) shall—

"(A) include a process by which a manufacturer or processor of an active chemical substance that has not been designated a high-priority substance, or that has not been subject to or is not in the process of a prioritization screening by the Administrator, may request that the Administrator designate the substance for a safety assessment and safety determination, subject to the payment of fees pursuant to section 26(b)(3)(E); and

"(B) provide guidance to submitters on the information to be provided in such requests, and specify the criteria the Administrator shall use to determine whether or not to grant such a request, which shall include whether the substance is subject to restrictions imposed by statutes enacted or administrative actions taken by 1 or more States on the manufacture, processing, distribution in commerce, or use of the substance.

"(2) PREFERENCE.—Subject to paragraph (3), in deciding whether to grant requests under this subsection the Administrator shall give a preference to requests concerning substances for which the Administrator determines that restrictions imposed by 1 or more States have the potential to have a significant impact on interstate commerce or health or the environment.

"(3) LIMITATIONS.—In considering whether to grant a request submitted under paragraph (1), the Administrator shall ensure that—

"(A) not more than 15 percent of the total number of substances designated to undergo safety assessments and safety determinations under this section are substances designated under the process and criteria pursuant to paragraph (1); and

"(B) the resources allocated to conducting safety assessments and safety determinations for additional priorities designated under this subsection are proportionate to the number of such substances relative to the total number of

substances designated to undergo safety assessments and safety determinations under this section.

"(4) REQUIREMENTS.—

"(A) IN GENERAL.—The public shall be provided notice and an opportunity to comment on requests submitted under this subsection.

"(B) DECISION BY ADMINISTRATOR.—Not later than 180 days after the date on which the Administrator receives a request under this subsection, the Administrator shall decide whether or not to grant the request.

"(C) ASSESSMENT AND DETERMINATION.—If the Administrator grants a request under this subsection, the safety assessment and safety determination—

"(i) shall be conducted in accordance with the deadlines and other requirements of sections 3A(i) and 6; and

"(ii) shall not be expedited or otherwise subject to special treatment relative to high-priority substances designated pursuant to subsection (b)(3) that are undergoing safety assessments and safety determinations.

"(5) EXCEPTIONS.—Requests granted under this subsection shall not be subject to subsection (a)(3)(A)(iii) or section 18(b).~~"~~

"(d) Treatment.— Except for the designation of a chemical substance as low-priority under paragraph (b)(4), no action by the Administrator under this section shall be—

"(1) considered to be a final agency action; or

"(2) subject to judicial review.".

Commented [RS2]: Assures judicial review of low priority listings.

SEC. 7. NEW CHEMICALS AND SIGNIFICANT NEW USES.

Section 5 of the Toxic Substances Control Act (15 U.S.C. 2604) is amended—

(1) by striking the section designation and heading and inserting the following:

"SEC. 5. NEW CHEMICALS AND SIGNIFICANT NEW USES.";

(2) by striking subsection (b);

(3) by redesignating subsection (a) as subsection (b);

(4) by redesignating subsection (i) as subsection (a) and moving the subsection so as to appear at the beginning of the section;

(5) in subsection (b) (as so redesignated)—

(A) in the subsection heading, by striking "In General" and inserting "Notices"; and

(B) in paragraph (1), in the matter following subparagraph (B)—

(i) by striking "subsection (d)" and inserting "subsection (b)"; and

(ii) by striking "and such person complies with any applicable requirement of subsection (b)";

(6) by redesignating subsections (c) and (d) as subsection (d) and (c), respectively, and moving subsection (c) (as so redesigned) so as appear after subsection (b) (as redesignated by paragraph (3));

(7) in subsection (c) (as so redesignated)—

(A) by striking paragraph (1) and inserting the following:

"(1) IN GENERAL.—The notice required by subsection (a) shall include, with respect to a chemical substance—

"(A) the information required by sections 720.45 and 720.50 of title 40, Code of Federal Regulations (or successor regulations); and

"(B) information regarding conditions of use and reasonably anticipated exposures.";

(B) in paragraph (2)—

(i) in the matter preceding subparagraph (A), by striking "or of data under subsection (b)";

(ii) in subparagraph (A), by adding "and" after the semicolon at the end;

(iii) in subparagraph (B), by striking "; and" and inserting a period; and

(iv) by striking subparagraph (C); and

(C) in paragraph (3), by striking "subsection (a) and for which the notification period prescribed by subsection (a), (b), or (c)" and inserting "subsection (b) and for which the notification period prescribed by subsection (b) or (d)";

(8) by striking subsection (d) (as redesignated by paragraph (6)) and inserting the following:

"(d) Review of Notice.—

"(1) INITIAL REVIEW.—

"(A) IN GENERAL.—Subject to subparagraph (B), not later than 90 days after the date of receipt of a notice submitted under subsection (b), the Administrator shall—

"(i) conduct an initial review of the notice;

"(ii) as needed, develop a profile of the relevant chemical substance and the potential for exposure to humans and the environment; and

"(iii) make any necessary determination under paragraph (3).

"(B) EXTENSION.—Except as provided in paragraph (5), the Administrator may extend the period described in subparagraph (A) for good cause for 1 or more periods, the total of which shall be not more than 90 days.

"(2) INFORMATION SOURCES.—In evaluating a notice under paragraph (1), the

Administrator shall take into consideration—

"(A) any relevant information identified in subsection (c)(1); and

"(B) any other relevant additional information available to the Administrator.

"(3) DETERMINATIONS.—Before the end of the applicable period for review under paragraph (1), based on the information described in paragraph (2), and subject to section 18(g), the Administrator shall determine that—

"(A) the relevant chemical substance or significant new use is not likely to meet the safety standard, in which case the Administrator shall take appropriate action under paragraph (4);

"(B) the relevant chemical substance or significant new use is likely to meet the safety standard, in which case the Administrator shall allow the review period to expire without additional restrictions; or

"(C) additional information is necessary in order to make a determination under subparagraph (A) or (B), in which case the Administrator shall take appropriate action under paragraph (5).

"(4) RESTRICTIONS.—

"(A) DETERMINATION BY ADMINISTRATOR.—

"(i) IN GENERAL.—If the Administrator makes a determination under subparagraph (A) or (C) of paragraph (3) with respect to a notice submitted under subsection (b)—

"(I) the Administrator, before the end of the applicable period for review under paragraph (1) and by consent agreement or order, as appropriate, shall prohibit or otherwise restrict the manufacture, processing, use, distribution in commerce, or disposal (as applicable) of the chemical substance, or of the chemical substance for a significant new use, without compliance with the restrictions specified in the consent agreement or order that the Administrator determines are sufficient to ensure that the chemical substance or significant new use is likely to meet the safety standard; and

"(II) no person may commence manufacture of the chemical substance, or manufacture or processing of the chemical substance for a significant new use, except in compliance with the restrictions specified in the consent agreement or order.

"(ii) LIKELY TO MEET STANDARD.—If the Administrator makes a determination under subparagraph (B) of paragraph (3) with respect to a chemical substance or significant new use for which a notice was submitted under subsection (b), at the end of the applicable period for review under paragraph (1), the submitter of the notice may commence manufacture for commercial purposes of the chemical substance or manufacture or processing of the chemical substance for a significant new use.

"(B) REQUIREMENTS.—Not later than 90 days after issuing a consent agreement or order under subparagraph (A), the Administrator shall—

"(i) take into consideration whether to promulgate a rule pursuant to subsection (b)(2) that identifies as a significant new use any manufacturing, processing, use, distribution in commerce, or disposal of the chemical substance, or of the chemical substance for a new use, that is not in compliance with the restrictions imposed by the consent agreement or order; and

"(ii)(I) initiate a rulemaking described in clause (i); or

"(II) publish a statement describing the reasons of the Administrator for not initiating a rulemaking.

"(C) INCLUSIONS.—A prohibition or other restriction under subparagraph (A) may include, as appropriate—

"(i) subject to section 18(g), a requirement that a chemical substance shall be marked with, or accompanied by, clear and adequate minimum warnings and instructions with respect to use, distribution in commerce, or disposal, or any combination of those activities, with the form and content of the minimum warnings and instructions to be prescribed by the Administrator

"(ii) a requirement that manufacturers or processors of the chemical substance shall—

"(I) make and retain records of the processes used to manufacture or process, as applicable, the chemical substance; or

"(II) monitor or conduct such additional tests as are reasonably necessary to address potential risks from the manufacture, processing, distribution in commerce, use, or disposal, as applicable, of the chemical substance, subject to section 4;

"(iii) a restriction on the quantity of the chemical substance that may be manufactured, processed, or distributed in commerce—

"(I) in general; or

"(II) for a particular use;

"(iv) a prohibition or other restriction of—

"(I) the manufacture, processing, or distribution in commerce of the chemical substance for a significant new use;

"(II) any method of commercial use of the chemical substance; or

"(III) any method of disposal of the chemical substance; or

"(v) a prohibition or other restriction on the manufacture, processing, or distribution in commerce of the chemical substance—

"(I) in general; or

"(II) for a particular use.

"(D) WORKPLACE EXPOSURES.—The Administrator shall consult with the Assistant Secretary of Labor for Occupational Safety and Health prior to adopting any prohibition or other restriction under this subsection to address workplace exposures.

"(E) DEFINITION OF REQUIREMENT.—For purposes of this Act, the term 'requirement' as used in this section does not displace common law.

"(5) ADDITIONAL INFORMATION.—If the Administrator determines under paragraph (3)(C) that additional information is necessary to conduct a review under this subsection, the Administrator—

"(A) shall provide an opportunity for the submitter of the notice to submit the additional information;

"(B) may, by agreement with the submitter, extend the review period for a reasonable time to allow the development and submission of the additional information;

"(C) may promulgate a rule, enter into a testing consent agreement, or issue an order under section 4 to require the development of the information; and

"(D) on receipt of information the Administrator finds supports the determination under paragraph (3), shall promptly make the determination.";

(9) by striking subsections (e) through (g) and inserting the following:

"(e) Notice of Commencement.—

"(1) IN GENERAL.—Not later than 30 days after the date on which a manufacturer that has submitted a notice under subsection (b) commences nonexempt commercial manufacture of a chemical substance, the manufacturer shall submit to the Administrator a notice of commencement that identifies—

"(A) the name of the manufacturer; and

"(B) the initial date of nonexempt commercial manufacture.

"(2) WITHDRAWAL.—A manufacturer or processor that has submitted a notice under subsection (b), but that has not commenced nonexempt commercial manufacture or processing of the chemical substance, may withdraw the notice.

"(f) Further Evaluation.—The Administrator may review a chemical substance under section 4A at any time after the Administrator receives—

"(1) a notice of commencement for a chemical substance under subsection (c); or

"(2) new information regarding the chemical substance.

"(g) Transparency.—Subject to section 14, the Administrator shall make available to the public—

"(1) all notices, determinations, consent agreements, rules, and orders of the Administrator; and

"(2) all information submitted or issued under this section."; and

(10) in subsection (h)—

(A) in paragraph (1), in the matter preceding subparagraph (A), by striking "(a) or";

(B) by striking paragraph (2);

(C) by redesignating paragraphs (3) through (6) as paragraphs (2) through (5), respectively;

(D) in paragraph (2) (as so redesignated), in the matter preceding subparagraph (A), by striking "subsections (a) and (b)" and inserting "subsection (b)";

(E) in paragraph (3) (as so redesignated)—

(i) in the first sentence, by striking "will not present an unreasonable risk of injury to health or the environment" and inserting "will meet the safety standard"; and

(ii) by striking the second sentence;

(F) in paragraph (4) (as so redesignated), by striking "subsections (a) and (b)" and inserting "subsection (b)"; and

(G) in paragraph (5) (as so redesignated), in the first sentence, by striking "paragraph (1) or (5)" and inserting "paragraph (1) or (4)".

SEC. 8. SAFETY ASSESSMENTS AND SAFETY DETERMINATIONS.

Section 6 of the Toxic Substances Control Act (15 U.S.C. 2605) is amended—

(1) by striking the section designation and heading and inserting the following:

"SEC. 6. SAFETY ASSESSMENTS AND SAFETY DETERMINATIONS.";

(2) by redesignating subsections (e) and (f) as subsections (g) and (h), respectively;

(3) by striking subsections (a) through (d) and inserting the following:

"(a) In General.—The Administrator—

"(1) shall conduct a safety assessment and make a safety determination of each high-priority substance in accordance with subsections (b) and (c);

"(2) shall, as soon as practicable and not later than 6 months after the date on which a chemical substance is designated as a high-priority substance, define the scope of the safety assessment and safety determination to be conducted pursuant to this section, including the hazards, exposures, conditions of use, and potentially exposed or susceptible populations that the Administrator expects to consider;

"(3) as appropriate based on the results of a safety determination, shall establish restrictions pursuant to subsection (d);

"(4) shall complete a safety assessment and safety determination not later than 3 years after the date on which a chemical substance is designated as a high-priority substance;

"(5) shall promulgate a final rule pursuant to subsection (d) by not later than 2 years after the date on which the safety determination is completed; and

"(6) may extend any deadline under this subsection for a reasonable period of time after

an adequate public justification, subject to the condition that the aggregate length of all extensions of deadlines under paragraphs (4) and (5) and any deferral under subsection (c)(2) does not exceed 2 years.

"(b) Prior Actions.—

"(1) PRIOR-INITIATED ASSESSMENTS.—

"(A) IN GENERAL.—Nothing in this Act prevents the Administrator from initiating a safety assessment or safety determination regarding a chemical substance, or from continuing or completing such a safety assessment or safety determination that was initiated before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, prior to the effective date of the policies and procedures required to be established by the Administrator under section 3A or 4A.

"(B) INTEGRATION OF PRIOR POLICIES AND PROCEDURES.—As policies and procedures under section 3A and 4A are established, to the maximum extent practicable, the Administrator shall integrate the policies and procedures into ongoing safety assessments and safety determinations.

"(2) ACTIONS COMPLETED PRIOR TO COMPLETION OF POLICIES AND PROCEDURES.—Nothing in this Act requires the Administrator to revise or withdraw a completed safety assessment, safety determination, or rule solely because the action was completed prior to the completion of a policy or procedure established under section 3A or 4A, and the validity of a completed assessment, determination, or rule shall not be determined based on the content of such a policy or procedure.

"(c) Safety Determinations.—

"(1) IN GENERAL.—Based on a review of the information available to the Administrator, including draft safety assessments submitted by interested persons, and subject to section 18, the Administrator shall determine that—

"(A) the relevant chemical substance meets the safety standard;

"(B) the relevant chemical substance does not meet the safety standard, in which case the Administrator shall, by rule under subsection (d)—

"(i) impose restrictions necessary to ensure that the chemical substance meets the safety standard under the conditions of use; or

"(ii) if the safety standard cannot be met with the application of restrictions, ban or phase out the chemical substance, as appropriate; or

"(C) additional information is necessary in order to make a determination under subparagraph (A) or (B), in which case the Administrator shall take appropriate action under paragraph (2).

"(2) ADDITIONAL INFORMATION.—If the Administrator determines that additional information is necessary to make a safety assessment or safety determination for a high-priority substance, the Administrator—

"(A) shall provide an opportunity for interested persons to submit the additional information;

"(B) may promulgate a rule, enter into a testing consent agreement, or issue an order under section 4 to require the development of the information;

"(C) may defer, for a reasonable period consistent with the deadlines described in subsection (a), a safety assessment and safety determination until after receipt of the information; and

"(D) consistent with the deadlines described in subsection (a), on receipt of information the Administrator finds supports the safety assessment and safety determination, shall make a determination under paragraph (1).

"(3) ESTABLISHMENT OF DEADLINE.—In requesting the development or submission of information under this section, the Administrator shall establish a deadline for the submission of the information.

"(d) Rule.—

"(1) IMPLEMENTATION.—If the Administrator makes a determination under subsection (c)(1)(B) with respect to a chemical substance, the Administrator shall promulgate a rule establishing restrictions necessary to ensure that the chemical substance meets the safety standard.

"(2) SCOPE.—The rule promulgated pursuant to this subsection—

"(A) may—

"(i) apply to mixtures containing the chemical substance, as appropriate; and

"(ii) exempt replacement parts for articles manufactured prior to the applicable compliance deadline; and

"(B) shall include dates by which compliance is mandatory, which—

"(i) shall be as soon as practicable; and

"(ii) as determined by the Administrator, may vary for different affected persons.

"(C) WORKPLACE EXPOSURES.—The Administrator shall consult with the Assistant Secretary of Labor for Occupational Safety and Health before adopting any prohibition or other restriction under this subsection to address workplace exposures.

"(D) DEFINITION OF REQUIREMENT.—For the purposes of this Act, the term 'requirement' as used in this section does not displace common law.

"(3) RESTRICTIONS.—A restriction under paragraph (1) may include, as appropriate—

"(A) subject to section 18, a requirement that a chemical substance shall be marked with, or accompanied by, clear and adequate minimum warnings and instructions with respect to use, distribution in commerce, or disposal, or any combination of those activities, with the form and content of the minimum warnings and instructions to be prescribed by the Administrator;

"(B) a requirement that manufacturers or processors of the chemical substance shall—

"(i) make and retain records of the processes used to manufacture or process

the chemical substance;

"(ii) describe and apply the relevant quality control procedures followed in the manufacturing or processing of the substance; or

"(iii) monitor or conduct tests that are reasonably necessary to ensure compliance with the requirements of any rule under this subsection;

"(C) a restriction on the quantity of the chemical substance that may be manufactured, processed, or distributed in commerce;

"(D) a requirement to ban or phase out, or any other rule regarding, the manufacture, processing, or distribution in commerce of the chemical substance for—

"(i) a particular use;

"(ii) a particular use at a concentration in excess of a level specified by the Administrator; or

"(iii) all uses;

"(E) a restriction on the quantity of the chemical substance that may be manufactured, processed, or distributed in commerce for—

"(i) a particular use; or

"(ii) a particular use at a concentration in excess of a level specified by the Administrator;

"(F) a requirement to ban, phase out, or otherwise restrict any method of commercial use of the chemical substance;

"(G) a requirement to ban, phase out, or otherwise restrict any method of disposal of the chemical substance or any article containing the chemical substance; and

"(H) a requirement directing manufacturers or processors of the chemical substance to give notice of the Administrator's determination under subsection (c)(1)(B) to distributors in commerce of the chemical substance and, to the extent reasonably ascertainable, to other persons in the chain of commerce in possession of the chemical substance.

"(4) ANALYSIS FOR RULEMAKING.—

"(A) CONSIDERATIONS.—In deciding which restrictions to impose under paragraph (3) as part of developing a rule under paragraph (1), the Administrator shall take into consideration, to the extent practicable based on reasonably available information, the quantifiable and nonquantifiable costs and benefits of the proposed regulatory action and of the 1 or more primary alternative regulatory actions considered by the Administrator.

"(B) ALTERNATIVES.—As part of the analysis, the Administrator shall review any 1 or more technically and economically feasible alternatives to the chemical substance that the Administrator determines are relevant to the rulemaking.

"(C) PUBLIC AVAILABILITY.—In proposing a rule under paragraph (1), the Administrator shall make publicly available any analysis conducted under this

paragraph.

"(D) STATEMENT REQUIRED.—In making final a rule under paragraph (1), the Administrator shall include a statement describing how the analysis considered under subparagraph (A) was taken into account.

"(5) EXEMPTIONS.—

"(A) IN GENERAL.—The Administrator may exempt 1 or more uses of a chemical substance from any restriction in a rule promulgated under paragraph (1) if the Administrator determines that—

"(i) the rule cannot be complied with, without—

"(I) harming national security;

"(II) causing significant disruption in the national economy due to the lack of availability of a chemical substance; or

"(III) interfering with a critical or essential use for which no technically and economically feasible safer alternative is available, taking into consideration hazard and exposure; or

"(ii) the use of the chemical substance, as compared to reasonably available alternatives, provides a substantial benefit to health, the environment, or public safety.

"(B) EXEMPTION ANALYSIS.—In proposing a rule under paragraph (1) that includes an exemption under this paragraph, the Administrator shall make publicly available any analysis conducted under this paragraph to assess the need for the exemption.

"(C) STATEMENT REQUIRED.—In making final a rule under paragraph (1) that includes an exemption under this paragraph, the Administrator shall include a statement describing how the analysis considered under subparagraph (B) was taken into account.

"(D) ANALYSIS IN CASE OF BAN OR PHASE-OUT.—In determining whether an exemption should be granted under this paragraph for a chemical substance for which a ban or phase-out is proposed, the Administrator shall take into consideration, to the extent practicable based on reasonably available information, the quantifiable and nonquantifiable costs and benefits of the 1 or more technically and economically feasible alternatives to the chemical substance most likely to be used in place of the chemical substance under the conditions of use if the rule is promulgated.

"(E) CONDITIONS.—As part of a rule promulgated under paragraph (1), the Administrator shall include conditions in any exemption established under this paragraph, including reasonable recordkeeping, monitoring, and reporting requirements, to the extent that the Administrator determines the conditions are necessary to protect health and the environment while achieving the purposes of the exemption.

"(F) DURATION.—

"(i) IN GENERAL.—The Administrator shall establish, as part of a rule under

paragraph (1) that contains an exemption under this paragraph, a time limit on any exemption for a time to be determined by the Administrator as reasonable on a case-by-case basis.

"(ii) AUTHORITY OF ADMINISTRATOR.—The Administrator, by rule, may extend, modify, or eliminate the exemption if the Administrator determines, on the basis of reasonably available information and after adequate public justification, the exemption warrants extension or is no longer necessary.

"(iii) CONSIDERATIONS.—

"(I) IN GENERAL.—Subject to subclause (II), the Administrator shall issue exemptions and establish time periods by considering factors determined by the Administrator to be relevant to the goals of fostering innovation and the development of alternatives that meet the safety standard.

"(II) LIMITATION.—Any renewal of an exemption in the case of a rule requiring the ban or phase-out of a chemical substance shall not exceed 5 years.

"(e) Immediate Effect.—The Administrator may declare a proposed rule under subsection (d) to be effective on publication of the rule in the Federal Register and until the effective date of final action taken respecting the rule, if—

"(1) the Administrator determines that—

"(A) the manufacture, processing, distribution in commerce, use, or disposal of the chemical substance or mixture subject to the proposed rule or any combination of those activities is likely to result in an unreasonable risk of serious or widespread harm to health or the environment before the effective date; and

"(B) making the proposed rule so effective is necessary to protect the public interest; and

"(2) in the case of a proposed rule to prohibit the manufacture, processing, or distribution of a chemical substance or mixture because of the risk determined under paragraph (1)(A), a court has granted relief in an action under section 7 with respect to that risk associated with the chemical substance or mixture.

"(f) Final Agency Action.—Under this section and subject to section 18—

"(1) a safety determination, and the associated safety assessment, for a chemical substance that the Administrator determines under subsection (c) meets the safety standard, shall be considered to be a final agency action, effective beginning on the date of issuance of the final safety determination; and

"(2) a final rule promulgated under subsection (d), and the associated safety assessment and safety determination that a chemical substance does not meet the safety standard, shall be considered to be a final agency action, effective beginning on the date of promulgation of the final rule."; and

(4) in subsection (g) (as redesignated by paragraph (2))—

(A) by striking paragraph (4); and

(B) by redesignating paragraph (5) as paragraph (4).

SEC. 9. IMMINENT HAZARDS.

Section 7 of the Toxic Substances Control Act (15 U.S.C. 2606) is amended—

(1) by striking subsection (a) and inserting the following:

"(a) Civil Actions.—

"(1) IN GENERAL.—The Administrator may commence a civil action in an appropriate United States district court for—

"(A) seizure of an imminently hazardous chemical substance or mixture or any article containing the chemical substance or mixture;

"(B) relief (as authorized by subsection (b)) against any person that manufactures, processes, distributes in commerce, uses, or disposes of, an imminently hazardous chemical substance or mixture or any article containing the chemical substance or mixture; or

"(C) both seizure described in subparagraph (A) and relief described in subparagraph (B).

"(2) RULE, ORDER, OR OTHER PROCEEDING.—A civil action may be commenced under this paragraph, notwithstanding—

"(A) the existence of—

"(i) a decision by the Administrator under section 4A, 5(d)(3), or 6(c)(1); or

"(ii) a rule, testing consent agreement, or order under section 4, 5(d)(4), 6(d), or 6(h); or

"(B) the pendency of any administrative or judicial proceeding under any provision of this Act.";

(2) in subsection (d), by striking "section 6(a)" and inserting "section 6(c)"; and

(3) in subsection (f), in the first sentence, by striking "and unreasonable".

SEC. 10. INFORMATION COLLECTION AND REPORTING.

Section 8 of the Toxic Substances Control Act (15 U.S.C. 2607) is amended—

(1) in subsection (a)—

(A) in paragraph (3)(A)(ii)(I)—

(i) by striking "5(b)(4)" and inserting "5";

(ii) by inserting "section 4 or" after "in effect under"; and

(iii) by striking "5(e)," and inserting "5(d)(4);"; and

(B) by adding at the end the following:

"(4) RULES.—

"(A) DEADLINE.—

"(i) IN GENERAL.—Not later than 2 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator shall promulgate rules requiring the maintenance of records and the reporting of information known or reasonably ascertainable by the person making the report, including rules requiring processors to report information, so that the Administrator has the information necessary to carry out sections 4 and 6.

"(ii) MODIFICATION OF PRIOR RULES.—In carrying out this subparagraph, the Administrator may modify, as appropriate, rules promulgated before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.

"(B) CONTENTS.—The rules promulgated pursuant to subparagraph (A)—

"(i) may impose different reporting and recordkeeping requirements on manufacturers and processors; and

"(ii) shall include the level of detail necessary to be reported, including the manner by which use and exposure information may be reported.

"(C) ADMINISTRATION.—In implementing the reporting and recordkeeping requirements under this paragraph, the Administrator shall take measures—

"(i) to limit the potential for duplication in reporting requirements;

"(ii) to minimize the impact of the rules on small manufacturers and processors; and

"(iii) to apply any reporting obligations to those persons likely to have information relevant to the effective implementation of this title.

"(5) GUIDANCE.—The Administrator shall develop guidance relating to the information required to be reported under the rules promulgated under this subsection.";

(2) in subsection (b), by adding at the end the following:

"(3) NOMENCLATURE.—

"(A) IN GENERAL.—In carrying out paragraph (1), the Administrator shall—

"(i) maintain the use of Class 2 nomenclature in use on the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act;

"(ii) maintain the use of the Soap and Detergent Association Nomenclature System, published in March 1978 by the Administrator in section 1 of addendum III of the document entitled 'Candidate List of Chemical Substances', and further described in the appendix A of volume I of the 1985 edition of the Toxic Substances Control Act Substances Inventory (EPA Document No. EPA–560/7–85–002a); and

"(iii) treat all components of categories that are considered to be statutory mixtures under this Act as being included on the list published under paragraph (1) under the Chemical Abstracts Service numbers for the respective categories, including, without limitation—

"(I) cement, Portland, chemicals, CAS No. 65997–15–1;

"(II) cement, alumina, chemicals, CAS No. 65997–16–2;

"(III) glass, oxide, chemicals, CAS No. 65997–17–3;

"(IV) frits, chemicals, CAS No. 65997–18–4;

"(V) steel manufacture, chemicals, CAS No. 65997–19–5; and

"(VI) ceramic materials and wares, chemicals, CAS No. 66402–68–4.

"(B) MULTIPLE NOMENCLATURE CONVENTIONS.—

"(i) IN GENERAL.—If an existing guidance allows for multiple nomenclature conventions, the Administrator shall—

"(I) maintain the nomenclature conventions for substances; and

"(II) develop new guidance that—

"(aa) establishes equivalency between the nomenclature conventions for chemical substances on the list published under paragraph (1); and

"(bb) permits persons to rely on the new guidance for purposes of determining whether a chemical substance is on the list published under paragraph (1).

"(ii) MULTIPLE CAS NUMBERS.—For any chemical substance appearing multiple times on the list under different Chemical Abstracts Service numbers, the Administrator shall develop guidance recognizing the multiple listings as a single chemical substance.

"(4) CHEMICAL SUBSTANCES IN COMMERCE.—

"(A) RULES.—

"(i) IN GENERAL.—Not later than 1 year after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator, by rule, shall require manufacturers and processors to notify the Administrator, by not later than 180 days after the date of promulgation of the rule, of each chemical substance on the list published under paragraph (1) that the manufacturer or processor, as applicable, has manufactured or processed for a nonexempt commercial purpose during the 10-year period ending on the day before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.

"(ii) ACTIVE SUBSTANCES.—The Administrator shall, pursuant to paragraph (5)(A), designate chemical substances for which notices are received under clause (i) to be active substances on the list published under paragraph (1).

"(B) CONFIDENTIAL CHEMICAL SUBSTANCES.—The rule promulgated by the Administrator pursuant to subparagraph (A) shall require—

"(i) the Administrator to maintain the list under paragraph (1), which shall include a confidential portion and a nonconfidential portion consistent with this section and section 14;

"(ii) a manufacturer or processor that is submitting a notice pursuant to

subparagraph (A) for a chemical substance on the confidential portion of the list published under paragraph (1) to indicate in the notice whether the manufacturer or processor seeks to maintain any existing claim for protection against disclosure of the specific identity of the substance as confidential pursuant to section 14; and

"(iii) the substantiation of those claims pursuant to section 14 and in accordance with the review plan described in subparagraph (C).

"(C) REVIEW PLAN.—Not later than 1 year after the date on which the Administrator compiles the initial list of active substances pursuant to subparagraph (A), the Administrator shall promulgate a rule that establishes a plan to review all claims to protect the specific identities of chemical substances on the confidential portion of the list published under paragraph (1) that are notified pursuant to subparagraph (A) or identified as active substances under subsection (f)(1).

"(D) REQUIREMENTS OF REVIEW PLAN.—The review plan under subparagraph (C) shall—

"(i) require, at the time requested by the Administrator, all manufacturers or processors asserting claims under subparagraph (B) to substantiate the claim unless the manufacturer or processor has substantiated the claim in a submission made to the Administrator during the 5-year period ending on the date of the request by the Administrator;

"(ii) require the Administrator, in accordance with section 14—

"(I) to review each substantiation—

"(aa) submitted pursuant to clause (i) to determine if the claim warrants protection from disclosure; and

"(bb) submitted previously by a manufacturer or processor and relied on in lieu of the substantiation required pursuant to clause (i), if the substantiation has not been previously reviewed by the Administrator, to determine if the claim warrants protection from disclosure;

"(II) approve, modify, or deny each claim; and

"(III) except as provided in this section and section 14, protect from disclosure information for which the Administrator approves such a claim for a period of 10 years, unless, prior to the expiration of the period—

"(aa) the person notifies the Administrator that the person is withdrawing the confidentiality claim, in which case the Administrator shall promptly make the information available to the public; or

"(bb) the Administrator otherwise becomes aware that the need for protection from disclosure can no longer be substantiated, in which case the Administrator shall take the actions described in section 14(g)(2); and

"(iii) encourage manufacturers or processors that have previously made claims to protect the specific identities of chemical substances identified as inactive pursuant to subsection (f)(2) to review and either withdraw or substantiate the

claims.

"(E) TIMELINE FOR COMPLETION OF REVIEWS.—

"(i) IN GENERAL.—The Administrator shall implement the review plan so as to complete reviews of all claims specified in subparagraph (C) not later than 5 years after the date on which the Administrator compiles the initial list of active substances pursuant to subparagraph (A).

"(ii) CONSIDERATIONS.—

"(I) IN GENERAL.—The Administrator may extend the deadline for completion of the reviews for not more than 2 additional years, after an adequate public justification, if the Administrator determines that the extension is necessary based on the number of applicable claims needing review and the available resources.

"(II) ANNUAL GOAL.—The Administrator shall publish an annual goal for the number of reviews to be completed over the course of implementation of the plan.

"(5) ACTIVE AND INACTIVE SUBSTANCES.—

"(A) IN GENERAL.—The Administrator shall maintain and keep current designations of active substances and inactive substances on the list published under paragraph (1).

"(B) UPDATE.—The Administrator shall update the list of chemical substances designated as active substances as soon as practicable after the date of publication of the most recent data reported under—

"(i) part 711 of title 40, Code of Federal Regulations (or successor regulations); and

"(ii) the rules promulgated pursuant to subsection (a)(4).

"(C) CHANGE TO ACTIVE STATUS.—

"(i) IN GENERAL.—Any person that intends to manufacture or process for a nonexempt commercial purpose a chemical substance that is designated as an inactive substance shall notify the Administrator before the date on which the inactive substance is manufactured or processed.

"(ii) CONFIDENTIAL CHEMICAL IDENTITY CLAIMS.—If a person submitting a notice under clause (i) for an inactive substance on the confidential portion of the list published under paragraph (1) seeks to maintain an existing claim for protection against disclosure of the specific identity of the inactive substance as confidential, the person shall—

"(I) in the notice submitted under clause (i), assert the claim; and

"(II) by not later than 30 days after providing the notice under clause (i), substantiate the claim.

"(iii) ACTIVE STATUS.—On receiving a notification under clause (i), the Administrator shall—

"(I) designate the applicable chemical substance as an active substance;

"(II) pursuant to section 14, promptly review any claim and associated substantiation submitted pursuant to clause (ii) for protection against disclosure of the specific identity of the chemical substance and approve, modify, or deny the claim;

"(III) except as provided in this section and section 14, protect from disclosure the specific identity of the chemical substance for which the Administrator approves a claim under subclause (II) for a period of not less than 10 years, unless, prior to the expiration of the period—

"(aa) the person notifies the Administrator that the person is withdrawing the confidentiality claim, in which case the Administrator shall promptly make the information available to the public; or

"(bb) the Administrator otherwise becomes aware that the need for protection from disclosure can no longer be substantiated, in which case the Administrator shall take the actions described in section 14(g)(2); and

"(IV) pursuant to section 4A, review the priority of the chemical substance as the Administrator determines to be necessary.

"(D) CATEGORY STATUS.—The list of inactive substances shall not be considered to be a category for purposes of section 26(c).

"(6) INTERIM LIST OF ACTIVE SUBSTANCES.—Prior to the promulgation of the rule required under this subsection, the Administrator shall designate the chemical substances reported under part 711 of title 40, Code of Federal Regulations (or successor regulations), during the reporting period that most closely preceded the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, as the interim list of active substances for the purposes of section 4A.

"(7) PUBLIC PARTICIPATION.—Subject to this subsection, the Administrator shall make available to the public—

"(A) the specific identity of each chemical substance on the nonconfidential portion of the list published under paragraph (1) that the Administrator has designated as—

"(i) an active substance; or

"(ii) an inactive substance;

"(B) the accession number, generic name, and, if applicable, premanufacture notice case number for each chemical substance on the confidential portion of the list published under paragraph (1) for which a claim of confidentiality was received and approved by the Administrator pursuant to section 14; and

"(C) subject to section 14(g), the specific identity of any active substance for which—

"(i) no claim of protection against disclosure of the specific identity of the active substance pursuant to this subsection was received;

"(ii) a claim for protection against disclosure of the specific identity of the active substance has been denied by the Administrator; or

"(iii) the time period for protection against disclosure of the specific identity of the active substance has expired.

"(8) LIMITATION.—No person may assert a new claim under this subsection for protection from disclosure of a specific identity of any active or inactive chemical substance for which a notice is received under paragraph (4)(A)(i) or (5)(C)(i) that is not on the confidential portion of the list published under paragraph (1).

"(9) CERTIFICATION.—Under the rule promulgated under this subsection, manufacturers and processors shall be required—

"(A) to certify that each report the manufacturer or processor submits complies with the requirements of the rule, and that any confidentiality claims are true and correct; and

"(B) to retain a record supporting the certification for a period of 5 years beginning on the last day of the submission period.";

(3) in subsection (e)—

(A) by striking "Any person" and inserting the following:

"(1) IN GENERAL.—Any person"; and

(B) by adding at the end the following:

"(2) APPLICABILITY.—Any person may submit to the Administrator information reasonably supporting the conclusion that a chemical substance or mixture presents, will present, or does not present a substantial risk of harm to health and the environment."; and

(4) in subsection (f), by striking "For purposes of this section, the" and inserting the following: "In this section:

"(1) ACTIVE SUBSTANCE.—The term 'active substance' means a chemical substance—

"(A) that has been manufactured or processed for a nonexempt commercial purpose at any point during the 10-year period ending on the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act;

"(B) that is added to the list published under subsection (b)(1) after that date of enactment; or

"(C) for which a notice is received under subsection (b)(5)(C).

"(2) INACTIVE SUBSTANCE.—The term 'inactive substance' means a chemical substance on the list published under subsection (b)(1) that does not meet any of the criteria described in paragraph (1).

"(3) MANUFACTURE; PROCESS.—The".

SEC. 11. RELATIONSHIP TO OTHER FEDERAL LAWS.

Section 9 of the Toxic Substances Control Act (15 U.S.C. 2608) is amended—

(1) in subsection (a)—

(A) in paragraph (1), in the first sentence—

(i) by striking "presents or will present an unreasonable risk to health or the environment" and inserting "does not meet the safety standard"; and

(ii) by striking "such risk" the first place it appears and inserting "the risk posed by the substance or mixture";

(B) in paragraph (2), in the matter following subparagraph (B), by striking "section 6 or 7" and inserting "section 6(d) or section 7"; and

(C) in paragraph (3), by striking "section 6 or 7" and inserting "section 6(d) or 7";

(2) in subsection (d), in the first sentence, by striking "Health, Education, and Welfare" and inserting "Health and Human Services"; and

(3) by adding at the end the following:

"(e) Exposure Information.—If the Administrator obtains information related to exposures or releases of a chemical substance that may be prevented or reduced under another Federal law, including laws not administered by the Administrator, the Administrator shall make such information available to the relevant Federal agency or office of the Environmental Protection Agency.".

SEC. 12. RESEARCH, DEVELOPMENT, COLLECTION, DISSEMINATION, AND UTILIZATION OF DATA.

Section 10 of the Toxic Substances Control Act (15 U.S.C. 2609) is amended by striking "Health, Education, and Welfare" each place it appears and inserting "Health and Human Services".

SEC. 13. EXPORTS.

Section 12 of the Toxic Substances Control Act (15 U.S.C. 2611) is amended—

(1) in subsection (a), by striking paragraph (2) and inserting the following:

"(2) EXCEPTION.—Paragraph (1) shall not apply to any chemical substance that the Administrator determines—

"(A) under section 5 is not likely to meet the safety standard; or

"(B) under section 6 does not meet the safety standard.

"(3) WAIVERS.—For a mixture or article containing a chemical substance described in paragraph (2), the Administrator may—

"(A) determine that paragraph (1) shall not apply to the mixture or article; or

"(B) establish a threshold concentration in a mixture or article at which paragraph (1) shall not apply.

"(4) TESTING.—The Administrator may require testing under section 4 of any chemical substance or mixture exempted from this Act under paragraph (1) for the purpose of

determining whether the chemical substance or mixture meets the safety standard within the United States.";

(2) by striking subsection (b) and inserting the following:

"(b) Notice.—

"(1) IN GENERAL.—A person shall notify the Administrator that the person is exporting or intends to export to a foreign country—

"(A) a chemical substance or a mixture containing a chemical substance that the Administrator has determined under section 5 is not likely to meet the safety standard and for which a prohibition or other restriction has been proposed or established under that section;

"(B) a chemical substance or a mixture containing a chemical substance that the Administrator has determined under section 6 does not meet the safety standard and for which a prohibition or other restriction has been proposed or established under that section;

"(C) a chemical substance for which the United States is obligated by treaty to provide export notification;

"(D) a chemical substance or mixture subject to a prohibition or other restriction pursuant to a rule, order, or consent agreement in effect under this Act; or

"(E) a chemical substance or mixture for which the submission of information is required under section 4.

"(2) RULES.—

"(A) IN GENERAL.—The Administrator shall promulgate rules to carry out paragraph (1).

"(B) CONTENTS.—The rules promulgated pursuant to subparagraph (A) shall—

"(i) include such exemptions as the Administrator determines to be appropriate, which may include exemptions identified under section 5(h); and

"(ii) indicate whether, or to what extent, the rules apply to articles containing a chemical substance or mixture described in paragraph (1).

"(3) NOTIFICATION.—The Administrator shall submit to the government of each country to which a chemical substance or mixture is exported—

"(A) for a chemical substance or mixture described in subparagraph (A), (B), or (D) of paragraph (1), a notice of the determination, rule, order, consent agreement, requirement, or designation;

"(B) for a chemical substance described in paragraph (1)(C), a notice that satisfies the obligation of the United States under the applicable treaty; and

"(C) for a chemical substance or mixture described in paragraph (1)(E), a notice of availability of the information on the chemical substance or mixture submitted to the Administrator."; and

(3) in subsection (c)—

(A) by striking paragraph (3); and

(B) by redesignating paragraphs (4) through (6) as paragraphs (3) through (5), respectively.

SEC. 14. IMPORTS.

Section 13 of the Toxic Substances Control Act (15 U.S.C. 2612) is amended to read as follows:

"SEC. 13. IMPORTS.

"(a) Refusal of Entry.—

"(1) IN GENERAL.—The Secretary of Homeland Security shall refuse entry into the customs territory of the United States (as defined in general note 2 to the Harmonized Tariff Schedule of the United States) any chemical substance, mixture, or article containing a chemical substance or mixture offered for such entry, if—

"(A) the Administrator—

"(i) has determined under section 6(c) that the chemical substance or mixture does not meet the safety standard; and

"(ii) has promulgated a rule pursuant to section 6(d) banning the chemical substance or mixture, as of the effective date of the rule;

"(B) the chemical substance—

"(i) is not included on the list under section 8(b)(1); and

"(ii) is not exempt from any requirement to be included on that list by this title or a rule promulgated by the Administrator pursuant to this title; or

"(C) the chemical substance, mixture, or any article containing the chemical substance or mixture is offered for entry in violation of—

"(i) a rule, consent agreement, or order in effect under this Act; or

"(ii) an order issued in a civil action brought under section 7 or title IV.

"(2) PROCEDURE.—

"(A) IN GENERAL.—Subject to subparagraph (B), if a chemical substance, mixture, or article containing a chemical substance or mixture is refused entry under paragraph (1), the Secretary of Homeland Security—

"(i) shall notify the consignee of the entry of the refusal;

"(ii) shall not release the chemical substance or mixture to the consignee; and

"(iii) shall cause the disposal or storage of the chemical substance or mixture under such rules as the Secretary may prescribe, if the chemical substance or mixture has not been exported by the consignee during the 90-day period beginning on the date of receipt of the notice of the refused entry.

"(B) EXCEPTION.—

"(i) IN GENERAL.—The Secretary of Homeland Security, pending a review by the Administrator, may release to the consignee the chemical substance or mixture if the consignee—

"(I) executes a bond for the amount of the full invoice of the chemical substance or mixture (as set forth in the customs entry); and

"(II) pays a duty on the chemical substance or mixture.

"(ii) ADMINISTRATION.—If a consignee fails to return a chemical substance or mixture released to that consignee under clause (i) for any cause to the custody of the Secretary of Homeland Security on demand, the consignee shall be liable to the United States for liquidated damages equal to the full amount of the bond executed under clause (i)(I).

"(C) STORAGE.—All charges for storage, cartage, and labor on or for the disposal of a chemical substance or mixture that is refused entry or released under this subsection shall be paid by the owner or consignee, and a default on that payment shall constitute a lien against any future entry made by the owner or consignee.

"(b) Certification.—

"(1) IN GENERAL.—A person offering a chemical substance or mixture subject to this Act for entry into the customs territory of the United States shall certify to the Secretary of Homeland Security that—

"(A) ~~after reasonable inquiry and to the best knowledge and belief of the person,~~ the chemical substance or mixture is not in violation of section 5 or 6 or subchapter IV of this chapter or a rule or order under section 5 or 6 or subchapter IV of this chapter and is in compliance with any applicable rule, consent agreement, or order under this chapter~~section 5 or 6~~; and

"(B) the chemical substance—

"(i) is included on the list under section 8(b)(1); or

"(ii) is exempt from any requirement to be included on that list by this title or a rule promulgated by the Administrator pursuant to this title.

"(2) ARTICLES.—

"(A) IN GENERAL.—The Administrator, by rule, may require certification under paragraph (1) for an article containing a chemical substance or mixture that is subject to rule under section 5 or 6.

"(B) REQUIREMENT.—Where practicable, ~~T~~the rule under subparagraph (A) shall identify, with reasonable specificity, the types of articles, including parts or components of articles, that will be subject to the certification requirement.

Commented [RS3]: Provides some flexibility where identifying specific articles subject to certification is difficult or impossible,

"(C) FACTORS FOR CONSIDERATION.—In determining the need for and content of a certification rule under this paragraph, the Administrator shall take into consideration—

"(i) the utility of the certification to enforcement of the applicable rule, consent agreement, or order under section 5 or 6;

~~"(ii) the contribution of imported articles to the potential risk presented by exposure to the chemical substance or mixture subject to rule under section 5 or 6;~~

~~"(iii) the impact on commerce and potential for the certification to impede or disrupt import of articles;~~

"(i~~v~~ii) the frequency or duration of the certification requirement; and

"(~~v~~iii) specification of the concentration of a chemical substance in an article that would subject the article to the certification requirement.

"(3~~) REASONABLE INQUIRY.—~~

~~"(A) IN GENERAL.—For purposes of a certification under paragraph (1), reasonable inquiry shall include good faith reliance by an importer on—~~

~~"(i) a safety data sheet or similar declaration provided by a supplier that documents the specific identity of the chemical substance or the specific identities of all chemical substances in a mixture, or~~

~~"(ii) for chemical substances or mixtures claimed by the supplier as confidential, or not otherwise disclosed by the supplier, a certification by the supplier that the imported chemical substance or mixture satisfies the applicable certification requirements under paragraph (1).~~

~~"(B) ARTICLES.—For purposes of a certification under paragraph (2), reasonable inquiry shall include good faith reliance by an importer of an article on documentation provided by the supplier of the article demonstrating that it complies with applicable requirements under section 5 or 6 of the Act, on a certification by the supplier that the imported article satisfies the applicable certification requirements in a rule promulgated pursuant to paragraph (2).~~

"(4) INFORMATION REGARDING IDENTITY.—For purposes of this subsection, the Administrator shall provide publicly accessible information regarding the identity of a chemical substance or mixture subject to rule under this Act that would be readily understood in import transactions.

"(c) Notice.—A person offering a chemical substance for entry into the customs territory of the United States shall notify the Secretary of Homeland Security if—

"(1) the chemical substance or chemical substance in a mixture is a high-priority substance;

"(2) the chemical substance or chemical substance in a mixture is 1 for which the United States is obligated to provide export notification by treaty; or

"(3) the chemical substance or chemical substance in a mixture—

"(A) is the subject of a safety assessment and safety determination conducted pursuant to section 6; and

"(B) has been found not to meet the safety standard.

"(d) Rules.—

"(1) IN GENERAL.—The Secretary of Homeland Security, after consultation with the Administrator, shall promulgate rules to carry out this section.

Commented [RS4]: These deletion will avoid hamstringing EPA's ability to require import certification for articles where warranted

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Commented [RS5]: Deleted so the importer is motivated to press the foreign supplier for chemical identity information in cases where it's not CBI and the supplier simply withholds it.

Commented [RS6]: New wording motivates the importer to insist on documentation that the article is in compliance with the applicable requirements.

"(2) APPLICATION.—The rules under paragraph (1) shall specify steps to meet the requirements of this section, ~~may modify the application of any requirement of this section,~~ as appropriate for the efficient and effective implementation of this Act.".

Commented [RS7]: Language change assures that the regulations developed by DHS are consistent with the overall language of section 13. Current language authorizes DHS to "modify" those requirements

SEC. 15. CONFIDENTIAL INFORMATION.

Section 14 of the Toxic Substances Control Act (15 U.S.C. 2613) is amended to read as follows:

"SEC. 14. CONFIDENTIAL INFORMATION.

"(a) In General.—Except as otherwise provided in this section, the Administrator shall not disclose information that is exempt from disclosure pursuant to subsection (a) of section 552 of title 5, United States Code, under subsection (b)(4) of that section—

"(1) that is reported to, or otherwise obtained by, the Administrator under this Act; and

"(2) for which the requirements of subsection (d) are met.

"(b) Information Generally Protected From Disclosure.—The following information specific to, and submitted by, a manufacturer, processor, or distributor that meets the requirements of subsections (a) and (d) shall be presumed to be protected from disclosure, subject to the condition that nothing in this Act prohibits the disclosure of any such information through discovery, subpoena, other court order, or any other judicial process otherwise allowed under applicable Federal or State law:

"(1) Specific information describing the processes used in manufacture or processing of a chemical substance, mixture, or article.

"(2) Marketing and sales information.

"(3) Information identifying a supplier or customer.

"(4) Details of the full composition of a mixture and the respective percentages of constituents.

"(5) Specific information regarding the use, function, or application of a chemical substance or mixture in a process, mixture, or product.

"(6) Specific production or import volumes of the manufacturer and specific aggregated volumes across manufacturers, if the Administrator determines that disclosure of the specific aggregated volumes would reveal confidential information.

"(7) Except as otherwise provided in this section, the specific identity of a chemical substance prior to the date on which the chemical substance is first offered for commercial distribution, including the chemical name, molecular formula, Chemical Abstracts Service number, and other information that would identify a specific chemical substance, if—

"(A) the specific identity was claimed as confidential information at the time it was submitted in a notice under section 5; and

"(B) the claim—

"(i) is not subject to an exception under subsection (e); or

"(ii) has not subsequently been withdrawn or found by the Administrator not to

warrant protection as confidential information under subsection (f)(2) or (g).

"(c) Information Not Protected From Disclosure.—Notwithstanding subsections (a) and (b), the following information shall not be protected from disclosure:

"(1) INFORMATION FROM HEALTH AND SAFETY STUDIES.—

"(A) IN GENERAL.—Subject to subparagraph (B), subsection (a) does not prohibit the disclosure of—

"(i) any health and safety study that is submitted under this Act with respect to—

"(I) any chemical substance or mixture that, on the date on which the study is to be disclosed, has been offered for commercial distribution; or

"(II) any chemical substance or mixture for which—

"(aa) testing is required under section 4; or

"(bb) a notification is required under section 5; or

"(ii) any information reported to, or otherwise obtained by, the Administrator from a health and safety study relating to a chemical substance or mixture described in subclause (I) or (II) of clause (i).

"(B) EFFECT OF PARAGRAPH.—Nothing in this paragraph authorizes the release of any information that discloses—

"(i) a process used in the manufacturing or processing of a chemical substance or mixture; or

"(ii) in the case of a mixture, the portion of the mixture comprised by any chemical substance in the mixture.

"(2) CERTAIN REQUESTS.—If a request is made to the Administrator under section 552(a) of title 5, United States Code, for information that is described in paragraph (1) that is not described in paragraph (1)(B), the Administrator may not deny the request on the basis of section 552(b)(4) of title 5, United States Code.

"(3) OTHER INFORMATION NOT PROTECTED FROM DISCLOSURE.—The following information is not protected from disclosure under this section:

"(A) For information submitted after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the specific identity of a chemical substance as of the date on which the chemical substance is first offered for commercial distribution, if the person submitting the information does not meet the requirements of subsection (d).

"(B) A safety assessment developed, or a safety determination made, under section 6.

"(C) Any general information describing the manufacturing volumes, expressed as specific aggregated volumes or, if the Administrator determines that disclosure of specific aggregated volumes would reveal confidential information, expressed in ranges.

"(D) A general description of a process used in the manufacture or processing and industrial, commercial, or consumer functions and uses of a chemical substance, mixture, or article containing a chemical substance or mixture, including information specific to an industry or industry sector that customarily would be shared with the general public or within an industry or industry sector.

"(4) MIXED CONFIDENTIAL AND NONCONFIDENTIAL INFORMATION .—Any information that is otherwise eligible for protection under this section and contained in a submission of information described in this subsection shall be protected from disclosure, if the submitter complies with subsection (d), subject to the condition that information in the submission that is not eligible for protection against disclosure shall be disclosed.

"(5) BAN OR PHASE-OUT.—If the Administrator promulgates a rule pursuant to section 6(d) that establishes a ban or phase-out of the manufacture, processing, or distribution in commerce of a chemical substance—

"(A) any protection from disclosure provided under this section with respect to information relating to the chemical substance shall no longer apply; and

"(B) the Administrator promptly shall make the information public.

"(d) Requirements for Confidentiality Claims.—

"(1) ASSERTION OF CLAIMS.—

"(A) IN GENERAL.—A person seeking to protect any information submitted under this Act from disclosure (including information described in subsection (b)) shall assert to the Administrator a claim for protection concurrent with submission of the information, in accordance with such rules regarding a claim for protection from disclosure as the Administrator has promulgated or may promulgate pursuant to this title.

"(B) INCLUSION.—An assertion of a claim under subparagraph (A) shall include a statement that the person has—

"(i) taken reasonable measures to protect the confidentiality of the information;

"(ii) determined that the information is not required to be disclosed or otherwise made available to the public under any other Federal law;

"(iii) a reasonable basis to conclude that disclosure of the information is likely to cause substantial harm to the competitive position of the person; and

"(iv) a reasonable basis to believe that the information is not readily discoverable through reverse engineering.

"(C) SPECIFIC CHEMICAL IDENTITY.—In the case of a claim under subparagraph (A) for protection against disclosure of a specific chemical identity, the claim shall include a structurally descriptive generic name for the chemical substance that the Administrator may disclose to the public, subject to the condition that the generic name shall—

"(i) conform with guidance prescribed by the Administrator under paragraph (3)(A); and

"(ii) describe the chemical structure of the substance as specifically as practicable while protecting those features of the chemical structure—

"(I) that are considered to be confidential; and

"(II) the disclosure of which would be likely to harm the competitive position of the person.

"(D) PUBLIC INFORMATION.—No person may assert a claim under this section for protection from disclosure of information that is already publicly available.

"(2) ADDITIONAL REQUIREMENTS FOR CONFIDENTIALITY CLAIMS.—Except for information described in paragraphs (1) through (7) of subsection (b), a person asserting a claim to protect information from disclosure under this Act shall substantiate the claim, in accordance with the rules promulgated and guidance issued by the Administrator.

"(3) GUIDANCE.—The Administrator shall develop guidance regarding—

"(A) the determination of structurally descriptive generic names, in the case of claims for the protection against disclosure of specific chemical identity; and

"(B) the content and form of the statements of need and agreements required under paragraphs (4), (5), and (6) of subsection (e).

"(4) CERTIFICATION.—An authorized official of a person described in paragraph (1)(A) shall certify that the information that has been submitted is true and correct.

"(e) Exceptions to Protection From Disclosure.—Information described in subsection (a) shall be disclosed if—

"(1) the information is to be disclosed to an officer or employee of the United States in connection with the official duties of the officer or employee—

"(A) under any law for the protection of health or the environment; or

"(B) for a specific law enforcement purpose;

"(2) the information is to be disclosed to a contractor of the United States and employees of that contractor—

"(A) if, in the opinion of the Administrator, the disclosure is necessary for the satisfactory performance by the contractor of a contract with the United States for the performance of work in connection with this Act; and

"(B) subject to such conditions as the Administrator may specify;

"(3) the Administrator determines that disclosure is necessary to protect health or the environment;

"(4) the information is to be disclosed to a State or political subdivision of a State, on written request, for the purpose of development, administration, or enforcement of a law, if—

"(A) 1 or more applicable agreements with the Administrator that conform with the guidance issued under subsection (d)(3)(B) ensure that the recipient will take appropriate measures, and has adequate authority, to maintain the confidentiality of the information in accordance with procedures comparable to the procedures used by the

Administrator to safeguard the information; and

"(B) the Administrator notifies the person that submitted the information that the information has been disclosed to the State or political subdivision of a State;

"(5) a health or environmental professional employed by a Federal or State agency or a treating physician or nurse in a nonemergency situation provides a written statement of need and agrees to sign a written confidentiality agreement with the Administrator, subject to the conditions that—

"(A) the statement of need and confidentiality agreement shall conform with the guidance issued under subsection (d)(3)(B);

"(B) the written statement of need shall be a statement that the person has a reasonable basis to suspect that—

"(i) the information is necessary for, or will assist in—

"(I) the diagnosis or treatment of 1 or more individuals; or

"(II) responding to an environmental release or exposure; and

"(ii) 1 or more individuals being diagnosed or treated have been exposed to the chemical substance concerned, or an environmental release or exposure has occurred; and

"(C) the confidentiality agreement shall provide that the person will not use the information for any purpose other than the health or environmental needs asserted in the statement of need, except as otherwise may be authorized by the terms of the agreement or by the person submitting the information to the Administrator, except that nothing in this Act prohibits the disclosure of any such information through discovery, subpoena, other court order, or any other judicial process otherwise allowed under applicable Federal or State law;

"(6) in the event of an emergency, a treating physician, nurse, agent of a poison control center, public health or environmental official of a State or political subdivision of a State, or first responder (including any individual duly authorized by a Federal agency, State, or political subdivision of a State who is trained in urgent medical care or other emergency procedures, including a police officer, firefighter, or emergency medical technician) requests the information, subject to the conditions that—

"(A) the treating physician, nurse, agent, public health or environmental official of a State or a political subdivision of a State, or first responder shall have a reasonable basis to suspect that—

"(i) a medical or public health or environmental emergency exists;

"(ii) the information is necessary for, or will assist in, emergency or first-aid diagnosis or treatment; or

"(iii) 1 or more individuals being diagnosed or treated have likely been exposed to the chemical substance concerned, or a serious environmental release of or exposure to the chemical substance concerned has occurred;

"(B) if requested by the person submitting the information to the Administrator, the

treating physician, nurse, agent, public health or environmental official of a State or a political subdivision of a State, or first responder shall, as described in paragraph (5)—

"(i) provide a written statement of need; and

"(ii) agree to sign a confidentiality agreement; and

"(C) the written confidentiality agreement or statement of need shall be submitted as soon as practicable, but not necessarily before the information is disclosed;

"(7) the Administrator determines that disclosure is relevant in a proceeding under this Act, subject to the condition that the disclosure shall be made in such a manner as to preserve confidentiality to the maximum extent practicable without impairing the proceeding;

"(8) the information is to be disclosed, on written request of any duly authorized congressional committee, to that committee; or

"(9) the information is required to be disclosed or otherwise made public under any other provision of Federal law.

"(f) Duration of Protection From Disclosure.—

"(1) IN GENERAL.—

"(A) INFORMATION PROTECTED FROM DISCLOSURE.—Subject to paragraph (2), the Administrator shall protect from disclosure information that meets the requirements of subsection (d) for a period of 10 years, unless, prior to the expiration of the period—

"(i) an affected person notifies the Administrator that the person is withdrawing the confidentiality claim, in which case the Administrator shall promptly make the information available to the public; or

"(ii) the Administrator otherwise becomes aware that the need for protection from disclosure can no longer be substantiated, in which case the Administrator shall take the actions described in subsection (g)(2).

"(B) EXTENSIONS.—

"(i) IN GENERAL.—Not later than the date that is 60 days before the expiration of the period described in subparagraph (A), the Administrator shall provide to the person that asserted the claim a notice of the impending expiration of the period.

"(ii) STATEMENT.—

"(I) IN GENERAL.—Not later than the date that is 30 days before the expiration of the period described in subparagraph (A), a person reasserting the relevant claim shall submit to the Administrator a statement substantiating, in accordance with subsection (d)(2), the need to extend the period.

"(II) ACTION BY ADMINISTRATOR.—Not later than the date that is 30 days after the date of receipt of a statement under subclause (I), the Administrator shall—

"(aa) review the request;

"(bb) make a determination regarding whether the information for which the request is made continues to meet the relevant criteria established under this section; and

"(cc)(AA) grant an extension of not more than 10 years; or

"(BB) deny the claim.

"(C) NO LIMIT ON NUMBER OF EXTENSIONS.—There shall be no limit on the number of extensions granted under subparagraph (B), if the Administrator determines that the relevant statement under subparagraph (B)(ii)(I)—

"(i) establishes the need to extend the period; and

"(ii) meets the requirements established by the Administrator.

"(2) REVIEW AND RESUBSTANTIATION.—

"(A) DISCRETION OF ADMINISTRATOR.—The Administrator may review, at any time, a claim for protection against disclosure under subsection (a) for information submitted to the Administrator regarding a chemical substance and require any person that has claimed protection for that information, whether before, on, or after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, to withdraw or reassert and substantiate or resubstantiate the claim in accordance with this section—

"(i) after the chemical substance is identified as a high-priority substance under section 4A;

"(ii) for any chemical substance for which the Administrator has made a determination under section 6(c)(1)(C);

"(iii) for any inactive chemical substance identified under section 8(b)(5); or

"(iv) in limited circumstances, if the Administrator determines that disclosure of certain information currently protected from disclosure would assist the Administrator in conducting safety assessments and safety determinations under subsections (b) and (c) of section 6 or promulgating rules pursuant to section 6(d), subject to the condition that the information shall not be disclosed unless the claimant withdraws the claim or the Administrator determines that the information does not meet the requirements of subsection (d).

"(B) REVIEW REQUIRED.—The Administrator shall review a claim for protection from disclosure under subsection (a) for information submitted to the Administrator regarding a chemical substance and require any person that has claimed protection for that information, whether before, on, or after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, to withdraw or reassert and substantiate or resubstantiate the claim in accordance with this section—

"(i) as necessary to comply with a request for information received by the Administrator under section 552 of title 5, United States Code;

"(ii) if information available to the Administrator provides a basis that the

requirements of section 552(b)(4) of title 5, United States Code, are no longer met; or

"(iii) for any substance for which the Administrator has made a determination under section 6(c)(1)(B).

"(C) ACTION BY RECIPIENT.—If the Administrator makes a request under subparagraph (A) or (B), the recipient of the request shall—

"(i) reassert and substantiate or resubstantiate the claim; or

"(ii) withdraw the claim.

"(D) PERIOD OF PROTECTION.—Protection from disclosure of information subject to a claim that is reviewed and approved by the Administrator under this paragraph shall be extended for a period of 10 years from the date of approval, subject to any subsequent request by the Administrator under this paragraph.

"(3) UNIQUE IDENTIFIER.—The Administrator shall—

"(A)(i) develop a system to assign a unique identifier to each specific chemical identity for which the Administrator approves a request for protection from disclosure, other than a specific chemical identity or structurally descriptive generic term; and

"(ii) apply that identifier consistently to all information relevant to the applicable chemical substance;

"(B) annually publish and update a list of chemical substances, referred to by unique identifier, for which claims to protect the specific chemical identity from disclosure have been approved, including the expiration date for each such claim;

"(C) ensure that any nonconfidential information received by the Administrator with respect to such a chemical substance during the period of protection from disclosure—

"(i) is made public; and

"(ii) identifies the chemical substance using the unique identifier; and

"(D) for each claim for protection of specific chemical identity that has been denied by the Administrator on expiration of the period for appeal under subsection (g)(3), that has expired, or that has been withdrawn by the submitter, provide public access to the specific chemical identity clearly linked to all nonconfidential information received by the Administrator with respect to the chemical substance.

"(g) Duties of Administrator.—

"(1) DETERMINATION.—

"(A) IN GENERAL.—Except as provided in subsection (b), the Administrator shall, subject to subparagraph (C), not later than 90 days after the receipt of a claim under subsection (d), and not later than 30 days after the receipt of a request for extension of a claim under subsection (f), review and approve, modify, or deny the claim or request.

"(B) DENIAL OR MODIFICATION.—

"(i) IN GENERAL.—Except as provided in subsections (c) and (f), the Administrator shall deny a claim to protect a chemical identity from disclosure

only if the person that has submitted the claim fails to meet the requirements of subsections (a) and (d).

"(ii) REASONS FOR DENIAL OR MODIFICATION.—The Administrator shall provide to a person that has submitted a claim described in clause (i) a written statement of the reasons for the denial or modification of the claim.

"(C) SUBSETS.—The Administrator shall—

"(i) except for claims described in subsection (b)(7), review all claims under this section for the protection against disclosure of the specific identity of a chemical substance; and

"(ii) review a representative subset, comprising at least 25 percent, of all other claims for protection against disclosure.

"(D) EFFECT OF FAILURE TO ACT.—The failure of the Administrator to make a decision regarding a claim for protection against disclosure or extension under this section shall not be the basis for denial or elimination of a claim for protection against disclosure.

"(2) NOTIFICATION.—

"(A) IN GENERAL.—Except as provided in subparagraph (B) and subsections (c), (e), and (f), if the Administrator denies or modifies a claim under paragraph (1), the Administrator shall notify, in writing and by certified mail, the person that submitted the claim of the intent of the Administrator to release the information.

"(B) RELEASE OF INFORMATION.—

"(i) IN GENERAL.—Except as provided in clause (ii), the Administrator shall not release information under this subsection until the date that is 30 days after the date on which the person that submitted the request receives notification under subparagraph (A).

"(ii) EXCEPTIONS.—

"(I) IN GENERAL.—For information under paragraph (3) or (8) of subsection (e), the Administrator shall not release that information until the date that is 15 days after the date on which the person that submitted the claim receives a notification, unless the Administrator determines that release of the information is necessary to protect against an imminent and substantial harm to health or the environment, in which case no prior notification shall be necessary.

"(II) NO NOTIFICATION.—For information under paragraph (1), (2), (6), (7), or (9) of subsection (e), no prior notification shall be necessary.

"(3) APPEALS.—

"(A) IN GENERAL.—If a person receives a notification under paragraph (2) and believes disclosure of the information is prohibited under subsection (a), before the date on which the information is to be released, the person may bring an action to restrain disclosure of the information in—

"(i) the United States district court of the district in which the complainant resides or has the principal place of business; or

"(ii) the United States District Court for the District of Columbia.

"(B) NO DISCLOSURE.—The Administrator shall not disclose any information that is the subject of an appeal under this section before the date on which the applicable court rules on an action under subparagraph (A).

"(4) ADMINISTRATION.—In carrying out this subsection, the Administrator shall use the procedures described in part 2 of title 40, Code of Federal Regulations (or successor regulations).

"(h) Criminal Penalty for Wrongful Disclosure.—

"(1) OFFICERS AND EMPLOYEES OF UNITED STATES.—

"(A) IN GENERAL.—Subject to paragraph (2), a current or former officer or employee of the United States described in subparagraph (B) shall be guilty of a misdemeanor and fined under title 18, United States Code, or imprisoned for not more than 1 year, or both.

"(B) DESCRIPTION.—A current or former officer or employee of the United States referred to in subparagraph (A) is a current or former officer or employee of the United States who—

"(i) by virtue of that employment or official position has obtained possession of, or has access to, material the disclosure of which is prohibited by subsection (a); and

"(ii) knowing that disclosure of that material is prohibited by subsection (a), willfully discloses the material in any manner to any person not entitled to receive that material.

"(2) OTHER LAWS.—Section 1905 of title 18, United States Code, shall not apply with respect to the publishing, divulging, disclosure, making known of, or making available, information reported or otherwise obtained under this Act.

"(3) CONTRACTORS.—For purposes of this subsection, any contractor of the United States that is provided information in accordance with subsection (e)(2), including any employee of that contractor, shall be considered to be an employee of the United States.

"(i) Applicability.—

"(1) IN GENERAL.—Except as otherwise provided in this section, section 8, or any other applicable Federal law, the Administrator shall have no authority—

"(A) to require the substantiation or resubstantiation of a claim for the protection from disclosure of information submitted to the Administrator under this Act before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act; or

"(B) to impose substantiation or resubstantiation requirements under this Act that are more extensive than those required under this section.

"(2) PRIOR ACTIONS.—Nothing in this Act prevents the Administrator from reviewing,

requiring substantiation or resubstantiation for, or approving, modifying or denying any claim for the protection from disclosure of information before the effective date of such rules applicable to those claims as the Administrator may promulgate after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.".

SEC. 16. PROHIBITED ACTS.

Section 15 of the Toxic Substances Control Act (15 U.S.C. 2614) is amended by striking paragraph (1) and inserting the following:

"(1) fail or refuse to comply with—

"(A) any rule promulgated, consent agreement entered into, or order issued under section 4;

"(B) any requirement under section 5 or 6;

"(C) any rule promulgated, consent agreement entered into, or order issued under section 5 or 6; or

"(D) any requirement of, or any rule promulgated or order issued pursuant to title II;".

SEC. 17. PENALTIES.

Section 16 of the Toxic Substances Control Act (15 U.S.C. 2615) is amended—

(1) in subsection (a)(1)—

(A) in the first sentence—

(i) by inserting "this Act or a rule or order promulgated or issued pursuant to this Act, including" after "a provision of"; and

(ii) by striking "$25,000" and inserting "$37,500"; and

(B) in the second sentence, by striking" violation of section 15 or 409" and inserting "violation of this Act"; and

(2) in subsection (b)—

(A) by striking "Any person who" and inserting the following:

"(1) IN GENERAL.—Any person that";

(B) by striking "section 15 or 409" and inserting "this Act";

(C) by striking "$25,000" and inserting "$50,000"; and

(D) by adding at the end the following:

"(2) IMMINENT DANGER OF DEATH OR SERIOUS BODILY INJURY.—

"(A) IN GENERAL.—Any person that knowingly or willfully violates any provision of this Act, and that knows at the time of the violation that the violation places an individual in imminent danger of death or serious bodily injury, shall be subject on conviction to a fine of not more than $250,000, or imprisonment for not more than 15 years, or both.

"(B) ORGANIZATIONS.—An organization that commits a violation described in subparagraph (A) shall be subject on conviction to a fine of not more than $1,000,000 for each violation.

"(3) KNOWLEDGE OF IMMINENT DANGER OR INJURY.—For purposes of determining whether a defendant knew that the violation placed another individual in imminent danger of death or serious bodily injury—

"(A) the defendant shall be responsible only for actual awareness or actual belief possessed; and

"(B) knowledge possessed by an individual may not be attributed to the defendant.".

SEC. 18. STATE-FEDERAL RELATIONSHIP.

Section 18 of the Toxic Substances Control Act (15 U.S.C. 2617) is amended by striking subsections (a) and (b) and inserting the following:

"(a) In General.—

"(1) EFFECT ON STATE LAW.—Except as provided in this section, nothing in this chapter shall affect the authority of any State or political subdivision to establish or continue in effect regulation of any substance, mixture or article containing a chemical substance or mixture.

"(2) ESTABLISHMENT- OR ENFORCEMENT. ~~OR ENFORCEMENT.~~—Except as provided in subsections (c), (d), (e), (f), and (g), and subject to paragraph (~~2~~3), no State or political subdivision of a State may establish or continue to enforce ~~or continue to enforce~~ any of the following:

"(A) TESTING AND INFORMATION ~~COLLECTION~~DEVELOPMENT.—A statute or administrative action to require the development of information on a chemical substance or category of substances that is subject to an information development requirement ~~reasonably likely to produce the same information required~~ under section 4, 5, or 6 in—

"(i) a rule promulgated by the Administrator;

"(ii) a testing consent agreement entered into by the Administrator; or

"(iii) an order issued by the Administrator.

"(B) CHEMICAL SUBSTANCES FOUND TO MEET THE SAFETY STANDARD OR RESTRICTED.—A statute or administrative action to prohibit or otherwise restrict the manufacture, processing, or distribution in commerce or use of a chemical substance—

"(i) found to meet the safety standard and consistent with the scope of the determination made under section 6; or

"(ii) found not to meet the safety standard, after the effective date of the rule issued under section 6(d) for the substance, consistent with the scope of the determination made by the Administrator.

"(C) SIGNIFICANT NEW USE.—A statute or administrative action requiring the notification of a use of a chemical substance that the Administrator has specified as a

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Commented [RS8]: From current TSCA – assures that no preemption is implied beyond the express preemption requirements in section 18 itself.

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Commented [RS9]: For clarity, since this subparagraph is about information development and information collection is exempted from preemption in paragraph (d)(1)(B).

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Commented [RS10]: The deleted language would bar states from adopting testing requirements seeking the same or similar information as that required under an EPA test rule or order. Removal of this language is necessary for consistency with new paragraph (4), under which states could adopt requirements identical to the EPA requirement and could then co-enforce them.

significant new use and for which the Administrator has required notification pursuant to a rule promulgated under section 5.

"(~~2~~3) EFFECTIVE DATE OF PREEMPTION.—Under this subsection, Federal preemption of State statutes and administrative actions applicable to specific substances shall not occur until the effective date of the applicable action described in paragraph (1) taken by the Administrator.

"(4) IDENTICAL REQUIREMENTS. Notwithstanding paragraph (2), no state shall be barred from establishing a statute or administrative action imposing requirements identical to requirements established by the Administrator under this Act."

~~"(b) New Statutes or Administrative Actions Creating Prohibitions or Other Restrictions.—Except as provided in subsections (c), (d), and (e), no State or political subdivision of a State may establish (after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act) a statute or administrative action prohibiting or restricting the manufacture, processing, distribution in commerce or use of a chemical substance that is a high-priority substance designated under section 4A, as of the date on which the Administrator commences a safety assessment under section 6.~~

"(~~c~~b) Scope of Preemption.—Federal preemption under subsection~~s~~ (a) ~~and (b)~~ of State statutes and administrative actions applicable to specific substances shall apply only to—

"(1) the chemical substances or category of substances subject to a rule, order, or consent agreement under section 4;

"(2) the uses or conditions of use, hazards and pathways of exposure of such substances that are identified by the Administrator as subject to review in a safety assessment and included in the scope of the safety determination made by the Administrator for the substance, or of any rule the Administrator promulgates pursuant to section 6(d); or

"(3) the uses of such substances that the Administrator has specified as significant new uses and for which the Administrator has required notification pursuant to a rule promulgated under section 5.

"(~~d~~)c) Exceptions.—

"(1) IN GENERAL.—Subsections (a) and (b) shall not apply to a statute or administrative action of a State or a political subdivision of a State applicable to a specific chemical substance that—

"(A) is adopted under the authority of, or authorized to comply with, any other Federal law;

"(B) implements a reporting, monitoring, or other information collection obligation for the chemical substance ~~not otherwise required by the Administrator under this Act or required under any other Federal law~~; or

"(C) is adopted pursuant to authority under a law of the State or political subdivision of the State related to water quality, air quality, or waste treatment or disposal, unless the action taken by the State or political subdivision of a State—

"(i) imposes a restriction on the manufacture, processing, distribution in commerce, or use of a chemical substance; and

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Commented [RS11]: By allowing states to adopt requirements identical to those of EPA, states will have the ability to co-enforce the federal requirements.

Commented [RS12]: This subsection should be deleted in order to eliminate the preemptive effect on state law of high-priority listings at the time a safety assessment is commenced. With the deletion of this subsection, preemption would arise for high-priority chemicals under subsection (a)(2) as of the effective date of a rule restricting the chemical or a determination that the chemical meets the safety standard.

Commented [RS13]: Assures that the scope of preemption is identical to the scope of the safety assessment and determination. The Administrator may decide to focus the assessment and determination only on certain hazards or exposure pathways and exclude others; those excluded should not be outside the purview of state regulation.

Commented [RS14]: Deletion necessary so states can co-enforce information collection requirements identical to those of EPA.

"~~(ii)(I) is already required by a decision by the Administrator under section 5 or 6;~~

"(~~II~~ii) (I) is taken to address a health or environmental concern that applies to the uses or conditions of use, hazards and pathways of exposure that are included in the scope of a safety determination pursuant to section 6 or the scope of a significant new use rule promulgated pursuant to section 5, but is ~~inconsistent~~ in conflict with the action of the Administrator; or

"(III) would cause a violation of the applicable action by the Administrator under section 5 or 6.; or

"(D) requires labeling or warnings that are not in conflict with labeling or warnings required by the Administrator under a rule or order under sections 5 or 6.

~~"(2) NO PREEMPTION OF STATE STATUTES AND ADMINISTRATIVE ACTIONS.—Nothing in this Act, nor any amendment made by this Act, nor any rule, standard of performance, safety determination, or scientific assessment implemented pursuant to this Act, shall affect the right of a State or a political subdivision of a State to adopt or enforce any rule, standard of performance, safety determination, scientific assessment, or any protection for public health or the environment that—~~

~~"(A) is adopted under the authority of, or authorized to comply with, any other Federal law;~~

~~"(B) implements a reporting, monitoring, or other information collection obligation for the chemical substance not otherwise required by the Administrator under this Act or required under any other Federal law; or~~

~~"(C) is adopted pursuant to authority under a law of the State or political subdivision of the State related to water quality, air quality, or waste treatment or disposal, unless the action taken by the State or political subdivision of a State—~~

~~"(i) imposes a restriction on the manufacture, processing, distribution in commerce, or use of a chemical substance; and~~

~~"(ii)(I) is already required by a decision by the Administrator under section 5 or 6;~~

~~"(II) is taken to address a health or environmental concern that applies to the uses or conditions of use that are included in the scope of a safety determination pursuant to section 6 or the scope of a significant new use rule promulgated pursuant to section 5, but is inconsistent with the action of the Administrator; or~~

~~"(III) would cause a violation of the applicable action by the Administrator under section 5 or 6.~~

"(3) APPLICABILITY TO CERTAIN RULES OR ORDERS.—Notwithstanding subsection (e)—

"(A) nothing in this section shall be construed as modifying the effect under this section, as in effect on the day before the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, of any rule or order promulgated or issued under this Act prior to that effective date; and

Commented [RS15]: Deletion necessary to enable state co-enforcement

Commented [RS16]: The word "inconsistent" is open-ended and could be used to block state actions that are complementary to the federal action but arguably rest on a different rationale. The phrase "in conflict" is narrower and more precise and would require that the federal and state requirements are directly incompatible.

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Commented [RS17]: Enables states to put in place warning or labeling requirements that do not directly conflict with such requirements imposed by EPA. This exemption would come into play where the state laws authorizing labeling or warnings were adopted after August 31, 2003 and therefore fall outside the scope of the grandfathering provisions of subsection (e) (redesignated in this redline as subsection (d)).

Commented [RS18]: . It's not clear what this paragraph adds to paragraph (1) except to create an inference that preemption might arise based on EPA regulations, scientific assessments or other actions beyond those that specifically have preemptive effects under subsection (a). If the goal is to indirectly broaden the scope of preemption, then this provision would be unjustified. Otherwise, it's simply superfluous.

~~"(B) with respect to a chemical substance or mixture for which any rule or order was promulgated or issued under section 6 prior to the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act with regards to manufacturing, processing, distribution in commerce, use, or disposal of a chemical substance, this section (as in effect on the day before the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act) shall govern the preemptive effect of any rule or order that is promulgated or issued respecting such chemical substance or mixture under section 6 of this Act after that effective date, unless the latter rule or order is with respect to a chemical substance or mixture containing a chemical substance and follows a designation of that chemical substance as a high-priority substance under subsection (b) or (c) of section 4A or as an additional priority for safety assessment and safety determination under section 4A(d).~~

"(~~e~~)d Preservation of Certain State Law.—

"(1) IN GENERAL.—Nothing in this Act, subject to subsection (g) of this section, shall—

"(A) be construed to preempt or otherwise affect any action taken before ~~January 1, 2015~~ [DATE OF ENACTMENT OF LAW], under the authority of a State law that prohibits or otherwise restricts manufacturing, processing, distribution in commerce, use, or disposal of a chemical substance; or

"(B) be construed to preempt or otherwise affect any action taken pursuant to a State law that was in effect on August 31, 2003.

"(2) EFFECT OF SUBSECTION.—This subsection does not affect, modify, or alter the relationship between State and Federal law pursuant to any other Federal law.

"(~~f~~e) State Waivers.—

"(1) IN GENERAL.—Upon application of a State or political subdivision of a State, the Administrator may—

"(A) by rule, exempt from subsection (a), under such conditions as may be prescribed in the rule, a statute or administrative action of that State or political subdivision of the State that relates to the effects of, or exposure to, a chemical substance under the conditions of use if the Administrator determines that—

"(i) ~~compelling State or local conditions warrant~~ granting the waiver will result in a higher level of protection of ~~to protect~~ health or the environment;

"(ii) compliance with the proposed requirement of the State or political subdivision of the State would not unduly burden interstate commerce in the manufacture, processing, distribution in commerce, or use of a chemical substance;

"(iii) compliance with the proposed requirement of the State or political subdivision of the State would not cause a violation of any applicable Federal law, rule, or order; and

"(iv) based on the judgment of the Administrator, the proposed requirement of the State or political subdivision of the State is ~~consistent with sound objective scientific practices, the weight of the evidence, and the best available~~

Commented [RS19]: This subparagraph, recently added to the bill, seems to provide that the preemptive effect of pre-S.697 rules or orders will be determined on the basis of the new more restrictive section18, as opposed to current TSCA section 18, where EPA is continuing to assess the chemical. It's not clear what the rationale for this approach is. Replacing the preemption criteria in place at the time EPA adopted a rule or order would represent an unwarranted retroactive application of the new requirements.

Commented [RS20]: Date of enactment is a more fair and logical cutoff date for grandfathering.

Commented [RS21]: It will be difficult for states to demonstrate compelling state or local conditions, different from those elsewhere, that warrant a waiver. It should be sufficient for the state to demonstrate that its requirements will achieve a higher level of protection, providing other waiver conditions are met.

~~science~~grounded in reasonable scientific concerns. ~~; or~~

~~"(B) exempt from subsection (b) a statute or administrative action of a State or political subdivision of a State that relates to the effects of exposure to a chemical substance under the conditions of use if the Administrator determines that—~~

~~"(i) the State has a compelling local interest that warrants granting the waiver to protect health or the environment;~~

~~"(ii) compliance with the proposed requirement of the State will not unduly burden interstate commerce in the manufacture, processing, distribution in commerce, or use of a chemical substance;~~

~~"(iii) compliance with the proposed requirement would not cause a violation of any applicable Federal law, rule, or order; and~~

~~"(iv) the proposed requirement is grounded in reasonable scientific concern.~~

Commented [RS22]: Necessary so EPA does not need to conduct a comprehensive scientific assessment of the basis for the state's action, in effect second-guessing the state.

Commented [RS23]: Subparagraph (B) becomes unnecessary if current subsection (b) is deleted.

"(2) APPROVAL OF A STATE WAIVER REQUEST.—The Administrator shall grant or deny a waiver application—

"(A) not later than 180 days after the date on which an application under paragraph (1)(A) is submitted; and

"(B) not later than 90 days after the date on which an application under paragraph (1)(B) is submitted.

"(3) NOTICE AND COMMENT.—The application of a State or political subdivision of the State shall be subject to public notice and comment.

"(4) FINAL AGENCY ACTION.—The decision of the Administrator on the application of a State or political subdivision of the State shall be—

"(A) considered to be a final agency action; and

"(B) subject to judicial review.

"(5) DURATION OF WAIVERS.—A waiver granted under paragraph (1)(B) shall remain in effect until the later of—

"(A) such time as the safety assessment and safety determination is completed; and

"(B) the date on which compliance with an applicable rule issued under section 6(d) is required.

"(6) JUDICIAL REVIEW OF WAIVERS.—Not later than 60 days after the date on which the Administrator makes a determination on an application of a State or political subdivision of the State under subparagraph (A) or (B) of paragraph (1), any person may file a petition for judicial review in the United States Court of Appeals for the District of Columbia Circuit, which shall have exclusive jurisdiction over the determination.

"(7) JUDICIAL REVIEW OF PRIORITIZATION SCREENING DECISION.—Not later than 60 days after the date on which the Administrator makes a decision on a recommendation made under section 4A(b)(4) to designate a chemical substance as a low priority, the Governor of a State or a State agency with responsibility for protecting health and the environment that submitted the recommendation under section 4A(a)(4)(A), as applicable, may file a petition

for judicial review in the United States Court of Appeals for the District of Columbia Circuit, which shall have exclusive jurisdiction over the determination.

"(gf) Savings.—

"(1) NO PREEMPTION OF COMMON LAW OR STATUTORY CAUSES OF ACTION FOR CIVIL RELIEF OR CRIMINAL CONDUCT.—

"(A) IN GENERAL.—Nothing in this Act, nor any amendment made by this Act, nor any safety standard, rule, requirement, standard of performance, safety determination, or scientific assessment implemented pursuant to this Act, shall be construed to preempt, displace, or supplant any state or Federal common law rights or any state or Federal statute creating a remedy for civil relief, including those for civil damage, or a penalty for a criminal conduct.

"(B) CLARIFICATION OF NO PREEMPTION.—Notwithstanding any other provision of this Act, nothing in this Act, nor any amendments made by this Act, shall preempt or preclude any cause of action for personal injury, wrongful death, property damage, or other injury based on negligence, strict liability, products liability, failure to warn, or any other legal theory of liability under any State law, maritime law, or Federal common law or statutory theory.

"(2) NO EFFECT ON PRIVATE REMEDIES.—

"(A) Nothing in this Act, nor any amendments made by this Act, nor any rules, regulations, requirements, safety assessments, safety determinations, scientific assessments, or orders issued pursuant to this Act shall be interpreted as, in either the plaintiff's or defendant's favor, dispositive in any civil action.

"(B) This Act does not affect the authority of any court to make a determination in an adjudicatory proceeding under applicable State or Federal law with respect to the admission into evidence or any other use of this Act or rules, regulations, requirements, standards of performance, safety assessments, scientific assessments, or orders issued pursuant to this Act.".

"(g) CO-ENFORCEMENT. Any state that adopts requirements identical to those imposed by rules or orders of the Administrator under paragraph (a)(4) may enforce such requirements under the laws of the state if --

"(1) the state has notified the Administrator of the requirement and the Administrator has determined that it is identical to the requirement imposed by the applicable rule or order of the Administrator;

"(2) the penalties and other sanctions applicable under state state law in the event of non-compliance with the requirement are no more stringent than the penalties and other sanctions available to the Administrator under section 15 of this Act; and

"(3 the state refrains from enforcing the requirement where the Administrator has taken enforcement action under section 15 of this Act."

Commented [RS24]: New provision authorizing states to enforce requirements identical to the EPA requirements but placing certain limits on the state's enforcement discretion.

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SEC. 19. JUDICIAL REVIEW.

Section 19 of the Toxic Substances Control Act (15 U.S.C. 2618) is amended—

(1) in subsection (a)—

(A) in paragraph (1)—

(i) in subparagraph (A), by striking "section 4(a), 5(a)(2), 5(b)(4), 6(a), 6(e), or 8, or under title II or IV" and inserting "section 4(a), 5(d), 6(c), 6(d), 6(g), or 8, or title II or IV"; and

(ii) in subparagraph (B), by striking "an order issued under subparagraph (A) or (B) of section 6(b)(1)" and inserting "an order issued under this title"; and

(B) in paragraph (2), in the first sentence, by striking "paragraph (1)(A)" and inserting "paragraph (1)"; and

(C) by striking paragraph (3); and

(2) in subsection (c)(1)(B)—

(A) in clause (i)—

(i) by striking "section 4(a), 5(b)(4), 6(a), or 6(e)" and inserting "section 4(a), 5(d), 6(d), or 6(g)"; and

(ii) by striking "evidence in the rulemaking record (as defined in subsection (a)(3)) taken as a whole;" and inserting "evidence (including any matter) in the rulemaking record, taken as a whole; and"; and

(B) by striking clauses (ii) and (iii) and the matter following clause (iii) and inserting the following:

"(ii) the court may not review the contents and adequacy of any statement of basis and purpose required by section 553(c) of title 5, United States Code, to be incorporated in the rule, except as part of the rulemaking record, taken as a whole.".

SEC. 20. CITIZENS' PETITIONS.

Section 21 of the Toxic Substances Control Act (15 U.S.C. 2620) is amended—

(1) in subsection (a), by striking "an order under section 5(e) or 6(b)(2)" and inserting "an order under section 4 or 5(d)"; and

(2) in subsection (b)—

(A) in paragraph (1), by striking "an order under section 5(e), 6(b)(1)(A), or 6(b)(1)(B)" and inserting "an order under section 4 or 5(d)"; and

(B) in paragraph (4), by striking subparagraph (B) and inserting the following:

"(B) DE NOVO PROCEEDING.—

"(i) IN GENERAL.—In an action under subparagraph (A) to initiate a proceeding to promulgate a rule pursuant to section 4, 5, 6, or 8 or an order issued under section 4 or 5, the petitioner shall be provided an opportunity to have the petition considered by the court in a de novo proceeding.

"(ii) DEMONSTRATION.—

"(I) IN GENERAL.—The court in a de novo proceeding under this subparagraph shall order the Administrator to initiate the action requested by the petitioner if the petitioner demonstrates to the satisfaction of the court by a preponderance of the evidence that—

"(aa) in the case of a petition to initiate a proceeding for the issuance of a rule or order under section 4, the information available to the Administrator is insufficient for the Administrator to perform an action described in section 4, 4A, 5, or 6(d);

"(bb) in the case of a petition to issue an order under section 5(d), there is a reasonable basis to conclude that the chemical substance is not likely to meet the safety standard;

"(cc) in the case of a petition to initiate a proceeding for the issuance of a rule under section 6(d), there is a reasonable basis to conclude that the chemical substance will not meet the safety standard; or

"(dd) in the case of a petition to initiate a proceeding for the issuance of a rule under section 8, there is a reasonable basis to conclude that the rule is necessary to protect health or the environment or ensure that the chemical substance meets the safety standard.

"(II) DEFERMENT.—The court in a de novo proceeding under this subparagraph may permit the Administrator to defer initiating the action requested by the petitioner until such time as the court prescribes, if the court finds that—

"(aa) the extent of the risk to health or the environment alleged by the petitioner is less than the extent of risks to health or the environment with respect to which the Administrator is taking action under this Act; and

"(bb) there are insufficient resources available to the Administrator to take the action requested by the petitioner.".

SEC. 21. EMPLOYMENT EFFECTS.

Section 24(b)(2)(B)(ii) of the Toxic Substances Control Act (15 U.S.C. 2623(b)(2)(B)(ii)) is amended by striking "section 6(c)(3)," and inserting "the applicable requirements of this Act;".

SEC. 22. STUDIES.

Section 25 of the Toxic Substances Control Act (15 U.S.C. 2624) is repealed.

SEC. 23. ADMINISTRATION.

Section 26 of the Toxic Substances Control Act (15 U.S.C. 2625) is amended—

(1) by striking subsection (b) and inserting the following:

"(b) Fees.—

"(1) IN GENERAL.—The Administrator shall establish, not later than 1 year after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, by rule—

"(A) the payment of 1 or more reasonable fees as a condition of submitting a notice or requesting an exemption under section 5;

"(B) the payment of 1 or more reasonable fees by a manufacturer or processor that—

"(i) is required to submit a notice pursuant to the rule promulgated under section 8(b)(4)(A)(i) identifying a chemical substance as active;

"(ii) is required to submit a notice pursuant to section 8(b)(5)(B)(i) changing the status of a chemical substance from inactive to active;

"(iii) is required to report information pursuant to the rules promulgated under section 8(a)(4); and

"(iv) manufactures or processes a chemical substance subject to a safety assessment and safety determination pursuant to section 6.

"(2) UTILIZATION AND COLLECTION OF FEES.—The Administrator shall—

"(A) utilize the fees collected under paragraph (1) only to defray costs associated with the actions of the Administrator—

"(i) to collect, process, review, provide access to, and protect from disclosure (where appropriate) information on chemical substances under this Act;

"(ii) to review notices and make determinations for chemical substances under paragraphs (1) and (3) of section 5(d) and impose any necessary restrictions under section 5(d)(4);

"(iii) to make prioritization decisions under section 4A;

"(iv) to conduct and complete safety assessments and determinations under section 6; and

"(v) to conduct any necessary rulemaking pursuant to section 6(d);

"(B) insofar as possible, collect the fees described in paragraph (1) in advance of conducting any fee-supported activity;

"(C) deposit the fees in the Fund established by paragraph (4)(A); and

"(D) not collect excess fees or retain a significant amount of unused fees.

"(3) AMOUNT AND ADJUSTMENT OF FEES; REFUNDS.—In setting fees under this section, the Administrator shall—

"(A) take into account the cost to the Administrator of conducting the activities described in paragraph (2);

"(B) prescribe lower fees for small business concerns, after consultation with the Administrator of the Small Business Administration;

"(C) set the fees established under paragraph (1) at levels such that the fees will, in aggregate, provide a sustainable source of funds to defray approximately 25 percent of

the costs of conducting the activities identified in paragraph (2)(A), not to exceed $18,000,000, not including fees under subparagraph (E) of this paragraph;

"(D) reflect an appropriate balance in the assessment of fees between manufacturers and processors, and allow the payment of fees by consortia of manufacturers or processors;

"(E) for substances designated as additional priorities pursuant to section 4A(c), establish the fee at a level sufficient to defray the full costs to the Administrator of conducting the safety assessment and safety determination under section 6;

"(F) prior to the establishment or amendment of any fees under paragraph (1), consult and meet with parties potentially subject to the fees or their representatives, subject to the condition that no obligation under the Federal Advisory Committee Act (5 U.S.C. App.) or subchapter III of chapter 5 of title 5, United States Code, is applicable with respect to such meetings;

"(G) beginning with the fiscal year that is 3 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, and every 3 years thereafter, after consultation with parties potentially subject to the fees and their representatives, increase or decrease the fees established under paragraph (1) as necessary—

"(i) to ensure that funds deposited in the Fund are sufficient to conduct the activities identified in paragraph (2)(A) and the full costs of safety assessments and safety determinations pursuant to subparagraph (E); and

"(ii) to account for inflation;

"(H) adjust fees established under paragraph (1) as necessary to vary on account of differing circumstances, including reduced fees or waivers in appropriate circumstances, to reduce the burden on manufacturing or processing, remove barriers to innovation, or where the costs to the Administrator of collecting the fees exceed the fee revenue anticipated to be collected; and

"(I) if a notice submitted under section 5 is refused or subsequently withdrawn, refund the fee or a portion of the fee if no substantial work was performed on the notice.

"(4) TSCA IMPLEMENTATION FUND.—

"(A) ESTABLISHMENT.—There is established in the Treasury of the United States a fund, to be known as the 'TSCA Implementation Fund' (referred to in this subsection as the 'Fund'), consisting of—

"(i) such amounts as are deposited in the Fund under paragraph (2)(C); and

"(ii) any interest earned on the investment of amounts in the Fund; and

"(iii) any proceeds from the sale or redemption of investments held in the Fund.

"(B) CREDITING AND AVAILABILITY OF FEES.—

"(i) IN GENERAL.—Fees authorized under this section shall be collected and available for obligation only to the extent and in the amount provided in advance

in appropriations Acts, and shall be available without fiscal year limitation.

"(ii) REQUIREMENTS.—Fees collected under this section shall not—

"(I) be made available or obligated for any purpose other than to defray the costs of conducting the activities identified in paragraph (2)(A);

"(II) otherwise be available for any purpose other than implementation of this Act; and

"(III) so long as amounts in the Fund remain available, be subject to restrictions on expenditures applicable to the Federal government as a whole.

"(C) UNUSED FUNDS.—Amounts in the Fund not currently needed to carry out this subsection shall be—

"(i) maintained readily available or on deposit;

"(ii) invested in obligations of the United States or guaranteed by the United States; or

"(iii) invested in obligations, participations, or other instruments that are lawful investments for fiduciary, trust, or public funds.

"(D) MINIMUM AMOUNT OF APPROPRIATIONS.—Fees may not be assessed for a fiscal year under this section unless the amount of appropriations for salaries, contracts, and expenses for the functions (as in existence in fiscal year 2015) of the Office of Pollution Prevention and Toxics of the Environmental Protection Agency for the fiscal year (excluding the amount of any fees appropriated for the fiscal year) are equal to or greater than the amount of appropriations for covered functions for fiscal year 2015 (excluding the amount of any fees appropriated for the fiscal year).

"(5) AUDITING.—

"(A) FINANCIAL STATEMENTS OF AGENCIES.—For the purpose of section 3515(c) of title 31, United States Code, the Fund shall be considered a component of an executive agency.

"(B) COMPONENTS.—The annual audit required under sections 3515(b) and 3521 of that title of the financial statements of activities under this subsection shall include an analysis of—

"(i) the fees collected under paragraph (1) and disbursed;

"(ii) compliance with the deadlines established in section 6 of this Act;

"(iii) the amounts budgeted, appropriated, collected from fees, and disbursed to meet the requirements of sections 4, 4A, 5, 6, 8, and 14, including the allocation of full time equivalent employees to each such section or activity; and

"(iv) the reasonableness of the allocation of the overhead associated with the conduct of the activities described in paragraph (2)(A).

"(C) INSPECTOR GENERAL.—The Inspector General of the Environmental Protection Agency shall—

"(i) conduct the annual audit required under this subsection; and

"(ii) report the findings and recommendations of the audit to the Administrator and to the appropriate committees of Congress.

"(6) TERMINATION.—The authority provided by this section shall terminate at the conclusion of the fiscal year that is 10 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, unless otherwise reauthorized or modified by Congress.";

(2) in subsection (e), by striking "Health, Education, and Welfare" each place it appears and inserting "Health and Human Services"; and

(3) adding at the end the following:

"(h) Prior Actions.—Nothing in this Act eliminates, modifies, or withdraws any rule promulgated, order issued, or exemption established pursuant to this Act before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.".

SEC. 24. DEVELOPMENT AND EVALUATION OF TEST METHODS AND SUSTAINABLE CHEMISTRY.

Section 27 of the Toxic Substances Control Act (15 U.S.C. 2626) is amended—

(1) in subsection (a), in the first sentence by striking "Health, Education, and Welfare" and inserting "Health and Human Services"; and

(2) by adding at the end the following:

"(c) Sustainable Chemistry Program.—The President shall establish an interagency Sustainable Chemistry Program to promote and coordinate Federal sustainable chemistry research, development, demonstration, technology transfer, commercialization, education, and training activities.

"(d) Program Activities.—The activities of the Program shall be designed to—

"(1) provide sustained support for sustainable chemistry research, development, demonstration, technology transfer, commercialization, education, and training through—

"(A) coordination of sustainable chemistry research, development, demonstration, and technology transfer conducted at Federal laboratories and agencies; and

"(B) to the extent practicable, encouragement of consideration of sustainable chemistry in, as appropriate—

"(i) the conduct of Federal and State science and engineering research and development; and

"(ii) the solicitation and evaluation of applicable proposals for science and engineering research and development;

"(2) examine methods by which the Federal Government can create incentives for consideration and use of sustainable chemistry processes and products, including innovative financing mechanisms;

"(3) expand the education and training of undergraduate and graduate students and professional scientists and engineers, including through partnerships with industry, in

sustainable chemistry science and engineering;

"(4) collect and disseminate information on sustainable chemistry research, development, and technology transfer including information on—

"(A) incentives and impediments to development, manufacturing, and commercialization;

"(B) accomplishments;

"(C) best practices; and

"(D) costs and benefits;

"(5) support (including through technical assistance, participation, financial support, or other forms of support) economic, legal, and other appropriate social science research to identify barriers to commercialization and methods to advance commercialization of sustainable chemistry.

"(e) Interagency Working Group.—

"(1) ESTABLISHMENT.—Not later than 180 days after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the President, in consultation with the Office of Science and Technology Policy, shall establish an Interagency Working Group that shall include representatives from the National Science Foundation, the National Institute of Standards and Technology, the Department of Energy, the Environmental Protection Agency, the Department of Agriculture, the Department of Defense, the National Institutes of Health, and any other agency that the President may designate to oversee the planning, management, and coordination of the Program.

"(2) GOVERNANCE.—The Director of the National Science Foundation and the Assistant Administrator for Research and Development of the Environmental Protection Agency, or their designees, shall serve as co-chairs of the Interagency Working Group.

"(3) RESPONSIBILITIES.—In overseeing the planning, management, and coordination of the Program, the Interagency Working Group shall—

"(A) establish goals and priorities for the Program, in consultation with the Advisory Council;

"(B) provide for interagency coordination, including budget coordination, of activities under the Program;

"(C) meet not later than 90 days from its establishment and periodically thereafter; and

"(D) establish and consult with an Advisory Council on a regular basis.

"(4) MEMBERSHIP.—The Advisory Council members shall not be employees of the Federal Government and shall include a diverse representation of knowledgeable individuals from the private sector (including small- and medium-sized enterprises from across the value chain), academia, State and tribal governments, and nongovernmental organizations and others who are in a position to provide expertise.

"(f) Agency Budget Requests.—

"(1) IN GENERAL.—Each Federal agency and department participating in the Program shall, as part of its annual request for appropriations to the Office of Management and Budget, submit a report to the Office of Management and Budget that—

"(A) identifies the activities of the agency or department that contribute directly to the Program; and

"(B) states the portion of the agency or department's request for appropriations that is allocated to those activities.

"(2) ANNUAL BUDGET REQUEST TO CONGRESS.—The President shall include in the annual budget request to Congress a statement of the portion of the annual budget request for each agency or department that will be allocated to activities undertaken pursuant to the Program.

"(g) Report to Congress.—

"(1) IN GENERAL.—Not later than 2 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Interagency Working Group shall submit a report to the Committee on Science, Space, and Technology and Committee on Energy and Commerce of the House of Representatives and the Committee on Environment and Public Works and the Committee on Commerce, Science, and Transportation of the Senate that shall include—

"(A) a summary of federally funded sustainable chemistry research, development, demonstration, technology transfer, commercialization, education, and training activities;

"(B) a summary of the financial resources allocated to sustainable chemistry initiatives;

"(C) an analysis of the progress made toward achieving the goals and priorities of this Act, and recommendations for future program activities;

"(D) an assessment of the benefits of expanding existing, federally-supported regional innovation and manufacturing hubs to include sustainable chemistry and the value of directing the creation of 1 or more dedicated sustainable chemistry centers of excellence or hubs; and

"(E) an evaluation of steps taken and future strategies to avoid duplication of efforts, streamline interagency coordination, facilitate information sharing, and spread best practices between participating agencies in the Program.

"(2) SUBMISSION TO GAO.—The Interagency Working Group shall also submit the report described in paragraph (1) to the Government Accountability Office for consideration in future Congressional inquiries.".

SEC. 25. STATE PROGRAMS.

Section 28 of the Toxic Substances Control Act (15 U.S.C. 2627) is amended—

(1) in subsection (b)(1)—

(A) in subparagraphs (A) through (D), by striking the comma at the end of each subparagraph and inserting a semicolon; and

(B) in subparagraph (E), by striking ", and" and inserting "; and"; and

(2) by striking subsections (c) and (d).

SEC. 26. AUTHORIZATION OF APPROPRIATIONS.

Section 29 of the Toxic Substances Control Act (15 U.S.C. 2628) is repealed.

SEC. 27. ANNUAL REPORT.

Section 30 of the Toxic Substances Control Act (15 U.S.C. 2629) is amended by striking paragraph (2) and inserting the following:

"(2)(A) the number of notices received during each year under section 5; and

"(B) the number of the notices described in subparagraph (A) for chemical substances subject to a rule, testing consent agreement, or order under section 4;".

SEC. 28. EFFECTIVE DATE.

Section 31 of the Toxic Substances Control Act (15 U.S.C. 2601 note; Public Law 94–469) is amended—

(1) by striking "Except as provided in section 4(f), this" and inserting the following:

"(a) In General.—This"; and

(2) by adding at the end the following:

"(b) Retroactive Applicability.—Nothing in this Act shall be interpreted to apply retroactively to any State, Federal, or maritime legal action commenced prior to the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.".

Message

From: Vaught, Laura [/O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP (FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=C30920BCB6214A91B7E3C1E7810C63E1-VAUGHT, LAURA]
Sent: 4/3/2015 7:22:18 PM
To: Poirier, Bettina (EPW) [Bettina_Poirier@epw.senate.gov]
Subject: 1 of 2 emails
Attachments: TA document 2.pdf

The attached technical assistance is being provided at your request. Let us know if questions.

Laura

This technical assistance is provided by EPA in response to a congressional request. The technical assistance is intended for use only by the requester. The technical assistance does not necessarily represent the policy positions of the agency and the administration on the bill, the draft language and comments.

First Request for Technical Assistance:

"SEC. 3A. POLICIES, PROCEDURES, AND GUIDANCE.

"(g) Testing of Chemical Substances and Mixtures.—

"(1) IN GENERAL.—The Administrator shall establish policies and procedures for the testing of chemical substances or mixtures under section 4.

"(2) GOAL.—A goal of the policies and procedures established under paragraph (1) shall be to make the basis of decisions clear to the public.

"(3) CONTENTS.—The policies and procedures established under paragraph (1) shall—

"(A) address how and when the exposure level or exposure potential of a chemical substance would factor into decisions to require new testing, subject to the condition that the Administrator shall not interpret the lack of exposure information as a lack of exposure or exposure potential;

"(B) describe the manner in which the Administrator will determine that additional information is necessary to carry out this Act, including information relating to potentially exposed or susceptible populations;

"(C) require the Administrator to consult with the Director of the National Institute for Occupational Safety and Health prior to prescribing epidemiologic studies of employees; ~~and~~

"(D) prior to **making a request or** adopting a requirement for testing using vertebrate animals, require the Administrator to take into consideration, as appropriate and to the extent practicable, reasonably available—

"(i) toxicity information;

"(ii) computational toxicology and bioinformatics;

"(iii) high-throughput screening methods and the prediction models of those methods; and

"(iv) scientifically reliable and relevant alternatives to tests on animals that would provide equivalent information**; and**

~~"(E) require persons generating information for submission under this title on a voluntary basis and not pursuant to any request or requirement by the Administrator to use all other methods and strategies determined by the Administrator to be scientifically reliable, relevant, and capable of providing equivalent information before conducting new vertebrate animal testing.~~

Commented [A1]: Remove from here and consolidate with animal testing provisions in 4(c)

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SEC. 5. TESTING OF CHEMICAL SUBSTANCES OR MIXTURES.

Commented [A2]: This is revising § 4 of TSCA

"(c) Reduction of Testing on Vertebrates.—

"(1) IN GENERAL.—The Administrator shall minimize, to the extent practicable, the use of vertebrate animals in testing of chemical substances or mixtures, by—

"(A) encouraging and facilitating—

"(i) the use of integrated and tiered testing and assessment strategies;

"(ii) the use of best available science in existence on the date on which the test is conducted;

"(iii) the use of test methods that eliminate or reduce the use of animals while providing information of high scientific quality;

"(iv) the grouping of 2 or more chemical substances into scientifically appropriate categories in cases in which testing of a chemical substance would provide reliable and useful information on other chemical substances in the category;

"(v) the formation of industry consortia to jointly conduct testing to avoid unnecessary duplication of tests; and

"(vi) the submission of information from—

"(I) animal-based studies; and

"(II) emerging methods and models; and

"(B) funding research and validation studies to reduce, refine, and replace the use of animal tests in accordance with this subsection.

"(2) IMPLEMENTATION OF ALTERNATIVE TESTING METHODS.—To promote the development and timely incorporation of new testing methods that are not based on vertebrate animals, the Administrator shall—

"(A) after providing an opportunity for public comment, develop a strategic plan to promote the development and implementation of alternative test methods and testing strategies to generate information under this title that can reduce, refine, or replace the use of vertebrate animals, including toxicity pathway-based risk assessment, in vitro studies, systems biology, computational toxicology, bioinformatics, and high-throughput screening;

"(B) as practicable, ensure that the strategic plan developed under subparagraph (A) is reflected in the development of requirements for testing under this section;

"(C) identify particular alternative test methods or testing strategies that do not require new vertebrate animal testing and are scientifically reliable, relevant, and capable of providing information equivalent to that which would be obtained from vertebrate animal testing;

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"(D~~C~~) beginning on the date that is 5 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act and every 5 years thereafter, submit to Congress a report that describes the progress made in implementing this subsection and goals for future alternative test methods implementation; and

"(E~~D~~) fund and carry out research, development, performance assessment, and translational studies to accelerate the development of test methods and testing strategies that reduce, refine, or replace the use of vertebrate animals in any testing under this title.

"(3) CRITERIA FOR ADAPTING OR WAIVING ANIMAL TESTING REQUIREMENTS.—On request from a manufacturer or processor that is required to conduct testing of a chemical substance or mixture on vertebrate animals under this section, the Administrator may adapt or waive the requirement, if the Administrator determines that—

"(A) there is sufficient evidence from several independent sources of information to support a conclusion that a chemical substance or mixture has, or does not have, a particular property if the information from each individual source alone is insufficient to support the conclusion;

"(B) as a result of 1 or more physical or chemical properties of the chemical substance or mixture or other toxicokinetic considerations—

"(i) the substance cannot be absorbed; or

"(ii) testing for a specific endpoint is technically not practicable to conduct; or

"(C) a chemical substance or mixture cannot be tested in vertebrate animals at concentrations that do not result in significant pain or distress, because of physical or chemical properties of the chemical substance or mixture, such as a potential to cause severe corrosion or severe irritation to the tissues of the animal.

"(4) VOLUNTARY TESTING. — No person may conduct new vertebrate animal testing for the purpose of developing information for submission under this title on a voluntary basis and not pursuant to any request or requirement by the Administrator if:

(A) The information could potentially be obtained by a test method or testing strategy that the Administrator determined under (2)(C) to be scientifically reliable, relevant, and capable of providing equivalent information; and,

(B) The person has not first attempted to develop the information by means of such test method or testing strategy

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Commented [A3]: Note that there is room for debate about what exactly is voluntary. For example, is information submitted to try to persuade EPA not to ban a chemical that one manufactures being submitted "voluntarily"? If the intent is to capture everything that is not being done specifically because EPA required the testing, then deleting this phrase would better capture your intent.

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Commented [A4]: Attempted to be match the substantive intent of the stricken language from § 3A, but in terms that make the compliance obligation clear.

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SEC. 16. PROHIBITED ACTS.

Section 15 of the Toxic Substances Control Act (15 U.S.C. 2614) is amended by striking paragraph (1) and inserting the following:

"(1) fail or refuse to comply with—

"(A) any rule promulgated, consent agreement entered into, or order issued under section 4;

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"(B) any requirement under section 5 or 6;

"(C) any rule promulgated, consent agreement entered into, or order issued under section 5 or 6; ~~or~~

"(D) any requirement of, or any rule promulgated or order issued pursuant to title II;"; or

"(E) any requirement under section 4(c)(4).

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Second Request for Technical Assistance:

SEC. 18. STATE-FEDERAL RELATIONSHIP.

"(c) Exceptions.—

"(1) IN ~~GENERAL.—SUBSECTIONS (A) AND (B)~~ GENERAL.—**Subsection (a)** shall not apply to a statute or administrative action of a State or a political subdivision of a State applicable to a specific chemical substance that—

"(A) is adopted or authorized under the authority of ~~, or authorized to comply with,~~ any other Federal law or adopted for the purpose of satisfying or obtaining authorization or approval under any other Federal law;

"(B) implements a reporting, monitoring, or other information collection obligation for the chemical substance not otherwise required by the Administrator under this Act or required under any other Federal law; ~~or~~

"(C) is adopted pursuant to authority under a law of the State or political subdivision of the State related to water quality, air quality, or waste treatment or disposal, ~~except to the extent that such action~~~~unless the action taken by the State or political subdivision of a State—~~

"(i) imposes a restriction on the manufacture, processing, distribution in commerce, or use of a chemical substance; and

"(ii)(I) ~~is already required by a decision by the Administrator under section 5 or 6;~~

~~"(II) is taken to~~ addresses ~~a~~ **the same** ~~health or environmental concern~~hazards and exposures, with respect to the ~~that applies to the~~ **same** ~~uses or~~ conditions of use, **as** ~~**those** that~~ are included in the scope of a safety determination pursuant to section 6, ~~or the scope of a significant new use rule promulgated pursuant to section 5,~~ but is inconsistent with the action of the Administrator; or

"(III~~I~~) would cause a violation of the applicable action by the Administrator under section 5 or 6**; or**

"(D) is identical to a requirement prescribed by the Administrator.~~.~~

"(2) NO PREEMPTION OF STATE STATUTES AND ADMINISTRATIVE ACTIONS.—Nothing in this Act, nor any amendment made by this Act, nor any rule, standard of performance, safety determination, or scientific assessment implemented pursuant to this Act, shall affect the right of a State or a political subdivision of a State to adopt or enforce any rule, standard

Commented [A5]: Disqualification from the exemption is severable.

Commented [A6]: To conform with co-enforcement authority

Commented [A7]: § 3(h)(2)(C)(ii)(I)(aa) directs EPA to establish guidance whereby it will "define the scope of the safety assessment and safety determination to be conducted under section 6, including the hazards, exposures, conditions of use, and potentially exposed and susceptible populations that the Administrator expects to consider in a safety assessment;"

Per request for TA, this language is harmonized with existing language on how EPA scopes its safety determination

Commented [A8]: Suggest striking "uses or", since "conditions of use" is used consistently in bill to describe uses covered by safety assessments and determinations.

Commented [A9]: Disqualification from the exemption would be on the basis of conflict with an actual completed safety determination, with a defined scope. A Significant New Use Rule does not have a defined set of hazards, exposures, and conditions of use that have already received a completed safety determination.

Commented [A10]: (2)(A)-(D) are conformed to (1)(A)-(D)

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of performance, safety determination, scientific assessment, or any protection for public health or the environment that—

"(A) is adopted or authorized under the authority of , or authorized to comply with, any other Federal law or adopted for the purpose of satisfying or obtaining authorization or approval under any other Federal law;

"(B) implements a reporting, monitoring, or other information collection obligation for the chemical substance not otherwise required by the Administrator under this Act or required under any other Federal law; or

"(C) is adopted pursuant to authority under a law of the State or political subdivision of the State related to water quality, air quality, or waste treatment or disposal, except to the extent that such action unless the action taken by the State or political subdivision of a State—

"(i) imposes a restriction on the manufacture, processing, distribution in commerce, or use of a chemical substance; and

"(ii)(I) is already required by a decision by the Administrator under section 5 or 6;

"(II) is taken to addresses **a the same** hazards ealthand exposures, with respect to or environmental concern that applies to the **same** uses or conditions of use, **as those** that are included in the scope of a safety determination pursuant to section 6 or the scope of a significant new use rule promulgated pursuant to section 5, but is inconsistent with the action of the Administrator; or

"(III)**"(II)** would cause a violation of the applicable action by the Administrator under section 5 or 6.

"(D) is identical to a requirement prescribed by the Administrator.

Message

From: Vaught, Laura [/O=EXCHANGELABS/OU=EXCHANGE ADMINISTRATIVE GROUP (FYDIBOHF23SPDLT)/CN=RECIPIENTS/CN=C30920BCB6214A91B7E3C1E7810C63E1-VAUGHT, LAURA]
Sent: 4/22/2015 9:03:28 PM
To: Poirier, Bettina (EPW) [Bettina_Poirier@epw.senate.gov]
Subject: TA
Attachments: BB tech assistance.docx

Attached is technical assistance per conversation.

Thanks!

SAFETY STANDARD

Option 1: Retain unreasonable risk standard, but include additional legislative text clarifying intent, and/or have clarifying Conference Report language accompany the bill.

Possible additional legislative text:

1. In TSCA section 2(b) delete the "and" at the end of 2(b)(2).
2. Add after 2(b)(2) the following: "(3) For all purposes under this Act, the determination of whether a chemical substance or mixture presents an unreasonable risk of injury to health or the environment shall be made solely based on consideration of risk, without regard to cost or other nonrisk factors; and"
3. Renumber section 2(b)(3) as 2(b)(4).

Possible Conference Report language:

"The definition of the safety standard specifies that the determination of whether a chemical substance presents an unreasonable risk of harm to health or the environment shall be made without taking into consideration cost or other nonrisk factors. In adopting this definition, the Conferees intend to depart from the interpretation of "unreasonable risk" adopted by the United States Court of Appeals for the Fifth Circuit in *Corrosion Proof Fittings v. EPA*, 947 F.2d 1201 (1991). In that case, decided under TSCA prior to these amendments, the court stated:

> The requirement that the risk be "unreasonable" necessarily involves a balancing test like that familiar in tort law: The regulation may issue if the severity of the injury that may result from the product, factored by the likelihood of the injury, offsets the harm the regulation itself imposes upon manufacturers and consumers.

In contrast to the cost-benefit interpretation followed prior to these amendments, the Conferees intend that, for all purposes under TSCA as amended by the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the determination of whether risks presented by a chemical substance are unreasonable will be based solely on consideration of risks to health or the environment

STANDARD OF JUDICIAL REVIEW

Have the following Conference Report language accompany the bill:

TSCA imposes a "substantial evidence" standard of review for test rules, significant new use rules, rules imposing substantive restrictions on chemical substances and rules regulating PCBs. The Conferees have retained this statutory language regarding the standard of review for EPA actions under the bill analogous to those actions. In doing so, the Conferees are mindful that, in practice, the "substantial evidence" standard of review and the "arbitrary and capricious" standard of review have tended to converge, and that the Supreme Court has cited approvingly a finding by the United States Court of Appeals for the DC Circuit that there is "no difference between the APA's "arbitrary, capricious" standard and its "substantial evidence" standard as applied to court review of agency fact-finding." *Dickinson v. Zurko*, 527 U.S. 150, 158 (1999).

Message

From: Jackson, Ryan (EPW) [Ryan_Jackson@epw.senate.gov]
Sent: 3/11/2015 8:05:40 PM
To: Vaught, Laura [/o=ExchangeLabs/ou=Exchange Administrative Group (FYDIBOHF23SPDLT)/cn=Recipients/cn=c30920bcb6214a91b7e3c1e7810c63e1-Vaught, Laura]
CC: Karakitsos, Dimitri (EPW) [Dimitri_Karakitsos@epw.senate.gov]
Subject: Frank Lautenberg bill
Attachments: WEI15256.pdf; redline.doc

Laura -

I just wanted to ensure you had a copy of the bill as introduced, S. 697 from legislative counsel. Attached is the redline comparing the bill as introduced to the version we provided you March 4 just because there's been 5 really small changes that I think are marginal but wanted full disclosure.

The changes in the attached redline from legislative counsel are the following:
(1) correcting some section number references on pages 20, 22, 53, 55, 57, 58-59;
(2) the addition of the word "law" two times in the pending litigation savings clause on page 58 specifically stating law after state and maritime;
(3) the replacement of the word "injury" with "harm" in the safety standard and throughout the bill;
(4) on page 63 rephrasing of the language in "(h) Prior Actions," changes ~~requires the Administrator to modify or withdraw~~ to simply state Nothing in the Act eliminates, modifies, or withdraws any rules promulgated.
(5) on page 25 under (c) Safety Determinations, changes "(i) impose restrictions necessary to ensure that the chemical substance meets the safety standard under the ~~intended or reasonably anticipated~~ conditions of use; or"

I'm also emailing you the formal invite letter for Administrator Jones this afternoon.

Thanks again.

Ryan Jackson
Staff Director
U.S. Senate Committee on Environment & Public Works
410 Dirksen Senate Office Building
202-224-6176
202-228-1007 facsimile

Title: To amend the Toxic Substances Control Act to reauthorize and modernize that Act, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Frank R. Lautenberg Chemical Safety for the 21st Century Act".

SEC. 2. FINDINGS, POLICY, AND INTENT.

Section 2(c) of the Toxic Substances Control Act (15 U.S.C. 2601(c)) is amended—

(1) by striking "It is the intent" and inserting the following:

"(1) ADMINISTRATION.—It is the intent";

(2) in paragraph (1) (as so redesignated), by inserting ", as provided under this Act" before the period at the end; and

(3) by adding at the following:

"(2) REFORM.—It is the intent of Congress that reform of this Act in accordance with the amendments made by the Frank R. Lautenberg Chemical Safety for the 21st Century Act—

"(A) shall be administered in a manner that—

"(i) protects the health of children, pregnant women, the elderly, workers, consumers, the general public, and the environment from the risks of harmful exposures to chemical substances and mixtures; and

"(ii) ensures that appropriate information on chemical substances and mixtures is available to public health officials and first responders in the event of an emergency; and

"(B) shall not displace or supplant common law rights of action or remedies for civil relief.".

SEC. 3. DEFINITIONS.

Section 3 of the Toxic Substances Control Act (15 U.S.C. 2602) is amended—

(1) by redesignating paragraphs (4), (5), (6), (7), (8), (9), (10), (11), (12), (13), and (14) as paragraphs (5), (6), (7), (8), (9), (10), (12), (13), (17), (18), and (19), respectively;

(2) by inserting after paragraph (3) the following:

"(4) CONDITIONS OF USE.—The term 'conditions of use' means the intended, known, or reasonably foreseeable circumstances the Administrator determines a chemical substance is manufactured, processed, distributed in commerce, used, or disposed of.";

(3) by inserting after paragraph (10) (as so redesignated) the following:

"(11) POTENTIALLY EXPOSED OR SUSCEPTIBLE POPULATION.—The term 'potentially

exposed or susceptible population' means 1 or more groups—

"(A) of individuals within the general population who may be—

"(i) differentially exposed to chemical substances under the conditions of use; or

"(ii) susceptible to greater adverse health consequences from chemical exposures than the general population; and

"(B) that when identified by the Administrator may include such groups as infants, children, pregnant women, workers, and the elderly."; and

(4) by inserting after paragraph (13) (as so redesignated) the following:

"(14) SAFETY ASSESSMENT.—The term 'safety assessment' means an assessment of the risk posed by a chemical substance under the conditions of use, integrating hazard, use, and exposure information regarding the chemical substance.

"(15) SAFETY DETERMINATION.—The term 'safety determination' means a determination by the Administrator as to whether a chemical substance meets the safety standard under the conditions of use.

"(16) SAFETY STANDARD.—The term 'safety standard' means a standard that ensures, without taking into consideration cost or other nonrisk factors, that no unreasonable risk of ~~injury~~ **harm** to health or the environment will result from exposure to a chemical substance under the conditions of use, including no unreasonable risk of ~~injury~~ **harm** to—

"(A) the general population; or

"(B) any potentially exposed or susceptible population that the Administrator has identified as relevant to the safety assessment and safety determination for a chemical substance.".

SEC. 4. POLICIES, PROCEDURES, AND GUIDANCE.

The Toxic Substances Control Act is amended by inserting after section 3 (15 U.S.C. 2602) the following:

"SEC. 3A. POLICIES, PROCEDURES, AND GUIDANCE.

"(a) Definition of Guidance.—In this section, the term 'guidance' includes any significant written guidance of general applicability prepared by the Administrator.

"(b) Deadline.—Not later than 2 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator shall develop, after providing public notice and an opportunity for comment, any policies, procedures, and guidance the Administrator determines to be necessary to carry out sections 4, 4A, 5, and 6, including the policies, procedures, and guidance required by this section.

"(c) Use of Science.—

"(1) IN GENERAL.—The Administrator shall establish policies, procedures, and guidance on the use of science in making decisions under sections 4, 4A, 5, and 6.

"(2) GOAL.—A goal of the policies and procedures described in paragraph (1) shall be to

make the basis of decisions clear to the public.

"(3) REQUIREMENTS.—The policies, procedures, and guidance issued under this section shall describe the manner in which the Administrator shall ensure that —

"(A) decisions made by the Administrator—

"(i) are based on information, procedures, measures, methods, and models employed in a manner consistent with the best available science;

"(ii) take into account the extent to which—

"(I) assumptions and methods are clearly and completely described and documented;

"(II) variability and uncertainty are evaluated and characterized; and

"(III) the information has been subject to independent verification and peer review; and

"(iii) are based on the weight of the scientific evidence, by which the Administrator considers all information in a systematic and integrative framework to consider the relevance of different information;

"(B) to the extent practicable and if appropriate, the use of peer review, standardized test design and methods, consistent data evaluation procedures, and good laboratory practices will be encouraged;

"(C) a clear description of each individual and entity that funded the generation or assessment of information, and the degree of control those individuals and entities had over the generation, assessment, and dissemination of information (including control over the design of the work and the publication of information) is made available; and

"(D) if appropriate, the recommendations in reports of the National Academy of Sciences that provide advice regarding assessing the hazards, exposures, and risks of chemical substances are considered.

"(d) Existing EPA Policies, Procedures, and Guidance.—The policies, procedures, and guidance described in subsection (b) shall incorporate, as appropriate, existing relevant hazard, exposure, and risk assessment guidelines and methodologies, data evaluation and quality criteria, testing methodologies, and other relevant guidelines and policies of the Environmental Protection Agency.

"(e) Review.—Not later than 5 years after the date of enactment of this section, and not less frequently than once every 5 years thereafter, the Administrator shall—

"(1) review the adequacy of any policies, procedures, and guidance developed under this section, including animal, nonanimal, and epidemiological test methods and procedures for assessing and determining risk under this Act; and

"(2) after providing public notice and an opportunity for comment, revise the policies, procedures, and guidance if necessary to reflect new scientific developments or understandings.

"(f) Sources of Information.—In making any decision with respect to a chemical substance under section 4, 4A, 5, or 6, the Administrator shall take into consideration information relating

to the hazards and exposures of a chemical substance under the conditions of use that is reasonably available to the Administrator, including information that is—

"(1) submitted to the Administrator pursuant to any rule, consent agreement, order, or other requirement of this Act, or on a voluntary basis, including pursuant to any request made under this Act, by—

"(A) manufacturers or processors of a substance;

"(B) the public;

"(C) other Federal departments or agencies; or

"(D) the Governor of a State or a State agency with responsibility for protecting health or the environment;

"(2) submitted to a governmental entity in any jurisdiction pursuant to a governmental requirement relating to the protection of health or the environment; or

"(3) identified through an active search by the Administrator of information sources that are publicly available or otherwise accessible by the Administrator.

"(g) Testing of Chemical Substances and Mixtures.—

"(1) IN GENERAL.—The Administrator shall establish policies and procedures for the testing of chemical substances or mixtures under section 4.

"(2) GOAL.—A goal of the policies and procedures established under paragraph (1) shall be to make the basis of decisions clear to the public.

"(3) CONTENTS.—The policies and procedures established under paragraph (1) shall—

"(A) address how and when the exposure level or exposure potential of a chemical substance would factor into decisions to require new testing, subject to the condition that the Administrator shall not interpret the lack of exposure information as a lack of exposure or exposure potential;

"(B) describe the manner in which the Administrator will determine that additional information is necessary to carry out this Act, including information relating to potentially exposed or susceptible populations;

"(C) require the Administrator to consult with the Director of the National Institute for Occupational Safety and Health prior to prescribing epidemiologic studies of employees; and

"(D) prior to adopting a requirement for testing using vertebrate animals, require the Administrator to take into consideration, as appropriate and to the extent practicable, reasonably available—

"(i) toxicity information;

"(ii) computational toxicology and bioinformatics;

"(iii) high-throughput screening methods and the prediction models of those methods; and

"(iv) scientifically reliable and relevant alternatives to tests on animals that

would provide equivalent information.

"(4) TIERED TESTING.—

"(A) IN GENERAL.—Except as provided in subparagraph (D), the Administrator shall employ a tiered screening and testing process, under which the results of screening-level tests or assessments of available information inform the decision as to whether 1 or more additional tests are necessary.

"(B) SCREENING-LEVEL TESTS.—

"(i) IN GENERAL.—The screening-level tests required for a chemical substance or mixture may include tests for hazard (which may include in silico, in vitro, and in vivo tests), environmental and biological fate and transport, and measurements or modeling of exposure or exposure potential, as appropriate.

"(ii) USE.—Screening-level tests shall be used—

"(I) to screen chemical substances or mixtures for potential adverse effects; and

"(II) to inform a decision of the Administrator regarding whether more complex or targeted additional testing is necessary.

"(C) ADDITIONAL TESTING.—If the Administrator determines under subparagraph (B) that additional testing is necessary to provide more definitive information for safety assessments or safety determinations, the Administrator may require more advanced tests for potential health or environmental effects or exposure potential.

"(D) ADVANCED TESTING WITHOUT SCREENING.—The Administrator may require more advanced testing without conducting screening-level testing when other information available to the Administrator justifies the advanced testing, pursuant to guidance developed by the Administrator under this section.

"(h) Safety Assessments and Safety Determinations.—

"(1) SCHEDULE.—

"(A) IN GENERAL.—The Administrator shall inform the public regarding the schedule for the completion of each safety assessment and safety determination as soon as practicable after designation as a high-priority substance pursuant to section 4A.

"(B) DIFFERING TIMES.—The Administrator may allot different times for different chemical substances in the schedules under this paragraph, subject to the condition that all schedules shall comply with the deadlines established under section 6.

"(C) ANNUAL PLAN.—At the beginning of each calendar year, the Administrator shall identify the substances subject to safety assessments and safety determinations to be completed that year.

"(2) POLICIES AND PROCEDURES FOR SAFETY ASSESSMENTS AND SAFETY DETERMINATIONS.—

"(A) IN GENERAL.—The Administrator shall establish, by rule, policies and procedures regarding the manner in which the Administrator shall carry out section 6.

"(B) GOAL.—A goal of the policies and procedures under this paragraph shall be to make the basis of decisions of the Administrator clear to the public.

"(C) MINIMUM REQUIREMENTS.—At a minimum, the policies and procedures under this paragraph shall—

"(i) describe—

"(I) the manner in which the Administrator will identify informational needs and seek that information from the public;

"(II) the information (including draft safety assessments) that may be submitted by interested individuals or entities, including States; and

"(III) the criteria by which that information will be evaluated;

"(ii) require the Administrator—

"(I)(aa) to define the scope of the safety assessment and safety determination to be conducted under section 6, including the hazards, exposures, conditions of use, and potentially exposed and susceptible populations that the Administrator expects to consider in a safety assessment;

"(bb) to explain the basis for the scope of the safety assessment and safety determination; and

"(cc) to accept comments regarding the scope of the safety assessment and safety determination; and

"(II)(aa) to identify the items described in subclause (I) that the Administrator has considered in the final safety assessment; and

"(bb) to explain the basis for the consideration of those items;

"(iii) describe the manner in which aggregate exposures, or significant subsets of exposures, to a chemical substance under the conditions of use will be considered, and explain the basis for that consideration in the final safety assessment;

"(iv) require that each safety assessment and safety determination shall include—

"(I) a description of the weight of the scientific evidence of risk; and

"(II) a summary of the information regarding the impact on health and the environment of the chemical substance that was used to make the assessment or determination, including, as available, mechanistic, animal toxicity, and epidemiology studies;

"(v) establish a timely and transparent process for evaluating whether new information submitted or obtained after the date of a final safety assessment or safety determination warrants reconsideration of the safety assessment or safety determination; and

"(vi) when relevant information is provided or otherwise made available to the Administrator, shall consider the extent of Federal regulation under other Federal

laws.

"(D) GUIDANCE.—

"(i) IN GENERAL.—Not later than 1 year after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator shall develop guidance to assist interested persons in developing draft safety assessments and other information for submission to the Administrator, which may be considered at the discretion of the Administrator.

"(ii) REQUIREMENT.—The guidance shall, at a minimum, address the quality of the information submitted and the process to be followed in developing a draft assessment for consideration by the Administrator.

"(3) ARTICLES.—If the Administrator intends to prohibit or otherwise restrict an article on the basis of a chemical substance contained in that article, the Administrator shall have evidence of significant exposure to the chemical substance from such article.

"(i) Publicly Available Information.—Subject to section 14, the Administrator shall—

"(1) make publicly available a nontechnical summary, and the final version, of each safety assessment and safety determination;

"(2) provide public notice and an opportunity for comment on each proposed safety assessment and safety determination; and

"(3) make public in a final safety assessment and safety determination—

"(A) the list of studies considered by the Administrator in carrying out the safety assessment or safety determination; and

"(B) the list of policies, procedures, and guidance that were followed in carrying out the safety assessment or safety determination.

"(j) Consultation With Science Advisory Committee on Chemicals.—

"(1) ESTABLISHMENT.—Not later than 1 year after the date of enactment of this section, the Administrator shall establish an advisory committee, to be known as the 'Science Advisory Committee on Chemicals' (referred to in this subsection as the 'Committee').

"(2) PURPOSE.—The purpose of the Committee shall be to provide independent advice and expert consultation, on the request of the Administrator, with respect to the scientific and technical aspects of issues relating to the implementation of this title.

"(3) COMPOSITION.—The Committee shall be composed of representatives of such science, government, labor, public health, public interest, animal protection, industry, and other groups as the Administrator determines to be advisable, including, at a minimum, representatives that have specific scientific expertise in the relationship of chemical exposures to women, children, and other potentially exposed or susceptible populations.

"(4) SCHEDULE.—The Administrator shall convene the Committee in accordance with such schedule as the Administrator determines to be appropriate, but not less frequently than once every 2 years.

"(5) RELATIONSHIP TO OTHER LAW.—All proceedings and meetings of the Committee shall be subject to the Federal Advisory Committee Act (5 U.S.C. App.).".

SEC. 5. TESTING OF CHEMICAL SUBSTANCES OR MIXTURES.

(a) In General.—Section 4 of the Toxic Substances Control Act (15 U.S.C. 2603) is amended—

(1) by striking subsections (a), (b), (c), (d), and (g);

(2) by redesignating subsections (e) and (f) as subsections (f) and (g), respectively;

(3) in subsection (f) (as so redesignated)—

(A) by striking "rule" each place it appears and inserting "rule, testing consent agreement, or order";

(B) by striking "under subsection (a)" each place it appears and inserting "under this subsection"; and

(C) in paragraph (1)(B), in the last sentence, by striking "rulemaking";

(4) in subsection (g) (as so redesignated)—

(A) in the first sentence, by striking "from cancer, gene mutations, or birth defects"; and

(B) by striking the last sentence; and

(5) by inserting before subsection (f) (as so redesignated) the following:

"(a) Development of New Information on Chemical Substances and Mixtures.—

"(1) IN GENERAL.—The Administrator may require the development of new information relating to a chemical substance or mixture in accordance with this section if the Administrator determines that the information is necessary—

"(A) to review a notice under section 5(d) or to perform a safety assessment or safety determination under section 6;

"(B) to implement a requirement imposed in a consent agreement or order issued under section 5(d)(4) or under a rule promulgated under section 6(d)(3);

"(C) pursuant to section 12(a)(4); or

"(D) at the request of the implementing authority under another Federal law, to meet the regulatory testing needs of that authority.

"(2) LIMITED TESTING FOR PRIORITIZATION PURPOSES.—

"(A) IN GENERAL.—Except as provided in subparagraph (B), the Administrator may require the development of new information for the purposes of section 4A.

"(B) PROHIBITION.—Testing required under subparagraph (A) shall not be required for the purpose of establishing or implementing a minimum information requirement.

"(C) LIMITATION.—The Administrator may require the development of new information pursuant to subparagraph (A) only if the Administrator determines that additional information is necessary to establish the priority of a chemical substance.

"(3) FORM.—Subject to section 3A(h), the Administrator may require the development of information described in paragraph (1) or (2) by—

"(A) promulgating a rule;

"(B) entering into a testing consent agreement; or

"(C) issuing an order.

"(4) CONTENTS.—

"(A) IN GENERAL.—A rule, testing consent agreement, or order issued under this subsection shall include—

"(i) identification of the chemical substance or mixture for which testing is required;

"(ii) identification of the persons required to conduct the testing;

"(iii) test protocols and methodologies for the development of test data and information for the chemical substance or mixture, including specific reference to reliable nonanimal test procedures; and

"(iv) specification of the period within which individuals and entities required to conduct the testing shall submit to the Administrator the information developed in accordance with the procedures described in clause (iii).

"(B) CONSIDERATIONS.—In determining the procedures and period to be required under subparagraph (A), the Administrator shall take into consideration—

"(i) the relative costs of the various test protocols and methodologies that may be required; and

"(ii) the reasonably foreseeable availability of facilities and personnel required to perform the testing.

"(b) Statement of Need.—

"(1) IN GENERAL.—In promulgating a rule, entering into a testing consent agreement, or issuing an order for the development of additional information (including information on exposure or exposure potential) pursuant to this section, the Administrator shall—

"(A) identify the need intended to be met by the rule, agreement, or order;

"(B) explain why information reasonably available to the Administrator at that time is inadequate to meet that need, including a reference, as appropriate, to the information identified in paragraph (2)(B); and

"(C) explain the basis for any decision that requires the use of vertebrate animals.

"(2) EXPLANATION IN CASE OF ORDER.—

"(A) IN GENERAL.—If the Administrator issues an order under this section, the Administrator shall issue a statement providing a justification for why issuance of an order is warranted instead of promulgating a rule or entering into a testing consent agreement.

"(B) CONTENTS.—A statement described in subparagraph (A) shall contain a

description of—

"(i) information that is readily accessible to the Administrator, including information submitted under any other provision of law;

"(ii) the extent to which the Administrator has obtained or attempted to obtain the information through voluntary submissions; and

"(iii) any information relied on in safety assessments for other chemical substances relevant to the chemical substances that would be the subject of the order.

"(c) Reduction of Testing on Vertebrates.—

"(1) IN GENERAL.—The Administrator shall minimize, to the extent practicable, the use of vertebrate animals in testing of chemical substances or mixtures, by—

"(A) encouraging and facilitating—

"(i) the use of integrated and tiered testing and assessment strategies;

"(ii) the use of best available science in existence on the date on which the test is conducted;

"(iii) the use of test methods that eliminate or reduce the use of animals while providing information of high scientific quality;

"(iv) the grouping of 2 or more chemical substances into scientifically appropriate categories in cases in which testing of a chemical substance would provide reliable and useful information on other chemical substances in the category;

"(v) the formation of industry consortia to jointly conduct testing to avoid unnecessary duplication of tests; and

"(vi) the submission of information from—

"(I) animal-based studies; and

"(II) emerging methods and models; and

"(B) funding research and validation studies to reduce, refine, and replace the use of animal tests in accordance with this subsection.

"(2) IMPLEMENTATION OF ALTERNATIVE TESTING METHODS.—To promote the development and timely incorporation of new testing methods that are not based on vertebrate animals, the Administrator shall—

"(A) after providing an opportunity for public comment, develop a strategic plan to promote the development and implementation of alternative test methods and testing strategies to generate information under this title that can reduce, refine, or replace the use of vertebrate animals, including toxicity pathway-based risk assessment, in vitro studies, systems biology, computational toxicology, bioinformatics, and high-throughput screening;

"(B) as practicable, ensure that the strategic plan developed under subparagraph (A) is reflected in the development of requirements for testing under this section;

"(C) beginning on the date that is 5 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act and every 5 years thereafter, submit to Congress a report that describes the progress made in implementing this subsection and goals for future alternative test methods implementation; and

"(D) fund and carry out research, development, performance assessment, and translational studies to accelerate the development of test methods and testing strategies that reduce, refine, or replace the use of vertebrate animals in any testing under this title.

"(3) CRITERIA FOR ADAPTING OR WAIVING ANIMAL TESTING REQUIREMENTS.—On request from a manufacturer or processor that is required to conduct testing of a chemical substance or mixture on vertebrate animals under this section, the Administrator may adapt or waive the requirement, if the Administrator determines that—

"(A) there is sufficient evidence from several independent sources of information to support a conclusion that a chemical substance or mixture has, or does not have, a particular property if the information from each individual source alone is insufficient to support the conclusion;

"(B) as a result of 1 or more physical or chemical properties of the chemical substance or mixture or other toxicokinetic considerations—

"(i) the substance cannot be absorbed; or

"(ii) testing for a specific endpoint is technically not practicable to conduct; or

"(C) a chemical substance or mixture cannot be tested in vertebrate animals at concentrations that do not result in significant pain or distress, because of physical or chemical properties of the chemical substance or mixture, such as a potential to cause severe corrosion or severe irritation to the tissues of the animal.

"(d) Testing Requirements.—

"(1) IN GENERAL.—The Administrator may require the development of information by—

"(A) manufacturers and processors of the chemical substance or mixture; and

"(B) persons that begin to manufacture or process the chemical substance or mixture—

"(i) after the effective date of the rule, testing consent agreement, or order; but

"(ii) subject to paragraph (3), before the period ending on the date that is 180 days after the end of the period described in this section.

"(2) DESIGNATION.—The Administrator may permit 2 or more persons identified in subparagraph (A) or (B) of paragraph (1) to designate 1 of the persons or a qualified third party—

"(A) to develop the information; and

"(B) to submit the information on behalf of the persons making the designation.

"(3) EXEMPTIONS.—

"(A) IN GENERAL.—A person otherwise subject to a rule, testing consent agreement,

or order under this section may submit to the Administrator an application for an exemption on the basis that the information is being developed by a person designated under paragraph (2).

"(B) FAIR AND EQUITABLE REIMBURSEMENT TO DESIGNEE.—

"(i) IN GENERAL.—If the Administrator accepts an application submitted under subparagraph (A), the Administrator shall direct the applicant to provide to the person designated under paragraph (2) fair and equitable reimbursement, as agreed to between the applicant and the designee.

"(ii) ARBITRATION.—If the applicant and a person designated under paragraph (2) cannot reach agreement on the amount of fair and equitable reimbursement, the amount shall be determined by arbitration.

"(C) TERMINATION.—If, after granting an exemption under this paragraph, the Administrator determines that a person covered by the exemption has failed to comply with the rule, testing consent agreement, or order, the Administrator shall—

"(i) by order, terminate the exemption; and

"(ii) notify in writing each person that received an exemption of the requirements with respect to which the exemption was granted.

"(e) Transparency.—Subject to section 14, the Administrator shall make available to the public all testing consent agreements and orders and all information submitted under this section.".

(b) Conforming Amendment.—Section 104(i)(5)(A) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9604(i)(5)(A)) is amended in the third sentence by striking "section 4(e)" and inserting "section 4(f)".

SEC. 6. PRIORITIZATION SCREENING.

The Toxic Substances Control Act is amended by inserting after section 4 (15 U.S.C. 2603) the following:

"SEC. 4A. PRIORITIZATION SCREENING.

"(a) Establishment and List of Substances.—

"(1) IN GENERAL.—Not later than 1 year after the date of enactment of this section, the Administrator shall establish, by rule, a risk-based screening process and explicit criteria for identifying existing chemical substances that are—

"(A) a high priority for a safety assessment and safety determination under section 6 (referred to in this Act as 'high-priority substances'); and

"(B) a low priority for a safety assessment and safety determination (referred to in this Act as 'low-priority substances').

"(2) INITIAL LIST OF HIGH- AND LOW-PRIORITY SUBSTANCES.—

"(A) IN GENERAL.—Before the date of promulgation of the rule under paragraph (1) and not later than 180 days after the date of enactment of this section, the

Administrator—

"(i) shall take into consideration and publish an initial list of high-priority substances and low-priority substances; and

"(ii) pursuant to section 6(b), may initiate or continue safety assessments and safety determinations for those high-priority substances.

"(B) REQUIREMENTS.—

"(i) IN GENERAL.—The initial list of chemical substances shall contain at least 10 high-priority substances, at least 5 of which are drawn from the list of chemical substances identified by the Administrator in the October, 2014 TSCA Work Plan and subsequent updates, and at least 10 low-priority substances.

"(ii) SUBSEQUENTLY IDENTIFIED SUBSTANCES.—Insofar as possible, at least 50 percent of all substances subsequently identified by the Administrator as high-priority substances shall be drawn from the list of chemical substances identified by the Administrator in the October, 2014 TSCA Work Plan and subsequent updates, until all Work Plan chemicals have been designated under this subsection.

"(C) ADDITIONAL CHEMICAL REVIEWS.—The Administrator shall—

"(i) 3 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, add additional high-priority substances sufficient to ensure that at least a total of 20 high-priority substances have undergone or are undergoing the process established in section 6(a), and additional low-priority substances sufficient to ensure that at least a total of 20 low-priority substances have been designated; and

"(ii) as soon as practicable and not later than 5 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, add additional high-priority substances sufficient to ensure that at least a total of 25 high-priority substances have undergone or are undergoing the process established in section 6(a), and additional low-priority substances sufficient to ensure that at least a total of 25 low-priority substances have been designated.

"(3) IMPLEMENTATION.—

"(A) CONSIDERATION OF ACTIVE AND INACTIVE SUBSTANCES.—

"(i) ACTIVE SUBSTANCES.—In carrying out paragraph (1), the Administrator shall take into consideration active substances, as determined under section 8, which may include chemical substances on the interim list of active substances established under that section.

"(ii) INACTIVE SUBSTANCES.—In carrying out paragraph (1), the Administrator may take into consideration inactive substances, as determined under section 8, that the Administrator determines—

"(I)(aa) have not been subject to a regulatory or other enforceable action by the Administrator to ban or phase out the substances; and

"(bb) have the potential for high hazard and widespread exposure; or

"(II)(aa) have been subject to a regulatory or other enforceable action by the Administrator to ban or phase out the substances; and

"(bb) with respect to which there exists the potential for residual high hazards or widespread exposures not otherwise addressed by the regulatory or other action.

"(iii) REPOPULATION.—

"(I) IN GENERAL.—On the completion of a safety determination under section 6 for a chemical substance, the Administrator shall remove the chemical substance from the list of high-priority substances established under this subsection.

"(II) ADDITIONS.—The Administrator shall add at least 1 chemical substance to the list of high-priority substances for each chemical substance removed from the list of high-priority substances established under this subsection, until a safety assessment and safety determination is completed for all high-priority substances.

"(III) LOW-PRIORITY SUBSTANCES.—If a low-priority substance is subsequently designated as a high-priority substance, the Administrator shall remove that substance from the list of low-priority substances.

"(B) TIMELY COMPLETION OF PRIORITIZATION SCREENING PROCESS.—

"(i) IN GENERAL.—The Administrator shall—

"(I) not later than 180 days after the effective date of the final rule under paragraph (1), begin the prioritization screening process; and

"(II) make every effort to complete the designation of all active substances as high-priority substances or low-priority substances in a timely manner.

"(ii) DECISIONS ON SUBSTANCES SUBJECT TO TESTING FOR PRIORITIZATION PURPOSES.—Not later than 90 days after the date of receipt of information regarding a chemical substance complying with a rule, testing consent agreement, or order issued under section 4(a)(2), the Administrator shall designate the chemical substance as a high-priority substance or low-priority substance.

"(iii) CONSIDERATION.—

"(I) IN GENERAL.—The Administrator shall screen substances and designate high-priority substances taking into consideration the ability of the Administrator to schedule and complete safety assessments and safety determinations under section 6 in a timely manner.

"(II) ANNUAL GOAL.—The Administrator shall publish an annual goal for the number of chemical substances to be subject to the prioritization screening process.

"(C) SCREENING OF CATEGORIES OF SUBSTANCES.—The Administrator may screen categories of chemical substances to ensure an efficient prioritization screening process

to allow for timely and adequate designations of high-priority substances and low-priority substances and safety assessments and safety determinations for high-priority substances.

"(D) PUBLICATION OF LIST OF CHEMICAL SUBSTANCES.—Not less frequently than once each year, the Administrator shall publish a list of chemical substances that—

"(i) are being considered in the prioritization screening process and the status of the chemical substances in the prioritization process, including those chemical substances for which prioritization decisions have been deferred; and

"(ii) are designated as high-priority substances or low-priority substances, including the bases for such designations.

"(4) CRITERIA.—The criteria described in paragraph (1) shall account for—

"(A) the recommendation of the Governor of a State or a State agency with responsibility for protecting health or the environment from chemical substances appropriate for prioritization screening;

"(B) the hazard and exposure potential of the chemical substance (or category of substances), including specific scientific classifications and designations by authoritative governmental entities;

"(C) the conditions of use or significant changes in the conditions of use of the chemical substance;

"(D) evidence and indicators of exposure potential to humans or the environment from the chemical substance, including potentially exposed or susceptible populations;

"(E) the volume of a chemical substance manufactured or processed;

"(F) whether the volume of a chemical substance as reported under a rule promulgated pursuant to section 8(a) has significantly increased or decreased during the period beginning on the date of a previous report or the date on which a notice has been submitted under section 5(b) for that chemical substance;

"(G) the availability of information regarding potential hazards and exposures required for conducting a safety assessment or safety determination, with limited availability of relevant information to be a sufficient basis for designating a chemical substance as a high-priority substance, subject to the condition that limited availability shall not require designation as a high-priority substance; and

"(H) the extent of Federal or State regulation of the chemical substance or the extent of the impact of State regulation of the chemical substance on the United States, with existing Federal or State regulation of any uses evaluated in the prioritization screening process as a factor in designating a chemical substance to be a low-priority substance.

"(b) Prioritization Screening Process and Decisions.—

"(1) IN GENERAL.—The prioritization screening process developed under subsection (a) shall include a requirement that the Administrator shall—

"(A) identify the chemical substances being considered for prioritization;

"(B) request interested persons to supply information regarding the chemical

substances being considered;

"(C) apply the criteria identified in subsection (a)(4); and

"(D) subject to paragraph (5) and using the information available to the Administrator at the time of the decision, identify a chemical substance as a high-priority substance or a low-priority substance.

"(2) INTEGRATION OF INFORMATION.—The prioritization screening decision regarding a chemical substance shall integrate any hazard and exposure information relating to the chemical substance that is available to the Administrator.

"(3) IDENTIFICATION OF HIGH-PRIORITY SUBSTANCES.—The Administrator—

"(A) shall identify as a high-priority substance a chemical substance that, relative to other chemical substances, the Administrator determines has the potential for high hazard and widespread exposure;

"(B) may identify as a high-priority substance a chemical substance that, relative to other chemical substances, the Administrator determines has the potential for high hazard or widespread exposure; and

"(C) may identify as a high-priority substance an inactive substance, as determined under subsection (a)(3)(A)(ii) and section 8(b), that the Administrator determines warrants a safety assessment and safety determination under section 6.

"(4) IDENTIFICATION OF LOW-PRIORITY SUBSTANCES.—The Administrator shall identify as a low-priority substance a chemical substance that the Administrator concludes has information sufficient to establish that the chemical substance is likely to meet the applicable safety standard.

"(5) DEFERRING A DECISION.—If the Administrator determines that additional information is required to establish the priority of a chemical substance under this section, the Administrator may defer the prioritization screening decision for a reasonable period—

"(A) to allow for the submission of additional information by an interested person and for the Administrator to evaluate the additional information; or

"(B) to require the development of information pursuant to a rule, testing consent agreement, or order issued under section 4(a)(2).

"(6) DEADLINES FOR SUBMISSION OF INFORMATION.—If the Administrator requests the development or submission of information under this section, the Administrator shall establish a deadline for submission of the information.

"(7) NOTICE AND COMMENT.—The Administrator shall—

"(A) publish the proposed decisions made under paragraphs (3), (4), and (5) and the basis for the decisions; and

"(B) provide an opportunity for public comment.

"(8) REVISIONS OF PRIOR DESIGNATIONS.—

"(A) IN GENERAL.—At any time, and at the discretion of the Administrator, the Administrator may revise the designation of a chemical substance as a high-priority

substance or a low-priority substance based on information available to the Administrator after the date of the determination under paragraph (3) or (4).

"(B) LIMITED AVAILABILITY.—If limited availability of relevant information was a basis in the designation of a chemical substance as a high-priority substance, the Administrator shall reevaluate the prioritization screening of the chemical substance on receiving the relevant information.

"(9) OTHER INFORMATION RELEVANT TO PRIORITIZATION.—

"(A) IN GENERAL.—If, after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, a State proposes an administrative action or enacts a statute or takes an administrative action to prohibit or otherwise restrict the manufacturing, processing, distribution in commerce, or use of a chemical substance that the Administrator has not as designated a high-priority substance, the Governor or State agency with responsibility for implementing the statute or administrative action shall notify the Administrator.

"(B) REQUESTS FOR INFORMATION.—Following receipt of a notification provided under subparagraph (A), the Administrator may request any available information from the Governor or the State agency with respect to—

"(i) scientific evidence related to the hazards, exposures and risks of the chemical substance under the conditions of use which the statute or administrative action is intended to address;

"(ii) any State or local conditions which warranted the statute or administrative action;

"(iii) the statutory or administrative authority on which the action is based; and

"(iv) any other available information relevant to the prohibition or other restriction, including information on any alternatives considered and their hazards, exposures, and risks.

"(C) PRIORITIZATION SCREENING.—The Administrator shall conduct a prioritization screening under this subsection for all substances that—

"(i) are the subject of notifications received under subparagraph (A); and

"(ii) the Administrator determines—

"(I) are likely to have significant health or environmental impacts;

"(II) are likely to have significant impact on interstate commerce; or

"(III) have been subject to a prohibition or other restriction under a statute or administrative action in 2 or more States.

"(D) AVAILABILITY TO PUBLIC.—Subject to section 14 and any applicable State law regarding the protection of confidential information provided to the State or to the Administrator, the Administrator shall make information received from a Governor or State agency under subparagraph (A) publicly available.

"(E) EFFECT OF PARAGRAPH.—Nothing in this paragraph shall preempt a State statute or administrative action, require approval of a State statute or administrative

action, or apply section 15 to a State.

"(10) REVIEW.—Not less frequently than once every 5 years after the date on which the process under this subsection is established, the Administrator shall—

"(A) review the process on the basis of experience and taking into consideration resources available to efficiently and effectively screen and prioritize chemical substances; and

"(B) if necessary, modify the prioritization screening process.

"(11) EFFECT.—Subject to section 18, a designation by the Administrator under this section with respect to a chemical substance shall not affect—

"(A) the manufacture, processing, distribution in commerce, use, or disposal of the chemical substance; or

"(B) the regulation of those activities.

"(c) Additional Priorities for Safety Assessments and Determinations.—

"(1) IN GENERAL.—The prioritization screening process developed under subsection (a) shall—

"(A) include a process by which a manufacturer or processor of an active chemical substance that has not been designated a high-priority substance, or that has not been subject to or is not in the process of a prioritization screening by the Administrator, may request that the Administrator designate the substance for a safety assessment and safety determination, subject to the payment of fees pursuant to section 26(b)(3)(E); and

"(B) provide guidance to submitters on the information to be provided in such requests, and specify the criteria the Administrator shall use to determine whether or not to grant such a request, which shall include whether the substance is subject to restrictions imposed by statutes enacted or administrative actions taken by 1 or more States on the manufacture, processing, distribution in commerce, or use of the substance.

"(2) PREFERENCE.—Subject to paragraph (3), in deciding whether to grant requests under this subsection the Administrator shall give a preference to requests concerning substances for which the Administrator determines that restrictions imposed by 1 or more States have the potential to have a significant impact on interstate commerce or health or the environment.

"(3) LIMITATIONS.—In considering whether to grant a request submitted under paragraph (1), the Administrator shall ensure that—

"(A) not more than 15 percent of the total number of substances designated to undergo safety assessments and safety determinations under this section are substances designated under the process and criteria pursuant to paragraph (1); and

"(B) the resources allocated to conducting safety assessments and safety determinations for additional priorities designated under this subsection are proportionate to the number of such substances relative to the total number of

substances designated to undergo safety assessments and safety determinations under this section.

"(4) REQUIREMENTS.—

"(A) IN GENERAL.—The public shall be provided notice and an opportunity to comment on requests submitted under this subsection.

"(B) DECISION BY ADMINISTRATOR.—Not later than 180 days after the date on which the Administrator receives a request under this subsection, the Administrator shall decide whether or not to grant the request.

"(C) ASSESSMENT AND DETERMINATION.—If the Administrator grants a request under this subsection, the safety assessment and safety determination—

"(i) shall be conducted in accordance with the deadlines and other requirements of sections 3A(i) and 6; and

"(ii) shall not be expedited or otherwise subject to special treatment relative to high-priority substances designated pursuant to subsection (b)(3) that are undergoing safety assessments and safety determinations.

"(5) EXCEPTIONS.—Requests granted under this subsection shall not be subject to subsection (a)(3)(A)(iii) or section 18(b).".

SEC. 7. NEW CHEMICALS AND SIGNIFICANT NEW USES.

Section 5 of the Toxic Substances Control Act (15 U.S.C. 2604) is amended—

(1) by striking the section designation and heading and inserting the following:

"SEC. 5. NEW CHEMICALS AND SIGNIFICANT NEW USES.";

(2) by striking subsection (b);

(3) by redesignating subsection (a) as subsection (b);

(4) by redesignating subsection (i) as subsection (a) and moving the subsection so as to appear at the beginning of the section;

(5) in subsection (b) (as so redesignated)—

(A) in the subsection heading, by striking "In General" and inserting "Notices"; and

(B) in paragraph (1), in the matter following subparagraph (B)—

(i) by striking "subsection (d)" and inserting "subsection (b)"; and

(ii) by striking "and such person complies with any applicable requirement of subsection (b)";

(6) by redesignating subsections (c) and (d) as subsection (d) and (c), respectively, and moving subsection (c) (as so redesigned) so as appear after subsection (b) (as redesignated by paragraph (3));

(7) in subsection (c) (as so redesignated)—

(A) by striking paragraph (1) and inserting the following:

"(1) IN GENERAL.—The notice required by subsection (a) shall include, with respect to a chemical substance—

"(A) the information required by sections 720.45 and 720.50 of title 40, Code of Federal Regulations (or successor regulations); and

"(B) information regarding conditions of use and reasonably anticipated exposures.";

(B) in paragraph (2)—

(i) in the matter preceding subparagraph (A), by striking "or of data under subsection (b)";

(ii) in subparagraph (A), by adding "and" after the semicolon at the end;

(iii) in subparagraph (B), by striking "; and" and inserting a period; and

(iv) by striking subparagraph (C); and

(C) in paragraph (3), by striking "subsection (a) and for which the notification period prescribed by subsection (a), (b), or (c)" and inserting "subsection (b) and for which the notification period prescribed by subsection (b) or (d)";

(8) by striking subsection (d) (as redesignated by paragraph (6)) and inserting the following:

"(d) Review of Notice.—

"(1) INITIAL REVIEW.—

"(A) IN GENERAL.—Subject to subparagraph (B), not later than 90 days after the date of receipt of a notice submitted under subsection (b), the Administrator shall—

"(i) conduct an initial review of the notice;

"(ii) as needed, develop a profile of the relevant chemical substance and the potential for exposure to humans and the environment; and

"(iii) make any necessary determination under paragraph (3).

"(B) EXTENSION.—Except as provided in paragraph (5), the Administrator may extend the period described in subparagraph (A) for good cause for 1 or more periods, the total of which shall be not more than 90 days.

"(2) INFORMATION SOURCES.—In evaluating a notice under paragraph (1), the Administrator shall take into consideration—

"(A) any relevant information identified in subsection (c)(1); and

"(B) any other relevant additional information available to the Administrator.

"(3) DETERMINATIONS.—Before the end of the applicable period for review under paragraph (1), based on the information described in paragraph (2), and subject to section 18**(g)**, the Administrator shall determine that—

"(A) the relevant chemical substance or significant new use is not likely to meet the safety standard, in which case the Administrator shall take appropriate action under paragraph (4);

"(B) the relevant chemical substance or significant new use is likely to meet the safety standard, in which case the Administrator shall allow the review period to expire without additional restrictions; or

"(C) additional information is necessary in order to make a determination under subparagraph (A) or (B), in which case the Administrator shall take appropriate action under paragraph (5).

"(4) RESTRICTIONS.—

"(A) DETERMINATION BY ADMINISTRATOR.—

"(i) IN GENERAL.—If the Administrator makes a determination under subparagraph (A) or (C) of paragraph (3) with respect to a notice submitted under subsection (b)—

"(I) the Administrator, before the end of the applicable period for review under paragraph (1) and by consent agreement or order, as appropriate, shall prohibit or otherwise restrict the manufacture, processing, use, distribution in commerce, or disposal (as applicable) of the chemical substance, or of the chemical substance for a significant new use, without compliance with the restrictions specified in the consent agreement or order that the Administrator determines are sufficient to ensure that the chemical substance or significant new use is likely to meet the safety standard; and

"(II) no person may commence manufacture of the chemical substance, or manufacture or processing of the chemical substance for a significant new use, except in compliance with the restrictions specified in the consent agreement or order.

"(ii) LIKELY TO MEET STANDARD.—If the Administrator makes a determination under subparagraph (B) of paragraph (3) with respect to a chemical substance or significant new use for which a notice was submitted under subsection (b), at the end of the applicable period for review under paragraph (1), the submitter of the notice may commence manufacture for commercial purposes of the chemical substance or manufacture or processing of the chemical substance for a significant new use.

"(B) REQUIREMENTS.—Not later than 90 days after issuing a consent agreement or order under subparagraph (A), the Administrator shall—

"(i) take into consideration whether to promulgate a rule pursuant to subsection (b)(2) that identifies as a significant new use any manufacturing, processing, use, distribution in commerce, or disposal of the chemical substance, or of the chemical substance for a new use, that is not in compliance with the restrictions imposed by the consent agreement or order; and

"(ii)(I) initiate a rulemaking described in clause (i); or

"(II) publish a statement describing the reasons of the Administrator for not initiating a rulemaking.

"(C) INCLUSIONS.—A prohibition or other restriction under subparagraph (A) may include, as appropriate—

"(i) subject to section 18**(g)**, a requirement that a chemical substance shall be marked with, or accompanied by, clear and adequate minimum warnings and instructions with respect to use, distribution in commerce, or disposal, or any combination of those activities, with the form and content of the minimum warnings and instructions to be prescribed by the Administrator

"(ii) a requirement that manufacturers or processors of the chemical substance shall—

"(I) make and retain records of the processes used to manufacture or process, as applicable, the chemical substance; or

"(II) monitor or conduct such additional tests as are reasonably necessary to address potential risks from the manufacture, processing, distribution in commerce, use, or disposal, as applicable, of the chemical substance, subject to section 4;

"(iii) a restriction on the quantity of the chemical substance that may be manufactured, processed, or distributed in commerce—

"(I) in general; or

"(II) for a particular use;

"(iv) a prohibition or other restriction of—

"(I) the manufacture, processing, or distribution in commerce of the chemical substance for a significant new use;

"(II) any method of commercial use of the chemical substance; or

"(III) any method of disposal of the chemical substance; or

"(v) a prohibition or other restriction on the manufacture, processing, or distribution in commerce of the chemical substance—

"(I) in general; or

"(II) for a particular use.

"(D) WORKPLACE EXPOSURES.—The Administrator shall consult with the Assistant Secretary of Labor for Occupational Safety and Health prior to adopting any prohibition or other restriction under this subsection to address workplace exposures.

"(E) DEFINITION OF REQUIREMENT.—For purposes of this Act, the term 'requirement' as used in this section does not displace common law.

"(5) ADDITIONAL INFORMATION.—If the Administrator determines under paragraph (3)(C) that additional information is necessary to conduct a review under this subsection, the Administrator—

"(A) shall provide an opportunity for the submitter of the notice to submit the additional information;

"(B) may, by agreement with the submitter, extend the review period for a reasonable time to allow the development and submission of the additional information;

"(C) may promulgate a rule, enter into a testing consent agreement, or issue an order under section 4 to require the development of the information; and

"(D) on receipt of information the Administrator finds supports the determination under paragraph (3), shall promptly make the determination.";

(9) by striking subsections (e) through (g) and inserting the following:

"(e) Notice of Commencement.—

"(1) IN GENERAL.—Not later than 30 days after the date on which a manufacturer that has submitted a notice under subsection (b) commences nonexempt commercial manufacture of a chemical substance, the manufacturer shall submit to the Administrator a notice of commencement that identifies—

"(A) the name of the manufacturer; and

"(B) the initial date of nonexempt commercial manufacture.

"(2) WITHDRAWAL.—A manufacturer or processor that has submitted a notice under subsection (b), but that has not commenced nonexempt commercial manufacture or processing of the chemical substance, may withdraw the notice.

"(f) Further Evaluation.—The Administrator may review a chemical substance under section 4A at any time after the Administrator receives—

"(1) a notice of commencement for a chemical substance under subsection (c); or

"(2) new information regarding the chemical substance.

"(g) Transparency.—Subject to section 14, the Administrator shall make available to the public—

"(1) all notices, determinations, consent agreements, rules, and orders of the Administrator; and

"(2) all information submitted or issued under this section."; and

(10) in subsection (h)—

(A) in paragraph (1), in the matter preceding subparagraph (A), by striking "(a) or";

(B) by striking paragraph (2);

(C) by redesignating paragraphs (3) through (6) as paragraphs (2) through (5), respectively;

(D) in paragraph (2) (as so redesignated), in the matter preceding subparagraph (A), by striking "subsections (a) and (b)" and inserting "subsection (b)";

(E) in paragraph (3) (as so redesignated)—

(i) in the first sentence, by striking "will not present an unreasonable risk of injury to health or the environment" and inserting "will meet the safety standard"; and

(ii) by striking the second sentence;

(F) in paragraph (4) (as so redesignated), by striking "subsections (a) and (b)" and inserting "subsection (b)"; and

(G) in paragraph (5) (as so redesignated), in the first sentence, by striking "paragraph (1) or (5)" and inserting "paragraph (1) or (4)".

SEC. 8. SAFETY ASSESSMENTS AND SAFETY DETERMINATIONS.

Section 6 of the Toxic Substances Control Act (15 U.S.C. 2605) is amended—

(1) by striking the section designation and heading and inserting the following:

"SEC. 6. SAFETY ASSESSMENTS AND SAFETY DETERMINATIONS.";

(2) by redesignating subsections (e) and (f) as subsections (g) and (h), respectively;

(3) by striking subsections (a) through (d) and inserting the following:

"(a) In General.—The Administrator—

"(1) shall conduct a safety assessment and make a safety determination of each high-priority substance in accordance with subsections (b) and (c);

"(2) shall, as soon as practicable and not later than 6 months after the date on which a chemical substance is designated as a high-priority substance, define the scope of the safety assessment and safety determination to be conducted pursuant to this section, including the hazards, exposures, conditions of use, and potentially exposed or susceptible populations that the Administrator expects to consider;

"(3) as appropriate based on the results of a safety determination, shall establish restrictions pursuant to subsection (d);

"(4) shall complete a safety assessment and safety determination not later than 3 years after the date on which a chemical substance is designated as a high-priority substance;

"(5) shall promulgate a final rule pursuant to subsection (d) by not later than 2 years after the date on which the safety determination is completed; and

"(6) may extend any deadline under this subsection for a reasonable period of time after an adequate public justification, subject to the condition that the aggregate length of all extensions of deadlines under paragraphs (4) and (5) and any deferral under subsection (c)(2) does not exceed 2 years.

"(b) Prior Actions.—

"(1) PRIOR-INITIATED ASSESSMENTS.—

"(A) IN GENERAL.—Nothing in this Act prevents the Administrator from initiating a safety assessment or safety determination regarding a chemical substance, or from continuing or completing such a safety assessment or safety determination that was initiated before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, prior to the effective date of the policies and procedures required to be established by the Administrator under section 3A or 4A.

"(B) INTEGRATION OF PRIOR POLICIES AND PROCEDURES.—As policies and procedures under section 3A and 4A are established, to the maximum extent practicable, the Administrator shall integrate the policies and procedures into ongoing safety assessments and safety determinations.

"(2) ACTIONS COMPLETED PRIOR TO COMPLETION OF POLICIES AND PROCEDURES.—Nothing in this Act requires the Administrator to revise or withdraw a completed safety assessment, safety determination, or rule solely because the action was completed prior to the completion of a policy or procedure established under section 3A or 4A, and the validity of a completed assessment, determination, or rule shall not be determined based on the content of such a policy or procedure.

"(c) Safety Determinations.—

"(1) IN GENERAL.—Based on a review of the information available to the Administrator, including draft safety assessments submitted by interested persons, and subject to section 18, the Administrator shall determine that—

"(A) the relevant chemical substance meets the safety standard;

"(B) the relevant chemical substance does not meet the safety standard, in which case the Administrator shall, by rule under subsection (d)—

"(i) impose restrictions necessary to ensure that the chemical substance meets the safety standard under the ~~intended or reasonably anticipated~~ conditions of use; or

"(ii) if the safety standard cannot be met with the application of restrictions, ban or phase out the chemical substance, as appropriate; or

"(C) additional information is necessary in order to make a determination under subparagraph (A) or (B), in which case the Administrator shall take appropriate action under paragraph (2).

"(2) ADDITIONAL INFORMATION.—If the Administrator determines that additional information is necessary to make a safety assessment or safety determination for a high-priority substance, the Administrator—

"(A) shall provide an opportunity for interested persons to submit the additional information;

"(B) may promulgate a rule, enter into a testing consent agreement, or issue an order under section 4 to require the development of the information;

"(C) may defer, for a reasonable period consistent with the deadlines described in subsection (a), a safety assessment and safety determination until after receipt of the information; and

"(D) consistent with the deadlines described in subsection (a), on receipt of information the Administrator finds supports the safety assessment and safety determination, shall make a determination under paragraph (1).

"(3) ESTABLISHMENT OF DEADLINE.—In requesting the development or submission of information under this section, the Administrator shall establish a deadline for the submission of the information.

"(d) Rule.—

"(1) IMPLEMENTATION.—If the Administrator makes a determination under subsection (c)(1)(B) with respect to a chemical substance, the Administrator shall promulgate a rule establishing restrictions necessary to ensure that the chemical substance meets the safety standard.

"(2) SCOPE.—The rule promulgated pursuant to this subsection—

"(A) may—

"(i) apply to mixtures containing the chemical substance, as appropriate; and

"(ii) exempt replacement parts for articles manufactured prior to the applicable compliance deadline; and

"(B) shall include dates by which compliance is mandatory, which—

"(i) shall be as soon as practicable; and

"(ii) as determined by the Administrator, may vary for different affected persons.

"(C) WORKPLACE EXPOSURES.—The Administrator shall consult with the Assistant Secretary of Labor for Occupational Safety and Health before adopting any prohibition or other restriction under this subsection to address workplace exposures.

"(D) DEFINITION OF REQUIREMENT.—For the purposes of this Act, the term 'requirement' as used in this section does not displace common law.

"(3) RESTRICTIONS.—A restriction under paragraph (1) may include, as appropriate—

"(A) subject to section 18, a requirement that a chemical substance shall be marked with, or accompanied by, clear and adequate minimum warnings and instructions with respect to use, distribution in commerce, or disposal, or any combination of those activities, with the form and content of the minimum warnings and instructions to be prescribed by the Administrator;

"(B) a requirement that manufacturers or processors of the chemical substance shall—

"(i) make and retain records of the processes used to manufacture or process the chemical substance;

"(ii) describe and apply the relevant quality control procedures followed in the manufacturing or processing of the substance; or

"(iii) monitor or conduct tests that are reasonably necessary to ensure compliance with the requirements of any rule under this subsection;

"(C) a restriction on the quantity of the chemical substance that may be manufactured, processed, or distributed in commerce;

"(D) a requirement to ban or phase out, or any other rule regarding, the manufacture, processing, or distribution in commerce of the chemical substance for—

"(i) a particular use;

"(ii) a particular use at a concentration in excess of a level specified by the Administrator; or

"(iii) all uses;

"(E) a restriction on the quantity of the chemical substance that may be manufactured, processed, or distributed in commerce for—

"(i) a particular use; or

"(ii) a particular use at a concentration in excess of a level specified by the Administrator;

"(F) a requirement to ban, phase out, or otherwise restrict any method of commercial use of the chemical substance;

"(G) a requirement to ban, phase out, or otherwise restrict any method of disposal of the chemical substance or any article containing the chemical substance; and

"(H) a requirement directing manufacturers or processors of the chemical substance to give notice of the Administrator's determination under subsection (c)(1)(B) to distributors in commerce of the chemical substance and, to the extent reasonably ascertainable, to other persons in the chain of commerce in possession of the chemical substance.

"(4) ANALYSIS FOR RULEMAKING.—

"(A) CONSIDERATIONS.—In deciding which restrictions to impose under paragraph (3) as part of developing a rule under paragraph (1), the Administrator shall take into consideration, to the extent practicable based on reasonably available information, the quantifiable and nonquantifiable costs and benefits of the proposed regulatory action and of the 1 or more primary alternative regulatory actions considered by the Administrator.

"(B) ALTERNATIVES.—As part of the analysis, the Administrator shall review any 1 or more technically and economically feasible alternatives to the chemical substance that the Administrator determines are relevant to the rulemaking.

"(C) PUBLIC AVAILABILITY.—In proposing a rule under paragraph (1), the Administrator shall make publicly available any analysis conducted under this paragraph.

"(D) STATEMENT REQUIRED.—In making final a rule under paragraph (1), the Administrator shall include a statement describing how the analysis considered under subparagraph (A) was taken into account.

"(5) EXEMPTIONS.—

"(A) IN GENERAL.—The Administrator may exempt 1 or more uses of a chemical substance from any restriction in a rule promulgated under paragraph (1) if the Administrator determines that—

"(i) the rule cannot be complied with, without—

"(I) harming national security;

"(II) causing significant disruption in the national economy due to the lack of availability of a chemical substance; or

"(III) interfering with a critical or essential use for which no technically and economically feasible safer alternative is available, taking into consideration hazard and exposure; or

"(ii) the use of the chemical substance, as compared to reasonably available alternatives, provides a substantial benefit to health, the environment, or public safety.

"(B) EXEMPTION ANALYSIS.—In proposing a rule under paragraph (1) that includes an exemption under this paragraph, the Administrator shall make publicly available any analysis conducted under this paragraph to assess the need for the exemption.

"(C) STATEMENT REQUIRED.—In making final a rule under paragraph (1) that includes an exemption under this paragraph, the Administrator shall include a statement describing how the analysis considered under subparagraph (B) was taken into account.

"(D) ANALYSIS IN CASE OF BAN OR PHASE-OUT.—In determining whether an exemption should be granted under this paragraph for a chemical substance for which a ban or phase-out is proposed, the Administrator shall take into consideration, to the extent practicable based on reasonably available information, the quantifiable and nonquantifiable costs and benefits of the 1 or more technically and economically feasible alternatives to the chemical substance most likely to be used in place of the chemical substance under the conditions of use if the rule is promulgated.

"(E) CONDITIONS.—As part of a rule promulgated under paragraph (1), the Administrator shall include conditions in any exemption established under this paragraph, including reasonable recordkeeping, monitoring, and reporting requirements, to the extent that the Administrator determines the conditions are necessary to protect health and the environment while achieving the purposes of the exemption.

"(F) DURATION.—

"(i) IN GENERAL.—The Administrator shall establish, as part of a rule under paragraph (1) that contains an exemption under this paragraph, a time limit on any exemption for a time to be determined by the Administrator as reasonable on a case-by-case basis.

"(ii) AUTHORITY OF ADMINISTRATOR.—The Administrator, by rule, may extend, modify, or eliminate the exemption if the Administrator determines, on the basis of reasonably available information and after adequate public

justification, the exemption warrants extension or is no longer necessary.

"(iii) CONSIDERATIONS.—

"(I) IN GENERAL.—Subject to subclause (II), the Administrator shall issue exemptions and establish time periods by considering factors determined by the Administrator to be relevant to the goals of fostering innovation and the development of alternatives that meet the safety standard.

"(II) LIMITATION.—Any renewal of an exemption in the case of a rule requiring the ban or phase-out of a chemical substance shall not exceed 5 years.

"(e) Immediate Effect.—The Administrator may declare a proposed rule under subsection (d) to be effective on publication of the rule in the Federal Register and until the effective date of final action taken respecting the rule, if—

"(1) the Administrator determines that—

"(A) the manufacture, processing, distribution in commerce, use, or disposal of the chemical substance or mixture subject to the proposed rule or any combination of those activities is likely to result in an unreasonable risk of serious or widespread ~~injury~~ **harm** to health or the environment before the effective date; and

"(B) making the proposed rule so effective is necessary to protect the public interest; and

"(2) in the case of a proposed rule to prohibit the manufacture, processing, or distribution of a chemical substance or mixture because of the risk determined under paragraph (1)(A), a court has granted relief in an action under section 7 with respect to that risk associated with the chemical substance or mixture.

"(f) Final Agency Action.—Under this section and subject to section 18—

"(1) a safety determination, and the associated safety assessment, for a chemical substance that the Administrator determines under subsection (c) meets the safety standard, shall be considered to be a final agency action, effective beginning on the date of issuance of the final safety determination; and

"(2) a final rule promulgated under subsection (d), and the associated safety assessment and safety determination that a chemical substance does not meet the safety standard, shall be considered to be a final agency action, effective beginning on the date of promulgation of the final rule."; and

(4) in subsection (g) (as redesignated by paragraph (2))—

(A) by striking paragraph (4); and

(B) by redesignating paragraph (5) as paragraph (4).

SEC. 9. IMMINENT HAZARDS.

Section 7 of the Toxic Substances Control Act (15 U.S.C. 2606) is amended—

(1) by striking subsection (a) and inserting the following:

"(a) Civil Actions.—

"(1) IN GENERAL.—The Administrator may commence a civil action in an appropriate United States district court for—

"(A) seizure of an imminently hazardous chemical substance or mixture or any article containing the chemical substance or mixture;

"(B) relief (as authorized by subsection (b)) against any person that manufactures, processes, distributes in commerce, uses, or disposes of, an imminently hazardous chemical substance or mixture or any article containing the chemical substance or mixture; or

"(C) both seizure described in subparagraph (A) and relief described in subparagraph (B).

"(2) RULE, ORDER, OR OTHER PROCEEDING.—A civil action may be commenced under this paragraph, notwithstanding—

"(A) the existence of—

"(i) a decision by the Administrator under section 4A, 5(d)(3), or 6(c)(1); or

"(ii) a rule, testing consent agreement, or order under section 4, 5(d)(4), 6(d), or 6(h); or

"(B) the pendency of any administrative or judicial proceeding under any provision of this Act.";

(2) in subsection (d), by striking "section 6(a)" and inserting "section 6(c)"; and

(3) in subsection (f), in the first sentence, by striking "and unreasonable".

SEC. 10. INFORMATION COLLECTION AND REPORTING.

Section 8 of the Toxic Substances Control Act (15 U.S.C. 2607) is amended—

(1) in subsection (a)—

(A) in paragraph (3)(A)(ii)(I)—

(i) by striking "5(b)(4)" and inserting "5";

(ii) by inserting "section 4 or" after "in effect under"; and

(iii) by striking "5(e)," and inserting "5(d)(4);"; and

(B) by adding at the end the following:

"(4) RULES.—

"(A) DEADLINE.—

"(i) IN GENERAL.—Not later than 2 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator shall promulgate rules requiring the maintenance of records and the reporting of information known or reasonably ascertainable by the person making the report, including rules requiring processors to report information, so that the

Administrator has the information necessary to carry out sections 4 and 6.

"(ii) MODIFICATION OF PRIOR RULES.—In carrying out this subparagraph, the Administrator may modify, as appropriate, rules promulgated before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.

"(B) CONTENTS.—The rules promulgated pursuant to subparagraph (A)—

"(i) may impose different reporting and recordkeeping requirements on manufacturers and processors; and

"(ii) shall include the level of detail necessary to be reported, including the manner by which use and exposure information may be reported.

"(C) ADMINISTRATION.—In implementing the reporting and recordkeeping requirements under this paragraph, the Administrator shall take measures—

"(i) to limit the potential for duplication in reporting requirements;

"(ii) to minimize the impact of the rules on small manufacturers and processors; and

"(iii) to apply any reporting obligations to those persons likely to have information relevant to the effective implementation of this title.

"(5) GUIDANCE.—The Administrator shall develop guidance relating to the information required to be reported under the rules promulgated under this subsection.";

(2) in subsection (b), by adding at the end the following:

"(3) NOMENCLATURE.—

"(A) IN GENERAL.—In carrying out paragraph (1), the Administrator shall—

"(i) maintain the use of Class 2 nomenclature in use on the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act;

"(ii) maintain the use of the Soap and Detergent Association Nomenclature System, published in March 1978 by the Administrator in section 1 of addendum III of the document entitled 'Candidate List of Chemical Substances', and further described in the appendix A of volume I of the 1985 edition of the Toxic Substances Control Act Substances Inventory (EPA Document No. EPA–560/7–85–002a); and

"(iii) treat all components of categories that are considered to be statutory mixtures under this Act as being included on the list published under paragraph (1) under the Chemical Abstracts Service numbers for the respective categories, including, without limitation—

"(I) cement, Portland, chemicals, CAS No. 65997–15–1;

"(II) cement, alumina, chemicals, CAS No. 65997–16–2;

"(III) glass, oxide, chemicals, CAS No. 65997–17–3;

"(IV) frits, chemicals, CAS No. 65997–18–4;

"(V) steel manufacture, chemicals, CAS No. 65997–19–5; and

"(VI) ceramic materials and wares, chemicals, CAS No. 66402–68–4.

"(B) MULTIPLE NOMENCLATURE CONVENTIONS.—

"(i) IN GENERAL.—If an existing guidance allows for multiple nomenclature conventions, the Administrator shall—

"(I) maintain the nomenclature conventions for substances; and

"(II) develop new guidance that—

"(aa) establishes equivalency between the nomenclature conventions for chemical substances on the list published under paragraph (1); and

"(bb) permits persons to rely on the new guidance for purposes of determining whether a chemical substance is on the list published under paragraph (1).

"(ii) MULTIPLE CAS NUMBERS.—For any chemical substance appearing multiple times on the list under different Chemical Abstracts Service numbers, the Administrator shall develop guidance recognizing the multiple listings as a single chemical substance.

"(4) CHEMICAL SUBSTANCES IN COMMERCE.—

"(A) RULES.—

"(i) IN GENERAL.—Not later than 1 year after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator, by rule, shall require manufacturers and processors to notify the Administrator, by not later than 180 days after the date of promulgation of the rule, of each chemical substance on the list published under paragraph (1) that the manufacturer or processor, as applicable, has manufactured or processed for a nonexempt commercial purpose during the 10-year period ending on the day before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.

"(ii) ACTIVE SUBSTANCES.—The Administrator shall, pursuant to paragraph (5)(A), designate chemical substances for which notices are received under clause (i) to be active substances on the list published under paragraph (1).

"(B) CONFIDENTIAL CHEMICAL SUBSTANCES.—The rule promulgated by the Administrator pursuant to subparagraph (A) shall require—

"(i) the Administrator to maintain the list under paragraph (1), which shall include a confidential portion and a nonconfidential portion consistent with this section and section 14;

"(ii) a manufacturer or processor that is submitting a notice pursuant to subparagraph (A) for a chemical substance on the confidential portion of the list published under paragraph (1) to indicate in the notice whether the manufacturer or processor seeks to maintain any existing claim for protection against disclosure of the specific identity of the substance as confidential pursuant to section 14; and

"(iii) the substantiation of those claims pursuant to section 14 and in

accordance with the review plan described in subparagraph (C).

"(C) REVIEW PLAN.—Not later than 1 year after the date on which the Administrator compiles the initial list of active substances pursuant to subparagraph (A), the Administrator shall promulgate a rule that establishes a plan to review all claims to protect the specific identities of chemical substances on the confidential portion of the list published under paragraph (1) that are notified pursuant to subparagraph (A) or identified as active substances under subsection (f)(1).

"(D) REQUIREMENTS OF REVIEW PLAN.—The review plan under subparagraph (C) shall—

"(i) require, at the time requested by the Administrator, all manufacturers or processors asserting claims under subparagraph (B) to substantiate the claim unless the manufacturer or processor has substantiated the claim in a submission made to the Administrator during the 5-year period ending on the date of the request by the Administrator;

"(ii) require the Administrator, in accordance with section 14—

"(I) to review each substantiation—

"(aa) submitted pursuant to clause (i) to determine if the claim warrants protection from disclosure; and

"(bb) submitted previously by a manufacturer or processor and relied on in lieu of the substantiation required pursuant to clause (i), if the substantiation has not been previously reviewed by the Administrator, to determine if the claim warrants protection from disclosure;

"(II) approve, modify, or deny each claim; and

"(III) except as provided in this section and section 14, protect from disclosure information for which the Administrator approves such a claim for a period of 10 years, unless, prior to the expiration of the period—

"(aa) the person notifies the Administrator that the person is withdrawing the confidentiality claim, in which case the Administrator shall promptly make the information available to the public; or

"(bb) the Administrator otherwise becomes aware that the need for protection from disclosure can no longer be substantiated, in which case the Administrator shall take the actions described in section 14(g)(2); and

"(iii) encourage manufacturers or processors that have previously made claims to protect the specific identities of chemical substances identified as inactive pursuant to subsection (f)(2) to review and either withdraw or substantiate the claims.

"(E) TIMELINE FOR COMPLETION OF REVIEWS.—

"(i) IN GENERAL.—The Administrator shall implement the review plan so as to complete reviews of all claims specified in subparagraph (C) not later than 5 years

after the date on which the Administrator compiles the initial list of active substances pursuant to subparagraph (A).

"(ii) CONSIDERATIONS.—

"(I) IN GENERAL.—The Administrator may extend the deadline for completion of the reviews for not more than 2 additional years, after an adequate public justification, if the Administrator determines that the extension is necessary based on the number of applicable claims needing review and the available resources.

"(II) ANNUAL GOAL.—The Administrator shall publish an annual goal for the number of reviews to be completed over the course of implementation of the plan.

"(5) ACTIVE AND INACTIVE SUBSTANCES.—

"(A) IN GENERAL.—The Administrator shall maintain and keep current designations of active substances and inactive substances on the list published under paragraph (1).

"(B) UPDATE.—The Administrator shall update the list of chemical substances designated as active substances as soon as practicable after the date of publication of the most recent data reported under—

"(i) part 711 of title 40, Code of Federal Regulations (or successor regulations); and

"(ii) the rules promulgated pursuant to subsection (a)(4).

"(C) CHANGE TO ACTIVE STATUS.—

"(i) IN GENERAL.—Any person that intends to manufacture or process for a nonexempt commercial purpose a chemical substance that is designated as an inactive substance shall notify the Administrator before the date on which the inactive substance is manufactured or processed.

"(ii) CONFIDENTIAL CHEMICAL IDENTITY CLAIMS.—If a person submitting a notice under clause (i) for an inactive substance on the confidential portion of the list published under paragraph (1) seeks to maintain an existing claim for protection against disclosure of the specific identity of the inactive substance as confidential, the person shall—

"(I) in the notice submitted under clause (i), assert the claim; and

"(II) by not later than 30 days after providing the notice under clause (i), substantiate the claim.

"(iii) ACTIVE STATUS.—On receiving a notification under clause (i), the Administrator shall—

"(I) designate the applicable chemical substance as an active substance;

"(II) pursuant to section 14, promptly review any claim and associated substantiation submitted pursuant to clause (ii) for protection against disclosure of the specific identity of the chemical substance and approve, modify, or deny the claim;

"(III) except as provided in this section and section 14, protect from disclosure the specific identity of the chemical substance for which the Administrator approves a claim under subclause (II) for a period of not less than 10 years, unless, prior to the expiration of the period—

"(aa) the person notifies the Administrator that the person is withdrawing the confidentiality claim, in which case the Administrator shall promptly make the information available to the public; or

"(bb) the Administrator otherwise becomes aware that the need for protection from disclosure can no longer be substantiated, in which case the Administrator shall take the actions described in section 14(g)(2); and

"(IV) pursuant to section 4A, review the priority of the chemical substance as the Administrator determines to be necessary.

"(D) CATEGORY STATUS.—The list of inactive substances shall not be considered to be a category for purposes of section 26(c).

"(6) INTERIM LIST OF ACTIVE SUBSTANCES.—Prior to the promulgation of the rule required under this subsection, the Administrator shall designate the chemical substances reported under part 711 of title 40, Code of Federal Regulations (or successor regulations), during the reporting period that most closely preceded the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, as the interim list of active substances for the purposes of section 4A.

"(7) PUBLIC PARTICIPATION.—Subject to this subsection, the Administrator shall make available to the public—

"(A) the specific identity of each chemical substance on the nonconfidential portion of the list published under paragraph (1) that the Administrator has designated as—

"(i) an active substance; or

"(ii) an inactive substance;

"(B) the accession number, generic name, and, if applicable, premanufacture notice case number for each chemical substance on the confidential portion of the list published under paragraph (1) for which a claim of confidentiality was received and approved by the Administrator pursuant to section 14; and

"(C) subject to section 14(g), the specific identity of any active substance for which—

"(i) no claim of protection against disclosure of the specific identity of the active substance pursuant to this subsection was received;

"(ii) a claim for protection against disclosure of the specific identity of the active substance has been denied by the Administrator; or

"(iii) the time period for protection against disclosure of the specific identity of the active substance has expired.

"(8) LIMITATION.—No person may assert a new claim under this subsection for

protection from disclosure of a specific identity of any active or inactive chemical substance for which a notice is received under paragraph (4)(A)(i) or (5)(C)(i) that is not on the confidential portion of the list published under paragraph (1).

"(9) CERTIFICATION.—Under the rule promulgated under this subsection, manufacturers and processors shall be required—

"(A) to certify that each report the manufacturer or processor submits complies with the requirements of the rule, and that any confidentiality claims are true and correct; and

"(B) to retain a record supporting the certification for a period of 5 years beginning on the last day of the submission period.";

(3) in subsection (e)—

(A) by striking "Any person" and inserting the following:

"(1) IN GENERAL.—Any person"; and

(B) by adding at the end the following:

"(2) APPLICABILITY.—Any person may submit to the Administrator information reasonably supporting the conclusion that a chemical substance or mixture presents, will present, or does not present a substantial risk of ~~injury~~ **harm** to health and the environment."; and

(4) in subsection (f), by striking "For purposes of this section, the" and inserting the following: "In this section:

"(1) ACTIVE SUBSTANCE.—The term 'active substance' means a chemical substance—

"(A) that has been manufactured or processed for a nonexempt commercial purpose at any point during the 10-year period ending on the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act;

"(B) that is added to the list published under subsection (b)(1) after that date of enactment; or

"(C) for which a notice is received under subsection (b)(5)(C).

"(2) INACTIVE SUBSTANCE.—The term 'inactive substance' means a chemical substance on the list published under subsection (b)(1) that does not meet any of the criteria described in paragraph (1).

"(3) MANUFACTURE; PROCESS.—The".

SEC. 11. RELATIONSHIP TO OTHER FEDERAL LAWS.

Section 9 of the Toxic Substances Control Act (15 U.S.C. 2608) is amended—

(1) in subsection (a)—

(A) in paragraph (1), in the first sentence—

(i) by striking "presents or will present an unreasonable risk to health or the environment" and inserting "does not meet the safety standard"; and

(ii) by striking "such risk" the first place it appears and inserting "the risk posed by the substance or mixture";

(B) in paragraph (2), in the matter following subparagraph (B), by striking "section 6 or 7" and inserting "section 6(d) or section 7"; and

(C) in paragraph (3), by striking "section 6 or 7" and inserting "section 6(d) or 7";

(2) in subsection (d), in the first sentence, by striking "Health, Education, and Welfare" and inserting "Health and Human Services"; and

(3) by adding at the end the following:

"(e) Exposure Information.—If the Administrator obtains information related to exposures or releases of a chemical substance that may be prevented or reduced under another Federal law, including laws not administered by the Administrator, the Administrator shall make such information available to the relevant Federal agency or office of the Environmental Protection Agency.".

SEC. 12. RESEARCH, DEVELOPMENT, COLLECTION, DISSEMINATION, AND UTILIZATION OF DATA.

Section 10 of the Toxic Substances Control Act (15 U.S.C. 2609) is amended by striking "Health, Education, and Welfare" each place it appears and inserting "Health and Human Services".

SEC. 13. EXPORTS.

Section 12 of the Toxic Substances Control Act (15 U.S.C. 2611) is amended—

(1) in subsection (a), by striking paragraph (2) and inserting the following:

"(2) EXCEPTION.—Paragraph (1) shall not apply to any chemical substance that the Administrator determines—

"(A) under section 5 is not likely to meet the safety standard; or

"(B) under section 6 does not meet the safety standard.

"(3) WAIVERS.—For a mixture or article containing a chemical substance described in paragraph (2), the Administrator may—

"(A) determine that paragraph (1) shall not apply to the mixture or article; or

"(B) establish a threshold concentration in a mixture or article at which paragraph (1) shall not apply.

"(4) TESTING.—The Administrator may require testing under section 4 of any chemical substance or mixture exempted from this Act under paragraph (1) for the purpose of determining whether the chemical substance or mixture meets the safety standard within the United States.";

(2) by striking subsection (b) and inserting the following:

"(b) Notice.—

"(1) IN GENERAL.—A person shall notify the Administrator that the person is exporting or intends to export to a foreign country—

"(A) a chemical substance or a mixture containing a chemical substance that the Administrator has determined under section 5 is not likely to meet the safety standard and for which a prohibition or other restriction has been proposed or established under that section;

"(B) a chemical substance or a mixture containing a chemical substance that the Administrator has determined under section 6 does not meet the safety standard and for which a prohibition or other restriction has been proposed or established under that section;

"(C) a chemical substance for which the United States is obligated by treaty to provide export notification;

"(D) a chemical substance or mixture subject to a prohibition or other restriction pursuant to a rule, order, or consent agreement in effect under this Act; or

"(E) a chemical substance or mixture for which the submission of information is required under section 4.

"(2) RULES.—

"(A) IN GENERAL.—The Administrator shall promulgate rules to carry out paragraph (1).

"(B) CONTENTS.—The rules promulgated pursuant to subparagraph (A) shall—

"(i) include such exemptions as the Administrator determines to be appropriate, which may include exemptions identified under section 5(h); and

"(ii) indicate whether, or to what extent, the rules apply to articles containing a chemical substance or mixture described in paragraph (1).

"(3) NOTIFICATION.—The Administrator shall submit to the government of each country to which a chemical substance or mixture is exported—

"(A) for a chemical substance or mixture described in subparagraph (A), (B), or (D) of paragraph (1), a notice of the determination, rule, order, consent agreement, requirement, or designation;

"(B) for a chemical substance described in paragraph (1)(C), a notice that satisfies the obligation of the United States under the applicable treaty; and

"(C) for a chemical substance or mixture described in paragraph (1)(E), a notice of availability of the information on the chemical substance or mixture submitted to the Administrator."; and

(3) in subsection (c)—

(A) by striking paragraph (3); and

(B) by redesignating paragraphs (4) through (6) as paragraphs (3) through (5), respectively.

SEC. 14. IMPORTS.

Section 13 of the Toxic Substances Control Act (15 U.S.C. 2612) is amended to read as follows:

"SEC. 13. IMPORTS.

"(a) Refusal of Entry.—

"(1) IN GENERAL.—The Secretary of Homeland Security shall refuse entry into the customs territory of the United States (as defined in general note 2 to the Harmonized Tariff Schedule of the United States) any chemical substance, mixture, or article containing a chemical substance or mixture offered for such entry, if—

"(A) the Administrator—

"(i) has determined under section 6(c) that the chemical substance or mixture does not meet the safety standard; and

"(ii) has promulgated a rule pursuant to section 6(d) banning the chemical substance or mixture, as of the effective date of the rule;

"(B) the chemical substance—

"(i) is not included on the list under section 8(b)(1); and

"(ii) is not exempt from any requirement to be included on that list by this title or a rule promulgated by the Administrator pursuant to this title; or

"(C) the chemical substance, mixture, or any article containing the chemical substance or mixture is offered for entry in violation of—

"(i) a rule, consent agreement, or order in effect under this Act; or

"(ii) an order issued in a civil action brought under section 7 or title IV.

"(2) PROCEDURE.—

"(A) IN GENERAL.—Subject to subparagraph (B), if a chemical substance, mixture, or article containing a chemical substance or mixture is refused entry under paragraph (1), the Secretary of Homeland Security—

"(i) shall notify the consignee of the entry of the refusal;

"(ii) shall not release the chemical substance or mixture to the consignee; and

"(iii) shall cause the disposal or storage of the chemical substance or mixture under such rules as the Secretary may prescribe, if the chemical substance or mixture has not been exported by the consignee during the 90-day period beginning on the date of receipt of the notice of the refused entry.

"(B) EXCEPTION.—

"(i) IN GENERAL.—The Secretary of Homeland Security, pending a review by the Administrator, may release to the consignee the chemical substance or mixture if the consignee—

"(I) executes a bond for the amount of the full invoice of the chemical substance or mixture (as set forth in the customs entry); and

"(II) pays a duty on the chemical substance or mixture.

"(ii) ADMINISTRATION.—If a consignee fails to return a chemical substance or mixture released to that consignee under clause (i) for any cause to the custody of the Secretary of Homeland Security on demand, the consignee shall be liable to the United States for liquidated damages equal to the full amount of the bond executed under clause (i)(I).

"(C) STORAGE.—All charges for storage, cartage, and labor on or for the disposal of a chemical substance or mixture that is refused entry or released under this subsection shall be paid by the owner or consignee, and a default on that payment shall constitute a lien against any future entry made by the owner or consignee.

"(b) Certification.—

"(1) IN GENERAL.—A person offering a chemical substance or mixture subject to this Act for entry into the customs territory of the United States shall certify to the Secretary of Homeland Security that—

"(A) after reasonable inquiry and to the best knowledge and belief of the person, the chemical substance or mixture is in compliance with any applicable rule, consent agreement, or order under section 5 or 6; and

"(B) the chemical substance—

"(i) is included on the list under section 8(b)(1); or

"(ii) is exempt from any requirement to be included on that list by this title or a rule promulgated by the Administrator pursuant to this title.

"(2) ARTICLES.—

"(A) IN GENERAL.—The Administrator, by rule, may require certification under paragraph (1) for an article containing a chemical substance or mixture that is subject to rule under section 5 or 6.

"(B) REQUIREMENT.—The rule under subparagraph (A) shall identify, with reasonable specificity, the types of articles, including parts or components of articles, that will be subject to the certification requirement.

"(C) FACTORS FOR CONSIDERATION.—In determining the need for and content of a certification rule under this paragraph, the Administrator shall take into consideration—

"(i) the utility of the certification to enforcement of the applicable rule, consent agreement, or order under section 5 or 6;

"(ii) the contribution of imported articles to the potential risk presented by exposure to the chemical substance or mixture subject to rule under section 5 or 6;

"(iii) the impact on commerce and potential for the certification to impede or disrupt import of articles;

"(iv) the frequency or duration of the certification requirement; and

"(v) specification of the concentration of a chemical substance in an article that would subject the article to the certification requirement.

"(3) REASONABLE INQUIRY.—

"(A) IN GENERAL.—For purposes of a certification under paragraph (1), reasonable inquiry shall include good faith reliance by an importer on—

"(i) a safety data sheet or similar declaration provided by a supplier that documents the specific identity of the chemical substance or the specific identities of all chemical substances in a mixture; or

"(ii) for chemical substances or mixtures claimed by the supplier as confidential, or not otherwise disclosed by the supplier, a certification by the supplier that the imported chemical substance or mixture satisfies the applicable certification requirements under paragraph (1).

"(B) ARTICLES.—For purposes of a certification under paragraph (2), reasonable inquiry shall include good faith reliance by an importer on a certification by the supplier that the imported article satisfies the applicable certification requirements in a rule promulgated pursuant to paragraph (2).

"(4) INFORMATION REGARDING IDENTITY.—For purposes of this subsection, the Administrator shall provide publicly accessible information regarding the identity of a chemical substance or mixture subject to rule under this Act that would be readily understood in import transactions.

"(c) Notice.—A person offering a chemical substance for entry into the customs territory of the United States shall notify the Secretary of Homeland Security if—

"(1) the chemical substance or chemical substance in a mixture is a high-priority substance;

"(2) the chemical substance or chemical substance in a mixture is 1 for which the United States is obligated to provide export notification by treaty; or

"(3) the chemical substance or chemical substance in a mixture—

"(A) is the subject of a safety assessment and safety determination conducted pursuant to section 6; and

"(B) has been found not to meet the safety standard.

"(d) Rules.—

"(1) IN GENERAL.—The Secretary of Homeland Security, after consultation with the Administrator, shall promulgate rules to carry out this section.

"(2) APPLICATION.—The rules under paragraph (1) may modify the application of any requirement of this section, as appropriate for the efficient and effective implementation of this Act.".

SEC. 15. CONFIDENTIAL INFORMATION.

Section 14 of the Toxic Substances Control Act (15 U.S.C. 2613) is amended to read as follows:

"SEC. 14. CONFIDENTIAL INFORMATION.

"(a) In General.—Except as otherwise provided in this section, the Administrator shall not disclose information that is exempt from disclosure pursuant to subsection (a) of section 552 of title 5, United States Code, under subsection (b)(4) of that section—

"(1) that is reported to, or otherwise obtained by, the Administrator under this Act; and

"(2) for which the requirements of subsection (d) are met.

"(b) Information Generally Protected From Disclosure.—The following information specific to, and submitted by, a manufacturer, processor, or distributor that meets the requirements of subsections (a) and (d) shall be presumed to be protected from disclosure, subject to the condition that nothing in this Act prohibits the disclosure of any such information through discovery, subpoena, other court order, or any other judicial process otherwise allowed under applicable Federal or State law:

"(1) Specific information describing the processes used in manufacture or processing of a chemical substance, mixture, or article.

"(2) Marketing and sales information.

"(3) Information identifying a supplier or customer.

"(4) Details of the full composition of a mixture and the respective percentages of constituents.

"(5) Specific information regarding the use, function, or application of a chemical substance or mixture in a process, mixture, or product.

"(6) Specific production or import volumes of the manufacturer and specific aggregated volumes across manufacturers, if the Administrator determines that disclosure of the specific aggregated volumes would reveal confidential information.

"(7) Except as otherwise provided in this section, the specific identity of a chemical substance prior to the date on which the chemical substance is first offered for commercial distribution, including the chemical name, molecular formula, Chemical Abstracts Service number, and other information that would identify a specific chemical substance, if—

"(A) the specific identity was claimed as confidential information at the time it was submitted in a notice under section 5; and

"(B) the claim—

"(i) is not subject to an exception under subsection (e); or

"(ii) has not subsequently been withdrawn or found by the Administrator not to warrant protection as confidential information under subsection (f)(2) or (g).

"(c) Information Not Protected From Disclosure.—Notwithstanding subsections (a) and (b), the following information shall not be protected from disclosure:

"(1) INFORMATION FROM HEALTH AND SAFETY STUDIES.—

"(A) IN GENERAL.—Subject to subparagraph (B), subsection (a) does not prohibit the disclosure of—

"(i) any health and safety study that is submitted under this Act with respect to—

"(I) any chemical substance or mixture that, on the date on which the study is to be disclosed, has been offered for commercial distribution; or

"(II) any chemical substance or mixture for which—

"(aa) testing is required under section 4; or

"(bb) a notification is required under section 5; or

"(ii) any information reported to, or otherwise obtained by, the Administrator from a health and safety study relating to a chemical substance or mixture described in subclause (I) or (II) of clause (i).

"(B) EFFECT OF PARAGRAPH.—Nothing in this paragraph authorizes the release of any information that discloses—

"(i) a process used in the manufacturing or processing of a chemical substance or mixture; or

"(ii) in the case of a mixture, the portion of the mixture comprised by any chemical substance in the mixture.

"(2) CERTAIN REQUESTS.—If a request is made to the Administrator under section 552(a) of title 5, United States Code, for information that is described in paragraph (1) that is not described in paragraph (1)(B), the Administrator may not deny the request on the basis of section 552(b)(4) of title 5, United States Code.

"(3) OTHER INFORMATION NOT PROTECTED FROM DISCLOSURE.—The following information is not protected from disclosure under this section:

"(A) For information submitted after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the specific identity of a chemical substance as of the date on which the chemical substance is first offered for commercial distribution, if the person submitting the information does not meet the requirements of subsection (d).

"(B) A safety assessment developed, or a safety determination made, under section 6.

"(C) Any general information describing the manufacturing volumes, expressed as specific aggregated volumes or, if the Administrator determines that disclosure of specific aggregated volumes would reveal confidential information, expressed in ranges.

"(D) A general description of a process used in the manufacture or processing and industrial, commercial, or consumer functions and uses of a chemical substance, mixture, or article containing a chemical substance or mixture, including information specific to an industry or industry sector that customarily would be shared with the general public or within an industry or industry sector.

"(4) MIXED CONFIDENTIAL AND NONCONFIDENTIAL INFORMATION .—Any information that is otherwise eligible for protection under this section and contained in a submission of information described in this subsection shall be protected from disclosure, if the submitter complies with subsection (d), subject to the condition that information in the submission that is not eligible for protection against disclosure shall be disclosed.

"(5) BAN OR PHASE-OUT.—If the Administrator promulgates a rule pursuant to section 6(d) that establishes a ban or phase-out of the manufacture, processing, or distribution in commerce of a chemical substance—

"(A) any protection from disclosure provided under this section with respect to information relating to the chemical substance shall no longer apply; and

"(B) the Administrator promptly shall make the information public.

"(d) Requirements for Confidentiality Claims.—

"(1) ASSERTION OF CLAIMS.—

"(A) IN GENERAL.—A person seeking to protect any information submitted under this Act from disclosure (including information described in subsection (b)) shall assert to the Administrator a claim for protection concurrent with submission of the information, in accordance with such rules regarding a claim for protection from disclosure as the Administrator has promulgated or may promulgate pursuant to this title.

"(B) INCLUSION.—An assertion of a claim under subparagraph (A) shall include a statement that the person has—

"(i) taken reasonable measures to protect the confidentiality of the information;

"(ii) determined that the information is not required to be disclosed or otherwise made available to the public under any other Federal law;

"(iii) a reasonable basis to conclude that disclosure of the information is likely to cause substantial harm to the competitive position of the person; and

"(iv) a reasonable basis to believe that the information is not readily discoverable through reverse engineering.

"(C) SPECIFIC CHEMICAL IDENTITY.—In the case of a claim under subparagraph (A) for protection against disclosure of a specific chemical identity, the claim shall include a structurally descriptive generic name for the chemical substance that the Administrator may disclose to the public, subject to the condition that the generic name shall—

"(i) conform with guidance prescribed by the Administrator under paragraph (3)(A); and

"(ii) describe the chemical structure of the substance as specifically as practicable while protecting those features of the chemical structure—

"(I) that are considered to be confidential; and

"(II) the disclosure of which would be likely to harm the competitive position of the person.

"(D) PUBLIC INFORMATION.—No person may assert a claim under this section for protection from disclosure of information that is already publicly available.

"(2) ADDITIONAL REQUIREMENTS FOR CONFIDENTIALITY CLAIMS.—Except for information described in paragraphs (1) through (7) of subsection (b), a person asserting a claim to protect information from disclosure under this Act shall substantiate the claim, in accordance with the rules promulgated and guidance issued by the Administrator.

"(3) GUIDANCE.—The Administrator shall develop guidance regarding—

"(A) the determination of structurally descriptive generic names, in the case of claims for the protection against disclosure of specific chemical identity; and

"(B) the content and form of the statements of need and agreements required under paragraphs (4), (5), and (6) of subsection (e).

"(4) CERTIFICATION.—An authorized official of a person described in paragraph (1)(A) shall certify that the information that has been submitted is true and correct.

"(e) Exceptions to Protection From Disclosure.—Information described in subsection (a) shall be disclosed if—

"(1) the information is to be disclosed to an officer or employee of the United States in connection with the official duties of the officer or employee—

"(A) under any law for the protection of health or the environment; or

"(B) for a specific law enforcement purpose;

"(2) the information is to be disclosed to a contractor of the United States and employees of that contractor—

"(A) if, in the opinion of the Administrator, the disclosure is necessary for the satisfactory performance by the contractor of a contract with the United States for the performance of work in connection with this Act; and

"(B) subject to such conditions as the Administrator may specify;

"(3) the Administrator determines that disclosure is necessary to protect health or the environment;

"(4) the information is to be disclosed to a State or political subdivision of a State, on written request, for the purpose of development, administration, or enforcement of a law, if—

"(A) 1 or more applicable agreements with the Administrator that conform with the guidance issued under subsection (d)(3)(B) ensure that the recipient will take appropriate measures, and has adequate authority, to maintain the confidentiality of the information in accordance with procedures comparable to the procedures used by the Administrator to safeguard the information; and

"(B) the Administrator notifies the person that submitted the information that the information has been disclosed to the State or political subdivision of a State;

"(5) a health or environmental professional employed by a Federal or State agency or a treating physician or nurse in a nonemergency situation provides a written statement of need

and agrees to sign a written confidentiality agreement with the Administrator, subject to the conditions that—

"(A) the statement of need and confidentiality agreement shall conform with the guidance issued under subsection (d)(3)(B);

"(B) the written statement of need shall be a statement that the person has a reasonable basis to suspect that—

"(i) the information is necessary for, or will assist in—

"(I) the diagnosis or treatment of 1 or more individuals; or

"(II) responding to an environmental release or exposure; and

"(ii) 1 or more individuals being diagnosed or treated have been exposed to the chemical substance concerned, or an environmental release or exposure has occurred; and

"(C) the confidentiality agreement shall provide that the person will not use the information for any purpose other than the health or environmental needs asserted in the statement of need, except as otherwise may be authorized by the terms of the agreement or by the person submitting the information to the Administrator, except that nothing in this Act prohibits the disclosure of any such information through discovery, subpoena, other court order, or any other judicial process otherwise allowed under applicable Federal or State law;

"(6) in the event of an emergency, a treating physician, nurse, agent of a poison control center, public health or environmental official of a State or political subdivision of a State, or first responder (including any individual duly authorized by a Federal agency, State, or political subdivision of a State who is trained in urgent medical care or other emergency procedures, including a police officer, firefighter, or emergency medical technician) requests the information, subject to the conditions that—

"(A) the treating physician, nurse, agent, public health or environmental official of a State or a political subdivision of a State, or first responder shall have a reasonable basis to suspect that—

"(i) a medical or public health or environmental emergency exists;

"(ii) the information is necessary for, or will assist in, emergency or first-aid diagnosis or treatment; or

"(iii) 1 or more individuals being diagnosed or treated have likely been exposed to the chemical substance concerned, or a serious environmental release of or exposure to the chemical substance concerned has occurred;

"(B) if requested by the person submitting the information to the Administrator, the treating physician, nurse, agent, public health or environmental official of a State or a political subdivision of a State, or first responder shall, as described in paragraph (5)—

"(i) provide a written statement of need; and

"(ii) agree to sign a confidentiality agreement; and

"(C) the written confidentiality agreement or statement of need shall be submitted as

soon as practicable, but not necessarily before the information is disclosed;

"(7) the Administrator determines that disclosure is relevant in a proceeding under this Act, subject to the condition that the disclosure shall be made in such a manner as to preserve confidentiality to the maximum extent practicable without impairing the proceeding;

"(8) the information is to be disclosed, on written request of any duly authorized congressional committee, to that committee; or

"(9) the information is required to be disclosed or otherwise made public under any other provision of Federal law.

"(f) Duration of Protection From Disclosure.—

"(1) IN GENERAL.—

"(A) INFORMATION PROTECTED FROM DISCLOSURE.—Subject to paragraph (2), the Administrator shall protect from disclosure information that meets the requirements of subsection (d) for a period of 10 years, unless, prior to the expiration of the period—

"(i) an affected person notifies the Administrator that the person is withdrawing the confidentiality claim, in which case the Administrator shall promptly make the information available to the public; or

"(ii) the Administrator otherwise becomes aware that the need for protection from disclosure can no longer be substantiated, in which case the Administrator shall take the actions described in subsection (g)(2).

"(B) EXTENSIONS.—

"(i) IN GENERAL.—Not later than the date that is 60 days before the expiration of the period described in subparagraph (A), the Administrator shall provide to the person that asserted the claim a notice of the impending expiration of the period.

"(ii) STATEMENT.—

"(I) IN GENERAL.—Not later than the date that is 30 days before the expiration of the period described in subparagraph (A), a person reasserting the relevant claim shall submit to the Administrator a statement substantiating, in accordance with subsection (d)(2), the need to extend the period.

"(II) ACTION BY ADMINISTRATOR.—Not later than the date that is 30 days after the date of receipt of a statement under subclause (I), the Administrator shall—

"(aa) review the request;

"(bb) make a determination regarding whether the information for which the request is made continues to meet the relevant criteria established under this section; and

"(cc)(AA) grant an extension of not more than 10 years; or

"(BB) deny the claim.

"(C) NO LIMIT ON NUMBER OF EXTENSIONS.—There shall be no limit on the number of extensions granted under subparagraph (B), if the Administrator determines that the relevant statement under subparagraph (B)(ii)(I)—

"(i) establishes the need to extend the period; and

"(ii) meets the requirements established by the Administrator.

"(2) REVIEW AND RESUBSTANTIATION.—

"(A) DISCRETION OF ADMINISTRATOR.—The Administrator may review, at any time, a claim for protection against disclosure under subsection (a) for information submitted to the Administrator regarding a chemical substance and require any person that has claimed protection for that information, whether before, on, or after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, to withdraw or reassert and substantiate or resubstantiate the claim in accordance with this section—

"(i) after the chemical substance is identified as a high-priority substance under section 4A;

"(ii) for any chemical substance for which the Administrator has made a determination under section 6(c)(1)(C);

"(iii) for any inactive chemical substance identified under section 8(b)(5); or

"(iv) in limited circumstances, if the Administrator determines that disclosure of certain information currently protected from disclosure would assist the Administrator in conducting safety assessments and safety determinations under subsections (b) and (c) of section 6 or promulgating rules pursuant to section 6(d), subject to the condition that the information shall not be disclosed unless the claimant withdraws the claim or the Administrator determines that the information does not meet the requirements of subsection (d).

"(B) REVIEW REQUIRED.—The Administrator shall review a claim for protection from disclosure under subsection (a) for information submitted to the Administrator regarding a chemical substance and require any person that has claimed protection for that information, whether before, on, or after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, to withdraw or reassert and substantiate or resubstantiate the claim in accordance with this section—

"(i) as necessary to comply with a request for information received by the Administrator under section 552 of title 5, United States Code;

"(ii) if information available to the Administrator provides a basis that the requirements of section 552(b)(4) of title 5, United States Code, are no longer met; or

"(iii) for any substance for which the Administrator has made a determination under section 6(c)(1)(B).

"(C) ACTION BY RECIPIENT.—If the Administrator makes a request under

subparagraph (A) or (B), the recipient of the request shall—

"(i) reassert and substantiate or resubstantiate the claim; or

"(ii) withdraw the claim.

"(D) PERIOD OF PROTECTION.—Protection from disclosure of information subject to a claim that is reviewed and approved by the Administrator under this paragraph shall be extended for a period of 10 years from the date of approval, subject to any subsequent request by the Administrator under this paragraph.

"(3) UNIQUE IDENTIFIER.—The Administrator shall—

"(A)(i) develop a system to assign a unique identifier to each specific chemical identity for which the Administrator approves a request for protection from disclosure, other than a specific chemical identity or structurally descriptive generic term; and

"(ii) apply that identifier consistently to all information relevant to the applicable chemical substance;

"(B) annually publish and update a list of chemical substances, referred to by unique identifier, for which claims to protect the specific chemical identity from disclosure have been approved, including the expiration date for each such claim;

"(C) ensure that any nonconfidential information received by the Administrator with respect to such a chemical substance during the period of protection from disclosure—

"(i) is made public; and

"(ii) identifies the chemical substance using the unique identifier; and

"(D) for each claim for protection of specific chemical identity that has been denied by the Administrator on expiration of the period for appeal under subsection (g)(3), that has expired, or that has been withdrawn by the submitter, provide public access to the specific chemical identity clearly linked to all nonconfidential information received by the Administrator with respect to the chemical substance.

"(g) Duties of Administrator.—

"(1) DETERMINATION.—

"(A) IN GENERAL.—Except as provided in subsection (b), the Administrator shall, subject to subparagraph (C), not later than 90 days after the receipt of a claim under subsection (d), and not later than 30 days after the receipt of a request for extension of a claim under subsection (f), review and approve, modify, or deny the claim or request.

"(B) DENIAL OR MODIFICATION.—

"(i) IN GENERAL.—Except as provided in subsections (c) and (f), the Administrator shall deny a claim to protect a chemical identity from disclosure only if the person that has submitted the claim fails to meet the requirements of subsections (a) and (d).

"(ii) REASONS FOR DENIAL OR MODIFICATION.—The Administrator shall provide to a person that has submitted a claim described in clause (i) a written statement of the reasons for the denial or modification of the claim.

"(C) SUBSETS.—The Administrator shall—

"(i) except for claims described in subsection (b)(7), review all claims under this section for the protection against disclosure of the specific identity of a chemical substance; and

"(ii) review a representative subset, comprising at least 25 percent, of all other claims for protection against disclosure.

"(D) EFFECT OF FAILURE TO ACT.—The failure of the Administrator to make a decision regarding a claim for protection against disclosure or extension under this section shall not be the basis for denial or elimination of a claim for protection against disclosure.

"(2) NOTIFICATION.—

"(A) IN GENERAL.—Except as provided in subparagraph (B) and subsections (c), (e), and (f), if the Administrator denies or modifies a claim under paragraph (1), the Administrator shall notify, in writing and by certified mail, the person that submitted the claim of the intent of the Administrator to release the information.

"(B) RELEASE OF INFORMATION.—

"(i) IN GENERAL.—Except as provided in clause (ii), the Administrator shall not release information under this subsection until the date that is 30 days after the date on which the person that submitted the request receives notification under subparagraph (A).

"(ii) EXCEPTIONS.—

"(I) IN GENERAL.—For information under paragraph (3) or (8) of subsection (e), the Administrator shall not release that information until the date that is 15 days after the date on which the person that submitted the claim receives a notification, unless the Administrator determines that release of the information is necessary to protect against an imminent and substantial harm to health or the environment, in which case no prior notification shall be necessary.

"(II) NO NOTIFICATION.—For information under paragraph (1), (2), (6), (7), or (9) of subsection (e), no prior notification shall be necessary.

"(3) APPEALS.—

"(A) IN GENERAL.—If a person receives a notification under paragraph (2) and believes disclosure of the information is prohibited under subsection (a), before the date on which the information is to be released, the person may bring an action to restrain disclosure of the information in—

"(i) the United States district court of the district in which the complainant resides or has the principal place of business; or

"(ii) the United States District Court for the District of Columbia.

"(B) NO DISCLOSURE.—The Administrator shall not disclose any information that is the subject of an appeal under this section before the date on which the applicable

court rules on an action under subparagraph (A).

"(4) ADMINISTRATION.—In carrying out this subsection, the Administrator shall use the procedures described in part 2 of title 40, Code of Federal Regulations (or successor regulations).

"(h) Criminal Penalty for Wrongful Disclosure.—

"(1) OFFICERS AND EMPLOYEES OF UNITED STATES.—

"(A) IN GENERAL.—Subject to paragraph (2), a current or former officer or employee of the United States described in subparagraph (B) shall be guilty of a misdemeanor and fined under title 18, United States Code, or imprisoned for not more than 1 year, or both.

"(B) DESCRIPTION.—A current or former officer or employee of the United States referred to in subparagraph (A) is a current or former officer or employee of the United States who—

"(i) by virtue of that employment or official position has obtained possession of, or has access to, material the disclosure of which is prohibited by subsection (a); and

"(ii) knowing that disclosure of that material is prohibited by subsection (a), willfully discloses the material in any manner to any person not entitled to receive that material.

"(2) OTHER LAWS.—Section 1905 of title 18, United States Code, shall not apply with respect to the publishing, divulging, disclosure, making known of, or making available, information reported or otherwise obtained under this Act.

"(3) CONTRACTORS.—For purposes of this subsection, any contractor of the United States that is provided information in accordance with subsection (e)(2), including any employee of that contractor, shall be considered to be an employee of the United States.

"(i) Applicability.—

"(1) IN GENERAL.—Except as otherwise provided in this section, section 8, or any other applicable Federal law, the Administrator shall have no authority—

"(A) to require the substantiation or resubstantiation of a claim for the protection from disclosure of information submitted to the Administrator under this Act before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act; or

"(B) to impose substantiation or resubstantiation requirements under this Act that are more extensive than those required under this section.

"(2) PRIOR ACTIONS.—Nothing in this Act prevents the Administrator from reviewing, requiring substantiation or resubstantiation for, or approving, modifying or denying any claim for the protection from disclosure of information before the effective date of such rules applicable to those claims as the Administrator may promulgate after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.".

SEC. 16. PROHIBITED ACTS.

Section 15 of the Toxic Substances Control Act (15 U.S.C. 2614) is amended by striking paragraph (1) and inserting the following:

"(1) fail or refuse to comply with—

"(A) any rule promulgated, consent agreement entered into, or order issued under section 4;

"(B) any requirement under section 5 or 6;

"(C) any rule promulgated, consent agreement entered into, or order issued under section 5 or 6; or

"(D) any requirement of, or any rule promulgated or order issued pursuant to title II;".

SEC. 17. PENALTIES.

Section 16 of the Toxic Substances Control Act (15 U.S.C. 2615) is amended—

(1) in subsection (a)(1)—

(A) in the first sentence—

(i) by inserting "this Act or a rule or order promulgated or issued pursuant to this Act, including" after "a provision of"; and

(ii) by striking "$25,000" and inserting "$37,500"; and

(B) in the second sentence, by striking" violation of section 15 or 409" and inserting "violation of this Act"; and

(2) in subsection (b)—

(A) by striking "Any person who" and inserting the following:

"(1) IN GENERAL.—Any person that";

(B) by striking "section 15 or 409" and inserting "this Act";

(C) by striking "$25,000" and inserting "$50,000"; and

(D) by adding at the end the following:

"(2) IMMINENT DANGER OF DEATH OR SERIOUS BODILY INJURY.—

"(A) IN GENERAL.—Any person that knowingly or willfully violates any provision of this Act, and that knows at the time of the violation that the violation places an individual in imminent danger of death or serious bodily injury, shall be subject on conviction to a fine of not more than $250,000, or imprisonment for not more than 15 years, or both.

"(B) ORGANIZATIONS.—An organization that commits a violation described in subparagraph (A) shall be subject on conviction to a fine of not more than $1,000,000 for each violation.

"(3) KNOWLEDGE OF IMMINENT DANGER OR INJURY.—For purposes of determining whether a defendant knew that the violation placed another individual in imminent danger of death or serious bodily injury—

"(A) the defendant shall be responsible only for actual awareness or actual belief possessed; and

"(B) knowledge possessed by an individual may not be attributed to the defendant.".

SEC. 18. STATE-FEDERAL RELATIONSHIP.

Section 18 of the Toxic Substances Control Act (15 U.S.C. 2617) is amended by striking subsections (a) and (b) and inserting the following:

"(a) In General.—

"(1) ESTABLISHMENT OR ENFORCEMENT.—Except as provided in subsections (c), (d), **(e), (f),** and ~~(e)~~**(g),** and subject to paragraph (2), no State or political subdivision of a State may establish or continue to enforce any of the following:

"(A) TESTING AND INFORMATION COLLECTION.—A statute or administrative action to require the development of information on a chemical substance or category of substances that is reasonably likely to produce the same information required under section 4, 5, or 6 in—

"(i) a rule promulgated by the Administrator;

"(ii) a testing consent agreement entered into by the Administrator; or

"(iii) an order issued by the Administrator.

"(B) CHEMICAL SUBSTANCES FOUND TO MEET THE SAFETY STANDARD OR RESTRICTED.—A statute or administrative action to prohibit or otherwise restrict the manufacture, processing, or distribution in commerce or use of a chemical substance—

"(i) found to meet the safety standard and consistent with the scope of the determination made under section 6; or

"(ii) found not to meet the safety standard, after the effective date of the rule issued under section 6(d) for the substance, consistent with the scope of the determination made by the Administrator.

"(C) SIGNIFICANT NEW USE.—A statute or administrative action requiring the notification of a use of a chemical substance that the Administrator has specified as a significant new use and for which the Administrator has required notification pursuant to a rule promulgated under section 5.

"(2) EFFECTIVE DATE OF PREEMPTION.—Under this subsection, Federal preemption of State statutes and administrative actions applicable to specific substances shall not occur until the effective date of the applicable action described in paragraph (1) taken by the Administrator.

"(b) New Statutes or Administrative Actions Creating Prohibitions or Other Restrictions.—Except as provided in subsections (c), (d), and (e), no State or political subdivision of a State may establish (after the date of enactment of the Frank R. Lautenberg

Chemical Safety for the 21st Century Act) a statute or administrative action prohibiting or restricting the manufacture, processing, distribution in commerce or use of a chemical substance that is a high-priority substance designated under section 4A, as of the date on which the Administrator commences a safety assessment under section 6.

"(c) Scope of Preemption.—Federal preemption under subsections (a) and (b) of State statutes and administrative actions applicable to specific substances shall apply only to—

"(1) the chemical substances or category of substances subject to a rule, order, or consent agreement under section 4;

"(2) the uses or conditions of use of such substances that are identified by the Administrator as subject to review in a safety assessment and included in the scope of the safety determination made by the Administrator for the substance, or of any rule the Administrator promulgates pursuant to section 6(d); or

"(3) the uses of such substances that the Administrator has specified as significant new uses and for which the Administrator has required notification pursuant to a rule promulgated under section 5.

"(d) Exceptions.—

"(1) IN GENERAL.—Subsections (a) and (b) shall not apply to a statute or administrative action of a State or a political subdivision of a State applicable to a specific chemical substance that—

"(A) is adopted under the authority of, or authorized to comply with, any other Federal law;

"(B) implements a reporting, monitoring, or other information collection obligation for the chemical substance not otherwise required by the Administrator under this Act or required under any other Federal law; or

"(C) is adopted pursuant to authority under a law of the State or political subdivision of the State related to water quality, air quality, or waste treatment or disposal, unless the action taken by the State or political subdivision of a State—

"(i) imposes a restriction on the manufacture, processing, distribution in commerce, or use of a chemical substance; and

"(ii)(I) is already required by a decision by the Administrator under section 5 or 6;

"(II) is taken to address a health or environmental concern that applies to the uses or conditions of use that are included in the scope of a safety determination pursuant to section 6 or the scope of a significant new use rule promulgated pursuant to section 5, but is inconsistent with the action of the Administrator; or

"(III) would cause a violation of the applicable action by the Administrator under section 5 or 6.

"(2) NO PREEMPTION OF STATE STATUTES AND ADMINISTRATIVE ACTIONS.—Nothing in this Act, nor any amendment made by this Act, nor any rule, standard of performance, safety determination, or scientific assessment implemented pursuant to this Act, shall affect

the right of a State or a political subdivision of a State to adopt or enforce any rule, standard of performance, safety determination, scientific assessment, or any protection for public health or the environment that—

"(A) is adopted under the authority of, or authorized to comply with, any other Federal law;

"(B) implements a reporting, monitoring, or other information collection obligation for the chemical substance not otherwise required by the Administrator under this Act or required under any other Federal law; or

"(C) is adopted pursuant to authority under a law of the State or political subdivision of the State related to water quality, air quality, or waste treatment or disposal, unless the action taken by the State or political subdivision of a State—

"(i) imposes a restriction on the manufacture, processing, distribution in commerce, or use of a chemical substance; and

"(ii)(I) is already required by a decision by the Administrator under section 5 or 6;

"(II) is taken to address a health or environmental concern that applies to the uses or conditions of use that are included in the scope of a safety determination pursuant to section 6 or the scope of a significant new use rule promulgated pursuant to section 5, but is inconsistent with the action of the Administrator; or

"(III) would cause a violation of the applicable action by the Administrator under section 5 or 6.

"(3) APPLICABILITY TO CERTAIN RULES OR ORDERS.—Notwithstanding subsection (e)—

"(A) nothing in this section shall be construed as modifying the effect under this section, as in effect on the day before the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, of any rule or order promulgated or issued under this Act prior to that effective date; and

"(B) with respect to a chemical substance or mixture for which any rule or order was promulgated or issued under section 6 prior to the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act with regards to manufacturing, processing, distribution in commerce, use, or disposal of a chemical substance, this section (as in effect on the day before the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act) shall govern the preemptive effect of any rule or order that is promulgated or issued respecting such chemical substance or mixture under section 6 of this Act after that effective date, unless the latter rule or order is with respect to a chemical substance or mixture containing a chemical substance and follows a designation of that chemical substance as a high-priority substance under subsection (b) or (c) of section 4A or as an additional priority for safety assessment and safety determination under section 4A(d).

"(e) Preservation of Certain State Law.—

"(1) IN GENERAL.—Nothing in this Act, subject to subsection ~~(f)(8)~~**(g)** of this section, shall—

"(A) be construed to preempt or otherwise affect any action taken before January 1, 2015, under the authority of a State law that prohibits or otherwise restricts manufacturing, processing, distribution in commerce, use, or disposal of a chemical substance; or

"(B) be construed to preempt or otherwise affect any action taken pursuant to a State law that was in effect on August 31, 2003.

"(2) EFFECT OF SUBSECTION.—This subsection does not affect, modify, or alter the relationship between State and Federal law pursuant to any other Federal law.

"(f) State Waivers.—

"(1) IN GENERAL.—Upon application of a State or political subdivision of a State, the Administrator may—

"(A) by rule, exempt from subsection (a), under such conditions as may be prescribed in the rule, a statute or administrative action of that State or political subdivision of the State that relates to the effects of, or exposure to, a chemical substance under the conditions of use if the Administrator determines that—

"(i) compelling State or local conditions warrant granting the waiver to protect health or the environment;

"(ii) compliance with the proposed requirement of the State or political subdivision of the State would not unduly burden interstate commerce in the manufacture, processing, distribution in commerce, or use of a chemical substance;

"(iii) compliance with the proposed requirement of the State or political subdivision of the State would not cause a violation of any applicable Federal law, rule, or order; and

"(iv) based on the judgment of the Administrator, the proposed requirement of the State or political subdivision of the State is consistent with sound objective scientific practices, the weight of the evidence, and the best available science; or

"(B) exempt from subsection (b) a statute or administrative action of a State or political subdivision of a State that relates to the effects of exposure to a chemical substance under the conditions of use if the Administrator determines that—

"(i) the State has a compelling local interest that warrants granting the waiver to protect health or the environment;

"(ii) compliance with the proposed requirement of the State will not unduly burden interstate commerce in the manufacture, processing, distribution in commerce, or use of a chemical substance;

"(iii) compliance with the proposed requirement would not cause a violation of any applicable Federal law, rule, or order; and

"(iv) the proposed requirement is grounded in reasonable scientific concern.

"(2) APPROVAL OF A STATE WAIVER REQUEST.—The Administrator shall grant or deny a waiver application—

"(A) not later than 180 days after the date on which an application under paragraph (1)(A) is submitted; and

"(B) not later than 90 days after the date on which an application under paragraph (1)(B) is submitted.

"(3) NOTICE AND COMMENT.—The application of a State or political subdivision of the State shall be subject to public notice and comment.

"(4) FINAL AGENCY ACTION.—The decision of the Administrator on the application of a State or political subdivision of the State shall be—

"(A) considered to be a final agency action; and

"(B) subject to judicial review.

"(5) DURATION OF WAIVERS.—A waiver granted under paragraph (1)(B) shall remain in effect until the later of—

"(A) such time as the safety assessment and safety determination is completed; and

"(B) the date on which compliance with an applicable rule issued under section 6(d) is required.

"(6) JUDICIAL REVIEW OF WAIVERS.—Not later than 60 days after the date on which the Administrator makes a determination on an application of a State or political subdivision of the State under subparagraph (A) or (B) of paragraph (1), any person may file a petition for judicial review in the United States Court of Appeals for the District of Columbia Circuit, which shall have exclusive jurisdiction over the determination.

"(7) JUDICIAL REVIEW OF PRIORITIZATION SCREENING DECISION.—Not later than 60 days after the date on which the Administrator makes a decision on a recommendation made under section 4A(b)(4) to designate a chemical substance as a low priority, the Governor of a State or a State agency with responsibility for protecting health and the environment that submitted the recommendation under section 4A(a)(4)(A), as applicable, may file a petition for judicial review in the United States Court of Appeals for the District of Columbia Circuit, which shall have exclusive jurisdiction over the determination.

~~"(8)~~**"(g)** Savings.—

~~"(A)~~**"(1)** NO PREEMPTION OF COMMON LAW OR STATUTORY CAUSES OF ACTION FOR CIVIL RELIEF OR CRIMINAL CONDUCT.—

~~"(i)~~**"(A)** IN GENERAL.—Nothing in this Act, nor any amendment made by this Act, nor any safety standard, rule, requirement, standard of performance, safety determination, or scientific assessment implemented pursuant to this Act, shall be construed to preempt, displace, or supplant any state or Federal common law rights or any state or Federal statute creating a remedy for civil relief, including those for civil damage, or a penalty for a criminal conduct.

~~"(ii)~~**"(B)** CLARIFICATION OF NO PREEMPTION.—Notwithstanding any other provision of this Act, nothing in this Act, nor any amendments made by this Act, shall preempt or preclude any cause of action for personal injury, wrongful death, property damage, or other injury based on negligence, strict liability, products liability, failure to warn,

or any other legal theory of liability under any State **law**, maritime **law**, or Federal common law or statutory theory.

"~~(B)~~**"(2)** NO EFFECT ON PRIVATE REMEDIES.—

"~~(i)~~**"(A)** Nothing in this Act, nor any amendments made by this Act, nor any rules, regulations, requirements, safety assessments, safety determinations, scientific assessments, or orders issued pursuant to this Act shall be interpreted as, in either the plaintiff's or defendant's favor, dispositive in any civil action.

"~~(ii)~~**"(B)** This Act does not affect the authority of any court to make a determination in an adjudicatory proceeding under applicable State or Federal law with respect to the admission into evidence or any other use of this Act or rules, regulations, requirements, standards of performance, safety assessments, scientific assessments, or orders issued pursuant to this Act.".

SEC. 19. JUDICIAL REVIEW.

Section 19 of the Toxic Substances Control Act (15 U.S.C. 2618) is amended—

(1) in subsection (a)—

(A) in paragraph (1)—

(i) in subparagraph (A), by striking "section 4(a), 5(a)(2), 5(b)(4), 6(a), 6(e), or 8, or under title II or IV" and inserting "section 4(a), 5(d), 6(c), 6(d), 6(g), or 8, or title II or IV"; and

(ii) in subparagraph (B), by striking "an order issued under subparagraph (A) or (B) of section 6(b)(1)" and inserting "an order issued under this title"; and

(B) in paragraph (2), in the first sentence, by striking "paragraph (1)(A)" and inserting "paragraph (1)"; and

(C) by striking paragraph (3); and

(2) in subsection ~~(c)(1)~~ **(c)(1)(B)**—

~~(A) in subparagraph (B)—~~

~~(i)~~**(A)** in clause (i)—

~~(I)~~**(i)** by striking "section 4(a), 5(b)(4), 6(a), or 6(e)" and inserting "section 4(a), 5(d), 6(d), or 6(g)"; and

~~(II)~~**(ii)** by striking "evidence in the rulemaking record (as defined in subsection (a)(3)) taken as a whole;" and inserting "evidence (including any matter) in the rulemaking record, taken as a whole; and"; and

~~(ii)~~**(B)** by striking clauses (ii) and (iii) and the matter following clause (iii) and inserting the following:

"(ii) the court may not review the contents and adequacy of any statement of basis and purpose required by section 553(c) of title 5, United States Code, to be incorporated in the rule, except as part of the rulemaking record, taken as a whole.".~~; and~~

~~[(B) by striking subparagraph (C).]~~

SEC. 20. CITIZENS' PETITIONS.

Section 21 of the Toxic Substances Control Act (15 U.S.C. 2620) is amended—

(1) in subsection (a), by striking "an order under section 5(e) or 6(b)(2)" and inserting "an order under section 4 or 5(d)"; and

(2) in subsection (b)—

(A) in paragraph (1), by striking "an order under section 5(e), 6(b)(1)(A), or 6(b)(1)(B)" and inserting "an order under section 4 or 5(d)"; and

(B) in paragraph (4), by striking subparagraph (B) and inserting the following:

"(B) DE NOVO PROCEEDING.—

"(i) IN GENERAL.—In an action under subparagraph (A) to initiate a proceeding to promulgate a rule pursuant to section 4, 5, 6, or 8 or an order issued under section 4 or 5, the petitioner shall be provided an opportunity to have the petition considered by the court in a de novo proceeding.

"(ii) DEMONSTRATION.—

"(I) IN GENERAL.—The court in a de novo proceeding under this subparagraph shall order the Administrator to initiate the action requested by the petitioner if the petitioner demonstrates to the satisfaction of the court by a preponderance of the evidence that—

"(aa) in the case of a petition to initiate a proceeding for the issuance of a rule or order under section 4, the information available to the Administrator is insufficient for the Administrator to perform an action described in section 4, 4A, 5, or 6(d);

"(bb) in the case of a petition to issue an order under section 5(d), there is a reasonable basis to conclude that the chemical substance is not likely to meet the safety standard;

"(cc) in the case of a petition to initiate a proceeding for the issuance of a rule under section 6(d), there is a reasonable basis to conclude that the chemical substance will not meet the safety standard; or

"(dd) in the case of a petition to initiate a proceeding for the issuance of a rule under section 8, there is a reasonable basis to conclude that the rule is necessary to protect health or the environment or ensure that the chemical substance meets the safety standard.

"(II) DEFERMENT.—The court in a de novo proceeding under this subparagraph may permit the Administrator to defer initiating the action requested by the petitioner until such time as the court prescribes, if the court finds that—

"(aa) the extent of the risk to health or the environment alleged by the petitioner is less than the extent of risks to health or the environment

with respect to which the Administrator is taking action under this Act; and

"(bb) there are insufficient resources available to the Administrator to take the action requested by the petitioner.".

SEC. 21. EMPLOYMENT EFFECTS.

Section 24(b)(2)(B)(ii) of the Toxic Substances Control Act (15 U.S.C. 2623(b)(2)(B)(ii)) is amended by striking "section 6(c)(3)," and inserting "the applicable requirements of this Act;".

SEC. 22. STUDIES.

Section 25 of the Toxic Substances Control Act (15 U.S.C. 2624) is repealed.

SEC. 23. ADMINISTRATION.

Section 26 of the Toxic Substances Control Act (15 U.S.C. 2625) is amended—

(1) by striking subsection (b) and inserting the following:

"(b) Fees.—

"(1) IN GENERAL.—The Administrator shall establish, not later than 1 year after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, by rule—

"(A) the payment of 1 or more reasonable fees as a condition of submitting a notice or requesting an exemption under section 5;

"(B) the payment of 1 or more reasonable fees by a manufacturer or processor that—

"(i) is required to submit a notice pursuant to the rule promulgated under section 8(b)(4)(A)(i) identifying a chemical substance as active;

"(ii) is required to submit a notice pursuant to section 8(b)(5)(B)(i) changing the status of a chemical substance from inactive to active;

"(iii) is required to report information pursuant to the rules promulgated under section 8(a)(4); and

"(iv) manufactures or processes a chemical substance subject to a safety assessment and safety determination pursuant to section 6.

"(2) UTILIZATION AND COLLECTION OF FEES.—The Administrator shall—

"(A) utilize the fees collected under paragraph (1) only to defray costs associated with the actions of the Administrator—

"(i) to collect, process, review, provide access to, and protect from disclosure (where appropriate) information on chemical substances under this Act;

"(ii) to review notices and make determinations for chemical substances under paragraphs (1) and (3) of section 5(d) and impose any necessary restrictions under section 5(d)(4);

"(iii) to make prioritization decisions under section 4A;

"(iv) to conduct and complete safety assessments and determinations under section 6; and

"(v) to conduct any necessary rulemaking pursuant to section 6(d);

"(B) insofar as possible, collect the fees described in paragraph (1) in advance of conducting any fee-supported activity;

"(C) deposit the fees in the Fund established by paragraph (4)(A); and

"(D) not collect excess fees or retain a significant amount of unused fees.

"(3) AMOUNT AND ADJUSTMENT OF FEES; REFUNDS.—In setting fees under this section, the Administrator shall—

"(A) take into account the cost to the Administrator of conducting the activities described in paragraph (2);

"(B) prescribe lower fees for small business concerns, after consultation with the Administrator of the Small Business Administration;

"(C) set the fees established under paragraph (1) at levels such that the fees will, in aggregate, provide a sustainable source of funds to defray approximately 25 percent of the costs of conducting the activities identified in paragraph (2)(A), not to exceed $18,000,000, not including fees under subparagraph (E) of this paragraph;

"(D) reflect an appropriate balance in the assessment of fees between manufacturers and processors, and allow the payment of fees by consortia of manufacturers or processors;

"(E) for substances designated as additional priorities pursuant to section 4A(c), establish the fee at a level sufficient to defray the full costs to the Administrator of conducting the safety assessment and safety determination under section 6;

"(F) prior to the establishment or amendment of any fees under paragraph (1), consult and meet with parties potentially subject to the fees or their representatives, subject to the condition that no obligation under the Federal Advisory Committee Act (5 U.S.C. App.) or subchapter III of chapter 5 of title 5, United States Code, is applicable with respect to such meetings;

"(G) beginning with the fiscal year that is 3 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, and every 3 years thereafter, after consultation with parties potentially subject to the fees and their representatives, increase or decrease the fees established under paragraph (1) as necessary—

"(i) to ensure that funds deposited in the Fund are sufficient to conduct the activities identified in paragraph (2)(A) and the full costs of safety assessments and safety determinations pursuant to subparagraph (E); and

"(ii) to account for inflation;

"(H) adjust fees established under paragraph (1) as necessary to vary on account of differing circumstances, including reduced fees or waivers in appropriate circumstances, to reduce the burden on manufacturing or processing, remove barriers

to innovation, or where the costs to the Administrator of collecting the fees exceed the fee revenue anticipated to be collected; and

"(I) if a notice submitted under section 5 is refused or subsequently withdrawn, refund the fee or a portion of the fee if no substantial work was performed on the notice.

"(4) TSCA IMPLEMENTATION FUND.—

"(A) ESTABLISHMENT.—There is established in the Treasury of the United States a fund, to be known as the 'TSCA Implementation Fund' (referred to in this subsection as the 'Fund'), consisting of—

"(i) such amounts as are deposited in the Fund under paragraph (2)(C); and

"(ii) any interest earned on the investment of amounts in the Fund; and

"(iii) any proceeds from the sale or redemption of investments held in the Fund.

"(B) CREDITING AND AVAILABILITY OF FEES.—

"(i) IN GENERAL.—Fees authorized under this section shall be collected and available for obligation only to the extent and in the amount provided in advance in appropriations Acts, and shall be available without fiscal year limitation.

"(ii) REQUIREMENTS.—Fees collected under this section shall not—

"(I) be made available or obligated for any purpose other than to defray the costs of conducting the activities identified in paragraph (2)(A);

"(II) otherwise be available for any purpose other than implementation of this Act; and

"(III) so long as amounts in the Fund remain available, be subject to restrictions on expenditures applicable to the Federal government as a whole.

"(C) UNUSED FUNDS.—Amounts in the Fund not currently needed to carry out this subsection shall be—

"(i) maintained readily available or on deposit;

"(ii) invested in obligations of the United States or guaranteed by the United States; or

"(iii) invested in obligations, participations, or other instruments that are lawful investments for fiduciary, trust, or public funds.

"(D) MINIMUM AMOUNT OF APPROPRIATIONS.—Fees may not be assessed for a fiscal year under this section unless the amount of appropriations for salaries, contracts, and expenses for the functions (as in existence in fiscal year 2015) of the Office of Pollution Prevention and Toxics of the Environmental Protection Agency for the fiscal year (excluding the amount of any fees appropriated for the fiscal year) are equal to or greater than the amount of appropriations for covered functions for fiscal year 2015 (excluding the amount of any fees appropriated for the fiscal year).

"(5) AUDITING.—

"(A) FINANCIAL STATEMENTS OF AGENCIES.—For the purpose of section 3515(c) of title 31, United States Code, the Fund shall be considered a component of an executive agency.

"(B) COMPONENTS.—The annual audit required under sections 3515(b) and 3521 of that title of the financial statements of activities under this subsection shall include an analysis of—

"(i) the fees collected under paragraph (1) and disbursed;

"(ii) compliance with the deadlines established in section 6 of this Act;

"(iii) the amounts budgeted, appropriated, collected from fees, and disbursed to meet the requirements of sections 4, 4A, 5, 6, 8, and 14, including the allocation of full time equivalent employees to each such section or activity; and

"(iv) the reasonableness of the allocation of the overhead associated with the conduct of the activities described in paragraph (2)(A).

"(C) INSPECTOR GENERAL.—The Inspector General of the Environmental Protection Agency shall—

"(i) conduct the annual audit required under this subsection; and

"(ii) report the findings and recommendations of the audit to the Administrator and to the appropriate committees of Congress.

"(6) TERMINATION.—The authority provided by this section shall terminate at the conclusion of the fiscal year that is 10 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, unless otherwise reauthorized or modified by Congress.";

(2) in subsection (e), by striking "Health, Education, and Welfare" each place it appears and inserting "Health and Human Services"; and

(3) adding at the end the following:

"(h) Prior Actions.—Nothing in this Act ~~requires the Administrator to modify or withdraw~~ **eliminates, modifies, or withdraws** any rule promulgated, order issued, or exemption established pursuant to this Act before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.".

SEC. 24. DEVELOPMENT AND EVALUATION OF TEST METHODS AND SUSTAINABLE CHEMISTRY.

Section 27 of the Toxic Substances Control Act (15 U.S.C. 2626) is amended—

(1) in subsection (a), in the first sentence by striking "Health, Education, and Welfare" and inserting "Health and Human Services"; and

(2) by adding at the end the following:

"(c) Sustainable Chemistry Program.—The President shall establish an interagency Sustainable Chemistry Program to promote and coordinate Federal sustainable chemistry research, development, demonstration, technology transfer, commercialization, education, and

training activities.

"(d) Program Activities.—The activities of the Program shall be designed to—

"(1) provide sustained support for sustainable chemistry research, development, demonstration, technology transfer, commercialization, education, and training through—

"(A) coordination of sustainable chemistry research, development, demonstration, and technology transfer conducted at Federal laboratories and agencies; and

"(B) to the extent practicable, encouragement of consideration of sustainable chemistry in, as appropriate—

"(i) the conduct of Federal and State science and engineering research and development; and

"(ii) the solicitation and evaluation of applicable proposals for science and engineering research and development;

"(2) examine methods by which the Federal Government can create incentives for consideration and use of sustainable chemistry processes and products, including innovative financing mechanisms;

"(3) expand the education and training of undergraduate and graduate students and professional scientists and engineers, including through partnerships with industry, in sustainable chemistry science and engineering;

"(4) collect and disseminate information on sustainable chemistry research, development, and technology transfer including information on—

"(A) incentives and impediments to development, manufacturing, and commercialization;

"(B) accomplishments;

"(C) best practices; and

"(D) costs and benefits;

"(5) support (including through technical assistance, participation, financial support, or other forms of support) economic, legal, and other appropriate social science research to identify barriers to commercialization and methods to advance commercialization of sustainable chemistry.

"(e) Interagency Working Group.—

"(1) ESTABLISHMENT.—Not later than 180 days after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the President, in consultation with the Office of Science and Technology Policy, shall establish an Interagency Working Group that shall include representatives from the National Science Foundation, the National Institute of Standards and Technology, the Department of Energy, the Environmental Protection Agency, the Department of Agriculture, the Department of Defense, the National Institutes of Health, and any other agency that the President may designate to oversee the planning, management, and coordination of the Program.

"(2) GOVERNANCE.—The Director of the National Science Foundation and the Assistant

Administrator for Research and Development of the Environmental Protection Agency, or their designees, shall serve as co-chairs of the Interagency Working Group.

"(3) RESPONSIBILITIES.—In overseeing the planning, management, and coordination of the Program, the Interagency Working Group shall—

"(A) establish goals and priorities for the Program, in consultation with the Advisory Council;

"(B) provide for interagency coordination, including budget coordination, of activities under the Program;

"(C) meet not later than 90 days from its establishment and periodically thereafter; and

"(D) establish and consult with an Advisory Council on a regular basis.

"(4) MEMBERSHIP.—The Advisory Council members shall not be employees of the Federal Government and shall include a diverse representation of knowledgeable individuals from the private sector (including small- and medium-sized enterprises from across the value chain), academia, State and tribal governments, and nongovernmental organizations and others who are in a position to provide expertise.

"(f) Agency Budget Requests.—

"(1) IN GENERAL.—Each Federal agency and department participating in the Program shall, as part of its annual request for appropriations to the Office of Management and Budget, submit a report to the Office of Management and Budget that—

"(A) identifies the activities of the agency or department that contribute directly to the Program; and

"(B) states the portion of the agency or department's request for appropriations that is allocated to those activities.

"(2) ANNUAL BUDGET REQUEST TO CONGRESS.—The President shall include in the annual budget request to Congress a statement of the portion of the annual budget request for each agency or department that will be allocated to activities undertaken pursuant to the Program.

"(g) Report to Congress.—

"(1) IN GENERAL.—Not later than 2 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Interagency Working Group shall submit a report to the Committee on Science, Space, and Technology and Committee on Energy and Commerce of the House of Representatives and the Committee on Environment and Public Works and the Committee on Commerce, Science, and Transportation of the Senate that shall include—

"(A) a summary of federally funded sustainable chemistry research, development, demonstration, technology transfer, commercialization, education, and training activities;

"(B) a summary of the financial resources allocated to sustainable chemistry initiatives;

"(C) an analysis of the progress made toward achieving the goals and priorities of

this Act, and recommendations for future program activities;

"(D) an assessment of the benefits of expanding existing, federally-supported regional innovation and manufacturing hubs to include sustainable chemistry and the value of directing the creation of 1 or more dedicated sustainable chemistry centers of excellence or hubs; and

"(E) an evaluation of steps taken and future strategies to avoid duplication of efforts, streamline interagency coordination, facilitate information sharing, and spread best practices between participating agencies in the Program.

"(2) SUBMISSION TO GAO.—The Interagency Working Group shall also submit the report described in paragraph (1) to the Government Accountability Office for consideration in future Congressional inquiries.".

SEC. 25. STATE PROGRAMS.

Section 28 of the Toxic Substances Control Act (15 U.S.C. 2627) is amended—

(1) in subsection (b)(1)—

(A) in subparagraphs (A) through (D), by striking the comma at the end of each subparagraph and inserting a semicolon; and

(B) in subparagraph (E), by striking ", and" and inserting "; and"; and

(2) by striking subsections (c) and (d).

SEC. 26. AUTHORIZATION OF APPROPRIATIONS.

Section 29 of the Toxic Substances Control Act (15 U.S.C. 2628) is repealed.

SEC. 27. ANNUAL REPORT.

Section 30 of the Toxic Substances Control Act (15 U.S.C. 2629) is amended by striking paragraph (2) and inserting the following:

"(2)(A) the number of notices received during each year under section 5; and

"(B) the number of the notices described in subparagraph (A) for chemical substances subject to a rule, testing consent agreement, or order under section 4;".

SEC. 28. EFFECTIVE DATE.

Section 31 of the Toxic Substances Control Act (15 U.S.C. 2601 note; Public Law 94–469) is amended—

(1) by striking "Except as provided in section 4(f), this" and inserting the following:

"(a) In General.—This"; and

(2) by adding at the end the following:

"(b) Retroactive Applicability.—Nothing in this Act shall be interpreted to apply retroactively to any State, Federal, or maritime legal action commenced prior to the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.".

114TH CONGRESS
1ST SESSION

S. _____

To amend the Toxic Substances Control Act to reauthorize and modernize that Act, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. UDALL (for himself, Mr. VITTER, Mr. MANCHIN, Mr. INHOFE, Mr. CARPER, Mr. BLUNT, Mr. COONS, Mr. BOOZMAN, Mr. DONNELLY, Mrs. CAPITO, Mr. HEINRICH, Mr. CASSIDY, Ms. HEITKAMP, Mr. CRAPO, Ms. STABENOW, Mr. HOEVEN, and Mr. PORTMAN) introduced the following bill; which was read twice and referred to the Committee on _____

A BILL

To amend the Toxic Substances Control Act to reauthorize and modernize that Act, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Frank R. Lautenberg Chemical Safety for the 21st Century Act".

SEC. 2. FINDINGS, POLICY, AND INTENT.

Section 2(c) of the Toxic Substances Control Act (15 U.S.C. 2601(c)) is amended—

(1) by striking "It is the intent" and inserting the following:

"(1) ADMINISTRATION.—It is the intent";

(2) in paragraph (1) (as so redesignated), by inserting ", as provided under this Act" before the period at the end; and

(3) by adding at the following:

"(2) REFORM.—It is the intent of Congress that reform of this Act in accordance with the amendments made by the Frank R. Lautenberg Chemical Safety for the 21st Century Act—

"(A) shall be administered in a manner that—

"(i) protects the health of children, pregnant women, the elderly, workers, consumers, the general public, and the environment from the risks of harmful exposures to chemical substances and mixtures; and

"(ii) ensures that appropriate information on chemical substances and mixtures is available to public health officials and first responders in the event of an emergency; and

"(B) shall not displace or supplant common law rights of action or remedies for civil relief.".

SEC. 3. DEFINITIONS.

Section 3 of the Toxic Substances Control Act (15 U.S.C. 2602) is amended—

(1) by redesignating paragraphs (4), (5), (6), (7), (8), (9), (10), (11), (12), (13), and (14) as paragraphs (5), (6), (7), (8), (9), (10), (12), (13), (17), (18), and (19), respectively;

(2) by inserting after paragraph (3) the following:

"(4) CONDITIONS OF USE.—The term 'conditions of use' means the intended, known, or reasonably foreseeable circumstances the Administrator determines a chemical substance is manufactured, processed, distributed in commerce, used, or disposed of.";

(3) by inserting after paragraph (10) (as so redesignated) the following:

"(11) POTENTIALLY EXPOSED OR SUSCEPTIBLE POPULATION.—The term 'potentially exposed or susceptible population' means 1 or more groups—

"(A) of individuals within the general population who may be—

"(i) differentially exposed to chemical substances under the conditions of use; or

"(ii) susceptible to greater adverse health consequences from chemical exposures than the general population; and

"(B) that when identified by the Administrator may include such groups as infants, children, pregnant women, workers, and the elderly."; and

(4) by inserting after paragraph (13) (as so redesignated) the following:

"(14) SAFETY ASSESSMENT.—The term 'safety assessment' means an assessment of the risk posed by a chemical substance under the conditions of use, integrating hazard, use, and exposure information regarding the chemical substance.

"(15) SAFETY DETERMINATION.—The term 'safety determination' means a determination by the Administrator as to whether a chemical substance meets the safety standard under the conditions of use.

"(16) SAFETY STANDARD.—The term 'safety standard' means a standard that ensures, without taking into consideration cost or other nonrisk factors, that no unreasonable risk of harm to health or

the environment will result from exposure to a chemical substance under the conditions of use, including no unreasonable risk of harm to—

"(A) the general population; or

"(B) any potentially exposed or susceptible population that the Administrator has identified as relevant to the safety assessment and safety determination for a chemical substance.".

SEC. 4. POLICIES, PROCEDURES, AND GUIDANCE.

The Toxic Substances Control Act is amended by inserting after section 3 (15 U.S.C. 2602) the following:

"SEC. 3A. POLICIES, PROCEDURES, AND GUIDANCE.

"(a) DEFINITION OF GUIDANCE.—In this section, the term 'guidance' includes any significant written guidance of general applicability prepared by the Administrator.

"(b) DEADLINE.—Not later than 2 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator shall develop, after providing public notice and an opportunity for comment, any policies, procedures, and guidance the Administrator determines to be necessary to carry out sections 4, 4A, 5, and 6, including the policies, procedures, and guidance required by this section.

"(c) USE OF SCIENCE.—

"(1) IN GENERAL.—The Administrator shall establish policies, procedures, and guidance on the use of science in making decisions under sections 4, 4A, 5, and 6.

"(2) GOAL.—A goal of the policies and procedures described in paragraph (1) shall be to make the basis of decisions clear to the public.

"(3) REQUIREMENTS.—The policies, procedures, and guidance issued under this section shall describe the manner in which the Administrator shall ensure that —

"(A) decisions made by the Administrator—

"(i) are based on information, procedures, measures, methods, and models employed in a manner consistent with the best available science;

"(ii) take into account the extent to which—

"(I) assumptions and methods are clearly and completely described and documented;

"(II) variability and uncertainty are evaluated and characterized; and

"(III) the information has been subject to independent verification and peer review; and

"(iii) are based on the weight of the scientific evidence, by which the Administrator considers all information in a systematic and integrative framework to consider the relevance of different information;

"(B) to the extent practicable and if appropriate, the use of peer review, standardized test design and methods, consistent data evaluation procedures, and good laboratory practices will be encouraged;

"(C) a clear description of each individual and entity that funded the generation or assessment of information, and the degree of control those individuals and entities had over the generation, assessment, and dissemination of information (including control over the design of the work and the publication of information) is made available; and

"(D) if appropriate, the recommendations in reports of the National Academy of Sciences that provide advice regarding assessing the haz-

ards, exposures, and risks of chemical substances are considered.

"(d) EXISTING EPA POLICIES, PROCEDURES, AND GUIDANCE.—The policies, procedures, and guidance described in subsection (b) shall incorporate, as appropriate, existing relevant hazard, exposure, and risk assessment guidelines and methodologies, data evaluation and quality criteria, testing methodologies, and other relevant guidelines and policies of the Environmental Protection Agency.

"(e) REVIEW.—Not later than 5 years after the date of enactment of this section, and not less frequently than once every 5 years thereafter, the Administrator shall—

"(1) review the adequacy of any policies, procedures, and guidance developed under this section, including animal, nonanimal, and epidemiological test methods and procedures for assessing and determining risk under this Act; and

"(2) after providing public notice and an opportunity for comment, revise the policies, procedures, and guidance if necessary to reflect new scientific developments or understandings.

"(f) SOURCES OF INFORMATION.—In making any decision with respect to a chemical substance under section 4, 4A, 5, or 6, the Administrator shall take into consideration information relating to the hazards and exposures

of a chemical substance under the conditions of use that is reasonably available to the Administrator, including information that is—

"(1) submitted to the Administrator pursuant to any rule, consent agreement, order, or other requirement of this Act, or on a voluntary basis, including pursuant to any request made under this Act, by—

"(A) manufacturers or processors of a substance;

"(B) the public;

"(C) other Federal departments or agencies; or

"(D) the Governor of a State or a State agency with responsibility for protecting health or the environment;

"(2) submitted to a governmental entity in any jurisdiction pursuant to a governmental requirement relating to the protection of health or the environment; or

"(3) identified through an active search by the Administrator of information sources that are publicly available or otherwise accessible by the Administrator.

"(g) TESTING OF CHEMICAL SUBSTANCES AND MIXTURES.—

"(1) IN GENERAL.—The Administrator shall establish policies and procedures for the testing of chemical substances or mixtures under section 4.

"(2) GOAL.—A goal of the policies and procedures established under paragraph (1) shall be to make the basis of decisions clear to the public.

"(3) CONTENTS.—The policies and procedures established under paragraph (1) shall—

"(A) address how and when the exposure level or exposure potential of a chemical substance would factor into decisions to require new testing, subject to the condition that the Administrator shall not interpret the lack of exposure information as a lack of exposure or exposure potential;

"(B) describe the manner in which the Administrator will determine that additional information is necessary to carry out this Act, including information relating to potentially exposed or susceptible populations;

"(C) require the Administrator to consult with the Director of the National Institute for

1 Occupational Safety and Health prior to pre-
2 scribing epidemiologic studies of employees; and
3 "(D) prior to adopting a requirement for
4 testing using vertebrate animals, require the
5 Administrator to take into consideration, as ap-
6 propriate and to the extent practicable, reason-
7 ably available—
8 "(i) toxicity information;
9 "(ii) computational toxicology and
10 bioinformatics;
11 "(iii) high-throughput screening meth-
12 ods and the prediction models of those
13 methods; and
14 "(iv) scientifically reliable and rel-
15 evant alternatives to tests on animals that
16 would provide equivalent information.
17 "(4) TIERED TESTING.—
18 "(A) IN GENERAL.—Except as provided in
19 subparagraph (D), the Administrator shall em-
20 ploy a tiered screening and testing process,
21 under which the results of screening-level tests
22 or assessments of available information inform
23 the decision as to whether 1 or more additional
24 tests are necessary.
25 "(B) SCREENING-LEVEL TESTS.—

"(i) IN GENERAL.—The screening-level tests required for a chemical substance or mixture may include tests for hazard (which may include in silico, in vitro, and in vivo tests), environmental and biological fate and transport, and measurements or modeling of exposure or exposure potential, as appropriate.

"(ii) USE.—Screening-level tests shall be used—

"(I) to screen chemical substances or mixtures for potential adverse effects; and

"(II) to inform a decision of the Administrator regarding whether more complex or targeted additional testing is necessary.

"(C) ADDITIONAL TESTING.—If the Administrator determines under subparagraph (B) that additional testing is necessary to provide more definitive information for safety assessments or safety determinations, the Administrator may require more advanced tests for potential health or environmental effects or exposure potential.

"(D) ADVANCED TESTING WITHOUT SCREENING.—The Administrator may require more advanced testing without conducting screening-level testing when other information available to the Administrator justifies the advanced testing, pursuant to guidance developed by the Administrator under this section.

"(h) SAFETY ASSESSMENTS AND SAFETY DETERMINATIONS.—

"(1) SCHEDULE.—

"(A) IN GENERAL.—The Administrator shall inform the public regarding the schedule for the completion of each safety assessment and safety determination as soon as practicable after designation as a high-priority substance pursuant to section 4A.

"(B) DIFFERING TIMES.—The Administrator may allot different times for different chemical substances in the schedules under this paragraph, subject to the condition that all schedules shall comply with the deadlines established under section 6.

"(C) ANNUAL PLAN.—At the beginning of each calendar year, the Administrator shall identify the substances subject to safety assess-

1 ments and safety determinations to be com-
2 pleted that year.
3 "(2) POLICIES AND PROCEDURES FOR SAFETY
4 ASSESSMENTS AND SAFETY DETERMINATIONS.—
5 "(A) IN GENERAL.—The Administrator
6 shall establish, by rule, policies and procedures
7 regarding the manner in which the Adminis-
8 trator shall carry out section 6.
9 "(B) GOAL.—A goal of the policies and
10 procedures under this paragraph shall be to
11 make the basis of decisions of the Adminis-
12 trator clear to the public.
13 "(C) MINIMUM REQUIREMENTS.—At a
14 minimum, the policies and procedures under
15 this paragraph shall—
16 "(i) describe—
17 "(I) the manner in which the Ad-
18 ministrator will identify informational
19 needs and seek that information from
20 the public;
21 "(II) the information (including
22 draft safety assessments) that may be
23 submitted by interested individuals or
24 entities, including States; and

1 "(III) the criteria by which that
2 information will be evaluated;
3 "(ii) require the Administrator—
4 "(I)(aa) to define the scope of
5 the safety assessment and safety de-
6 termination to be conducted under
7 section 6, including the hazards, expo-
8 sures, conditions of use, and poten-
9 tially exposed and susceptible popu-
10 lations that the Administrator expects
11 to consider in a safety assessment;
12 "(bb) to explain the basis for the
13 scope of the safety assessment and
14 safety determination; and
15 "(cc) to accept comments regard-
16 ing the scope of the safety assessment
17 and safety determination; and
18 "(II)(aa) to identify the items de-
19 scribed in subclause (I) that the Ad-
20 ministrator has considered in the final
21 safety assessment; and
22 "(bb) to explain the basis for the
23 consideration of those items;
24 "(iii) describe the manner in which
25 aggregate exposures, or significant subsets

of exposures, to a chemical substance under the conditions of use will be considered, and explain the basis for that consideration in the final safety assessment;

"(iv) require that each safety assessment and safety determination shall include—

"(I) a description of the weight of the scientific evidence of risk; and

"(II) a summary of the information regarding the impact on health and the environment of the chemical substance that was used to make the assessment or determination, including, as available, mechanistic, animal toxicity, and epidemiology studies;

"(v) establish a timely and transparent process for evaluating whether new information submitted or obtained after the date of a final safety assessment or safety determination warrants reconsideration of the safety assessment or safety determination; and

"(vi) when relevant information is provided or otherwise made available to the

1 Administrator, shall consider the extent of
2 Federal regulation under other Federal
3 laws.
4 "(D) GUIDANCE.—
5 "(i) IN GENERAL.—Not later than 1
6 year after the date of enactment of the
7 Frank R. Lautenberg Chemical Safety for
8 the 21st Century Act, the Administrator
9 shall develop guidance to assist interested
10 persons in developing draft safety assess-
11 ments and other information for submis-
12 sion to the Administrator, which may be
13 considered at the discretion of the Admin-
14 istrator.
15 "(ii) REQUIREMENT.—The guidance
16 shall, at a minimum, address the quality of
17 the information submitted and the process
18 to be followed in developing a draft assess-
19 ment for consideration by the Adminis-
20 trator.
21 "(3) ARTICLES.—If the Administrator intends
22 to prohibit or otherwise restrict an article on the
23 basis of a chemical substance contained in that arti-
24 cle, the Administrator shall have evidence of signifi-

1 cant exposure to the chemical substance from such
2 article.
3 "(i) PUBLICLY AVAILABLE INFORMATION.—Subject
4 to section 14, the Administrator shall—
5 "(1) make publicly available a nontechnical
6 summary, and the final version, of each safety as-
7 sessment and safety determination;
8 "(2) provide public notice and an opportunity
9 for comment on each proposed safety assessment
10 and safety determination; and
11 "(3) make public in a final safety assessment
12 and safety determination—
13 "(A) the list of studies considered by the
14 Administrator in carrying out the safety assess-
15 ment or safety determination; and
16 "(B) the list of policies, procedures, and
17 guidance that were followed in carrying out the
18 safety assessment or safety determination.
19 "(j) CONSULTATION WITH SCIENCE ADVISORY COM-
20 MITTEE ON CHEMICALS.—
21 "(1) ESTABLISHMENT.—Not later than 1 year
22 after the date of enactment of this section, the Ad-
23 ministrator shall establish an advisory committee, to
24 be known as the 'Science Advisory Committee on

1 Chemicals' (referred to in this subsection as the
2 'Committee').
3 "(2) PURPOSE.—The purpose of the Committee
4 shall be to provide independent advice and expert
5 consultation, on the request of the Administrator,
6 with respect to the scientific and technical aspects of
7 issues relating to the implementation of this title.
8 "(3) COMPOSITION.—The Committee shall be
9 composed of representatives of such science, govern-
10 ment, labor, public health, public interest, animal
11 protection, industry, and other groups as the Admin-
12 istrator determines to be advisable, including, at a
13 minimum, representatives that have specific sci-
14 entific expertise in the relationship of chemical expo-
15 sures to women, children, and other potentially ex-
16 posed or susceptible populations.
17 "(4) SCHEDULE.—The Administrator shall con-
18 vene the Committee in accordance with such sched-
19 ule as the Administrator determines to be appro-
20 priate, but not less frequently than once every 2
21 years.
22 "(5) RELATIONSHIP TO OTHER LAW.—All pro-
23 ceedings and meetings of the Committee shall be
24 subject to the Federal Advisory Committee Act (5
25 U.S.C. App.).".

1 **SEC. 5. TESTING OF CHEMICAL SUBSTANCES OR MIXTURES.**

2 (a) IN GENERAL.—Section 4 of the Toxic Substances
3 Control Act (15 U.S.C. 2603) is amended—

4 (1) by striking subsections (a), (b), (c), (d), and
5 (g);

6 (2) by redesignating subsections (e) and (f) as
7 subsections (f) and (g), respectively;

8 (3) in subsection (f) (as so redesignated)—

9 (A) by striking "rule" each place it ap-
10 pears and inserting "rule, testing consent
11 agreement, or order";

12 (B) by striking "under subsection (a)"
13 each place it appears and inserting "under this
14 subsection"; and

15 (C) in paragraph (1)(B), in the last sen-
16 tence, by striking "rulemaking";

17 (4) in subsection (g) (as so redesignated)—

18 (A) in the first sentence, by striking "from
19 cancer, gene mutations, or birth defects"; and

20 (B) by striking the last sentence; and

21 (5) by inserting before subsection (f) (as so re-
22 designated) the following:

23 "(a) DEVELOPMENT OF NEW INFORMATION ON
24 CHEMICAL SUBSTANCES AND MIXTURES.—

25 "(1) IN GENERAL.—The Administrator may re-
26 quire the development of new information relating to

a chemical substance or mixture in accordance with this section if the Administrator determines that the information is necessary—

"(A) to review a notice under section 5(d) or to perform a safety assessment or safety determination under section 6;

"(B) to implement a requirement imposed in a consent agreement or order issued under section 5(d)(4) or under a rule promulgated under section 6(d)(3);

"(C) pursuant to section 12(a)(4); or

"(D) at the request of the implementing authority under another Federal law, to meet the regulatory testing needs of that authority.

"(2) LIMITED TESTING FOR PRIORITIZATION PURPOSES.—

"(A) IN GENERAL.—Except as provided in subparagraph (B), the Administrator may require the development of new information for the purposes of section 4A.

"(B) PROHIBITION.—Testing required under subparagraph (A) shall not be required for the purpose of establishing or implementing a minimum information requirement.

"(C) LIMITATION.—The Administrator may require the development of new information pursuant to subparagraph (A) only if the Administrator determines that additional information is necessary to establish the priority of a chemical substance.

"(3) FORM.—Subject to section 3A(h), the Administrator may require the development of information described in paragraph (1) or (2) by—

"(A) promulgating a rule;

"(B) entering into a testing consent agreement; or

"(C) issuing an order.

"(4) CONTENTS.—

"(A) IN GENERAL.—A rule, testing consent agreement, or order issued under this subsection shall include—

"(i) identification of the chemical substance or mixture for which testing is required;

"(ii) identification of the persons required to conduct the testing;

"(iii) test protocols and methodologies for the development of test data and information for the chemical substance or mix-

ture, including specific reference to reliable nonanimal test procedures; and

"(iv) specification of the period within which individuals and entities required to conduct the testing shall submit to the Administrator the information developed in accordance with the procedures described in clause (iii).

"(B) CONSIDERATIONS.—In determining the procedures and period to be required under subparagraph (A), the Administrator shall take into consideration—

"(i) the relative costs of the various test protocols and methodologies that may be required; and

"(ii) the reasonably foreseeable availability of facilities and personnel required to perform the testing.

"(b) STATEMENT OF NEED.—

"(1) IN GENERAL.—In promulgating a rule, entering into a testing consent agreement, or issuing an order for the development of additional information (including information on exposure or exposure potential) pursuant to this section, the Administrator shall—

"(A) identify the need intended to be met by the rule, agreement, or order;

"(B) explain why information reasonably available to the Administrator at that time is inadequate to meet that need, including a reference, as appropriate, to the information identified in paragraph (2)(B); and

"(C) explain the basis for any decision that requires the use of vertebrate animals.

"(2) EXPLANATION IN CASE OF ORDER.—

"(A) IN GENERAL.—If the Administrator issues an order under this section, the Administrator shall issue a statement providing a justification for why issuance of an order is warranted instead of promulgating a rule or entering into a testing consent agreement.

"(B) CONTENTS.—A statement described in subparagraph (A) shall contain a description of—

"(i) information that is readily accessible to the Administrator, including information submitted under any other provision of law;

"(ii) the extent to which the Administrator has obtained or attempted to obtain

1 the information through voluntary submis-
2 sions; and
3 "(iii) any information relied on in
4 safety assessments for other chemical sub-
5 stances relevant to the chemical substances
6 that would be the subject of the order.
7 "(c) REDUCTION OF TESTING ON VERTEBRATES.—
8 "(1) IN GENERAL.—The Administrator shall
9 minimize, to the extent practicable, the use of
10 vertebrate animals in testing of chemical substances
11 or mixtures, by—
12 "(A) encouraging and facilitating—
13 "(i) the use of integrated and tiered
14 testing and assessment strategies;
15 "(ii) the use of best available science
16 in existence on the date on which the test
17 is conducted;
18 "(iii) the use of test methods that
19 eliminate or reduce the use of animals
20 while providing information of high sci-
21 entific quality;
22 "(iv) the grouping of 2 or more chem-
23 ical substances into scientifically appro-
24 priate categories in cases in which testing
25 of a chemical substance would provide reli-

able and useful information on other chemical substances in the category;

"(v) the formation of industry consortia to jointly conduct testing to avoid unnecessary duplication of tests; and

"(vi) the submission of information from—

"(I) animal-based studies; and

"(II) emerging methods and models; and

"(B) funding research and validation studies to reduce, refine, and replace the use of animal tests in accordance with this subsection.

"(2) IMPLEMENTATION OF ALTERNATIVE TESTING METHODS.—To promote the development and timely incorporation of new testing methods that are not based on vertebrate animals, the Administrator shall—

"(A) after providing an opportunity for public comment, develop a strategic plan to promote the development and implementation of alternative test methods and testing strategies to generate information under this title that can reduce, refine, or replace the use of vertebrate animals, including toxicity pathway-based risk

assessment, in vitro studies, systems biology, computational toxicology, bioinformatics, and high-throughput screening;

"(B) as practicable, ensure that the strategic plan developed under subparagraph (A) is reflected in the development of requirements for testing under this section;

"(C) beginning on the date that is 5 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act and every 5 years thereafter, submit to Congress a report that describes the progress made in implementing this subsection and goals for future alternative test methods implementation; and

"(D) fund and carry out research, development, performance assessment, and translational studies to accelerate the development of test methods and testing strategies that reduce, refine, or replace the use of vertebrate animals in any testing under this title.

"(3) CRITERIA FOR ADAPTING OR WAIVING ANIMAL TESTING REQUIREMENTS.—On request from a manufacturer or processor that is required to conduct testing of a chemical substance or mixture on

vertebrate animals under this section, the Administrator may adapt or waive the requirement, if the Administrator determines that—

"(A) there is sufficient evidence from several independent sources of information to support a conclusion that a chemical substance or mixture has, or does not have, a particular property if the information from each individual source alone is insufficient to support the conclusion;

"(B) as a result of 1 or more physical or chemical properties of the chemical substance or mixture or other toxicokinetic considerations—

"(i) the substance cannot be absorbed; or

"(ii) testing for a specific endpoint is technically not practicable to conduct; or

"(C) a chemical substance or mixture cannot be tested in vertebrate animals at concentrations that do not result in significant pain or distress, because of physical or chemical properties of the chemical substance or mixture, such as a potential to cause severe corrosion or severe irritation to the tissues of the animal.

"(d) TESTING REQUIREMENTS.—

"(1) IN GENERAL.—The Administrator may require the development of information by—

"(A) manufacturers and processors of the chemical substance or mixture; and

"(B) persons that begin to manufacture or process the chemical substance or mixture—

"(i) after the effective date of the rule, testing consent agreement, or order; but

"(ii) subject to paragraph (3), before the period ending on the date that is 180 days after the end of the period described in this section.

"(2) DESIGNATION.—The Administrator may permit 2 or more persons identified in subparagraph (A) or (B) of paragraph (1) to designate 1 of the persons or a qualified third party—

"(A) to develop the information; and

"(B) to submit the information on behalf of the persons making the designation.

"(3) EXEMPTIONS.—

"(A) IN GENERAL.—A person otherwise subject to a rule, testing consent agreement, or order under this section may submit to the Ad-

1 ministrator an application for an exemption on
2 the basis that the information is being devel-
3 oped by a person designated under paragraph
4 (2).
5 "(B) FAIR AND EQUITABLE REIMBURSE-
6 MENT TO DESIGNEE.—
7 "(i) IN GENERAL.—If the Adminis-
8 trator accepts an application submitted
9 under subparagraph (A), the Adminis-
10 trator shall direct the applicant to provide
11 to the person designated under paragraph
12 (2) fair and equitable reimbursement, as
13 agreed to between the applicant and the
14 designee.
15 "(ii) ARBITRATION.—If the applicant
16 and a person designated under paragraph
17 (2) cannot reach agreement on the amount
18 of fair and equitable reimbursement, the
19 amount shall be determined by arbitration.
20 "(C) TERMINATION.—If, after granting an
21 exemption under this paragraph, the Adminis-
22 trator determines that a person covered by the
23 exemption has failed to comply with the rule,
24 testing consent agreement, or order, the Admin-
25 istrator shall—

"(i) by order, terminate the exemption; and

"(ii) notify in writing each person that received an exemption of the requirements with respect to which the exemption was granted.

"(e) TRANSPARENCY.—Subject to section 14, the Administrator shall make available to the public all testing consent agreements and orders and all information submitted under this section.".

(b) CONFORMING AMENDMENT.—Section 104(i)(5)(A) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9604(i)(5)(A)) is amended in the third sentence by striking "section 4(e)" and inserting "section 4(f)".

SEC. 6. PRIORITIZATION SCREENING.

The Toxic Substances Control Act is amended by inserting after section 4 (15 U.S.C. 2603) the following:

"SEC. 4A. PRIORITIZATION SCREENING.

"(a) ESTABLISHMENT AND LIST OF SUBSTANCES.—

"(1) IN GENERAL.—Not later than 1 year after the date of enactment of this section, the Administrator shall establish, by rule, a risk-based screening process and explicit criteria for identifying existing chemical substances that are—

"(A) a high priority for a safety assessment and safety determination under section 6 (referred to in this Act as 'high-priority substances'); and

"(B) a low priority for a safety assessment and safety determination (referred to in this Act as 'low-priority substances').

"(2) INITIAL LIST OF HIGH- AND LOW-PRIORITY SUBSTANCES.—

"(A) IN GENERAL.—Before the date of promulgation of the rule under paragraph (1) and not later than 180 days after the date of enactment of this section, the Administrator—

"(i) shall take into consideration and publish an initial list of high-priority substances and low-priority substances; and

"(ii) pursuant to section 6(b), may initiate or continue safety assessments and safety determinations for those high-priority substances.

"(B) REQUIREMENTS.—

"(i) IN GENERAL.—The initial list of chemical substances shall contain at least 10 high-priority substances, at least 5 of which are drawn from the list of chemical

1 substances identified by the Administrator
2 in the October, 2014 TSCA Work Plan
3 and subsequent updates, and at least 10
4 low-priority substances.
5 "(ii) SUBSEQUENTLY IDENTIFIED
6 SUBSTANCES.—Insofar as possible, at least
7 50 percent of all substances subsequently
8 identified by the Administrator as high-pri-
9 ority substances shall be drawn from the
10 list of chemical substances identified by the
11 Administrator in the October, 2014 TSCA
12 Work Plan and subsequent updates, until
13 all Work Plan chemicals have been des-
14 ignated under this subsection.
15 "(C) ADDITIONAL CHEMICAL REVIEWS.—
16 The Administrator shall—
17 "(i) 3 years after the date of enact-
18 ment of the Frank R. Lautenberg Chem-
19 ical Safety for the 21st Century Act, add
20 additional high-priority substances suffi-
21 cient to ensure that at least a total of 20
22 high-priority substances have undergone or
23 are undergoing the process established in
24 section 6(a), and additional low-priority
25 substances sufficient to ensure that at

1 least a total of 20 low-priority substances
2 have been designated; and
3 "(ii) as soon as practicable and not
4 later than 5 years after the date of enact-
5 ment of the Frank R. Lautenberg Chem-
6 ical Safety for the 21st Century Act, add
7 additional high-priority substances suffi-
8 cient to ensure that at least a total of 25
9 high-priority substances have undergone or
10 are undergoing the process established in
11 section 6(a), and additional low-priority
12 substances sufficient to ensure that at
13 least a total of 25 low-priority substances
14 have been designated.
15 "(3) IMPLEMENTATION.—
16 "(A) CONSIDERATION OF ACTIVE AND IN-
17 ACTIVE SUBSTANCES.—
18 "(i) ACTIVE SUBSTANCES.—In car-
19 rying out paragraph (1), the Administrator
20 shall take into consideration active sub-
21 stances, as determined under section 8,
22 which may include chemical substances on
23 the interim list of active substances estab-
24 lished under that section.

"(ii) INACTIVE SUBSTANCES.—In carrying out paragraph (1), the Administrator may take into consideration inactive substances, as determined under section 8, that the Administrator determines—

"(I)(aa) have not been subject to a regulatory or other enforceable action by the Administrator to ban or phase out the substances; and

"(bb) have the potential for high hazard and widespread exposure; or

"(II)(aa) have been subject to a regulatory or other enforceable action by the Administrator to ban or phase out the substances; and

"(bb) with respect to which there exists the potential for residual high hazards or widespread exposures not otherwise addressed by the regulatory or other action.

"(iii) REPOPULATION.—

"(I) IN GENERAL.—On the completion of a safety determination under section 6 for a chemical substance, the Administrator shall re-

1 move the chemical substance from the
2 list of high-priority substances estab-
3 lished under this subsection.
4 "(II) ADDITIONS.—The Adminis-
5 trator shall add at least 1 chemical
6 substance to the list of high-priority
7 substances for each chemical sub-
8 stance removed from the list of high-
9 priority substances established under
10 this subsection, until a safety assess-
11 ment and safety determination is com-
12 pleted for all high-priority substances.
13 "(III) LOW-PRIORITY SUB-
14 STANCES.—If a low-priority substance
15 is subsequently designated as a high-
16 priority substance, the Administrator
17 shall remove that substance from the
18 list of low-priority substances.
19 "(B) TIMELY COMPLETION OF
20 PRIORITIZATION SCREENING PROCESS.—
21 "(i) IN GENERAL.—The Administrator
22 shall—
23 "(I) not later than 180 days
24 after the effective date of the final

rule under paragraph (1), begin the prioritization screening process; and

"(II) make every effort to complete the designation of all active substances as high-priority substances or low-priority substances in a timely manner.

"(ii) DECISIONS ON SUBSTANCES SUBJECT TO TESTING FOR PRIORITIZATION PURPOSES.—Not later than 90 days after the date of receipt of information regarding a chemical substance complying with a rule, testing consent agreement, or order issued under section 4(a)(2), the Administrator shall designate the chemical substance as a high-priority substance or low-priority substance.

"(iii) CONSIDERATION.—

"(I) IN GENERAL.—The Administrator shall screen substances and designate high-priority substances taking into consideration the ability of the Administrator to schedule and complete safety assessments and safe-

ty determinations under section 6 in a timely manner.

"(II) ANNUAL GOAL.—The Administrator shall publish an annual goal for the number of chemical substances to be subject to the prioritization screening process.

"(C) SCREENING OF CATEGORIES OF SUBSTANCES.—The Administrator may screen categories of chemical substances to ensure an efficient prioritization screening process to allow for timely and adequate designations of high-priority substances and low-priority substances and safety assessments and safety determinations for high-priority substances.

"(D) PUBLICATION OF LIST OF CHEMICAL SUBSTANCES.—Not less frequently than once each year, the Administrator shall publish a list of chemical substances that—

"(i) are being considered in the prioritization screening process and the status of the chemical substances in the prioritization process, including those chemical substances for which

prioritization decisions have been deferred; and

"(ii) are designated as high-priority substances or low-priority substances, including the bases for such designations.

"(4) CRITERIA.—The criteria described in paragraph (1) shall account for—

"(A) the recommendation of the Governor of a State or a State agency with responsibility for protecting health or the environment from chemical substances appropriate for prioritization screening;

"(B) the hazard and exposure potential of the chemical substance (or category of substances), including specific scientific classifications and designations by authoritative governmental entities;

"(C) the conditions of use or significant changes in the conditions of use of the chemical substance;

"(D) evidence and indicators of exposure potential to humans or the environment from the chemical substance, including potentially exposed or susceptible populations;

"(E) the volume of a chemical substance manufactured or processed;

"(F) whether the volume of a chemical substance as reported under a rule promulgated pursuant to section 8(a) has significantly increased or decreased during the period beginning on the date of a previous report or the date on which a notice has been submitted under section 5(b) for that chemical substance;

"(G) the availability of information regarding potential hazards and exposures required for conducting a safety assessment or safety determination, with limited availability of relevant information to be a sufficient basis for designating a chemical substance as a high-priority substance, subject to the condition that limited availability shall not require designation as a high-priority substance; and

"(H) the extent of Federal or State regulation of the chemical substance or the extent of the impact of State regulation of the chemical substance on the United States, with existing Federal or State regulation of any uses evaluated in the prioritization screening process as a

1 factor in designating a chemical substance to be
2 a low-priority substance.
3 "(b) PRIORITIZATION SCREENING PROCESS AND DE-
4 CISIONS.—
5 "(1) IN GENERAL.—The prioritization screening
6 process developed under subsection (a) shall include
7 a requirement that the Administrator shall—
8 "(A) identify the chemical substances
9 being considered for prioritization;
10 "(B) request interested persons to supply
11 information regarding the chemical substances
12 being considered;
13 "(C) apply the criteria identified in sub-
14 section (a)(4); and
15 "(D) subject to paragraph (5) and using
16 the information available to the Administrator
17 at the time of the decision, identify a chemical
18 substance as a high-priority substance or a low-
19 priority substance.
20 "(2) INTEGRATION OF INFORMATION.—The
21 prioritization screening decision regarding a chem-
22 ical substance shall integrate any hazard and expo-
23 sure information relating to the chemical substance
24 that is available to the Administrator.

"(3) IDENTIFICATION OF HIGH-PRIORITY SUBSTANCES.—The Administrator—

"(A) shall identify as a high-priority substance a chemical substance that, relative to other chemical substances, the Administrator determines has the potential for high hazard and widespread exposure;

"(B) may identify as a high-priority substance a chemical substance that, relative to other chemical substances, the Administrator determines has the potential for high hazard or widespread exposure; and

"(C) may identify as a high-priority substance an inactive substance, as determined under subsection (a)(3)(A)(ii) and section 8(b), that the Administrator determines warrants a safety assessment and safety determination under section 6.

"(4) IDENTIFICATION OF LOW-PRIORITY SUBSTANCES.—The Administrator shall identify as a low-priority substance a chemical substance that the Administrator concludes has information sufficient to establish that the chemical substance is likely to meet the applicable safety standard.

"(5) DEFERRING A DECISION.—If the Administrator determines that additional information is required to establish the priority of a chemical substance under this section, the Administrator may defer the prioritization screening decision for a reasonable period—

"(A) to allow for the submission of additional information by an interested person and for the Administrator to evaluate the additional information; or

"(B) to require the development of information pursuant to a rule, testing consent agreement, or order issued under section 4(a)(2).

"(6) DEADLINES FOR SUBMISSION OF INFORMATION.—If the Administrator requests the development or submission of information under this section, the Administrator shall establish a deadline for submission of the information.

"(7) NOTICE AND COMMENT.—The Administrator shall—

"(A) publish the proposed decisions made under paragraphs (3), (4), and (5) and the basis for the decisions; and

"(B) provide an opportunity for public comment.

"(8) REVISIONS OF PRIOR DESIGNATIONS.—

"(A) IN GENERAL.—At any time, and at the discretion of the Administrator, the Administrator may revise the designation of a chemical substance as a high-priority substance or a low-priority substance based on information available to the Administrator after the date of the determination under paragraph (3) or (4).

"(B) LIMITED AVAILABILITY.—If limited availability of relevant information was a basis in the designation of a chemical substance as a high-priority substance, the Administrator shall reevaluate the prioritization screening of the chemical substance on receiving the relevant information.

"(9) OTHER INFORMATION RELEVANT TO PRIORITIZATION.—

"(A) IN GENERAL.—If, after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, a State proposes an administrative action or enacts a statute or takes an administrative action to prohibit or otherwise restrict the manufacturing,

1 processing, distribution in commerce, or use of
2 a chemical substance that the Administrator
3 has not as designated a high-priority substance,
4 the Governor or State agency with responsi-
5 bility for implementing the statute or adminis-
6 trative action shall notify the Administrator.
7 "(B) REQUESTS FOR INFORMATION.—Fol-
8 lowing receipt of a notification provided under
9 subparagraph (A), the Administrator may re-
10 quest any available information from the Gov-
11 ernor or the State agency with respect to—
12 "(i) scientific evidence related to the
13 hazards, exposures and risks of the chem-
14 ical substance under the conditions of use
15 which the statute or administrative action
16 is intended to address;
17 "(ii) any State or local conditions
18 which warranted the statute or administra-
19 tive action;
20 "(iii) the statutory or administrative
21 authority on which the action is based; and
22 "(iv) any other available information
23 relevant to the prohibition or other restric-
24 tion, including information on any alter-

1 natives considered and their hazards, expo-
2 sures, and risks.
3 "(C) PRIORITIZATION SCREENING.—The
4 Administrator shall conduct a prioritization
5 screening under this subsection for all sub-
6 stances that—
7 "(i) are the subject of notifications re-
8 ceived under subparagraph (A); and
9 "(ii) the Administrator determines—
10 "(I) are likely to have significant
11 health or environmental impacts;
12 "(II) are likely to have signifi-
13 cant impact on interstate commerce;
14 or
15 "(III) have been subject to a pro-
16 hibition or other restriction under a
17 statute or administrative action in 2
18 or more States.
19 "(D) AVAILABILITY TO PUBLIC.—Subject
20 to section 14 and any applicable State law re-
21 garding the protection of confidential informa-
22 tion provided to the State or to the Adminis-
23 trator, the Administrator shall make informa-
24 tion received from a Governor or State agency
25 under subparagraph (A) publicly available.

"(E) EFFECT OF PARAGRAPH.—Nothing in this paragraph shall preempt a State statute or administrative action, require approval of a State statute or administrative action, or apply section 15 to a State.

"(10) REVIEW.—Not less frequently than once every 5 years after the date on which the process under this subsection is established, the Administrator shall—

"(A) review the process on the basis of experience and taking into consideration resources available to efficiently and effectively screen and prioritize chemical substances; and

"(B) if necessary, modify the prioritization screening process.

"(11) EFFECT.—Subject to section 18, a designation by the Administrator under this section with respect to a chemical substance shall not affect—

"(A) the manufacture, processing, distribution in commerce, use, or disposal of the chemical substance; or

"(B) the regulation of those activities.

"(c) ADDITIONAL PRIORITIES FOR SAFETY ASSESSMENTS AND DETERMINATIONS.—

"(1) IN GENERAL.—The prioritization screening process developed under subsection (a) shall—

"(A) include a process by which a manufacturer or processor of an active chemical substance that has not been designated a high-priority substance, or that has not been subject to or is not in the process of a prioritization screening by the Administrator, may request that the Administrator designate the substance for a safety assessment and safety determination, subject to the payment of fees pursuant to section 26(b)(3)(E); and

"(B) provide guidance to submitters on the information to be provided in such requests, and specify the criteria the Administrator shall use to determine whether or not to grant such a request, which shall include whether the substance is subject to restrictions imposed by statutes enacted or administrative actions taken by 1 or more States on the manufacture, processing, distribution in commerce, or use of the substance.

"(2) PREFERENCE.—Subject to paragraph (3), in deciding whether to grant requests under this subsection the Administrator shall give a preference

1 to requests concerning substances for which the Ad-
2 ministrator determines that restrictions imposed by
3 1 or more States have the potential to have a signifi-
4 cant impact on interstate commerce or health or the
5 environment.

6 "(3) LIMITATIONS.—In considering whether to
7 grant a request submitted under paragraph (1), the
8 Administrator shall ensure that—

9 "(A) not more than 15 percent of the total
10 number of substances designated to undergo
11 safety assessments and safety determinations
12 under this section are substances designated
13 under the process and criteria pursuant to
14 paragraph (1); and

15 "(B) the resources allocated to conducting
16 safety assessments and safety determinations
17 for additional priorities designated under this
18 subsection are proportionate to the number of
19 such substances relative to the total number of
20 substances designated to undergo safety assess-
21 ments and safety determinations under this sec-
22 tion.

23 "(4) REQUIREMENTS.—

"(A) IN GENERAL.—The public shall be provided notice and an opportunity to comment on requests submitted under this subsection.

"(B) DECISION BY ADMINISTRATOR.—Not later than 180 days after the date on which the Administrator receives a request under this subsection, the Administrator shall decide whether or not to grant the request.

"(C) ASSESSMENT AND DETERMINATION.—If the Administrator grants a request under this subsection, the safety assessment and safety determination—

"(i) shall be conducted in accordance with the deadlines and other requirements of sections 3A(i) and 6; and

"(ii) shall not be expedited or otherwise subject to special treatment relative to high-priority substances designated pursuant to subsection (b)(3) that are undergoing safety assessments and safety determinations.

"(5) EXCEPTIONS.—Requests granted under this subsection shall not be subject to subsection (a)(3)(A)(iii) or section 18(b).".

SEC. 7. NEW CHEMICALS AND SIGNIFICANT NEW USES.

Section 5 of the Toxic Substances Control Act (15 U.S.C. 2604) is amended—

(1) by striking the section designation and heading and inserting the following:

"SEC. 5. NEW CHEMICALS AND SIGNIFICANT NEW USES.";

(2) by striking subsection (b);

(3) by redesignating subsection (a) as subsection (b);

(4) by redesignating subsection (i) as subsection (a) and moving the subsection so as to appear at the beginning of the section;

(5) in subsection (b) (as so redesignated)—

(A) in the subsection heading, by striking "IN GENERAL" and inserting "NOTICES"; and

(B) in paragraph (1), in the matter following subparagraph (B)—

(i) by striking "subsection (d)" and inserting "subsection (b)"; and

(ii) by striking "and such person complies with any applicable requirement of subsection (b)";

(6) by redesignating subsections (c) and (d) as subsection (d) and (c), respectively, and moving subsection (c) (as so redesigned) so as appear after subsection (b) (as redesignated by paragraph (3));

(7) in subsection (c) (as so redesignated)—

(A) by striking paragraph (1) and inserting the following:

"(1) IN GENERAL.—The notice required by subsection (a) shall include, with respect to a chemical substance—

"(A) the information required by sections 720.45 and 720.50 of title 40, Code of Federal Regulations (or successor regulations); and

"(B) information regarding conditions of use and reasonably anticipated exposures.";

(B) in paragraph (2)—

(i) in the matter preceding subparagraph (A), by striking "or of data under subsection (b)";

(ii) in subparagraph (A), by adding "and" after the semicolon at the end;

(iii) in subparagraph (B), by striking "; and" and inserting a period; and

(iv) by striking subparagraph (C); and

(C) in paragraph (3), by striking "subsection (a) and for which the notification period prescribed by subsection (a), (b), or (c)" and inserting "subsection (b) and for which the no-

1 tification period prescribed by subsection (b) or
2 (d)";
3 (8) by striking subsection (d) (as redesignated
4 by paragraph (6)) and inserting the following:
5 "(d) REVIEW OF NOTICE.—
6 "(1) INITIAL REVIEW.—
7 "(A) IN GENERAL.—Subject to subpara-
8 graph (B), not later than 90 days after the date
9 of receipt of a notice submitted under sub-
10 section (b), the Administrator shall—
11 "(i) conduct an initial review of the
12 notice;
13 "(ii) as needed, develop a profile of
14 the relevant chemical substance and the
15 potential for exposure to humans and the
16 environment; and
17 "(iii) make any necessary determina-
18 tion under paragraph (3).
19 "(B) EXTENSION.—Except as provided in
20 paragraph (5), the Administrator may extend
21 the period described in subparagraph (A) for
22 good cause for 1 or more periods, the total of
23 which shall be not more than 90 days.

"(2) INFORMATION SOURCES.—In evaluating a notice under paragraph (1), the Administrator shall take into consideration—

"(A) any relevant information identified in subsection (c)(1); and

"(B) any other relevant additional information available to the Administrator.

"(3) DETERMINATIONS.—Before the end of the applicable period for review under paragraph (1), based on the information described in paragraph (2), and subject to section 18(g), the Administrator shall determine that—

"(A) the relevant chemical substance or significant new use is not likely to meet the safety standard, in which case the Administrator shall take appropriate action under paragraph (4);

"(B) the relevant chemical substance or significant new use is likely to meet the safety standard, in which case the Administrator shall allow the review period to expire without additional restrictions; or

"(C) additional information is necessary in order to make a determination under subparagraph (A) or (B), in which case the Adminis-

1 trator shall take appropriate action under para-
2 graph (5).
3 "(4) RESTRICTIONS.—
4 "(A) DETERMINATION BY ADMINIS-
5 TRATOR.—
6 "(i) IN GENERAL.—If the Adminis-
7 trator makes a determination under sub-
8 paragraph (A) or (C) of paragraph (3)
9 with respect to a notice submitted under
10 subsection (b)—
11 "(I) the Administrator, before
12 the end of the applicable period for re-
13 view under paragraph (1) and by con-
14 sent agreement or order, as appro-
15 priate, shall prohibit or otherwise re-
16 strict the manufacture, processing,
17 use, distribution in commerce, or dis-
18 posal (as applicable) of the chemical
19 substance, or of the chemical sub-
20 stance for a significant new use, with-
21 out compliance with the restrictions
22 specified in the consent agreement or
23 order that the Administrator deter-
24 mines are sufficient to ensure that the
25 chemical substance or significant new

use is likely to meet the safety standard; and

"(II) no person may commence manufacture of the chemical substance, or manufacture or processing of the chemical substance for a significant new use, except in compliance with the restrictions specified in the consent agreement or order.

"(ii) LIKELY TO MEET STANDARD.—If the Administrator makes a determination under subparagraph (B) of paragraph (3) with respect to a chemical substance or significant new use for which a notice was submitted under subsection (b), at the end of the applicable period for review under paragraph (1), the submitter of the notice may commence manufacture for commercial purposes of the chemical substance or manufacture or processing of the chemical substance for a significant new use.

"(B) REQUIREMENTS.—Not later than 90 days after issuing a consent agreement or order under subparagraph (A), the Administrator shall—

"(i) take into consideration whether to promulgate a rule pursuant to subsection (b)(2) that identifies as a significant new use any manufacturing, processing, use, distribution in commerce, or disposal of the chemical substance, or of the chemical substance for a new use, that is not in compliance with the restrictions imposed by the consent agreement or order; and

"(ii)(I) initiate a rulemaking described in clause (i); or

"(II) publish a statement describing the reasons of the Administrator for not initiating a rulemaking.

"(C) INCLUSIONS.—A prohibition or other restriction under subparagraph (A) may include, as appropriate—

"(i) subject to section 18(g), a requirement that a chemical substance shall be marked with, or accompanied by, clear and adequate minimum warnings and instructions with respect to use, distribution in commerce, or disposal, or any combination of those activities, with the form and content of the minimum warnings and in-

1 structions to be prescribed by the Adminis-
2 trator
3 "(ii) a requirement that manufactur-
4 ers or processors of the chemical substance
5 shall—
6 "(I) make and retain records of
7 the processes used to manufacture or
8 process, as applicable, the chemical
9 substance; or
10 "(II) monitor or conduct such
11 additional tests as are reasonably nec-
12 essary to address potential risks from
13 the manufacture, processing, distribu-
14 tion in commerce, use, or disposal, as
15 applicable, of the chemical substance,
16 subject to section 4;
17 "(iii) a restriction on the quantity of
18 the chemical substance that may be manu-
19 factured, processed, or distributed in com-
20 merce—
21 "(I) in general; or
22 "(II) for a particular use;
23 "(iv) a prohibition or other restriction
24 of—

"(I) the manufacture, processing, or distribution in commerce of the chemical substance for a significant new use;

"(II) any method of commercial use of the chemical substance; or

"(III) any method of disposal of the chemical substance; or

"(v) a prohibition or other restriction on the manufacture, processing, or distribution in commerce of the chemical substance—

"(I) in general; or

"(II) for a particular use.

"(D) WORKPLACE EXPOSURES.—The Administrator shall consult with the Assistant Secretary of Labor for Occupational Safety and Health prior to adopting any prohibition or other restriction under this subsection to address workplace exposures.

"(E) DEFINITION OF REQUIREMENT.—For purposes of this Act, the term 'requirement' as used in this section does not displace common law.

"(5) ADDITIONAL INFORMATION.—If the Administrator determines under paragraph (3)(C) that additional information is necessary to conduct a review under this subsection, the Administrator—

"(A) shall provide an opportunity for the submitter of the notice to submit the additional information;

"(B) may, by agreement with the submitter, extend the review period for a reasonable time to allow the development and submission of the additional information;

"(C) may promulgate a rule, enter into a testing consent agreement, or issue an order under section 4 to require the development of the information; and

"(D) on receipt of information the Administrator finds supports the determination under paragraph (3), shall promptly make the determination.";

(9) by striking subsections (e) through (g) and inserting the following:

"(e) NOTICE OF COMMENCEMENT.—

"(1) IN GENERAL.—Not later than 30 days after the date on which a manufacturer that has submitted a notice under subsection (b) commences

1 nonexempt commercial manufacture of a chemical
2 substance, the manufacturer shall submit to the Ad-
3 ministrator a notice of commencement that identi-
4 fies—
5 "(A) the name of the manufacturer; and
6 "(B) the initial date of nonexempt com-
7 mercial manufacture.
8 "(2) WITHDRAWAL.—A manufacturer or proc-
9 essor that has submitted a notice under subsection
10 (b), but that has not commenced nonexempt com-
11 mercial manufacture or processing of the chemical
12 substance, may withdraw the notice.
13 "(f) FURTHER EVALUATION.—The Administrator
14 may review a chemical substance under section 4A at any
15 time after the Administrator receives—
16 "(1) a notice of commencement for a chemical
17 substance under subsection (c); or
18 "(2) new information regarding the chemical
19 substance.
20 "(g) TRANSPARENCY.—Subject to section 14, the Ad-
21 ministrator shall make available to the public—
22 "(1) all notices, determinations, consent agree-
23 ments, rules, and orders of the Administrator; and
24 "(2) all information submitted or issued under
25 this section."; and

(10) in subsection (h)—

(A) in paragraph (1), in the matter preceding subparagraph (A), by striking "(a) or";

(B) by striking paragraph (2);

(C) by redesignating paragraphs (3) through (6) as paragraphs (2) through (5), respectively;

(D) in paragraph (2) (as so redesignated), in the matter preceding subparagraph (A), by striking "subsections (a) and (b)" and inserting "subsection (b)";

(E) in paragraph (3) (as so redesignated)—

(i) in the first sentence, by striking "will not present an unreasonable risk of injury to health or the environment" and inserting "will meet the safety standard"; and

(ii) by striking the second sentence;

(F) in paragraph (4) (as so redesignated), by striking "subsections (a) and (b)" and inserting "subsection (b)"; and

(G) in paragraph (5) (as so redesignated), in the first sentence, by striking "paragraph (1) or (5)" and inserting "paragraph (1) or (4)".

SEC. 8. SAFETY ASSESSMENTS AND SAFETY DETERMINATIONS.

Section 6 of the Toxic Substances Control Act (15 U.S.C. 2605) is amended—

(1) by striking the section designation and heading and inserting the following:

"SEC. 6. SAFETY ASSESSMENTS AND SAFETY DETERMINATIONS.";

(2) by redesignating subsections (e) and (f) as subsections (g) and (h), respectively;

(3) by striking subsections (a) through (d) and inserting the following:

"(a) IN GENERAL.—The Administrator—

"(1) shall conduct a safety assessment and make a safety determination of each high-priority substance in accordance with subsections (b) and (c);

"(2) shall, as soon as practicable and not later than 6 months after the date on which a chemical substance is designated as a high-priority substance, define the scope of the safety assessment and safety determination to be conducted pursuant to this section, including the hazards, exposures, conditions of use, and potentially exposed or susceptible populations that the Administrator expects to consider;

"(3) as appropriate based on the results of a safety determination, shall establish restrictions pursuant to subsection (d);

"(4) shall complete a safety assessment and safety determination not later than 3 years after the date on which a chemical substance is designated as a high-priority substance;

"(5) shall promulgate a final rule pursuant to subsection (d) by not later than 2 years after the date on which the safety determination is completed; and

"(6) may extend any deadline under this subsection for a reasonable period of time after an adequate public justification, subject to the condition that the aggregate length of all extensions of deadlines under paragraphs (4) and (5) and any deferral under subsection (c)(2) does not exceed 2 years.

"(b) PRIOR ACTIONS.—

"(1) PRIOR-INITIATED ASSESSMENTS.—

"(A) IN GENERAL.—Nothing in this Act prevents the Administrator from initiating a safety assessment or safety determination regarding a chemical substance, or from continuing or completing such a safety assessment or safety determination that was initiated be-

fore the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, prior to the effective date of the policies and procedures required to be established by the Administrator under section 3A or 4A.

"(B) INTEGRATION OF PRIOR POLICIES AND PROCEDURES.—As policies and procedures under section 3A and 4A are established, to the maximum extent practicable, the Administrator shall integrate the policies and procedures into ongoing safety assessments and safety determinations.

"(2) ACTIONS COMPLETED PRIOR TO COMPLETION OF POLICIES AND PROCEDURES.—Nothing in this Act requires the Administrator to revise or withdraw a completed safety assessment, safety determination, or rule solely because the action was completed prior to the completion of a policy or procedure established under section 3A or 4A, and the validity of a completed assessment, determination, or rule shall not be determined based on the content of such a policy or procedure.

"(c) SAFETY DETERMINATIONS.—

"(1) IN GENERAL.—Based on a review of the information available to the Administrator, including

1 draft safety assessments submitted by interested
2 persons, and subject to section 18, the Adminis-
3 trator shall determine that—
4 "(A) the relevant chemical substance meets
5 the safety standard;
6 "(B) the relevant chemical substance does
7 not meet the safety standard, in which case the
8 Administrator shall, by rule under subsection
9 (d)—
10 "(i) impose restrictions necessary to
11 ensure that the chemical substance meets
12 the safety standard under the conditions of
13 use; or
14 "(ii) if the safety standard cannot be
15 met with the application of restrictions,
16 ban or phase out the chemical substance,
17 as appropriate; or
18 "(C) additional information is necessary in
19 order to make a determination under subpara-
20 graph (A) or (B), in which case the Adminis-
21 trator shall take appropriate action under para-
22 graph (2).
23 "(2) ADDITIONAL INFORMATION.—If the Ad-
24 ministrator determines that additional information is
25 necessary to make a safety assessment or safety de-

1 termination for a high-priority substance, the Ad-
2 ministrator—
3 "(A) shall provide an opportunity for inter-
4 ested persons to submit the additional informa-
5 tion;
6 "(B) may promulgate a rule, enter into a
7 testing consent agreement, or issue an order
8 under section 4 to require the development of
9 the information;
10 "(C) may defer, for a reasonable period
11 consistent with the deadlines described in sub-
12 section (a), a safety assessment and safety de-
13 termination until after receipt of the informa-
14 tion; and
15 "(D) consistent with the deadlines de-
16 scribed in subsection (a), on receipt of informa-
17 tion the Administrator finds supports the safety
18 assessment and safety determination, shall
19 make a determination under paragraph (1).
20 "(3) ESTABLISHMENT OF DEADLINE.—In re-
21 questing the development or submission of informa-
22 tion under this section, the Administrator shall es-
23 tablish a deadline for the submission of the informa-
24 tion.
25 "(d) RULE.—

"(1) IMPLEMENTATION.—If the Administrator makes a determination under subsection (c)(1)(B) with respect to a chemical substance, the Administrator shall promulgate a rule establishing restrictions necessary to ensure that the chemical substance meets the safety standard.

"(2) SCOPE.—The rule promulgated pursuant to this subsection—

"(A) may—

"(i) apply to mixtures containing the chemical substance, as appropriate; and

"(ii) exempt replacement parts for articles manufactured prior to the applicable compliance deadline; and

"(B) shall include dates by which compliance is mandatory, which—

"(i) shall be as soon as practicable; and

"(ii) as determined by the Administrator, may vary for different affected persons.

"(C) WORKPLACE EXPOSURES.—The Administrator shall consult with the Assistant Secretary of Labor for Occupational Safety and Health before adopting any prohibition or other

1 restriction under this subsection to address
2 workplace exposures.
3 "(D) DEFINITION OF REQUIREMENT.—For
4 the purposes of this Act, the term 'requirement'
5 as used in this section does not displace com-
6 mon law.
7 "(3) RESTRICTIONS.—A restriction under para-
8 graph (1) may include, as appropriate—
9 "(A) subject to section 18, a requirement
10 that a chemical substance shall be marked with,
11 or accompanied by, clear and adequate min-
12 imum warnings and instructions with respect to
13 use, distribution in commerce, or disposal, or
14 any combination of those activities, with the
15 form and content of the minimum warnings and
16 instructions to be prescribed by the Adminis-
17 trator;
18 "(B) a requirement that manufacturers or
19 processors of the chemical substance shall—
20 "(i) make and retain records of the
21 processes used to manufacture or process
22 the chemical substance;
23 "(ii) describe and apply the relevant
24 quality control procedures followed in the

manufacturing or processing of the substance; or

"(iii) monitor or conduct tests that are reasonably necessary to ensure compliance with the requirements of any rule under this subsection;

"(C) a restriction on the quantity of the chemical substance that may be manufactured, processed, or distributed in commerce;

"(D) a requirement to ban or phase out, or any other rule regarding, the manufacture, processing, or distribution in commerce of the chemical substance for—

"(i) a particular use;

"(ii) a particular use at a concentration in excess of a level specified by the Administrator; or

"(iii) all uses;

"(E) a restriction on the quantity of the chemical substance that may be manufactured, processed, or distributed in commerce for—

"(i) a particular use; or

"(ii) a particular use at a concentration in excess of a level specified by the Administrator;

"(F) a requirement to ban, phase out, or otherwise restrict any method of commercial use of the chemical substance;

"(G) a requirement to ban, phase out, or otherwise restrict any method of disposal of the chemical substance or any article containing the chemical substance; and

"(H) a requirement directing manufacturers or processors of the chemical substance to give notice of the Administrator's determination under subsection (c)(1)(B) to distributors in commerce of the chemical substance and, to the extent reasonably ascertainable, to other persons in the chain of commerce in possession of the chemical substance.

"(4) ANALYSIS FOR RULEMAKING.—

"(A) CONSIDERATIONS.—In deciding which restrictions to impose under paragraph (3) as part of developing a rule under paragraph (1), the Administrator shall take into consideration, to the extent practicable based on reasonably available information, the quantifiable and nonquantifiable costs and benefits of the proposed regulatory action and of the 1 or

more primary alternative regulatory actions considered by the Administrator.

"(B) ALTERNATIVES.—As part of the analysis, the Administrator shall review any 1 or more technically and economically feasible alternatives to the chemical substance that the Administrator determines are relevant to the rulemaking.

"(C) PUBLIC AVAILABILITY.—In proposing a rule under paragraph (1), the Administrator shall make publicly available any analysis conducted under this paragraph.

"(D) STATEMENT REQUIRED.—In making final a rule under paragraph (1), the Administrator shall include a statement describing how the analysis considered under subparagraph (A) was taken into account.

"(5) EXEMPTIONS.—

"(A) IN GENERAL.—The Administrator may exempt 1 or more uses of a chemical substance from any restriction in a rule promulgated under paragraph (1) if the Administrator determines that—

"(i) the rule cannot be complied with, without—

"(I) harming national security;

"(II) causing significant disruption in the national economy due to the lack of availability of a chemical substance; or

"(III) interfering with a critical or essential use for which no technically and economically feasible safer alternative is available, taking into consideration hazard and exposure; or

"(ii) the use of the chemical substance, as compared to reasonably available alternatives, provides a substantial benefit to health, the environment, or public safety.

"(B) EXEMPTION ANALYSIS.—In proposing a rule under paragraph (1) that includes an exemption under this paragraph, the Administrator shall make publicly available any analysis conducted under this paragraph to assess the need for the exemption.

"(C) STATEMENT REQUIRED.—In making final a rule under paragraph (1) that includes an exemption under this paragraph, the Administrator shall include a statement describing

how the analysis considered under subparagraph (B) was taken into account.

"(D) ANALYSIS IN CASE OF BAN OR PHASE-OUT.—In determining whether an exemption should be granted under this paragraph for a chemical substance for which a ban or phase-out is proposed, the Administrator shall take into consideration, to the extent practicable based on reasonably available information, the quantifiable and nonquantifiable costs and benefits of the 1 or more technically and economically feasible alternatives to the chemical substance most likely to be used in place of the chemical substance under the conditions of use if the rule is promulgated.

"(E) CONDITIONS.—As part of a rule promulgated under paragraph (1), the Administrator shall include conditions in any exemption established under this paragraph, including reasonable recordkeeping, monitoring, and reporting requirements, to the extent that the Administrator determines the conditions are necessary to protect health and the environment while achieving the purposes of the exemption.

"(F) DURATION.—

"(i) IN GENERAL.—The Administrator shall establish, as part of a rule under paragraph (1) that contains an exemption under this paragraph, a time limit on any exemption for a time to be determined by the Administrator as reasonable on a case-by-case basis.

"(ii) AUTHORITY OF ADMINISTRATOR.—The Administrator, by rule, may extend, modify, or eliminate the exemption if the Administrator determines, on the basis of reasonably available information and after adequate public justification, the exemption warrants extension or is no longer necessary.

"(iii) CONSIDERATIONS.—

"(I) IN GENERAL.—Subject to subclause (II), the Administrator shall issue exemptions and establish time periods by considering factors determined by the Administrator to be relevant to the goals of fostering innovation and the development of alternatives that meet the safety standard.

"(II) LIMITATION.—Any renewal of an exemption in the case of a rule requiring the ban or phase-out of a chemical substance shall not exceed 5 years.

"(e) IMMEDIATE EFFECT.—The Administrator may declare a proposed rule under subsection (d) to be effective on publication of the rule in the Federal Register and until the effective date of final action taken respecting the rule, if—

"(1) the Administrator determines that—

"(A) the manufacture, processing, distribution in commerce, use, or disposal of the chemical substance or mixture subject to the proposed rule or any combination of those activities is likely to result in an unreasonable risk of serious or widespread harm to health or the environment before the effective date; and

"(B) making the proposed rule so effective is necessary to protect the public interest; and

"(2) in the case of a proposed rule to prohibit the manufacture, processing, or distribution of a chemical substance or mixture because of the risk determined under paragraph (1)(A), a court has granted relief in an action under section 7 with re-

spect to that risk associated with the chemical substance or mixture.

"(f) FINAL AGENCY ACTION.—Under this section and subject to section 18—

"(1) a safety determination, and the associated safety assessment, for a chemical substance that the Administrator determines under subsection (c) meets the safety standard, shall be considered to be a final agency action, effective beginning on the date of issuance of the final safety determination; and

"(2) a final rule promulgated under subsection (d), and the associated safety assessment and safety determination that a chemical substance does not meet the safety standard, shall be considered to be a final agency action, effective beginning on the date of promulgation of the final rule."; and

(4) in subsection (g) (as redesignated by paragraph (2))—

(A) by striking paragraph (4); and

(B) by redesignating paragraph (5) as paragraph (4).

SEC. 9. IMMINENT HAZARDS.

Section 7 of the Toxic Substances Control Act (15 U.S.C. 2606) is amended—

(1) by striking subsection (a) and inserting the following:

"(a) CIVIL ACTIONS.—

"(1) IN GENERAL.—The Administrator may commence a civil action in an appropriate United States district court for—

"(A) seizure of an imminently hazardous chemical substance or mixture or any article containing the chemical substance or mixture;

"(B) relief (as authorized by subsection (b)) against any person that manufactures, processes, distributes in commerce, uses, or disposes of, an imminently hazardous chemical substance or mixture or any article containing the chemical substance or mixture; or

"(C) both seizure described in subparagraph (A) and relief described in subparagraph (B).

"(2) RULE, ORDER, OR OTHER PROCEEDING.—A civil action may be commenced under this paragraph, notwithstanding—

"(A) the existence of—

"(i) a decision by the Administrator under section 4A, 5(d)(3), or 6(c)(1); or

"(ii) a rule, testing consent agreement, or order under section 4, 5(d)(4), 6(d), or 6(h); or

"(B) the pendency of any administrative or judicial proceeding under any provision of this Act.";

(2) in subsection (d), by striking "section 6(a)" and inserting "section 6(c)"; and

(3) in subsection (f), in the first sentence, by striking "and unreasonable".

SEC. 10. INFORMATION COLLECTION AND REPORTING.

Section 8 of the Toxic Substances Control Act (15 U.S.C. 2607) is amended—

(1) in subsection (a)—

(A) in paragraph (3)(A)(ii)(I)—

(i) by striking "5(b)(4)" and inserting "5";

(ii) by inserting "section 4 or" after "in effect under"; and

(iii) by striking "5(e)," and inserting "5(d)(4);"; and

(B) by adding at the end the following:

"(4) RULES.—

"(A) DEADLINE.—

"(i) IN GENERAL.—Not later than 2 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator shall promulgate rules requiring the maintenance of records and the reporting of information known or reasonably ascertainable by the person making the report, including rules requiring processors to report information, so that the Administrator has the information necessary to carry out sections 4 and 6.

"(ii) MODIFICATION OF PRIOR RULES.—In carrying out this subparagraph, the Administrator may modify, as appropriate, rules promulgated before the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act.

"(B) CONTENTS.—The rules promulgated pursuant to subparagraph (A)—

"(i) may impose different reporting and recordkeeping requirements on manufacturers and processors; and

"(ii) shall include the level of detail necessary to be reported, including the manner by which use and exposure information may be reported.

"(C) ADMINISTRATION.—In implementing the reporting and recordkeeping requirements under this paragraph, the Administrator shall take measures—

"(i) to limit the potential for duplication in reporting requirements;

"(ii) to minimize the impact of the rules on small manufacturers and processors; and

"(iii) to apply any reporting obligations to those persons likely to have information relevant to the effective implementation of this title.

"(5) GUIDANCE.—The Administrator shall develop guidance relating to the information required to be reported under the rules promulgated under this subsection.";

(2) in subsection (b), by adding at the end the following:

"(3) NOMENCLATURE.—

"(A) IN GENERAL.—In carrying out paragraph (1), the Administrator shall—

"(i) maintain the use of Class 2 nomenclature in use on the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act;

"(ii) maintain the use of the Soap and Detergent Association Nomenclature System, published in March 1978 by the Administrator in section 1 of addendum III of the document entitled 'Candidate List of Chemical Substances', and further described in the appendix A of volume I of the 1985 edition of the Toxic Substances Control Act Substances Inventory (EPA Document No. EPA–560/7–85–002a); and

"(iii) treat all components of categories that are considered to be statutory mixtures under this Act as being included on the list published under paragraph (1) under the Chemical Abstracts Service numbers for the respective categories, including, without limitation—

"(I) cement, Portland, chemicals, CAS No. 65997–15–1;

"(II) cement, alumina, chemicals, CAS No. 65997–16–2;

"(III) glass, oxide, chemicals, CAS No. 65997–17–3;

"(IV) frits, chemicals, CAS No. 65997–18–4;

"(V) steel manufacture, chemicals, CAS No. 65997–19–5; and

"(VI) ceramic materials and wares, chemicals, CAS No. 66402–68–4.

"(B) MULTIPLE NOMENCLATURE CONVENTIONS.—

"(i) IN GENERAL.—If an existing guidance allows for multiple nomenclature conventions, the Administrator shall—

"(I) maintain the nomenclature conventions for substances; and

"(II) develop new guidance that—

"(aa) establishes equivalency between the nomenclature conventions for chemical substances on the list published under paragraph (1); and

"(bb) permits persons to rely on the new guidance for purposes of determining whether a chemical substance is on the list published under paragraph (1).

"(ii) MULTIPLE CAS NUMBERS.—For any chemical substance appearing multiple times on the list under different Chemical Abstracts Service numbers, the Administrator shall develop guidance recognizing the multiple listings as a single chemical substance.

"(4) CHEMICAL SUBSTANCES IN COMMERCE.—

"(A) RULES.—

"(i) IN GENERAL.—Not later than 1 year after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the Administrator, by rule, shall require manufacturers and processors to notify the Administrator, by not later than 180 days after the date of promulgation of the rule, of each chemical substance on the list published under paragraph (1) that the manufacturer or processor, as applicable, has manufactured or

1 processed for a nonexempt commercial pur-
2 pose during the 10-year period ending on
3 the day before the date of enactment of the
4 Frank R. Lautenberg Chemical Safety for
5 the 21st Century Act.
6 "(ii) ACTIVE SUBSTANCES.—The Ad-
7 ministrator shall, pursuant to paragraph
8 (5)(A), designate chemical substances for
9 which notices are received under clause (i)
10 to be active substances on the list pub-
11 lished under paragraph (1).
12 "(B) CONFIDENTIAL CHEMICAL SUB-
13 STANCES.—The rule promulgated by the Ad-
14 ministrator pursuant to subparagraph (A) shall
15 require—
16 "(i) the Administrator to maintain the
17 list under paragraph (1), which shall in-
18 clude a confidential portion and a noncon-
19 fidential portion consistent with this sec-
20 tion and section 14;
21 "(ii) a manufacturer or processor that
22 is submitting a notice pursuant to sub-
23 paragraph (A) for a chemical substance on
24 the confidential portion of the list pub-
25 lished under paragraph (1) to indicate in

1 the notice whether the manufacturer or
2 processor seeks to maintain any existing
3 claim for protection against disclosure of
4 the specific identity of the substance as
5 confidential pursuant to section 14; and
6 "(iii) the substantiation of those
7 claims pursuant to section 14 and in ac-
8 cordance with the review plan described in
9 subparagraph (C).
10 "(C) REVIEW PLAN.—Not later than 1
11 year after the date on which the Administrator
12 compiles the initial list of active substances pur-
13 suant to subparagraph (A), the Administrator
14 shall promulgate a rule that establishes a plan
15 to review all claims to protect the specific iden-
16 tities of chemical substances on the confidential
17 portion of the list published under paragraph
18 (1) that are notified pursuant to subparagraph
19 (A) or identified as active substances under
20 subsection (f)(1).
21 "(D) REQUIREMENTS OF REVIEW PLAN.—
22 The review plan under subparagraph (C)
23 shall—
24 "(i) require, at the time requested by
25 the Administrator, all manufacturers or

1 processors asserting claims under subpara-
2 graph (B) to substantiate the claim unless
3 the manufacturer or processor has sub-
4 stantiated the claim in a submission made
5 to the Administrator during the 5-year pe-
6 riod ending on the date of the request by
7 the Administrator;
8 "(ii) require the Administrator, in ac-
9 cordance with section 14—
10 "(I) to review each substan-
11 tiation—
12 "(aa) submitted pursuant to
13 clause (i) to determine if the
14 claim warrants protection from
15 disclosure; and
16 "(bb) submitted previously
17 by a manufacturer or processor
18 and relied on in lieu of the sub-
19 stantiation required pursuant to
20 clause (i), if the substantiation
21 has not been previously reviewed
22 by the Administrator, to deter-
23 mine if the claim warrants pro-
24 tection from disclosure;

"(II) approve, modify, or deny each claim; and

"(III) except as provided in this section and section 14, protect from disclosure information for which the Administrator approves such a claim for a period of 10 years, unless, prior to the expiration of the period—

"(aa) the person notifies the Administrator that the person is withdrawing the confidentiality claim, in which case the Administrator shall promptly make the information available to the public; or

"(bb) the Administrator otherwise becomes aware that the need for protection from disclosure can no longer be substantiated, in which case the Administrator shall take the actions described in section 14(g)(2); and

"(iii) encourage manufacturers or processors that have previously made claims to protect the specific identities of

1 chemical substances identified as inactive
2 pursuant to subsection (f)(2) to review and
3 either withdraw or substantiate the claims.
4 "(E) TIMELINE FOR COMPLETION OF RE-
5 VIEWS.—
6 "(i) IN GENERAL.—The Administrator
7 shall implement the review plan so as to
8 complete reviews of all claims specified in
9 subparagraph (C) not later than 5 years
10 after the date on which the Administrator
11 compiles the initial list of active substances
12 pursuant to subparagraph (A).
13 "(ii) CONSIDERATIONS.—
14 "(I) IN GENERAL.—The Admin-
15 istrator may extend the deadline for
16 completion of the reviews for not more
17 than 2 additional years, after an ade-
18 quate public justification, if the Ad-
19 ministrator determines that the exten-
20 sion is necessary based on the number
21 of applicable claims needing review
22 and the available resources.
23 "(II) ANNUAL GOAL.—The Ad-
24 ministrator shall publish an annual
25 goal for the number of reviews to be

completed over the course of implementation of the plan.

"(5) ACTIVE AND INACTIVE SUBSTANCES.—

"(A) IN GENERAL.—The Administrator shall maintain and keep current designations of active substances and inactive substances on the list published under paragraph (1).

"(B) UPDATE.—The Administrator shall update the list of chemical substances designated as active substances as soon as practicable after the date of publication of the most recent data reported under—

"(i) part 711 of title 40, Code of Federal Regulations (or successor regulations); and

"(ii) the rules promulgated pursuant to subsection (a)(4).

"(C) CHANGE TO ACTIVE STATUS.—

"(i) IN GENERAL.—Any person that intends to manufacture or process for a nonexempt commercial purpose a chemical substance that is designated as an inactive substance shall notify the Administrator before the date on which the inactive substance is manufactured or processed.

"(ii) CONFIDENTIAL CHEMICAL IDENTITY CLAIMS.—If a person submitting a notice under clause (i) for an inactive substance on the confidential portion of the list published under paragraph (1) seeks to maintain an existing claim for protection against disclosure of the specific identity of the inactive substance as confidential, the person shall—

"(I) in the notice submitted under clause (i), assert the claim; and

"(II) by not later than 30 days after providing the notice under clause (i), substantiate the claim.

"(iii) ACTIVE STATUS.—On receiving a notification under clause (i), the Administrator shall—

"(I) designate the applicable chemical substance as an active substance;

"(II) pursuant to section 14, promptly review any claim and associated substantiation submitted pursuant to clause (ii) for protection against disclosure of the specific iden-

1 tity of the chemical substance and ap-
2 prove, modify, or deny the claim;
3 "(III) except as provided in this
4 section and section 14, protect from
5 disclosure the specific identity of the
6 chemical substance for which the Ad-
7 ministrator approves a claim under
8 subclause (II) for a period of not less
9 than 10 years, unless, prior to the ex-
10 piration of the period—
11 "(aa) the person notifies the
12 Administrator that the person is
13 withdrawing the confidentiality
14 claim, in which case the Adminis-
15 trator shall promptly make the
16 information available to the pub-
17 lic; or
18 "(bb) the Administrator oth-
19 erwise becomes aware that the
20 need for protection from disclo-
21 sure can no longer be substan-
22 tiated, in which case the Admin-
23 istrator shall take the actions de-
24 scribed in section 14(g)(2); and

"(IV) pursuant to section 4A, review the priority of the chemical substance as the Administrator determines to be necessary.

"(D) CATEGORY STATUS.—The list of inactive substances shall not be considered to be a category for purposes of section 26(c).

"(6) INTERIM LIST OF ACTIVE SUBSTANCES.—Prior to the promulgation of the rule required under this subsection, the Administrator shall designate the chemical substances reported under part 711 of title 40, Code of Federal Regulations (or successor regulations), during the reporting period that most closely preceded the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, as the interim list of active substances for the purposes of section 4A.

"(7) PUBLIC PARTICIPATION.—Subject to this subsection, the Administrator shall make available to the public—

"(A) the specific identity of each chemical substance on the nonconfidential portion of the list published under paragraph (1) that the Administrator has designated as—

"(i) an active substance; or

"(ii) an inactive substance;

"(B) the accession number, generic name, and, if applicable, premanufacture notice case number for each chemical substance on the confidential portion of the list published under paragraph (1) for which a claim of confidentiality was received and approved by the Administrator pursuant to section 14; and

"(C) subject to section 14(g), the specific identity of any active substance for which—

"(i) no claim of protection against disclosure of the specific identity of the active substance pursuant to this subsection was received;

"(ii) a claim for protection against disclosure of the specific identity of the active substance has been denied by the Administrator; or

"(iii) the time period for protection against disclosure of the specific identity of the active substance has expired.

"(8) LIMITATION.—No person may assert a new claim under this subsection for protection from disclosure of a specific identity of any active or inactive chemical substance for which a notice is received

1 under paragraph (4)(A)(i) or (5)(C)(i) that is not on
2 the confidential portion of the list published under
3 paragraph (1).
4 "(9) CERTIFICATION.—Under the rule promul-
5 gated under this subsection, manufacturers and
6 processors shall be required—
7 "(A) to certify that each report the manu-
8 facturer or processor submits complies with the
9 requirements of the rule, and that any confiden-
10 tiality claims are true and correct; and
11 "(B) to retain a record supporting the cer-
12 tification for a period of 5 years beginning on
13 the last day of the submission period.";
14 (3) in subsection (e)—
15 (A) by striking "Any person" and inserting
16 the following:
17 "(1) IN GENERAL.—Any person"; and
18 (B) by adding at the end the following:
19 "(2) APPLICABILITY.—Any person may submit
20 to the Administrator information reasonably sup-
21 porting the conclusion that a chemical substance or
22 mixture presents, will present, or does not present a
23 substantial risk of harm to health and the environ-
24 ment."; and

(4) in subsection (f), by striking "For purposes of this section, the" and inserting the following: "In this section:

"(1) ACTIVE SUBSTANCE.—The term 'active substance' means a chemical substance—

"(A) that has been manufactured or processed for a nonexempt commercial purpose at any point during the 10-year period ending on the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act;

"(B) that is added to the list published under subsection (b)(1) after that date of enactment; or

"(C) for which a notice is received under subsection (b)(5)(C).

"(2) INACTIVE SUBSTANCE.—The term 'inactive substance' means a chemical substance on the list published under subsection (b)(1) that does not meet any of the criteria described in paragraph (1).

"(3) MANUFACTURE; PROCESS.—The".

SEC. 11. RELATIONSHIP TO OTHER FEDERAL LAWS.

Section 9 of the Toxic Substances Control Act (15 U.S.C. 2608) is amended—

(1) in subsection (a)—

(A) in paragraph (1), in the first sentence—

(i) by striking "presents or will present an unreasonable risk to health or the environment" and inserting "does not meet the safety standard"; and

(ii) by striking "such risk" the first place it appears and inserting "the risk posed by the substance or mixture";

(B) in paragraph (2), in the matter following subparagraph (B), by striking "section 6 or 7" and inserting "section 6(d) or section 7"; and

(C) in paragraph (3), by striking "section 6 or 7" and inserting "section 6(d) or 7";

(2) in subsection (d), in the first sentence, by striking "Health, Education, and Welfare" and inserting "Health and Human Services"; and

(3) by adding at the end the following:

"(e) EXPOSURE INFORMATION.—If the Administrator obtains information related to exposures or releases of a chemical substance that may be prevented or reduced under another Federal law, including laws not administered by the Administrator, the Administrator shall make

1 such information available to the relevant Federal agency
2 or office of the Environmental Protection Agency.''.

3 **SEC. 12. RESEARCH, DEVELOPMENT, COLLECTION, DIS-**
4 **SEMINATION, AND UTILIZATION OF DATA.**

5 Section 10 of the Toxic Substances Control Act (15
6 U.S.C. 2609) is amended by striking ''Health, Education,
7 and Welfare'' each place it appears and inserting ''Health
8 and Human Services''.

9 **SEC. 13. EXPORTS.**

10 Section 12 of the Toxic Substances Control Act (15
11 U.S.C. 2611) is amended—

12 (1) in subsection (a), by striking paragraph (2)
13 and inserting the following:

14 ''(2) EXCEPTION.—Paragraph (1) shall not
15 apply to any chemical substance that the Adminis-
16 trator determines—

17 ''(A) under section 5 is not likely to meet
18 the safety standard; or

19 ''(B) under section 6 does not meet the
20 safety standard.

21 ''(3) WAIVERS.—For a mixture or article con-
22 taining a chemical substance described in paragraph
23 (2), the Administrator may—

24 ''(A) determine that paragraph (1) shall
25 not apply to the mixture or article; or

"(B) establish a threshold concentration in a mixture or article at which paragraph (1) shall not apply.

"(4) TESTING.—The Administrator may require testing under section 4 of any chemical substance or mixture exempted from this Act under paragraph (1) for the purpose of determining whether the chemical substance or mixture meets the safety standard within the United States.";

(2) by striking subsection (b) and inserting the following:

"(b) NOTICE.—

"(1) IN GENERAL.—A person shall notify the Administrator that the person is exporting or intends to export to a foreign country—

"(A) a chemical substance or a mixture containing a chemical substance that the Administrator has determined under section 5 is not likely to meet the safety standard and for which a prohibition or other restriction has been proposed or established under that section;

"(B) a chemical substance or a mixture containing a chemical substance that the Administrator has determined under section 6 does not meet the safety standard and for

which a prohibition or other restriction has been proposed or established under that section;

"(C) a chemical substance for which the United States is obligated by treaty to provide export notification;

"(D) a chemical substance or mixture subject to a prohibition or other restriction pursuant to a rule, order, or consent agreement in effect under this Act; or

"(E) a chemical substance or mixture for which the submission of information is required under section 4.

"(2) RULES.—

"(A) IN GENERAL.—The Administrator shall promulgate rules to carry out paragraph (1).

"(B) CONTENTS.—The rules promulgated pursuant to subparagraph (A) shall—

"(i) include such exemptions as the Administrator determines to be appropriate, which may include exemptions identified under section 5(h); and

"(ii) indicate whether, or to what extent, the rules apply to articles containing

a chemical substance or mixture described in paragraph (1).

"(3) NOTIFICATION.—The Administrator shall submit to the government of each country to which a chemical substance or mixture is exported—

"(A) for a chemical substance or mixture described in subparagraph (A), (B), or (D) of paragraph (1), a notice of the determination, rule, order, consent agreement, requirement, or designation;

"(B) for a chemical substance described in paragraph (1)(C), a notice that satisfies the obligation of the United States under the applicable treaty; and

"(C) for a chemical substance or mixture described in paragraph (1)(E), a notice of availability of the information on the chemical substance or mixture submitted to the Administrator."; and

(3) in subsection (c)—

(A) by striking paragraph (3); and

(B) by redesignating paragraphs (4) through (6) as paragraphs (3) through (5), respectively.

SEC. 14. IMPORTS.

Section 13 of the Toxic Substances Control Act (15 U.S.C. 2612) is amended to read as follows:

"SEC. 13. IMPORTS.

"(a) REFUSAL OF ENTRY.—

"(1) IN GENERAL.—The Secretary of Homeland Security shall refuse entry into the customs territory of the United States (as defined in general note 2 to the Harmonized Tariff Schedule of the United States) any chemical substance, mixture, or article containing a chemical substance or mixture offered for such entry, if—

"(A) the Administrator—

"(i) has determined under section 6(c) that the chemical substance or mixture does not meet the safety standard; and

"(ii) has promulgated a rule pursuant to section 6(d) banning the chemical substance or mixture, as of the effective date of the rule;

"(B) the chemical substance—

"(i) is not included on the list under section 8(b)(1); and

"(ii) is not exempt from any requirement to be included on that list by this

1 title or a rule promulgated by the Adminis-
2 trator pursuant to this title; or
3 "(C) the chemical substance, mixture, or
4 any article containing the chemical substance or
5 mixture is offered for entry in violation of—
6 "(i) a rule, consent agreement, or
7 order in effect under this Act; or
8 "(ii) an order issued in a civil action
9 brought under section 7 or title IV.
10 "(2) PROCEDURE.—
11 "(A) IN GENERAL.—Subject to subpara-
12 graph (B), if a chemical substance, mixture, or
13 article containing a chemical substance or mix-
14 ture is refused entry under paragraph (1), the
15 Secretary of Homeland Security—
16 "(i) shall notify the consignee of the
17 entry of the refusal;
18 "(ii) shall not release the chemical
19 substance or mixture to the consignee; and
20 "(iii) shall cause the disposal or stor-
21 age of the chemical substance or mixture
22 under such rules as the Secretary may pre-
23 scribe, if the chemical substance or mix-
24 ture has not been exported by the con-
25 signee during the 90-day period beginning

on the date of receipt of the notice of the refused entry.

"(B) EXCEPTION.—

"(i) IN GENERAL.—The Secretary of Homeland Security, pending a review by the Administrator, may release to the consignee the chemical substance or mixture if the consignee—

"(I) executes a bond for the amount of the full invoice of the chemical substance or mixture (as set forth in the customs entry); and

"(II) pays a duty on the chemical substance or mixture.

"(ii) ADMINISTRATION.—If a consignee fails to return a chemical substance or mixture released to that consignee under clause (i) for any cause to the custody of the Secretary of Homeland Security on demand, the consignee shall be liable to the United States for liquidated damages equal to the full amount of the bond executed under clause (i)(I).

"(C) STORAGE.—All charges for storage, cartage, and labor on or for the disposal of a

chemical substance or mixture that is refused entry or released under this subsection shall be paid by the owner or consignee, and a default on that payment shall constitute a lien against any future entry made by the owner or consignee.

"(b) CERTIFICATION.—

"(1) IN GENERAL.—A person offering a chemical substance or mixture subject to this Act for entry into the customs territory of the United States shall certify to the Secretary of Homeland Security that—

"(A) after reasonable inquiry and to the best knowledge and belief of the person, the chemical substance or mixture is in compliance with any applicable rule, consent agreement, or order under section 5 or 6; and

"(B) the chemical substance—

"(i) is included on the list under section 8(b)(1); or

"(ii) is exempt from any requirement to be included on that list by this title or a rule promulgated by the Administrator pursuant to this title.

"(2) ARTICLES.—

"(A) IN GENERAL.—The Administrator, by rule, may require certification under paragraph (1) for an article containing a chemical substance or mixture that is subject to rule under section 5 or 6.

"(B) REQUIREMENT.—The rule under subparagraph (A) shall identify, with reasonable specificity, the types of articles, including parts or components of articles, that will be subject to the certification requirement.

"(C) FACTORS FOR CONSIDERATION.—In determining the need for and content of a certification rule under this paragraph, the Administrator shall take into consideration—

"(i) the utility of the certification to enforcement of the applicable rule, consent agreement, or order under section 5 or 6;

"(ii) the contribution of imported articles to the potential risk presented by exposure to the chemical substance or mixture subject to rule under section 5 or 6;

"(iii) the impact on commerce and potential for the certification to impede or disrupt import of articles;

"(iv) the frequency or duration of the certification requirement; and

"(v) specification of the concentration of a chemical substance in an article that would subject the article to the certification requirement.

"(3) REASONABLE INQUIRY.—

"(A) IN GENERAL.—For purposes of a certification under paragraph (1), reasonable inquiry shall include good faith reliance by an importer on—

"(i) a safety data sheet or similar declaration provided by a supplier that documents the specific identity of the chemical substance or the specific identities of all chemical substances in a mixture; or

"(ii) for chemical substances or mixtures claimed by the supplier as confidential, or not otherwise disclosed by the supplier, a certification by the supplier that the imported chemical substance or mixture satisfies the applicable certification requirements under paragraph (1).

"(B) ARTICLES.—For purposes of a certification under paragraph (2), reasonable in-

1 quiry shall include good faith reliance by an im-
2 porter on a certification by the supplier that the
3 imported article satisfies the applicable certifi-
4 cation requirements in a rule promulgated pur-
5 suant to paragraph (2).

6 "(4) INFORMATION REGARDING IDENTITY.—
7 For purposes of this subsection, the Administrator
8 shall provide publicly accessible information regard-
9 ing the identity of a chemical substance or mixture
10 subject to rule under this Act that would be readily
11 understood in import transactions.

12 "(c) NOTICE.—A person offering a chemical sub-
13 stance for entry into the customs territory of the United
14 States shall notify the Secretary of Homeland Security
15 if—

16 "(1) the chemical substance or chemical sub-
17 stance in a mixture is a high-priority substance;

18 "(2) the chemical substance or chemical sub-
19 stance in a mixture is 1 for which the United States
20 is obligated to provide export notification by treaty;
21 or

22 "(3) the chemical substance or chemical sub-
23 stance in a mixture—

"(A) is the subject of a safety assessment and safety determination conducted pursuant to section 6; and

"(B) has been found not to meet the safety standard.

"(d) RULES.—

"(1) IN GENERAL.—The Secretary of Homeland Security, after consultation with the Administrator, shall promulgate rules to carry out this section.

"(2) APPLICATION.—The rules under paragraph (1) may modify the application of any requirement of this section, as appropriate for the efficient and effective implementation of this Act.".

SEC. 15. CONFIDENTIAL INFORMATION.

Section 14 of the Toxic Substances Control Act (15 U.S.C. 2613) is amended to read as follows:

"SEC. 14. CONFIDENTIAL INFORMATION.

"(a) IN GENERAL.—Except as otherwise provided in this section, the Administrator shall not disclose information that is exempt from disclosure pursuant to subsection (a) of section 552 of title 5, United States Code, under subsection (b)(4) of that section—

"(1) that is reported to, or otherwise obtained by, the Administrator under this Act; and

"(2) for which the requirements of subsection (d) are met.

"(b) INFORMATION GENERALLY PROTECTED FROM DISCLOSURE.—The following information specific to, and submitted by, a manufacturer, processor, or distributor that meets the requirements of subsections (a) and (d) shall be presumed to be protected from disclosure, subject to the condition that nothing in this Act prohibits the disclosure of any such information through discovery, subpoena, other court order, or any other judicial process otherwise allowed under applicable Federal or State law:

"(1) Specific information describing the processes used in manufacture or processing of a chemical substance, mixture, or article.

"(2) Marketing and sales information.

"(3) Information identifying a supplier or customer.

"(4) Details of the full composition of a mixture and the respective percentages of constituents.

"(5) Specific information regarding the use, function, or application of a chemical substance or mixture in a process, mixture, or product.

"(6) Specific production or import volumes of the manufacturer and specific aggregated volumes across manufacturers, if the Administrator deter-

1 mines that disclosure of the specific aggregated vol-
2 umes would reveal confidential information.
3 "(7) Except as otherwise provided in this sec-
4 tion, the specific identity of a chemical substance
5 prior to the date on which the chemical substance is
6 first offered for commercial distribution, including
7 the chemical name, molecular formula, Chemical Ab-
8 stracts Service number, and other information that
9 would identify a specific chemical substance, if—
10 "(A) the specific identity was claimed as
11 confidential information at the time it was sub-
12 mitted in a notice under section 5; and
13 "(B) the claim—
14 "(i) is not subject to an exception
15 under subsection (e); or
16 "(ii) has not subsequently been with-
17 drawn or found by the Administrator not
18 to warrant protection as confidential infor-
19 mation under subsection (f)(2) or (g).
20 "(c) INFORMATION NOT PROTECTED FROM DISCLO-
21 SURE.—Notwithstanding subsections (a) and (b), the fol-
22 lowing information shall not be protected from disclosure:
23 "(1) INFORMATION FROM HEALTH AND SAFETY
24 STUDIES.—

"(A) IN GENERAL.—Subject to subparagraph (B), subsection (a) does not prohibit the disclosure of—

"(i) any health and safety study that is submitted under this Act with respect to—

"(I) any chemical substance or mixture that, on the date on which the study is to be disclosed, has been offered for commercial distribution; or

"(II) any chemical substance or mixture for which—

"(aa) testing is required under section 4; or

"(bb) a notification is required under section 5; or

"(ii) any information reported to, or otherwise obtained by, the Administrator from a health and safety study relating to a chemical substance or mixture described in subclause (I) or (II) of clause (i).

"(B) EFFECT OF PARAGRAPH.—Nothing in this paragraph authorizes the release of any information that discloses—

"(i) a process used in the manufacturing or processing of a chemical substance or mixture; or

"(ii) in the case of a mixture, the portion of the mixture comprised by any chemical substance in the mixture.

"(2) CERTAIN REQUESTS.—If a request is made to the Administrator under section 552(a) of title 5, United States Code, for information that is described in paragraph (1) that is not described in paragraph (1)(B), the Administrator may not deny the request on the basis of section 552(b)(4) of title 5, United States Code.

"(3) OTHER INFORMATION NOT PROTECTED FROM DISCLOSURE.—The following information is not protected from disclosure under this section:

"(A) For information submitted after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, the specific identity of a chemical substance as of the date on which the chemical substance is first offered for commercial distribution, if the person submitting the information does not meet the requirements of subsection (d).

"(B) A safety assessment developed, or a safety determination made, under section 6.

"(C) Any general information describing the manufacturing volumes, expressed as specific aggregated volumes or, if the Administrator determines that disclosure of specific aggregated volumes would reveal confidential information, expressed in ranges.

"(D) A general description of a process used in the manufacture or processing and industrial, commercial, or consumer functions and uses of a chemical substance, mixture, or article containing a chemical substance or mixture, including information specific to an industry or industry sector that customarily would be shared with the general public or within an industry or industry sector.

"(4) MIXED CONFIDENTIAL AND NONCONFIDENTIAL INFORMATION .—Any information that is otherwise eligible for protection under this section and contained in a submission of information described in this subsection shall be protected from disclosure, if the submitter complies with subsection (d), subject to the condition that information in the

1 submission that is not eligible for protection against
2 disclosure shall be disclosed.
3 "(5) BAN OR PHASE-OUT.—If the Adminis-
4 trator promulgates a rule pursuant to section 6(d)
5 that establishes a ban or phase-out of the manufac-
6 ture, processing, or distribution in commerce of a
7 chemical substance—
8 "(A) any protection from disclosure pro-
9 vided under this section with respect to infor-
10 mation relating to the chemical substance shall
11 no longer apply; and
12 "(B) the Administrator promptly shall
13 make the information public.
14 "(d) REQUIREMENTS FOR CONFIDENTIALITY
15 CLAIMS.—
16 "(1) ASSERTION OF CLAIMS.—
17 "(A) IN GENERAL.—A person seeking to
18 protect any information submitted under this
19 Act from disclosure (including information de-
20 scribed in subsection (b)) shall assert to the Ad-
21 ministrator a claim for protection concurrent
22 with submission of the information, in accord-
23 ance with such rules regarding a claim for pro-
24 tection from disclosure as the Administrator

has promulgated or may promulgate pursuant to this title.

"(B) INCLUSION.—An assertion of a claim under subparagraph (A) shall include a statement that the person has—

"(i) taken reasonable measures to protect the confidentiality of the information;

"(ii) determined that the information is not required to be disclosed or otherwise made available to the public under any other Federal law;

"(iii) a reasonable basis to conclude that disclosure of the information is likely to cause substantial harm to the competitive position of the person; and

"(iv) a reasonable basis to believe that the information is not readily discoverable through reverse engineering.

"(C) SPECIFIC CHEMICAL IDENTITY.—In the case of a claim under subparagraph (A) for protection against disclosure of a specific chemical identity, the claim shall include a structurally descriptive generic name for the chemical substance that the Administrator may dis-

1 close to the public, subject to the condition that
2 the generic name shall—
3 "(i) conform with guidance prescribed
4 by the Administrator under paragraph
5 (3)(A); and
6 "(ii) describe the chemical structure
7 of the substance as specifically as prac-
8 ticable while protecting those features of
9 the chemical structure—
10 "(I) that are considered to be
11 confidential; and
12 "(II) the disclosure of which
13 would be likely to harm the competi-
14 tive position of the person.
15 "(D) PUBLIC INFORMATION.—No person
16 may assert a claim under this section for pro-
17 tection from disclosure of information that is al-
18 ready publicly available.
19 "(2) ADDITIONAL REQUIREMENTS FOR CON-
20 FIDENTIALITY CLAIMS.—Except for information de-
21 scribed in paragraphs (1) through (7) of subsection
22 (b), a person asserting a claim to protect informa-
23 tion from disclosure under this Act shall substan-
24 tiate the claim, in accordance with the rules promul-
25 gated and guidance issued by the Administrator.

1 "(3) GUIDANCE.—The Administrator shall de-
2 velop guidance regarding—
3 "(A) the determination of structurally de-
4 scriptive generic names, in the case of claims
5 for the protection against disclosure of specific
6 chemical identity; and
7 "(B) the content and form of the state-
8 ments of need and agreements required under
9 paragraphs (4), (5), and (6) of subsection (e).
10 "(4) CERTIFICATION.—An authorized official of
11 a person described in paragraph (1)(A) shall certify
12 that the information that has been submitted is true
13 and correct.
14 "(e) EXCEPTIONS TO PROTECTION FROM DISCLO-
15 SURE.—Information described in subsection (a) shall be
16 disclosed if—
17 "(1) the information is to be disclosed to an of-
18 ficer or employee of the United States in connection
19 with the official duties of the officer or employee—
20 "(A) under any law for the protection of
21 health or the environment; or
22 "(B) for a specific law enforcement pur-
23 pose;

"(2) the information is to be disclosed to a contractor of the United States and employees of that contractor—

"(A) if, in the opinion of the Administrator, the disclosure is necessary for the satisfactory performance by the contractor of a contract with the United States for the performance of work in connection with this Act; and

"(B) subject to such conditions as the Administrator may specify;

"(3) the Administrator determines that disclosure is necessary to protect health or the environment;

"(4) the information is to be disclosed to a State or political subdivision of a State, on written request, for the purpose of development, administration, or enforcement of a law, if—

"(A) 1 or more applicable agreements with the Administrator that conform with the guidance issued under subsection (d)(3)(B) ensure that the recipient will take appropriate measures, and has adequate authority, to maintain the confidentiality of the information in accordance with procedures comparable to the proce-

1 dures used by the Administrator to safeguard
2 the information; and
3 "(B) the Administrator notifies the person
4 that submitted the information that the infor-
5 mation has been disclosed to the State or polit-
6 ical subdivision of a State;
7 "(5) a health or environmental professional em-
8 ployed by a Federal or State agency or a treating
9 physician or nurse in a nonemergency situation pro-
10 vides a written statement of need and agrees to sign
11 a written confidentiality agreement with the Admin-
12 istrator, subject to the conditions that—
13 "(A) the statement of need and confiden-
14 tiality agreement shall conform with the guid-
15 ance issued under subsection (d)(3)(B);
16 "(B) the written statement of need shall be
17 a statement that the person has a reasonable
18 basis to suspect that—
19 "(i) the information is necessary for,
20 or will assist in—
21 "(I) the diagnosis or treatment of
22 1 or more individuals; or
23 "(II) responding to an environ-
24 mental release or exposure; and

1 "(ii) 1 or more individuals being diag-
2 nosed or treated have been exposed to the
3 chemical substance concerned, or an envi-
4 ronmental release or exposure has oc-
5 curred; and
6 "(C) the confidentiality agreement shall
7 provide that the person will not use the infor-
8 mation for any purpose other than the health or
9 environmental needs asserted in the statement
10 of need, except as otherwise may be authorized
11 by the terms of the agreement or by the person
12 submitting the information to the Adminis-
13 trator, except that nothing in this Act prohibits
14 the disclosure of any such information through
15 discovery, subpoena, other court order, or any
16 other judicial process otherwise allowed under
17 applicable Federal or State law;
18 "(6) in the event of an emergency, a treating
19 physician, nurse, agent of a poison control center,
20 public health or environmental official of a State or
21 political subdivision of a State, or first responder
22 (including any individual duly authorized by a Fed-
23 eral agency, State, or political subdivision of a State
24 who is trained in urgent medical care or other emer-
25 gency procedures, including a police officer, fire-

1 fighter, or emergency medical technician) requests
2 the information, subject to the conditions that—
3 "(A) the treating physician, nurse, agent,
4 public health or environmental official of a
5 State or a political subdivision of a State, or
6 first responder shall have a reasonable basis to
7 suspect that—
8 "(i) a medical or public health or en-
9 vironmental emergency exists;
10 "(ii) the information is necessary for,
11 or will assist in, emergency or first-aid di-
12 agnosis or treatment; or
13 "(iii) 1 or more individuals being di-
14 agnosed or treated have likely been ex-
15 posed to the chemical substance concerned,
16 or a serious environmental release of or ex-
17 posure to the chemical substance con-
18 cerned has occurred;
19 "(B) if requested by the person submitting
20 the information to the Administrator, the treat-
21 ing physician, nurse, agent, public health or en-
22 vironmental official of a State or a political sub-
23 division of a State, or first responder shall, as
24 described in paragraph (5)—

1 "(i) provide a written statement of
2 need; and
3 "(ii) agree to sign a confidentiality
4 agreement; and
5 "(C) the written confidentiality agreement
6 or statement of need shall be submitted as soon
7 as practicable, but not necessarily before the in-
8 formation is disclosed;
9 "(7) the Administrator determines that disclo-
10 sure is relevant in a proceeding under this Act, sub-
11 ject to the condition that the disclosure shall be
12 made in such a manner as to preserve confidentiality
13 to the maximum extent practicable without impair-
14 ing the proceeding;
15 "(8) the information is to be disclosed, on writ-
16 ten request of any duly authorized congressional
17 committee, to that committee; or
18 "(9) the information is required to be disclosed
19 or otherwise made public under any other provision
20 of Federal law.
21 "(f) DURATION OF PROTECTION FROM DISCLO-
22 SURE.—
23 "(1) IN GENERAL.—
24 "(A) INFORMATION PROTECTED FROM DIS-
25 CLOSURE.—Subject to paragraph (2), the Ad-

1 ministrator shall protect from disclosure infor-
2 mation that meets the requirements of sub-
3 section (d) for a period of 10 years, unless,
4 prior to the expiration of the period—
5 "(i) an affected person notifies the
6 Administrator that the person is with-
7 drawing the confidentiality claim, in which
8 case the Administrator shall promptly
9 make the information available to the pub-
10 lic; or
11 "(ii) the Administrator otherwise be-
12 comes aware that the need for protection
13 from disclosure can no longer be substan-
14 tiated, in which case the Administrator
15 shall take the actions described in sub-
16 section (g)(2).
17 "(B) EXTENSIONS.—
18 "(i) IN GENERAL.—Not later than the
19 date that is 60 days before the expiration
20 of the period described in subparagraph
21 (A), the Administrator shall provide to the
22 person that asserted the claim a notice of
23 the impending expiration of the period.
24 "(ii) STATEMENT.—

"(I) IN GENERAL.—Not later than the date that is 30 days before the expiration of the period described in subparagraph (A), a person reasserting the relevant claim shall submit to the Administrator a statement substantiating, in accordance with subsection (d)(2), the need to extend the period.

"(II) ACTION BY ADMINISTRATOR.—Not later than the date that is 30 days after the date of receipt of a statement under subclause (I), the Administrator shall—

"(aa) review the request;

"(bb) make a determination regarding whether the information for which the request is made continues to meet the relevant criteria established under this section; and

"(cc)(AA) grant an extension of not more than 10 years; or

"(BB) deny the claim.

"(C) NO LIMIT ON NUMBER OF EXTENSIONS.—There shall be no limit on the number of extensions granted under subparagraph (B), if the Administrator determines that the relevant statement under subparagraph (B)(ii)(I)—

"(i) establishes the need to extend the period; and

"(ii) meets the requirements established by the Administrator.

"(2) REVIEW AND RESUBSTANTIATION.—

"(A) DISCRETION OF ADMINISTRATOR.—The Administrator may review, at any time, a claim for protection against disclosure under subsection (a) for information submitted to the Administrator regarding a chemical substance and require any person that has claimed protection for that information, whether before, on, or after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, to withdraw or reassert and substantiate or resubstantiate the claim in accordance with this section—

"(i) after the chemical substance is identified as a high-priority substance under section 4A;

"(ii) for any chemical substance for which the Administrator has made a determination under section 6(c)(1)(C);

"(iii) for any inactive chemical substance identified under section 8(b)(5); or

"(iv) in limited circumstances, if the Administrator determines that disclosure of certain information currently protected from disclosure would assist the Administrator in conducting safety assessments and safety determinations under subsections (b) and (c) of section 6 or promulgating rules pursuant to section 6(d), subject to the condition that the information shall not be disclosed unless the claimant withdraws the claim or the Administrator determines that the information does not meet the requirements of subsection (d).

"(B) REVIEW REQUIRED.—The Administrator shall review a claim for protection from disclosure under subsection (a) for information submitted to the Administrator regarding a

1 chemical substance and require any person that
2 has claimed protection for that information,
3 whether before, on, or after the date of enact-
4 ment of the Frank R. Lautenberg Chemical
5 Safety for the 21st Century Act, to withdraw or
6 reassert and substantiate or resubstantiate the
7 claim in accordance with this section—
8 "(i) as necessary to comply with a re-
9 quest for information received by the Ad-
10 ministrator under section 552 of title 5,
11 United States Code;
12 "(ii) if information available to the
13 Administrator provides a basis that the re-
14 quirements of section 552(b)(4) of title 5,
15 United States Code, are no longer met; or
16 "(iii) for any substance for which the
17 Administrator has made a determination
18 under section 6(c)(1)(B).
19 "(C) ACTION BY RECIPIENT.—If the Ad-
20 ministrator makes a request under subpara-
21 graph (A) or (B), the recipient of the request
22 shall—
23 "(i) reassert and substantiate or re-
24 substantiate the claim; or
25 "(ii) withdraw the claim.

"(D) PERIOD OF PROTECTION.—Protection from disclosure of information subject to a claim that is reviewed and approved by the Administrator under this paragraph shall be extended for a period of 10 years from the date of approval, subject to any subsequent request by the Administrator under this paragraph.

"(3) UNIQUE IDENTIFIER.—The Administrator shall—

"(A)(i) develop a system to assign a unique identifier to each specific chemical identity for which the Administrator approves a request for protection from disclosure, other than a specific chemical identity or structurally descriptive generic term; and

"(ii) apply that identifier consistently to all information relevant to the applicable chemical substance;

"(B) annually publish and update a list of chemical substances, referred to by unique identifier, for which claims to protect the specific chemical identity from disclosure have been approved, including the expiration date for each such claim;

"(C) ensure that any nonconfidential information received by the Administrator with respect to such a chemical substance during the period of protection from disclosure—

"(i) is made public; and

"(ii) identifies the chemical substance using the unique identifier; and

"(D) for each claim for protection of specific chemical identity that has been denied by the Administrator on expiration of the period for appeal under subsection (g)(3), that has expired, or that has been withdrawn by the submitter, provide public access to the specific chemical identity clearly linked to all nonconfidential information received by the Administrator with respect to the chemical substance.

"(g) DUTIES OF ADMINISTRATOR.—

"(1) DETERMINATION.—

"(A) IN GENERAL.—Except as provided in subsection (b), the Administrator shall, subject to subparagraph (C), not later than 90 days after the receipt of a claim under subsection (d), and not later than 30 days after the receipt of a request for extension of a claim under sub-

1 section (f), review and approve, modify, or deny
2 the claim or request.
3 "(B) DENIAL OR MODIFICATION.—
4 "(i) IN GENERAL.—Except as pro-
5 vided in subsections (c) and (f), the Ad-
6 ministrator shall deny a claim to protect a
7 chemical identity from disclosure only if
8 the person that has submitted the claim
9 fails to meet the requirements of sub-
10 sections (a) and (d).
11 "(ii) REASONS FOR DENIAL OR MODI-
12 FICATION.—The Administrator shall pro-
13 vide to a person that has submitted a
14 claim described in clause (i) a written
15 statement of the reasons for the denial or
16 modification of the claim.
17 "(C) SUBSETS.—The Administrator
18 shall—
19 "(i) except for claims described in
20 subsection (b)(7), review all claims under
21 this section for the protection against dis-
22 closure of the specific identity of a chem-
23 ical substance; and

"(ii) review a representative subset, comprising at least 25 percent, of all other claims for protection against disclosure.

"(D) EFFECT OF FAILURE TO ACT.—The failure of the Administrator to make a decision regarding a claim for protection against disclosure or extension under this section shall not be the basis for denial or elimination of a claim for protection against disclosure.

"(2) NOTIFICATION.—

"(A) IN GENERAL.—Except as provided in subparagraph (B) and subsections (c), (e), and (f), if the Administrator denies or modifies a claim under paragraph (1), the Administrator shall notify, in writing and by certified mail, the person that submitted the claim of the intent of the Administrator to release the information.

"(B) RELEASE OF INFORMATION.—

"(i) IN GENERAL.—Except as provided in clause (ii), the Administrator shall not release information under this subsection until the date that is 30 days after the date on which the person that submitted the request receives notification under subparagraph (A).

"(ii) EXCEPTIONS.—

"(I) IN GENERAL.—For information under paragraph (3) or (8) of subsection (e), the Administrator shall not release that information until the date that is 15 days after the date on which the person that submitted the claim receives a notification, unless the Administrator determines that release of the information is necessary to protect against an imminent and substantial harm to health or the environment, in which case no prior notification shall be necessary.

"(II) NO NOTIFICATION.—For information under paragraph (1), (2), (6), (7), or (9) of subsection (e), no prior notification shall be necessary.

"(3) APPEALS.—

"(A) IN GENERAL.—If a person receives a notification under paragraph (2) and believes disclosure of the information is prohibited under subsection (a), before the date on which the information is to be released, the person

may bring an action to restrain disclosure of the information in—

"(i) the United States district court of the district in which the complainant resides or has the principal place of business; or

"(ii) the United States District Court for the District of Columbia.

"(B) NO DISCLOSURE.—The Administrator shall not disclose any information that is the subject of an appeal under this section before the date on which the applicable court rules on an action under subparagraph (A).

"(4) ADMINISTRATION.—In carrying out this subsection, the Administrator shall use the procedures described in part 2 of title 40, Code of Federal Regulations (or successor regulations).

"(h) CRIMINAL PENALTY FOR WRONGFUL DISCLOSURE.—

"(1) OFFICERS AND EMPLOYEES OF UNITED STATES.—

"(A) IN GENERAL.—Subject to paragraph (2), a current or former officer or employee of the United States described in subparagraph (B) shall be guilty of a misdemeanor and fined

1 under title 18, United States Code, or impris-
2 oned for not more than 1 year, or both.
3 "(B) DESCRIPTION.—A current or former
4 officer or employee of the United States re-
5 ferred to in subparagraph (A) is a current or
6 former officer or employee of the United States
7 who—
8 "(i) by virtue of that employment or
9 official position has obtained possession of,
10 or has access to, material the disclosure of
11 which is prohibited by subsection (a); and
12 "(ii) knowing that disclosure of that
13 material is prohibited by subsection (a),
14 willfully discloses the material in any man-
15 ner to any person not entitled to receive
16 that material.
17 "(2) OTHER LAWS.—Section 1905 of title 18,
18 United States Code, shall not apply with respect to
19 the publishing, divulging, disclosure, making known
20 of, or making available, information reported or oth-
21 erwise obtained under this Act.
22 "(3) CONTRACTORS.—For purposes of this sub-
23 section, any contractor of the United States that is
24 provided information in accordance with subsection
25 (e)(2), including any employee of that contractor,

1 shall be considered to be an employee of the United
2 States.
3 "(i) APPLICABILITY.—
4 "(1) IN GENERAL.—Except as otherwise pro-
5 vided in this section, section 8, or any other applica-
6 ble Federal law, the Administrator shall have no au-
7 thority—
8 "(A) to require the substantiation or re-
9 substantiation of a claim for the protection
10 from disclosure of information submitted to the
11 Administrator under this Act before the date of
12 enactment of the Frank R. Lautenberg Chem-
13 ical Safety for the 21st Century Act; or
14 "(B) to impose substantiation or re-
15 substantiation requirements under this Act that
16 are more extensive than those required under
17 this section.
18 "(2) PRIOR ACTIONS.—Nothing in this Act pre-
19 vents the Administrator from reviewing, requiring
20 substantiation or resubstantiation for, or approving,
21 modifying or denying any claim for the protection
22 from disclosure of information before the effective
23 date of such rules applicable to those claims as the
24 Administrator may promulgate after the date of en-

1 actment of the Frank R. Lautenberg Chemical Safe-
2 ty for the 21st Century Act.''.

3 **SEC. 16. PROHIBITED ACTS.**

4 Section 15 of the Toxic Substances Control Act (15
5 U.S.C. 2614) is amended by striking paragraph (1) and
6 inserting the following:

7 ''(1) fail or refuse to comply with—
8 ''(A) any rule promulgated, consent agree-
9 ment entered into, or order issued under section
10 4;
11 ''(B) any requirement under section 5 or 6;
12 ''(C) any rule promulgated, consent agree-
13 ment entered into, or order issued under section
14 5 or 6; or
15 ''(D) any requirement of, or any rule pro-
16 mulgated or order issued pursuant to title II;''.

17 **SEC. 17. PENALTIES.**

18 Section 16 of the Toxic Substances Control Act (15
19 U.S.C. 2615) is amended—

20 (1) in subsection (a)(1)—
21 (A) in the first sentence—
22 (i) by inserting ''this Act or a rule or
23 order promulgated or issued pursuant to
24 this Act, including'' after ''a provision of'';
25 and

(ii) by striking "$25,000" and inserting "$37,500"; and

(B) in the second sentence, by striking" violation of section 15 or 409" and inserting "violation of this Act"; and

(2) in subsection (b)—

(A) by striking "Any person who" and inserting the following:

"(1) IN GENERAL.—Any person that";

(B) by striking "section 15 or 409" and inserting "this Act";

(C) by striking "$25,000" and inserting "$50,000"; and

(D) by adding at the end the following:

"(2) IMMINENT DANGER OF DEATH OR SERIOUS BODILY INJURY.—

"(A) IN GENERAL.—Any person that knowingly or willfully violates any provision of this Act, and that knows at the time of the violation that the violation places an individual in imminent danger of death or serious bodily injury, shall be subject on conviction to a fine of not more than $250,000, or imprisonment for not more than 15 years, or both.

"(B) ORGANIZATIONS.—An organization that commits a violation described in subparagraph (A) shall be subject on conviction to a fine of not more than $1,000,000 for each violation.

"(3) KNOWLEDGE OF IMMINENT DANGER OR INJURY.—For purposes of determining whether a defendant knew that the violation placed another individual in imminent danger of death or serious bodily injury—

"(A) the defendant shall be responsible only for actual awareness or actual belief possessed; and

"(B) knowledge possessed by an individual may not be attributed to the defendant.".

SEC. 18. STATE-FEDERAL RELATIONSHIP.

Section 18 of the Toxic Substances Control Act (15 U.S.C. 2617) is amended by striking subsections (a) and (b) and inserting the following:

"(a) IN GENERAL.—

"(1) ESTABLISHMENT OR ENFORCEMENT.—Except as provided in subsections (c), (d), (e), (f), and (g), and subject to paragraph (2), no State or political subdivision of a State may establish or continue to enforce any of the following:

"(A) TESTING AND INFORMATION COLLECTION.—A statute or administrative action to require the development of information on a chemical substance or category of substances that is reasonably likely to produce the same information required under section 4, 5, or 6 in—

"(i) a rule promulgated by the Administrator;

"(ii) a testing consent agreement entered into by the Administrator; or

"(iii) an order issued by the Administrator.

"(B) CHEMICAL SUBSTANCES FOUND TO MEET THE SAFETY STANDARD OR RESTRICTED.—A statute or administrative action to prohibit or otherwise restrict the manufacture, processing, or distribution in commerce or use of a chemical substance—

"(i) found to meet the safety standard and consistent with the scope of the determination made under section 6; or

"(ii) found not to meet the safety standard, after the effective date of the rule issued under section 6(d) for the sub-

1 stance, consistent with the scope of the de-
2 termination made by the Administrator.
3 "(C) SIGNIFICANT NEW USE.—A statute or
4 administrative action requiring the notification
5 of a use of a chemical substance that the Ad-
6 ministrator has specified as a significant new
7 use and for which the Administrator has re-
8 quired notification pursuant to a rule promul-
9 gated under section 5.
10 "(2) EFFECTIVE DATE OF PREEMPTION.—
11 Under this subsection, Federal preemption of State
12 statutes and administrative actions applicable to spe-
13 cific substances shall not occur until the effective
14 date of the applicable action described in paragraph
15 (1) taken by the Administrator.
16 "(b) NEW STATUTES OR ADMINISTRATIVE ACTIONS
17 CREATING PROHIBITIONS OR OTHER RESTRICTIONS.—
18 Except as provided in subsections (c), (d), and (e), no
19 State or political subdivision of a State may establish
20 (after the date of enactment of the Frank R. Lautenberg
21 Chemical Safety for the 21st Century Act) a statute or
22 administrative action prohibiting or restricting the manu-
23 facture, processing, distribution in commerce or use of a
24 chemical substance that is a high-priority substance des-
25 ignated under section 4A, as of the date on which the Ad-

1 ministrator commences a safety assessment under section
2 6.
3 "(c) SCOPE OF PREEMPTION.—Federal preemption
4 under subsections (a) and (b) of State statutes and admin-
5 istrative actions applicable to specific substances shall
6 apply only to—
7 "(1) the chemical substances or category of
8 substances subject to a rule, order, or consent agree-
9 ment under section 4;
10 "(2) the uses or conditions of use of such sub-
11 stances that are identified by the Administrator as
12 subject to review in a safety assessment and in-
13 cluded in the scope of the safety determination made
14 by the Administrator for the substance, or of any
15 rule the Administrator promulgates pursuant to sec-
16 tion 6(d); or
17 "(3) the uses of such substances that the Ad-
18 ministrator has specified as significant new uses and
19 for which the Administrator has required notifica-
20 tion pursuant to a rule promulgated under section 5.
21 "(d) EXCEPTIONS.—
22 "(1) IN GENERAL.—Subsections (a) and (b)
23 shall not apply to a statute or administrative action
24 of a State or a political subdivision of a State appli-
25 cable to a specific chemical substance that—

"(A) is adopted under the authority of, or authorized to comply with, any other Federal law;

"(B) implements a reporting, monitoring, or other information collection obligation for the chemical substance not otherwise required by the Administrator under this Act or required under any other Federal law; or

"(C) is adopted pursuant to authority under a law of the State or political subdivision of the State related to water quality, air quality, or waste treatment or disposal, unless the action taken by the State or political subdivision of a State—

"(i) imposes a restriction on the manufacture, processing, distribution in commerce, or use of a chemical substance; and

"(ii)(I) is already required by a decision by the Administrator under section 5 or 6;

"(II) is taken to address a health or environmental concern that applies to the uses or conditions of use that are included in the scope of a safety determination pursuant to section 6 or the scope of a signifi-

1 cant new use rule promulgated pursuant to
2 section 5, but is inconsistent with the ac-
3 tion of the Administrator; or
4 "(III) would cause a violation of the
5 applicable action by the Administrator
6 under section 5 or 6.
7 "(2) NO PREEMPTION OF STATE STATUTES
8 AND ADMINISTRATIVE ACTIONS.—Nothing in this
9 Act, nor any amendment made by this Act, nor any
10 rule, standard of performance, safety determination,
11 or scientific assessment implemented pursuant to
12 this Act, shall affect the right of a State or a polit-
13 ical subdivision of a State to adopt or enforce any
14 rule, standard of performance, safety determination,
15 scientific assessment, or any protection for public
16 health or the environment that—
17 "(A) is adopted under the authority of, or
18 authorized to comply with, any other Federal
19 law;
20 "(B) implements a reporting, monitoring,
21 or other information collection obligation for
22 the chemical substance not otherwise required
23 by the Administrator under this Act or required
24 under any other Federal law; or

"(C) is adopted pursuant to authority under a law of the State or political subdivision of the State related to water quality, air quality, or waste treatment or disposal, unless the action taken by the State or political subdivision of a State—

"(i) imposes a restriction on the manufacture, processing, distribution in commerce, or use of a chemical substance; and

"(ii)(I) is already required by a decision by the Administrator under section 5 or 6;

"(II) is taken to address a health or environmental concern that applies to the uses or conditions of use that are included in the scope of a safety determination pursuant to section 6 or the scope of a significant new use rule promulgated pursuant to section 5, but is inconsistent with the action of the Administrator; or

"(III) would cause a violation of the applicable action by the Administrator under section 5 or 6.

"(3) APPLICABILITY TO CERTAIN RULES OR ORDERS.—Notwithstanding subsection (e)—

"(A) nothing in this section shall be construed as modifying the effect under this section, as in effect on the day before the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, of any rule or order promulgated or issued under this Act prior to that effective date; and

"(B) with respect to a chemical substance or mixture for which any rule or order was promulgated or issued under section 6 prior to the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act with regards to manufacturing, processing, distribution in commerce, use, or disposal of a chemical substance, this section (as in effect on the day before the effective date of the Frank R. Lautenberg Chemical Safety for the 21st Century Act) shall govern the preemptive effect of any rule or order that is promulgated or issued respecting such chemical substance or mixture under section 6 of this Act after that effective date, unless the latter rule or order is with respect to a chemical substance or mixture containing a chemical substance and follows a designation of that chemical substance as a high-

1 priority substance under subsection (b) or (c) of
2 section 4A or as an additional priority for safe-
3 ty assessment and safety determination under
4 section 4A(d).
5 "(e) PRESERVATION OF CERTAIN STATE LAW.—
6 "(1) IN GENERAL.—Nothing in this Act, sub-
7 ject to subsection (g) of this section, shall—
8 "(A) be construed to preempt or otherwise
9 affect any action taken before January 1, 2015,
10 under the authority of a State law that pro-
11 hibits or otherwise restricts manufacturing,
12 processing, distribution in commerce, use, or
13 disposal of a chemical substance; or
14 "(B) be construed to preempt or otherwise
15 affect any action taken pursuant to a State law
16 that was in effect on August 31, 2003.
17 "(2) EFFECT OF SUBSECTION.—This sub-
18 section does not affect, modify, or alter the relation-
19 ship between State and Federal law pursuant to any
20 other Federal law.
21 "(f) STATE WAIVERS.—
22 "(1) IN GENERAL.—Upon application of a State
23 or political subdivision of a State, the Administrator
24 may—

1 "(A) by rule, exempt from subsection (a),
2 under such conditions as may be prescribed in
3 the rule, a statute or administrative action of
4 that State or political subdivision of the State
5 that relates to the effects of, or exposure to, a
6 chemical substance under the conditions of use
7 if the Administrator determines that—
8 "(i) compelling State or local condi-
9 tions warrant granting the waiver to pro-
10 tect health or the environment;
11 "(ii) compliance with the proposed re-
12 quirement of the State or political subdivi-
13 sion of the State would not unduly burden
14 interstate commerce in the manufacture,
15 processing, distribution in commerce, or
16 use of a chemical substance;
17 "(iii) compliance with the proposed re-
18 quirement of the State or political subdivi-
19 sion of the State would not cause a viola-
20 tion of any applicable Federal law, rule, or
21 order; and
22 "(iv) based on the judgment of the
23 Administrator, the proposed requirement
24 of the State or political subdivision of the
25 State is consistent with sound objective sci-

1 entific practices, the weight of the evi-
2 dence, and the best available science; or
3 "(B) exempt from subsection (b) a statute
4 or administrative action of a State or political
5 subdivision of a State that relates to the effects
6 of exposure to a chemical substance under the
7 conditions of use if the Administrator deter-
8 mines that—
9 "(i) the State has a compelling local
10 interest that warrants granting the waiver
11 to protect health or the environment;
12 "(ii) compliance with the proposed re-
13 quirement of the State will not unduly bur-
14 den interstate commerce in the manufac-
15 ture, processing, distribution in commerce,
16 or use of a chemical substance;
17 "(iii) compliance with the proposed re-
18 quirement would not cause a violation of
19 any applicable Federal law, rule, or order;
20 and
21 "(iv) the proposed requirement is
22 grounded in reasonable scientific concern.
23 "(2) APPROVAL OF A STATE WAIVER RE-
24 QUEST.—The Administrator shall grant or deny a
25 waiver application—

"(A) not later than 180 days after the date on which an application under paragraph (1)(A) is submitted; and

"(B) not later than 90 days after the date on which an application under paragraph (1)(B) is submitted.

"(3) NOTICE AND COMMENT.—The application of a State or political subdivision of the State shall be subject to public notice and comment.

"(4) FINAL AGENCY ACTION.—The decision of the Administrator on the application of a State or political subdivision of the State shall be—

"(A) considered to be a final agency action; and

"(B) subject to judicial review.

"(5) DURATION OF WAIVERS.—A waiver granted under paragraph (1)(B) shall remain in effect until the later of—

"(A) such time as the safety assessment and safety determination is completed; and

"(B) the date on which compliance with an applicable rule issued under section 6(d) is required.

"(6) JUDICIAL REVIEW OF WAIVERS.—Not later than 60 days after the date on which the Adminis-

1 trator makes a determination on an application of a
2 State or political subdivision of the State under sub-
3 paragraph (A) or (B) of paragraph (1), any person
4 may file a petition for judicial review in the United
5 States Court of Appeals for the District of Columbia
6 Circuit, which shall have exclusive jurisdiction over
7 the determination.

8 "(7) JUDICIAL REVIEW OF PRIORITIZATION
9 SCREENING DECISION.—Not later than 60 days after
10 the date on which the Administrator makes a deci-
11 sion on a recommendation made under section
12 4A(b)(4) to designate a chemical substance as a low
13 priority, the Governor of a State or a State agency
14 with responsibility for protecting health and the en-
15 vironment that submitted the recommendation under
16 section 4A(a)(4)(A), as applicable, may file a peti-
17 tion for judicial review in the United States Court
18 of Appeals for the District of Columbia Circuit,
19 which shall have exclusive jurisdiction over the deter-
20 mination.

21 "(g) SAVINGS.—

22 "(1) NO PREEMPTION OF COMMON LAW OR
23 STATUTORY CAUSES OF ACTION FOR CIVIL RELIEF
24 OR CRIMINAL CONDUCT.—

1 "(A) IN GENERAL.—Nothing in this Act,
2 nor any amendment made by this Act, nor any
3 safety standard, rule, requirement, standard of
4 performance, safety determination, or scientific
5 assessment implemented pursuant to this Act,
6 shall be construed to preempt, displace, or sup-
7 plant any state or Federal common law rights
8 or any state or Federal statute creating a rem-
9 edy for civil relief, including those for civil dam-
10 age, or a penalty for a criminal conduct.
11 "(B) CLARIFICATION OF NO PREEMP-
12 TION.—Notwithstanding any other provision of
13 this Act, nothing in this Act, nor any amend-
14 ments made by this Act, shall preempt or pre-
15 clude any cause of action for personal injury,
16 wrongful death, property damage, or other in-
17 jury based on negligence, strict liability, prod-
18 ucts liability, failure to warn, or any other legal
19 theory of liability under any State law, mari-
20 time law, or Federal common law or statutory
21 theory.
22 "(2) NO EFFECT ON PRIVATE REMEDIES.—
23 "(A) Nothing in this Act, nor any amend-
24 ments made by this Act, nor any rules, regula-
25 tions, requirements, safety assessments, safety

determinations, scientific assessments, or orders issued pursuant to this Act shall be interpreted as, in either the plaintiff's or defendant's favor, dispositive in any civil action.

"(B) This Act does not affect the authority of any court to make a determination in an adjudicatory proceeding under applicable State or Federal law with respect to the admission into evidence or any other use of this Act or rules, regulations, requirements, standards of performance, safety assessments, scientific assessments, or orders issued pursuant to this Act.".

SEC. 19. JUDICIAL REVIEW.

Section 19 of the Toxic Substances Control Act (15 U.S.C. 2618) is amended—

(1) in subsection (a)—

(A) in paragraph (1)—

(i) in subparagraph (A), by striking "section 4(a), 5(a)(2), 5(b)(4), 6(a), 6(e), or 8, or under title II or IV" and inserting "section 4(a), 5(d), 6(c), 6(d), 6(g), or 8, or title II or IV"; and

(ii) in subparagraph (B), by striking "an order issued under subparagraph (A)

or (B) of section 6(b)(1)" and inserting "an order issued under this title"; and

(B) in paragraph (2), in the first sentence, by striking "paragraph (1)(A)" and inserting "paragraph (1)"; and

(C) by striking paragraph (3); and

(2) in subsection (c)(1)(B)—

(A) in clause (i)—

(i) by striking "section 4(a), 5(b)(4), 6(a), or 6(e)" and inserting "section 4(a), 5(d), 6(d), or 6(g)"; and

(ii) by striking "evidence in the rulemaking record (as defined in subsection (a)(3)) taken as a whole;" and inserting "evidence (including any matter) in the rulemaking record, taken as a whole; and"; and

(B) by striking clauses (ii) and (iii) and the matter following clause (iii) and inserting the following:

"(ii) the court may not review the contents and adequacy of any statement of basis and purpose required by section 553(c) of title 5, United States Code, to be

1 incorporated in the rule, except as part of
2 the rulemaking record, taken as a whole.".

3 **SEC. 20. CITIZENS' PETITIONS.**

4 Section 21 of the Toxic Substances Control Act (15
5 U.S.C. 2620) is amended—

6 (1) in subsection (a), by striking "an order
7 under section 5(e) or 6(b)(2)" and inserting "an
8 order under section 4 or 5(d)"; and

9 (2) in subsection (b)—

10 (A) in paragraph (1), by striking "an
11 order under section 5(e), 6(b)(1)(A), or
12 6(b)(1)(B)" and inserting "an order under sec-
13 tion 4 or 5(d)"; and

14 (B) in paragraph (4), by striking subpara-
15 graph (B) and inserting the following:

16 "(B) DE NOVO PROCEEDING.—

17 "(i) IN GENERAL.—In an action
18 under subparagraph (A) to initiate a pro-
19 ceeding to promulgate a rule pursuant to
20 section 4, 5, 6, or 8 or an order issued
21 under section 4 or 5, the petitioner shall be
22 provided an opportunity to have the peti-
23 tion considered by the court in a de novo
24 proceeding.

25 "(ii) DEMONSTRATION.—

"(I) IN GENERAL.—The court in a de novo proceeding under this subparagraph shall order the Administrator to initiate the action requested by the petitioner if the petitioner demonstrates to the satisfaction of the court by a preponderance of the evidence that—

"(aa) in the case of a petition to initiate a proceeding for the issuance of a rule or order under section 4, the information available to the Administrator is insufficient for the Administrator to perform an action described in section 4, 4A, 5, or 6(d);

"(bb) in the case of a petition to issue an order under section 5(d), there is a reasonable basis to conclude that the chemical substance is not likely to meet the safety standard;

"(cc) in the case of a petition to initiate a proceeding for the issuance of a rule under sec-

1 tion 6(d), there is a reasonable
2 basis to conclude that the chem-
3 ical substance will not meet the
4 safety standard; or
5 "(dd) in the case of a peti-
6 tion to initiate a proceeding for
7 the issuance of a rule under sec-
8 tion 8, there is a reasonable basis
9 to conclude that the rule is nec-
10 essary to protect health or the
11 environment or ensure that the
12 chemical substance meets the
13 safety standard.
14 "(II) DEFERMENT.—The court
15 in a de novo proceeding under this
16 subparagraph may permit the Admin-
17 istrator to defer initiating the action
18 requested by the petitioner until such
19 time as the court prescribes, if the
20 court finds that—
21 "(aa) the extent of the risk
22 to health or the environment al-
23 leged by the petitioner is less
24 than the extent of risks to health
25 or the environment with respect

to which the Administrator is taking action under this Act; and

"(bb) there are insufficient resources available to the Administrator to take the action requested by the petitioner.".

SEC. 21. EMPLOYMENT EFFECTS.

Section 24(b)(2)(B)(ii) of the Toxic Substances Control Act (15 U.S.C. 2623(b)(2)(B)(ii)) is amended by striking "section 6(c)(3)," and inserting "the applicable requirements of this Act;".

SEC. 22. STUDIES.

Section 25 of the Toxic Substances Control Act (15 U.S.C. 2624) is repealed.

SEC. 23. ADMINISTRATION.

Section 26 of the Toxic Substances Control Act (15 U.S.C. 2625) is amended—

(1) by striking subsection (b) and inserting the following:

"(b) FEES.—

"(1) IN GENERAL.—The Administrator shall establish, not later than 1 year after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, by rule—

"(A) the payment of 1 or more reasonable fees as a condition of submitting a notice or requesting an exemption under section 5;

"(B) the payment of 1 or more reasonable fees by a manufacturer or processor that—

"(i) is required to submit a notice pursuant to the rule promulgated under section 8(b)(4)(A)(i) identifying a chemical substance as active;

"(ii) is required to submit a notice pursuant to section 8(b)(5)(B)(i) changing the status of a chemical substance from inactive to active;

"(iii) is required to report information pursuant to the rules promulgated under section 8(a)(4); and

"(iv) manufactures or processes a chemical substance subject to a safety assessment and safety determination pursuant to section 6.

"(2) UTILIZATION AND COLLECTION OF FEES.—The Administrator shall—

"(A) utilize the fees collected under paragraph (1) only to defray costs associated with the actions of the Administrator—

"(i) to collect, process, review, provide access to, and protect from disclosure (where appropriate) information on chemical substances under this Act;

"(ii) to review notices and make determinations for chemical substances under paragraphs (1) and (3) of section 5(d) and impose any necessary restrictions under section 5(d)(4);

"(iii) to make prioritization decisions under section 4A;

"(iv) to conduct and complete safety assessments and determinations under section 6; and

"(v) to conduct any necessary rulemaking pursuant to section 6(d);

"(B) insofar as possible, collect the fees described in paragraph (1) in advance of conducting any fee-supported activity;

"(C) deposit the fees in the Fund established by paragraph (4)(A); and

"(D) not collect excess fees or retain a significant amount of unused fees.

"(3) AMOUNT AND ADJUSTMENT OF FEES; REFUNDS.—In setting fees under this section, the Administrator shall—

"(A) take into account the cost to the Administrator of conducting the activities described in paragraph (2);

"(B) prescribe lower fees for small business concerns, after consultation with the Administrator of the Small Business Administration;

"(C) set the fees established under paragraph (1) at levels such that the fees will, in aggregate, provide a sustainable source of funds to defray approximately 25 percent of the costs of conducting the activities identified in paragraph (2)(A), not to exceed $18,000,000, not including fees under subparagraph (E) of this paragraph;

"(D) reflect an appropriate balance in the assessment of fees between manufacturers and processors, and allow the payment of fees by consortia of manufacturers or processors;

"(E) for substances designated as additional priorities pursuant to section 4A(c), establish the fee at a level sufficient to defray the

full costs to the Administrator of conducting the safety assessment and safety determination under section 6;

"(F) prior to the establishment or amendment of any fees under paragraph (1), consult and meet with parties potentially subject to the fees or their representatives, subject to the condition that no obligation under the Federal Advisory Committee Act (5 U.S.C. App.) or subchapter III of chapter 5 of title 5, United States Code, is applicable with respect to such meetings;

"(G) beginning with the fiscal year that is 3 years after the date of enactment of the Frank R. Lautenberg Chemical Safety for the 21st Century Act, and every 3 years thereafter, after consultation with parties potentially subject to the fees and their representatives, increase or decrease the fees established under paragraph (1) as necessary—

"(i) to ensure that funds deposited in the Fund are sufficient to conduct the activities identified in paragraph (2)(A) and the full costs of safety assessments and

1 safety determinations pursuant to subpara-
2 graph (E); and
3 "(ii) to account for inflation;
4 "(H) adjust fees established under para-
5 graph (1) as necessary to vary on account of
6 differing circumstances, including reduced fees
7 or waivers in appropriate circumstances, to re-
8 duce the burden on manufacturing or proc-
9 essing, remove barriers to innovation, or where
10 the costs to the Administrator of collecting the
11 fees exceed the fee revenue anticipated to be
12 collected; and
13 "(I) if a notice submitted under section 5
14 is refused or subsequently withdrawn, refund
15 the fee or a portion of the fee if no substantial
16 work was performed on the notice.
17 "(4) TSCA IMPLEMENTATION FUND.—
18 "(A) ESTABLISHMENT.—There is estab-
19 lished in the Treasury of the United States a
20 fund, to be known as the 'TSCA Implementa-
21 tion Fund' (referred to in this subsection as the
22 'Fund'), consisting of—
23 "(i) such amounts as are deposited in
24 the Fund under paragraph (2)(C); and

"(ii) any interest earned on the investment of amounts in the Fund; and

"(iii) any proceeds from the sale or redemption of investments held in the Fund.

"(B) CREDITING AND AVAILABILITY OF FEES.—

"(i) IN GENERAL.—Fees authorized under this section shall be collected and available for obligation only to the extent and in the amount provided in advance in appropriations Acts, and shall be available without fiscal year limitation.

"(ii) REQUIREMENTS.—Fees collected under this section shall not—

"(I) be made available or obligated for any purpose other than to defray the costs of conducting the activities identified in paragraph (2)(A);

"(II) otherwise be available for any purpose other than implementation of this Act; and

"(III) so long as amounts in the Fund remain available, be subject to